1	HEARING
2	OFFICE OF TAX APPEALS
3	STATE OF CALIFORNIA
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5	In the Matter of the Franchise/ OTA CASE NO. 18011703
6	Income Tax Appeals Hearing of:
7	EARLE A. MALM and
8	EVELYN A. MALM,
9	Appellants.
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15	REPORTER'S TRANSCRIPT OF PROCEEDINGS
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17	TUESDAY, APRIL 30, 2019
18	1:20 P.M.
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20	OFFICE OF TAX APPEALS
21	400 R STREET SACRAMENTO, CALIFORNIA
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24	Deported by AMV E DEDDY CCD No. 11000
25	Reported by AMY E. PERRY, CSR No. 11880

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TUESDAY, APRIL 30, 2019 - 1:20 P.M.

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ALJ ROSAS: Good afternoon. We are on the record in the matter of the Appeal of Earle and Evelyn Malm, OTA Case No. 18011703. This hearing is being convened in Sacramento, California on April 30, 2019, and the time is approximately 1:20 p.m.

The panel of Administrative Law Judges includes Sara Hosey.

ALJ HOSEY: Good afternoon.

ALJ ROSAS: Jeffrey Margolis.

ALJ MARGOLIS: Good afternoon.

ALJ ROSAS: And me, Alberto Rosas. And as I mentioned during our recent in-person pre-hearing conference, there was a recent change to the panel.

Mr. Margolis is replacing Judge Grant Thompson who was listed in the Notice of Tax Appeal Panel that was issued on February 15th this year.

Now, although I am the lead ALJ for purposes of conducting this hearing, please note that this panel, the three of us, we are all equal decision makers.

We're going to start with appearances.

Please state your name for the record. And we'll begin with Taxpayer's side.

1 THE APPELLANT: My name is Earle Malm. I am 2 the taxpayer in the case. 3 MR. MULGREW: Timothy Mulgrew representing 4 the taxpayers. 5 MR. HUNTER: David Hunter, Franchise Tax 6 Board. 7 MR. GEMMINGEN: David Gemmingen, Counsel for 8 tax board -- Franchise Tax Board. 9 MR. CORNEZ: Michael Cornez, Franchise Tax 10 Board. 11 ALJ ROSAS: And as you gentlemen are aware, 12 this hearing is being recorded. We have a 13 stenographer, so please just be mindful to speak 14 slowly, speak clearly, try not to speak over one 15 another. We had a telephonic pre-hearing conference April 11, 2019 which resulted in five orders -- I'm 16 17 sorry, four orders. 18 No. 1 was that we admitted Respondent's 19 Exhibits C, Charlie, through Exhibit VV, Victor-Victor 20 into evidence. 21 (Respondent's Exhibits C-VV 22 admitted into evidence.) 23 ALJ ROSAS: No. 2, we agreed that only one 24 witness will testify today. That's Mr. Malm. 25 No. 3, we discussed that this hearing will

take approximately two-and-a-half hours, and the parties are expected to comply with the specific hearing time limits that we discussed.

And No. 4, we agree that OTA shall not consider the pre-hearing conference statements as additional briefs.

Is this an accurate summary of the pre-hearing conference orders, Mr. Mulgrew?

MR. MULGREW: Yes.

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ALJ ROSAS: Mr. Hunter?

MR. HUNTER: Yes, Judge Rosas.

ALJ ROSAS: And this afternoon before this oral hearing, we met in person for a in-person pre-hearing conference, and we agreed that we would admit four additional exhibits. We labeled the Notice of Action for tax year 2010 as Exhibit 1.

The Notice of Action for 2011 was labeled as -- I'm sorry, as Exhibit 2 for identification.

The Notice of Action for tax year 2012 was premarked for identification as Exhibit 3.

And as Exhibit 4, we premarked an excerpt from Appellant's reply brief, Part 2, three pages which included a summary or narrative of some of the hours that were purportedly worked by Mr. Malm during the tax years at issue.

As was discussed, Exhibit 4 is not coming in for to prove those exact hours, is not coming in for the truth of the matter stated in those -- in that exhibit. We are just bringing it in for the purposes of avoiding an undue consumption of time to prevent having to have Mr. Malm read line by line those three pages into the record.

Is that correct, Mr. Hunter, as I'm understanding of our concession of Exhibit 4?

MR. HUNTER: That's correct, Judge Rosas.

ALJ ROSAS: So I hereby admit Exhibits -- Appellant's Exhibit 1, 2, 3 and 4 into evidence.

(Appellant's Exhibits 1-4

admitted into evidence.)

ALJ ROSAS: Gentlemen, before we proceed with opening statements, is there anything else that either of you would like to discuss or do you have any other questions for me at this time?

Hearing none, we will move into opening statements. As we discussed, each of you has up to five minutes to make a brief opening statement.

Mr. Mulgrew, you may begin whenever you're ready.

MR. MULGREW: Thank you. We've been on a long journey to get here through a large number of

issues, a large number of debated issues. We are thankful to be here in front of an impartial panel to hopefully seek justice brought about on this case. The issues have been seemingly all over the place from our perspective.

It appears we finally had nailed it down to -- the crux of the case seems to be that the appellant's W-2 income is too high to allow material participation. This comes from an audit technique guide produced by the Internal Revenue Service that says one of the things to look for that may indicate somebody is not materially participating is high W-2 earnings from other sources.

The next issue appears to be that the appellant was paying management fees to another, and that also from the audit technique guide seems to go against the idea of material participation. And so ultimately, this case boils down to whether or not this is a case of IRC 469 material participation.

The state's application of the rule seems to make sense on their face, and I don't disagree with how the state is applying. I disagree with how the state is applying to this particular case.

The facts and circumstances you'll see through testimony will demonstrate that that rule

doesn't generally apply based on the congressional intent of the application of it. Testimony will show the facts of the case are pretty different than what they're being portrayed.

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We intend to demonstrate how the appellant's W-2 income could very reasonably be what it was and have substantial time to materially participate. And we intend to demonstrate the management fees paid with the tax return are clearly reasonable and not an issue where he hired someone else to run the company while he worked somewhere else. That is not the case in this.

The intent of legislature is to prevent taxpayers from taking deductions against income from investing activities. However, if the production of income is under the control of the taxpayer and they do control the outcome, then tax law allows them to take deductions for necessary and/or reasonable expenses in order to earn that income.

My understanding is that the transactions in this case have more or less been substantiated. It's not an issue of substantiation of documents, receipts and expenses and that has all been taken care of.

The issue that the state is raising is whether or not these expenses are for a valid business

purpose. We intend to demonstrate that they are.

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Second, the issue concerning the date is whether or not the appellant materially participated in the corporation and, third, ultimately should a penalty be imposed for accuracy-related deductions.

We will contest each of those issues through Mr. Malm's testimony. And our position up front is that he clearly, materially participated in this corporation in all of the years in question and the years before that and after that.

That the rules that are being applied are generally designed to be applied to people who hold real estate investments for the purpose of rental.

And while that's a part of what this corporation does, it's not the only thing the corporation does.

So we intend to discuss those issues through testimony and address through closing. Thank you.

ALJ ROSAS: Thank you, Mr. Mulgrew.

FTB, your opening statement whenever you're ready.

MR. HUNTER: Thank you, Judge Rosas.

We have a difference in understanding. This is a substantiation case. Appellant earned income of \$1 million per year in this high ranking position at a major financial institution. He was also the sole

shareholder, CEO and president of an S Corporation that he formed, NVMLI, Inc.

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This company reported expenses incurred from real estate activities and the appellant reported through losses on his personal individual income tax return that averaged \$300,000 per year. And these losses offset his ordinary taxable income from these banking finance shops.

Respondent disallowed these expenses and recharacterized these losses as passive which cannot be used to offset Appellant's ordinary income.

The facts and evidence in this case will clearly show that Respondent says it must be affirmed for three separate independent reasons. First, we have a complete lack of substantiation for the expenses claimed in renting and renovating one of these properties.

Appellant caused the company to list most of these assets as available for rent 365 days per year. Yet, despite the no fewer than ten requests for this information since 2014 through the present, he failed to produce a rental agreement, tenant contact information, rental deposit, proof of advertising or support for rental income.

ALJ MARGOLIS: That's just for one of the

properties, you said?

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MR. HUNTER: That's for all of the properties that were listed as available for rent.

ALJ MARGOLIS: Okay. Thanks.

MR. HUNTER: What little evidence we have shows that someone else other than the appellant managed the properties. It's the law. Appellant must keep adequate records and provide confident evidence and documentation to support claimed deductions.

The taxpayer's self-serving testimony is insufficient and Appellant's failure to produce evidence within his control gives rise to a presumption that such evidence would be unfavorable to this case.

For instance, Appellant lists his Hawaiian timeshare as a corporate asset, it's listed on the depreciation schedule, on the S Corporation's tax return. He listed receiving, reported receiving \$3,000 in income for this timeshare. He also reported expenses totalling \$9,000, including depreciation \$2,600, and association dues paid of \$5,000 for that year.

This is a timeshare. It's not available for 365 days a year, and there's no substantiation for the rental income received nor the expenses as it relates

to that particular property.

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Second, even if Appellant somehow managed to substantiate these expenses, which he has not, under California law, these flow-through losses are passive because any real estate rental activity is considered to be a passive activity regardless of the level of participation by the taxpayer.

Internal Revenue Code Section 1366(b)

provides that the character of a shareholder's share

of income or loss incurred by an S Corporation is

determined the income or loss were realized directly

by the corporation. This is known as a conduit rule,

based on [inaudible] of the Franchise Tax Board cited

in our opening brief.

Third, Appellant claims that he actively managed the business of his S Corporation. This is false. One thing I would like to knock out of the park right here is that Treasury Regulation 1.469-5T(b)(2), sub (ii)(a) provides that Taxpayer's hours spent on management do not qualify his participation if another person or entity was compensated for such management and services.

Appellant cannot possibly claim that he was somehow materially participating in the company's activity when he caused the company to report over

\$100,000 per year every year as paid to someone else other than Appellant for management fees for outside services, and it recently came out that he paid this money to his son.

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\$30,000 per year to someone other than Appellant for administrative fees. It's on the record. Appellant's representative confirmed that Appellant did not maintain or keep any log sheets or other records to substantiate the daily hours he spent conducting any business for the S Corporation, and Appellant did not provide a time log for his hours spent at his banking and finance jobs.

In Respondent's opening brief, we cited some numerous cases which point out that the treasury relations do not allow a post-event, ball park guesstimate to be accepted when a taxpayer seeks to establish the number of hours worked in claiming material participation.

A recent example of the case of $Brad\ v$. United States (2014). The taxpayer reported non-passive losses which flowed through to her from her real estate company which were disallowed.

ALJ ROSAS: Just want to remind you we're at the five-minute mark. Wrap it up, please.

MR. HUNTER: Wrap it up. The taxpayer argued that she spent numerous hours and materially participated in the real estate company as opposed to a participation in her main profession as a real estate agent.

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This taxpayer was unable to provide calendars, receipts, reports or any contemporaneous documentation to support the claimed number of hours spent only in estimates. And that court found that she did not meet her burden because there were no contemporaneous documents to support the narrative of hours spent.

Finally, the accuracy-related penalty was mechanically applied in this case correctly because Appellant underreported taxable income by greater than 10 percent of the tax required to show on the return or \$5,000 for each tax year at issue. The foregoing reasons pending that Respondent's action must be sustained. Thank you.

ALJ ROSAS: Thank you, Mr. Hunter. We will now proceed with witness testimony.

Mr. Malm, as I mentioned during our in-person pre-hearing conference, a full copy of Respondent's exhibits are in the witness box. You forgot to add your four exhibits there. I will do that now. Just

1 give me one second. 2 Mr. Malm, whenever you're ready, you can take 3 a seat in the witness box. Thank you, sir. 4 THE APPELLANT: I take my notes, right? 5 ALJ ROSAS: Yes, sir. 6 THE APPELLANT: Thanks. 7 ALJ ROSAS: If you could remain standing while I administer an oath. Raise your right hand, 8 9 please. 10 THE APPELLANT: Right hand. 11 ALJ ROSAS: Do you solemnly swear or affirm 12 that the testimony you are about to give shall be the 13 truth, the whole truth, and nothing but the truth? 14 THE APPELLANT: Yes. 15 ALJ ROSAS: Thank you, sir. You may be 16 seated. Mr. Mulgrew, this is your examination. You 17 may begin whenever you're ready. 18 MR. CORNEZ: Can we raise a point of order 19 here? If he has notes that he's going to be 20 consulting during his testimony, I think we're 21 entitled to see them. 22 ALJ ROSAS: Mr. Mulgrew, what notes are we 23 discussing here in terms of Mr. Malm's? 24 MR. MULGREW: He doesn't have a prepared 25 statement. We discussed what the issues are and he

took some notes from memory purposes but there's no prepared statements. It's just his own personal notes. I personally didn't get them either.

ALJ ROSAS: Mr. Cornez?

MR. CORNEZ: Well, without looking at them, it's hard to say that they're not -- it's not appropriate. That we get to see them ahead of time during the testimony.

ALJ ROSAS: Mr. Malm, are you intending to read from these notes?

THE APPELLANT: No. It's more to keep me on track of the points that I want to try to communicate.

ALJ ROSAS: How about this. Put them face down. If you need to refresh your recollection or if you want to refer to your notes to help you recollect something, just indicate that in the record that you're going to refer to your notes just to help you with your memory.

THE APPELLANT: Sure. I have no problem.

There's two things. I have some written notes for myself, and then I have a kind of a fact sheet of notes. I am more than happy to share -- I will use the fact sheet if I can, and I'm more than happy to share the fact sheet and you can take a look at it.

ALJ ROSAS: By any chance, do you have

1 additional copies of the fact sheet? THE APPELLANT: 2 I have about five or six. 3 ALJ ROSAS: Mr. Cornez, will that be fine if 4 we provide you a copy of the fact sheet? 5 MR. CORNEZ: That will be great. Thank you. ALJ ROSAS: Okay. 6 7 THE APPELLANT: I have about ten. 8 ALJ ROSAS: Once again, Mr. Mulgrew, you may 9 begin whenever you are ready. EARLE A. MALM 10 11 called as a witness, being first duly sworn, testified as follows: 12 13 DIRECT EXAMINATION 14 BY MR. MULGREW: 15 Sure. Mr. Malm, can you describe for us what 16 NVMLI as a corporation does? 17 Well, yes. NVMLI is involved in kind of 18 three different areas: One is real estate 19 redevelopment; two, in real estate projects in 20 general; three -- sorry, the second one is an activity 21 around student -- around an incubator that now 22 student-run businesses for Bowling Green University 2.3 work through that incubator where I actually take a 24 position in the company and work with the company; and 25 the third is I do consulting work in the financial

services industry.

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So those are the kind of the key three areas that NVMLI is involved in. I think that the key behind NVMLI is that it is, that me, I am NVMLI. Everything that NVMLI does, basically I do. And we'll talk a little bit later, I think, about having a project manager on a project.

But as far as what NVMLI does as a company, I do. So it is my ideas, my creativity, my skills, my relationships that are leveraged to make NVMLI. You could say that I am at the heart and soul of that.

I thought that the other thing that might be helpful in thinking about NVMLI is that to give a little history of it. There's kind of a phase one and a phase two of NVMLI with a stent in the middle.

In phase one, after taking a dot com company public, I decided to retire to Nevada. I got bored very quickly and saw an opportunity to get involved in the mortgage brokerage business, and so I opened up NVMLI in 2002 as a place that could act as the middleman between the lenders and the borrowers.

And my goal then more than anything else as well was to create a broader business, but started through getting involved in mortgage lending. I think the testimony, we talked about the fact that when I

did leave NVMLI to take a different position full time, that NVMLI continued to run. And part of the reason that it continued to run is I had a sister who lived in Nevada who was involved in the real estate business.

And actually one of the goals that we had was to take NVMLI and actually have a three-prong business: Residential lending; residential sales; and remodeling activity, flipping kind of activity. So that's how kind of phase one started.

When I was recruited by Union Bank to come in and run their investment company, which is another thing I think I should probably clear up, is that I was the president of a wholly-owned subsidiary of Union Bank. I was not the president of Union Bank. I didn't even report to the president of Union Bank. I reported to a division manager in between myself and the president of the bank.

But when I accepted that position, kept NVMLI running, but it was -- it died quickly because I was the heart and soul behind generating the leads that kept the business operating. And so when I was no longer there to run the marketing side of it and generate the leads, the business solely dried up as representatives of the company.

And between 2004 and 2009, I kept the structure active because I continued to look at venture capital projects and seeing if there were opportunities that I would want to invest in outside of what I was doing at Union Bank.

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Nothing at that point in time turned up that had any interest to me. And I had a background in that, so it wasn't like it was -- I actually invested in dot com companies when I was working for another corporation. And when I left that corporation, I took one of the dot com companies public. So it wasn't like it was something that was out of character for me.

In 2009, it was becoming clearly evident to me over things that had happened in 2007, 2008, as well as what was happening in the economy that the opportunity for me at Union Bank was changing rapidly. And what I was hired for was no longer valid.

And so I had begun to think about, what would I do post my life in Union Bank. And that's when I decided that I would get involved in reactivating NVMLI and not doing lending this time, but getting hands-on involved in real estate redevelopment as well as consulting and the student businesses. So that's what NVMLI does.

Q So your role in the company, you basically have different aspects, you have the real estate redevelopment piece, the student incubator and the consulting services, this is what the company does.

And what do you do personally for NVMLI for each of these activities?

A Well, based on the way I described earlier, I know it doesn't sound like I do everything, but I'm basically involved in everything and do almost everything. As I said, I am the visionary behind the business, the creative engine for the business. And so determining what I'm going to get involved in and how I might get involved falls into my lap, that side of it.

Once a decision is made that I might pursue something, I am the person who goes to the market, does the customer research, does the competitive research and ultimately delivers, develops the strategy that we're going to be implementing.

I then become the implementer, the influencer as well in the process, as well as the financier of the projects. So the things that I am getting involved with, I generally either finance it completely or take an equity position in the activity.

I get involved in everything from, I should

probably tell you that a little bit about my background as to what I do here in leveraging my skills.

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I am particularly strong at organization, strategy, picking people and developing the business, growing the business. Those are probably my strong skills. Coming to take cost out, that's not what I do. I grow businesses and I don't kill them. So I do whatever I have to do to get the revenue.

In some cases it involved doing maintenance, in some cases it involves doing advice, and some cases it involves keeping score and helping people figure out why they're not meeting competition or what they need to do to make that happen.

But none of it is to a point where I just deliver a report and somebody else does the work. I am very hands-on, and I thought it might be beneficial to hear a couple of examples.

So in my redevelopment activity in the particular property that we're talking about here today, Estates, I was the one who identified the project, went out and looked for the property, did the research on the market and where the location would be, found the property, got involved with the architect, got involved with the city to determine

what we could do.

And even to the point where when the property kind of reached its final points, I did the finished grade on the lot personally. I installed the dishwasher in the house. I cleaned the windows of the house as we got to the point where we were getting the city inspectors to come out and look at the property. It's amazing what you can learn by looking at the garbage about what's going on in the project.

In the financial service industry, I work with a wealth management provider in the Bay Area right now. You know, I'm considered to be, even though I'm not an employee, I am technically an advisor and consultant to him. I work with him on all their business development strategy. I represent them at business meetings with their key client, Nationwide Insurance. Nationwide sees me as an extension of them and relies on what I would say to be part of the company as the company does as well.

And then in the stage of the developing businesses, I began a few years back to participate in the Shark Tank that was held at my university for start-up companies of student-run businesses. And so I've created a program where I invest in these businesses. I provide mentorship to the student.

That mentorship, you know, like in two days
I'm going to be in Los Angeles on a sales trip with
the president of one of the companies as we try to
expand our distribution on the west coast.

So again, just trying to describe and give you the nature of the activity, it's not one. I'm on a couple boards. But the reality is is that boards generally want people to have their nose in but not their hands on. The nature of what I do tends to be more hands on and less nose in. And so I look for projects that I can get involved on a hands-on basis. So that's what I do.

Q And so one of the issues that the state raises is your lack of compensation by NVMLI seems to indicate in their eyes nobody would work for free.

Can you talk a little bit about how compensation works when you're not an hourly or salary employee?

A Well, I work for return. Okay? And so the return comes in what the venture does in its success and I guess you could call everything, the work that you're doing up until that point in time, your sweat equity to get to a point where it can generate a return.

It seems pretty strange to fund a business,

okay, and then to draw a salary out of that business and then turn around and refund it again. So I think it just works better if you, you know, live off of your own funding, put the money into the business and not take the money back out of the business. So...

Q So in the case of the, one of number of projects going on, the states drive the issue here is whether or not material participation was involved, who these mysterious management fees were paid to, and what the scope of this project was.

The project in the first tax year in question was acquired and dismantled.

Can you tell me about what was involved in that, what you call a green teardown?

A Yeah. Well, we set out to do something that was different. Okay? And different more than anything else at the point in time was to build something that would be greener than anything else that there was or at least as green as it possibly could be.

So that included as well the teardown of a property that had been in existence for 55 years, was about 1600 square feet, had a unapproved addition attached to it, was using the garage with a pot-belly stove in it, and had a six-car garage which actually

was the best building on the property, six-car garage on the property with stones everywhere on the property, because at one point in time the owner had a collection of 26 antique Cadillacs stored on the property.

So, you know, in looking at the Estates property, it was in an ideal location, and the thought was is that, let's see what we can do to, you know, obviously it would have been better for us from a certain tax side to keep a wall or two up and build around that property. But the reality was that it was better to take the whole property down.

And so we had heard about this organization, Donation Solutions, and contacted them and thought that, okay, if we could recover some of our costs for demo, this would be a good way to go. And so we got involved with Donation Solutions, tore our little property down.

Everything was recycled, every wire, every board, every piece of furniture that was left in the place, all the appliances that were there, et cetera, everything was recycled.

Q We have photos of that. Sorry. Do you have copies of the photos? So at the bottom of the first side of the older house, you can see where the house

is being systematically dismantled so that all of these pieces were donated ultimately, reused, recycled?

A Yes.

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Q Repurposed?

A Yeah. In fact, they did such a great job, when you go out and see the piles of wood, it looks like you're at a lumbar yard. They've just been cleaned and they're ready to reuse.

Q So this was a fairly significant project, would you say?

A Well, it was just the start of a significant project because the second phase of that was actually building the property and designing the property.

So -- and that's what got me involved, in getting my son involved in the business. And my son is a commercial real estate broker.

There was a point in time where that market was a little bit soft. And so it was a good time.

I've always wanted to have a business that the family could participate in. So this seemed to be like a good opportunity to be able to do that.

My son never got involved in any of my other activities at NVMLI. He was strictly the person on site for this project to manage it. And what we built

- was a 4,000 square foot marquee property.

- A It's the flip-side of the demo. When we sold it, you know, I mean my target was to try to get something in the \$2 million range. I thought that the market could bear \$2 million. So that was our original goal to try to build something within that range.
- When we finished the property, we actually ended up selling it for 2.8 million, and we were rated as the second greenest home in all of Contra Costa County. So we felt that we had achieved our objectives of doing that.
- Q How many hours do you think you put into just this project alone personally?
- A Easily six months of over that three-year period of time.
- 18 O Six-man months?
 - A Six man months of time, yeah. Easily.
- Q And this was not management, this was what type of activities?
- 22 A Whatever I needed to do. It was management 23 as well, but it was whatever I needed to do.
 - Q Organizing the contractors?
- 25 A Yeah. I mean, understanding what a

subcontractor is doing and where it's going right and where it's going wrong. I know that that sometimes is considered to be part of management, but it's also considered to be part of getting the job done. So, you know.

Q How many houses have you built in your career?

A Prior to starting this project, I had been involved in ten new constructions for -- seven of them for personal use and three of them for homes that we built for either my in-laws or my own parents.

Q So the design, the layout, the figuring out what goes where, that was done by you on this property?

A Well, you know, I don't do the drawings.

Q Right.

A But it wasn't just done by me. This was done by myself, my wife, who is a wonderful stager and decorator and has done these homes with me, the ten that we built prior to this, done by my daughter-in-law, who has been involved in the decorating and design business since she's very young, and my son and I.

So, but at the end of the day, you know, the bucks stop with me as far as making the decisions

because it was basically I'm the one who's financing the project. I'm the one who's got the responsibility to turn a profit out of it at the end of it, so...

Q So I want to switch a moment to one of the other issues at hand. The state raises that your earnings during these tax years is in excess of a million dollars. And the Internal Revenue Service provides an audit technique guide for examiners to use to try to poke holes in cases when they're doing examinations to determine whether or not they hold water.

So the state has presented an audit technique guide that says people with high W-2 earnings typically can't qualify for the material participation rules. And that's generally true but not always true.

Let's talk a little bit about your W-2 compensation during these years and the relevance to that towards the amount of time you would have devoted to Union Bank's Highmark Capital in a one-year period.

A Well, I don't think that there's a lot of connection between the two, but I'll try to answer that question. And, you know, I mean, I've made more money and worked less hours. I've made less money and worked more hours than I did at Union Bank.

And in the context of Union Bank, I was hired

in 2002 to come in and evaluate a business and to make a recommendation as to whether the bank exited that business or stayed in that business. I looked at it as it's going to be somewhere between a two and ten-year assignment depending on what the outcome is in the initial concept.

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The bank set up a compensation program for me that was -- that had three legs to it. And one leg was a base salary. And my salary during that period of time ranged from \$275,000 when I started it, \$359,000 when I left ten years later. And then what was the more important part to me was the opportunity to participate in what I would develop in the business and if the business did develop.

And so the second and third leg of the stool was I had a short-term incentive plan that was based on the revenue generation and the profitability of the business growth that was about 65 percent of my compensation. And I had a second leg of that which was in the key driver in investment management business is the relative rankings of the performance of the investment products that you manage. And so 35 percent of my compensation was tied to investment performance.

And based on those two criteria, there was a

very formulated driven strategy that said I could earn up to 150 percent of my base salary in terms of an incentive plan. And in addition to that, there was a longer-term incentive plan which was designed to keep me in place and put something at risk, so whatever I earned in my short-term incentive plan, I earned an equal amount in the long-term incentive plan, but it was only paid to me over four years if I was there during that period of time.

And so it had been very formulated right up until 2008. And in 2008, I had my best year. We're talking about million-dollar years here. In 2008 my total from Union Bank was over 2 million. And part of that was because part of my incentive was paid. It was paid in stock.

And in 2008, Union Bank decided to privatize the bank, buy their stock back. And when they did, all of my stock options had to be cashed in so my compensation was inflated that year.

- Q That shows up on your W-2 as income?
- A That's correct.
- Q The facility stock?
- 23 A That's right.

- O You had no choice?
- 25 A No choice. No choice in the matter. So what

also got me headed in the direction of I was going to need to be doing something else. I introduced a very aggressive growth plan for the business. Highmark Capital Management represented about 5 percent of Union Bank's earnings and about 10 percent of their revenue. So is it was not a big deal in terms of the banking business.

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In order to -- we'd have to get up to at least 10 percent of the earnings in order to be considered to be something substantial or a core business. And at the peak when I took it over, we were about 16 million in assets. At the peak, I got up to 21 million of assets. And it needed to really get to 40, 50 million in assets to be a meaningful property inside of the bank.

The only way to do that was to acquire. And so we had an aggressive growth plan. We were going to -- Union Bank is a three-state bank. The investment management business is a national international business. If you have good investment capability, the client in New York needs it just as badly as the client in Los Angeles. So I built national distribution in both the retail and the institutional marketplace.

I extend the staff from three people, my

direct reports from three people to ten people. And we set out to build this business in the bank. And 2005 and '6 I made a couple small acquisitions, but I was never really given the opportunity to pull the trigger on anything big.

And when the market correction came with the sub-prime prices, it was obvious that that wasn't going to happen. So my role of building a business and growing a business was changed substantially, and I was moved from the capacity of doing that to the capacity of caretaking the business and making sure that we avoided all the risk.

And that happened at about 2008, 2009. It became very clear to me when my incentive compensation in 2009 was the formula produced one number, and the amount that I was paid was an amount that was reduced by a percentage as an arbitrary number taken by a bank executive.

So the combination of not buying anything and the combination of not really participating in the business before but being paid by all other bankers you might say is what said to me my life at Union Bank won't be forever, and I need to think about what I want to do next.

And so the compensation was a critical issue

to figuring out that I was going to have time on my hands, I was going to have creative energy and capacity that I could do something with, and even while I was still working at Union Bank.

Q So to boil that down effectively, the time periods in question today, the 2009, '10, '11, '12 period, is it fair to say is that your compensation was basically severance and contract and not really related to eight-hour day, five-days-a-week arrangement?

A It was a, in 2011, February of 2011, my final boss that was on board with the strategy part, and so it was clear from that point on that we weren't going forward with this.

In 2011, I reached a conclusion, well, I reached an agreement with the bank that my job had materially changed, and that I was no longer the CEO of the company or president of the company running an independent strategy, but I was now a staff vice president, you might say.

And so we agreed that my position would be eliminated, and the person who came in would assume those responsibilities and took over as the group executive.

They were going to downsize the business to

about one-third of what it was. And so from no later than midyear 2011, I was on a kind of advisory status and not operating the company. And I formally severed in 2012 and retired at the same time from Union Bank.

O So --

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ALJ ROSAS: Mr. Mulgrew, I just wanted to remind you we estimated about 30 minutes for Mr. Malm's direct testimony. We are at the mark now.

MR. MULGREW: Okay.

ALJ ROSAS: Now you will have a chance to continue with examining Mr. Malm after FTB's done with theirs. But if you want to wrap it up soon for this portion of the examination, that would be great.

BY MR. MULGREW:

Q Yeah. Absolutely.

So in the periods in question, you're doing your exit strategy, you're resigning from your position, you're receiving compensation, but it's for performance in earlier years that's being paid out, and it's in the form of stock.

You're not actually going to work on a regular basis?

A In 2012, that was the case. In 2011, I was there in the advisory, not an operating capacity basically.

1 Okay. Q 2 Α In 2010, I was still operating but without 3 any commitment to strategy. 4 Right. But basically, you weren't committed 5 to a full-time job? 6 Α No. 7 That would have absorbed all of your time 0 away from NVMLI? 8 9 Α No. 10 Q Right? 11 And then finally, the management fees and the 12 \$30,000 paid in administrative fees, this is the money 13 you refer to as paying your son for the on-site 14 project manager? 15 That's correct. And then the \$30,000 administrative fee is --16 17 Well, I actually had my daughter on my staff 18 as well, and she happens to be very good at 19 administrative things, creative things. So she was 20 doing a lot of design work that we had as far as 21 getting our message out. 22 How many employees does NVMLI have? 2.3 Α That's it. 24 Just you? 25 Α Well, just me. And then during that period

of time, my son and my daughter. My daughter still is engaged with NVMLI and the other things that I do.

MR. MULGREW: Okay. Thank you.

ALJ ROSAS: Thank you, Mr. Mulgrew. FTB, you may begin with your examination whenever you're ready.

CROSS-EXAMINATION

BY MR. HUNTER:

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Q Thank you, Mr. Malm. Mr. Malm, I only have a couple of questions. And I can -- looking at the tax returns that we have filed by S Corporation, and I was looking at the properties as individual properties, the respondent sent numerous requests for tenant information.

I mean, the reporting position was that these properties were held out for rental 356 days a year, and we didn't receive any rents or duplication back or deposits or any supporting documents to substantiate the expenses reported on the returns for these properties.

One property in particular, 1761 Carmel Drive in Walnut Creek, are you familiar with that property?

- A I am.
- Q Who lives there?
- A My daughter.
- 25 Q You reported receiving rental income for

2010, 2011 and 2012 from this tenant; is that correct?

A Yes.

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Q Did you provide documentation of this reported rental income when requested by the FTB three times?

A I would turn to my tax advisor. No, I don't think so.

Q Okay.

A That would have been a mute -- reported as income.

Q That's the reporting position. My question relates to substantiation for the reporting position, the check, the deposit.

A No.

Q You previously testified that in 2010 through 2011, your job working for a subsidiary at Union Bank was morphed from an operational position to advisory role; is that correct?

A That is correct.

Q But that's still kind of vague in terms of the numbers of hours that were spent working at the subsidiary Union Bank.

Can you give us the number of hours that were spent working for the subsidiary Union Bank for those years?

A Typically I would report into work at normal time, 8, 9 o'clock in the morning. Typically I would leave at 5 o'clock, 5, 6 o'clock. So I was working a full 40-hour week you could say.

Q For 2010, 2011?

2.3

A Yes. What I would say is that I was there for 40 hours a week. And there's a difference between working there for 40 hours a week and being there for 40 hours a week.

Q What is that difference, sir?

A I could do other things while I'm there. I was just there. And I needed to be there from the standpoint if something came up that I could be involved in, if something didn't come up, I could be involved in other activities as well.

But that, you know, I'm not going to try to argue that with you because, you know, in my life here, there's 168 hours in the week, 40 to 50 of them could be spent at a job. There's still these 100 to do other things. Even if I take a third out for sleeping, there's still another 50 that I have something to do. So the fact that I'm there was in my mind kind of immaterial on that. So...

Q Almost the same question for tax year 2012, what's your estimate of the hours spent working for

that subsidiary of Union Bank for 2012?

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A 2012 was a little bit different in that there were still some things that I was involved in -- well, not really. Because once I entered into a service period and stepped out of the bank, and that started in midyear of 2012 until midyear of 2013, then they couldn't call me anymore to do anything.

But prior to that, I would estimate that I was spending maybe 10 to 15 hours a week on Union Bank activities.

Q Thank you. Another asset that is listed on depreciation schedule for the company for the S Corporation is a work space in Oakland, California listed as an asset of the company.

What takes place at that warehouse?

A Yeah. It is a warehouse. So I have things stored there that are related to things that I do in terms of my real estate. I have an office there. And so I work out of there. I have my files there, and keep all my files there. I have tools there, so my table saw, my -- I have a lift, construction lift that's there, all my hand tools that are there that I would use.

There's a couple blow dryers, you know, that the kinds of things that blow to dry things out that

1 are there. And that's predominantly it. There's 2 no -- and I know there's some contention that I guess 3 you found a record or had found a record that indicate 4 that the property is a live-work space. It is 5 exclusively a light commercial and office or 6 warehousing. 7 And having served on the board there for two 8 years as well, you know, I know that we find as well 9 as have bylaws excluding any kind of residential. And 10 I was even reminded more about that recently when I 11 tried to acquire, what do you call it, internet 12 service there, and was told that this is only -- well, 13 the price of commercial is so much higher than 14 residential. I tried to get it as a residential price 15 and I couldn't. So... 16 MR. HUNTER: Okay. That ends our 17 cross-examination, Judge Rosas. 18 ALJ ROSAS: Thank you, Mr. Hunter. 19 Mr. Mulgrew, by any chance, do you have any 20 additional questions for Mr. Malm? 21 MR. MULGREW: Not at this time. Thank you. 22 ALJ ROSAS: This point, I will turn it over 2.3 to the panel to see if they have any questions. 24 Mrs. Hosey? 25 BY ALJ HOSEY:

1 Hi. I had a question about the hours that 2 your wife helped with the property. You said she 3 staged and decorated the properties when you were 4 selling them. 5 Do you know how many hours approximately she 6 intervened? 7 Α No. 8 Approximation? 9 Yeah. I mean, I'm going to say two or three 10 man weeks of time involved in doing that work, 11 acquiring things, bringing it to the house, setting it 12 up, so... 13 ALJ HOSEY: Okay. Thank you. 14 ALJ ROSAS: Mr. Margolis, do you have any questions? 15 BY ALJ MARGOLIS: 16 17 Yes. Your son, is his name -- is he Earle 18 Malm the second, or are you Earle Malm the second? 19 Α I'm the second. My son is the third, but he 20 only goes by Drew, Drew Malm. 21 Okay. Fine. Fine. And I've seen there's 22 been some arguments about whether or not you own some 2.3 of these properties or NVMLI owns some of these 24 properties.

What sort of documentation did you have

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transferring these properties to NVMLI?

A Well, we did not -- some of them were transferred in NVMLI by going through the deed process and others were not. They were, but they were adopted by NVMLI as a result of corporate action.

Q So just the corporate adoption consent or whatever, that's the only documentation for that?

A Right.

2.3

Q Okay. And I have a question. There's something about the Form 4797 loss. Is that --

Does that relate to the Estates property when you did your teardown, is that the loss that was claimed?

A Yes.

MR. MULGREW: That's the dismantling. The disposal of the original structure is being taken out and disposed of, and then they build new.

BY ALJ MARGOLIS:

Q Okay. And let me see if there's anything else.

You gave some estimates of hours that you worked on various projects that you worked with respect to NVMLI business. But you said that NVMLI had three different businesses, and I'm trying to figure out how can we tell whether or not your hours

related to --

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Did your hours relate to just the real estate business or related to all of those businesses?

A No. For purposes of this, it was basically related to the real estate redevelopment business. So the hours that had been put in this document are related to real estate redevelopment.

Q Okay. And the Danville priority, the Estates property that you sold for 2.8 million, when was that sold?

A 2015.

Q And who was living in the property before 2015?

A I had my son rent it. And there was a specific reason for that.

Q He was the tenant?

A He was the tenant, yes. And we put it into service in 2012, and having completed construction and the market wasn't right yet to sell it, so we decided, okay, you're paying rent here, go pay rent there. And let's minimize some of the bleeding during that period of time.

And unfortunately, we came up with a very significant construction defect that, it was a small thing but it caused a major problem. One of the test

caps that went onto the plumbing beneath the house, when the testing was done to test the surface, that cap wasn't put back on and closed. As a result of that, for a period of a couple months, sewage was building under the house, and fortunate for us we put a rat slab under the house.

And as a result of doing that, it was building a swimming pool. So we had things growing there, and we had to go through a mold process, we had to go through --

- Q I've had that problem in my house as well.
- A Point of a new construction lawsuit. So until we could deliver it with a clean bill of health, okay, we kept it rented until that point in time and kept working on it.
- Q So when was the property, when was it -When was it finished construction so that he
 moved in or whatever?
 - A 2012.
- Q 2012. And then the Nevada property, the 385 -- I forget the name of the street --
 - A Via Sonador.
- Q So that's a residential property as well?
- 24 A Yes.

2.3

Q Who was that rented to?

A Well, that turned out to be a problem. And that is when I had NVMLI, it was a Nevada company and I was living in Nevada and that was my residence.

When I came back to accept the position with Union Bank of California, you know, that was a very difficult time to sell a property in the marketplace.

Thought I could rent that property, and I did rent it for some period of time but there were two big issues. Did not realize that it's not a short-term rental market, so the CC&Rs precluded me from renting it like weekends, and it was a great property for that, but couldn't do it.

And then the second thing is I was actively trying to market it, and it was difficult to have a renter in there at the same time being marketing it. So it was available for rent 365, but realistically that was probably not the right thing.

(Clarification by Reporter.)

THE WITNESS: Via Sonador, V-I-A,

S-O-N-A-D-O-R.

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BY ALJ MARGOLIS:

Q And when you were talking about the management fees that were paid with respect to your son?

25 A Yes.

1 That was 100-some thousand a year? Q 2 Α Yes. 3 And that's his work on the Estates property; 4 correct? 5 That's correct. Yes. Α 6 And when that property was sold, was that 7 reported on the Sub S return? 8 MR. MULGREW: Yes. 9 THE WITNESS: We'll look to him. 10 BY ALJ MARGOLIS: Okay. 11 Α Yes. 12 Let me see if I have anything else. 13 And the hour estimates that you gave for the 14 work on your real estate properties, how much of those 15 hours was by you and how much was by your wife? The estimate that I gave in the documents 16 17 that were submitted was all by me. ALJ MARGOLIS: Okay. I think that's all for 18 19 now. 20 MR. CORNEZ: May I ask a clarifying question 21 our two, your Honor, Judge? 22 ALJ ROSAS: Yes, Mr. Cornez. 23 CROSS-EXAMINATION 24 BY MR. CORNEZ: 25 Q Judge Margolis asked you if the hours on the

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1
      chart that we talked about today relate, and I think
 2
      you answered that they related to your real estate
 3
      development activity?
 4
               Predominantly, yeah.
 5
               What do you mean by your real estate
 6
      development activity?
 7
               The work that I was doing around Estates and
 8
      developing that particular project and getting that
 9
      ready to go to the market.
10
               Estates, E-S-T-A-T-E-S?
11
          Α
               Yes.
12
               MR. MULGREW:
                              The street.
13
               THE WITNESS: 106 Estates, that's the
14
      property.
15
      BY MR. CORNEZ:
16
               The greenhouse?
17
               Correct.
18
                So those hours all relate to that project and
      not to the rental real estate activity?
19
20
               Primarily, yeah.
          Α
21
               MR. CORNEZ: That's all I have.
22
                THE WITNESS: I didn't -- there were hours
2.3
      related to the rental real estate activity, but I
24
      really didn't consider those.
      BY ALJ MARGOLIS:
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1 And we've covered some of these properties. 2 I think I forgot to ask about the Walnut Creek 3 property. 4

Who was renting that during 2010, '11, '12?

- My daughter.
- Okay.

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And we bought the Walnut Creek property when Α we thought it was a good time in the marketplace to make that acquisition. I had the cash from, you know, a little bit of windfall that had occurred from the sale of the Union Bank stock.

And that property is kind of a, is going to have an opportunity. We have to put some money into it and do some redevelopment into it, but we paid 371,000 for that property, and the current market value is 650. So at some point in time we'll flip that property and --

- And the Union Street in Oakland property, that's the warehouse?
 - Α That's the warehouse.
- 21 And you were renting that?
- 22 Α No.
- 2.3 Q You own that?
 - I own that and I use that to store things that we use in the various projects and store my files

1 as well.

Q And I think there's three timeshares in Hawaii; is that right?

A Actually --

Q There's one in Lahaina and two in Princeville?

A During that period there were.

Q Okay.

A I have further developed Hawaii. I see there's an opportunity, I believe, in the timeshare space. I know everybody gets these phone calls, do you have a timeshare that you want to get rid of. But in Hawaii, in particular, I thought that there could be some rental activity with that. I'm less convinced of that today than I was back at that time.

So what I've been doing actively over the last couple years is trading the portfolio and reshaping the portfolio. So today I own eleven weeks of timeshare all on Maui. Eight of them are on -- nine of them are on one property, and two of them are in other property. Eight of my eleven weeks are the Christmas and New Year's week, so the very specialized opportunity. Six of my weeks are all that I call premier deluxe oceanfront.

So one building, I own the top floor, both

corners, so you might say the penthouse floor for the Christmas and New Year's weeks. And so I think that the other change that's taking place in that market is Mexico was a good example. You got a lease on the land, you didn't actually have deeded property. In Hawaii, you still have deeded property.

So NVMLI has deeds in Hawaii and owns the property. Everything now is turning to points.

People buy points as opposed to buying actual property in the deeds. So I think that I'm in a position where that property can be -- can increase its value.

Q And during the years, the three properties that you owned during the years at issue, 2010 through 2012, was it primarily rented to family members, those Hawaiian properties?

A That's a good question. And time-wise, I think it's about 25 percent was rented to the outside, okay, and then about 25 percent of it didn't get used. And about 25 percent of it was used by myself in going over there and, one, using Hawaii but also working the market and getting to know more about the market. And then 25 percent could have possibly gone to friends and family.

ALJ MARGOLIS: Again, that's all for now.

ALJ ROSAS: Thank you, Mr. Margolis.

Mr. Malm, I just have a few clarifying questions. And I don't know if FTB has any more questions, but we'll get to you after the panelists continue with their questions. I know you don't mind standing up for more time, Mr. Cornez.

BY ALJ ROSAS:

2.3

- Q Mr. Malm, you mentioned that all key decisions of the Nevada company were made by you; is that correct?
 - A That's correct.
- Q And how many directors were there during the tax years at issue?
 - A There's three directors.
 - Q Who are the three directors?
- 15 A My son and my wife.
 - Q Your wife Evelyn Malm was a director, does she make any key decisions regarding the Nevada company's business activities during these tax years at issue?
 - A Is she going to read this testimony? So certainly, I want to draw a distinction between seeking the consultation and advice of those people who were also considered to be directors with me. I'm the only shareholder of the company. And so in kind of saying, okay, what do we think we want to do.

1 Okay?

I would seek that input, but when it came time to make the decision, the go or no-go was my call.

Q And does that also apply to your son Drew, did he make any key decisions or he just provided you with consultation?

A He had a responsibility at the site to make decisions that would come up while on the site, you know, of something that, you know, needed to be done. But as far as are we going to go with this solar company or that solar company, and are we going to put this type of tile in or that type of tile, again, it was an advisory input.

Q Mr. Malm, I know you discussed the management fees and the administrative fees. I don't recall if you spoke about the fees in 2012 regarding the claimed deduction for outside services.

Can you explain these outside services?

A Yeah.

MR. MULGREW: It's the same thing, just got put into a different category.

THE WITNESS: It was -- it's the same two people doing similar things, but it's just where it was categorized on the tax return.

BY ALJ ROSAS: Q So just to be clear, the \$164,000 claim of outside services were paid to your son and

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- A My daughter.
- Q Your daughter.

daughter-in-law, I believe?

In terms of the property that was demolished, can you help me understand how you determined that this property resulted in a loss of \$588,000 in tax year 2010?

MR. MULGREW: You'll need me to do the accounting of that?

ALJ ROSAS: Sure. We'll wait for your closing argument to address that area. It's not a problem.

MR. MULGREW: Okay.

17 BY ALJ ROSAS:

Q Mr. Malm, in terms of -- let me back up one second.

If this panel finds that there was an understatement of tax, we will then want to determine whether you established that the penalty should be abated.

So would you like to offer any testimony on the issue of whether the accuracy-related penalty

should be abated?

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A Well, you know, I was actually going to make a little bit of an opening statement, and I didn't. And that is certainly with the idea being that, you know, there was never any intention to do anything wrong.

And obviously my reasoning for pursuing this manner to this point to date is I don't believe that I did anything wrong or was trying to deceive anybody in any way on this.

So, you know, I would hope that if that was a point, that certainly would be looked at that there was no -- no intention on my part or NVMLI's part which is me, to, you know, have disrespect for the State of California or for the Franchise Tax Board.

Q Mr. Malm, I have one final question. Let me just preface it by saying that we have a stenographer transcribing your testimony and the panel will have a chance to read that transcript later. And also, I've heard your testimony, and believe me, I've taken good notes. So I don't want you to repeat yourself, that's what I'm saying.

So my question to you is other than what you've already told us, is there anything else you think this panel needs to know in order for us to make

an informed decision?

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A You know, I think the only thing that I would add is that it wasn't like I approached this real estate redevelopment market without having some background and experience at doing this kind of work.

And I did already inform you that I built ten properties or have been involved in building ten properties that in various stages throughout my career. In addition to that, I did two major renovations, one to my current house which was over \$600,000 in renovations.

know, I could sit back and just hire somebody to do the work for me. It was I had the experience that I could get involved, get in there and do it. And I didn't do the framing. I didn't do the -- but I certainly monitored the framing. And every Saturday I was out there with a level checking to see what was going on and did discover one great beam problem before we actually closed the framing.

So, you know, I think there was a lot of involvement, and probably more than I've told you about or more than I put down. I think that I probably try to be conservative in that.

And I think that the other thing is that I

hope you'll take into consideration the idea that I was hired to do a job at Union Bank. I came in and I did that job. And what I thought was going to last me two to ten years did from a time commitment standpoint of being there and getting paid there.

But from a standpoint of workload, my workload dramatically changed in about 2008 when the sub-prime market came, the bank got very conservative in what they wanted to do and didn't want to do with their capital. And I was in a position where I was really just maintaining a business as opposed to trying to build something and grow something.

And I was also maintaining a business that I knew was not going to ever be a core business in Union Bank. And to that point, I would add that they actually have downsized the company by two-thirds since I've left and, you know, so it's a shell of what it was.

ALJ ROSAS: Thank you, Mr. Malm.

THE WITNESS: And I appreciate you listening.

ALJ ROSAS: Mr. Margolis?

BY ALJ MARGOLIS:

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Q You talked about construction on the Estates property. I thought I saw something in the briefs saying that two properties during this period were

1 under construction. Was there another? 2 Α Two what? 3 Two properties were under construction during 4 this period, was it only one property? 5 Was most of your time spent overseeing 6 construction that was with respect to the Estates 7 properties? 8 Α Yeah. I had a little work going on in the 9 Walnut Creek property, but nothing near what the Estates was. 10 11 Thank you. 12 Estates was a major project. It was a major 13 build. 14 ALJ ROSAS: That concludes the questions from the panel, but invite the questioning from the penal 15 16 coming back to the parties. 17 Mr. Mulgrew, do you have any additional 18 follow-up questions for your client? 19 MR. MULGREW: No. 20 ALJ ROSAS: Thank you. FTB? 21 RECROSS-EXAMINATION 22 BY MR. CORNEZ: Yes. Exhibit 4 which was introduced as an 2.3 24 exhibit today is from a brief filed by yourself that 25 has hours spent for 2010, '11 and '12.

Do you have any documents from that time period such as diaries or travel logs or recordkeeping that support any of these hours?

A The only thing that I would have is my calendar of trips that I made, but it wouldn't have, you know, I live 20 minutes away from the Danville property, so I wouldn't have anything relative to Danville property that, you know, that I was there on this date. And it's just not the nature of the way I operate as well. I mean --

Q So this brief was filed with the OTA in May of 2017, so I assume that you made these estimates approximately in early 2017 is the amount of time you spent in '10, '11 --

A What I did keep is a project log of everything we were doing at the time in chronological order by vendor and sub that we were working with.

And so in order to think about this brief, I went back and looked at all of my receipts and the chronological log.

And based on what we were doing and what period of time, I tried to draw some conclusion to say, okay, these were the kinds of things that I was doing then to be involved in this area. And that's how I made my estimates.

1 MR. CORNEZ: That's it. 2 ALJ ROSAS: Anything further from FTB? 3 MR. CORNEZ: No, thank you. 4 ALJ ROSAS: Thank you, Mr. Malm. 5 concludes your testimony. You can return to the 6 table. It is currently 2:40. We'll take a short 7 15-minute break. And when we return, we will proceed 8 with closing arguments. So we will return at 9 2:55 p.m. We are now off the record, Ms. Perry. 10 (Recess taken.) 11 ALJ ROSAS: We are back on the record. In a 12 moment we will begin with closing arguments. 13 Mr. Mulgrew, you shall go first and you will 14 have up to 15 minutes to make your closing argument. 15 Then FTB shall have up to 15 minutes to make its 16 closing argument. 17 Mr. Mulgrew, you will have the last word. 18 will get back to you. You will have a chance to make 19 a reply closing argument for an additional ten minutes 20 if you so choose. Following closing arguments, if any 21 member of the panel has any legal question for the 22 representatives, we will ask them. 23 Mr. Mulgrew, you may begin whenever you're 24 ready.

MR. MULGREW: Thank you. Do you want me to

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start with the 4797 question you had?

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ALJ ROSAS: It's entirely up to you, sir. But if any member of this panel has any questions after you're done, we'll ask them after closing arguments.

MR. MULGREW: Okay. So I think it's very important for us to be careful about how we consider the facts and that we make sure we look at the whole story.

The one thing I noticed today is this particular time period is a very heavy expense time period. The part that we don't see is the subsequent years where the income was realized. It certainly appears on its face that there's a lot of expenses and a lot of deductions and these types of things.

out, obviously this property sold for a fairly large sum of money. Some of the other projects had been bought and sold and traded. So there is much more to this picture than the little piece that we're looking at. And it's important to keep it in context.

We've talked a lot about material participation. Code Section 469 says briefly that if a shareholder materially participates in the operations of an S Corporation, the pass-through of

ordinary income or loss is nonpassive. The income or loss pass-through's back to the shareholder does not materially participate.

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It also goes on to say that Congress gave broad powers to determine whether income or loss from an activity is active or passive. This is a decision as to tax preparers, we're supposed to make each year when we prepare a tax return. Our job is to discuss with the taxpayer what their activities were and determine whether or not we believe there is material participation because the rules are wide open.

This is a very difficult law to manage because there's not a lot of very good case law in determining material participation because it's 100-percent facts and circumstance based, because I, for example, have a client who runs an Amazon store. His job basically is to restock the Amazon store whenever his inventory gets low. He spends maybe two hours a week running his entire company and does \$2 million in sales.

So is that material participation? Has to be because he's the only one there doing it, right? Does he meet a certain 500-hour, 1,000-hour or any of those, no, but he's doing 100 percent of what it takes to run a company. And that's why we have that

provision in there.

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We talked a lot about time and time cards and these types of things. I'll be the first to admit in my own company I don't keep a time card of what I do every single day of my life. Most people don't. It's not a reasonable standard of proof or evidence, particularly if you're involved in a large number of projects.

And so, again, we're left with facts and circumstances. And we are given broad powers to determine whether or not the circumstances apply. We heard Mr. Malm's testimony, and he very conservatively spoke about the amount of time but, you know, if you've ever bought a house, you know what it takes just to buy a house. The process is a very long period of time. It consumes an enormous amount of your time.

So the rule goes on to say a shareholder materially participates if the shareholder or shareholder's spouse is involved in the corporation's trade or business on a regular continuous and substantial basis.

And then they provide a temporary rates that gives us the material participation tests. In Respondent's Exhibit V, we had submitted those tests

and how we are addressing whether or not he met the material participation rules. That's been submitted as evidence. And it's important to understand the rules for material participation are really intended to apply to real estate holdings.

The idea is is that if you own a bunch of rental properties and you hire management companies to run them for you, and they're hiring all the people to manage the repairs and maintenance and they're collecting rents, and basically all you're doing is cashing checks. That's where that rule is intended to apply.

If you're actively involved in doing it yourself, there's now quite a bit of case law that travels down the road of a real estate professional and all of those things have been a mysterious question for a lot of years. But at the end of the day, the question is how much time are you actually spending.

But it's important to understand that NVMLI is not simply a corporation that holds rental properties for the purpose of collecting rent. And NVMLI, amongst other things as you've heard, does quite a bit of the property redevelopment.

You can see by the photos, he's basically

taken a [inaudible] made a gorgeous little purse out of it. I was amazed when I saw these photos that involved the process of completely tearing down to dirt what was there in the first place, and rebuilding, redesigning a huge economic improvement for the whole neighborhood.

So he does -- they do buy real estate, and they do rent it out while it's being redeveloped while it's being improved, while the market is allowing for opportunity for selling it at a higher price. That's a part of what the corporation does to generate revenues for more projects.

It also is very actively involved as we heard in assisting students with incubator businesses.

That's a phenomenal thing in and of itself. What a great opportunity, but, you know, it requires time and money. And so the corporation is generating.

So when we look at the case, if you read the definition of a sole shareholder in a corporation, can't possibly be passive. Because a sole shareholder is the person who has to do all the work, even if it's just an hour a week, they're the only person doing it. If the shareholder performs the predominance of duties in a corporation, the activities are nonpassive.

If we decide this really was a rental

property, there's a regulation that's in the Internal Revenue Code that says it's more than 50 percent of the gross revenue comes from rents. In a corporation, it's automatically nonpassive. So we keep hitting the same nonpassive, nonpassive, nonpassive, because the treatment isn't somebody who's cashing checks, the treatment is somebody who is buying, selling, redeveloping.

I'm not trying to portray NVMLI as a rental property company. It's simply not. Although, it does have rental activities. And this is why when I look at it and I look to determine whether there's material participation, it becomes very obvious to me that it could not be anything but.

If it boils down to a period of time and whether or not he meets the material participation, let's take a look at the three years. In 2010, 2010 was the big year of acquiring the Danville property, dismantling it, segregating it out, donating all the parts and pieces and starting to develop plans and getting permits and all of that. That alone is more than 1,000 hours. If you've ever bought a house on your own, you know that you spend hundreds and hundreds of hours just in the paperwork alone.

In the 2011 tax year, what were the big

events? The Oakland warehouse property was purchased. The Walnut Creek property was purchased. There was Hawaii properties purchased, and there were Hawaii properties sold. So again, more than enough activity there.

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And 2012, the big Danville project was placed into service. So that's closing out all the permits, getting the final pieces done, and on and on and on and on.

So it's pretty clear that whether you had time cards or not, a reasonable person could just look at that and say, yeah, that's more than 1,000 hours worth of work in and of itself, not to mention all the rest of the work that was done.

Any one of these activities in a given tax year would have required more than enough time to meet it. The state brings up the question of whether or not these expenses are for a valid business purpose. Yet, the state is the one who required us to file a franchise tax return for the corporation which would be a valid corporation.

So if they thought we should file a corporation tax return, they must concede that there must be a valid business purpose going on. That's just a logical conclusion, if you will.

The interesting thing about this case is prior to us setting up this hearing, we received a letter from the state saying that they were no longer pursuing this matter, that they had decided to drop it. And that's just odd that we find ourselves here after a very -- we're talking about 2010. That was nine years ago.

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This has been a protracted case for a long time that doesn't ever really seem to be about anything that we can identify. So what we're trying to do is to figure out what it is. The state has brought up substantiation. If there are issues of substantiation, we have no outstanding requests for information. We've provided everything that they've asked for. If there were any sorts of confusion, this is at the examination process.

The examination process, they made their determination. So if they still have outstanding issues, I don't think the appeals arena is the right place to be asking for proof of rent.

ALJ ROSAS: Mr. Mulgrew, just remind you, you have approximately three minutes to wrap up your closing argument.

MR. MULGREW: Sure.

ALJ ROSAS: We will get back to you

afterwards and you will have a chance to answer questions.

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MR. MULGREW: The last piece is just how the 4797 was calculated. When the original property was purchased, what we did was we looked at the tax assessor's bill to determine the ratio of improvements to land. That helped us determine of the purchase price what was the cost of the house. And then there was also a cost of the demolition and teardown and all of that built into that capitalized cost.

So the property was acquired, the land and building were segregated, and then the building was demolished and disposed of. That's how that calculation was made. Submitted.

ALJ ROSAS: Thank you, Mr. Mulgrew.

FTB, whenever you're ready.

MR. HUNTER: Thank you, Judge Rosas. I'd like to begin my closing argument by addressing a couple of questions that were raised by the judge earlier if I may.

Judge Margolis, you asked a question about this S Corporation and thing, what did it do. More importantly, what did it do during the tax years at issue with the assessment that is before this body. And I believe that's important because when you're

looking at the kind of lookback test, 500 hours and five or three years, the amount of time the taxpayer spent working on an activity, it's the not entity that we're concerned about. It's the activity.

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The NPAs that were admitted into the evidence this afternoon as Exhibits 1, 2, and 3, these NPAs were based on losses that have been recharacterized as passive. That's why we're here. These losses did not stand for mortgage lending activities, financial services activities, student business incubators, anything else. We're focused on the property that were listed on the depreciation schedule of this company that incurred losses and flow-through to the taxpayer and were reported as nonpassive.

Secondly, the question was raised in terms of the amount of time. It is contended that the taxpayer or appellant's spouse spent on one of the properties. I'd like to note that at least one spouse must individually satisfy the 750-hour requirements. Spousal attributions may not be used for the purpose of satisfying the 750-hour annual service requirement under the regs and case on point in *Oderio*, O-D-E-R-I-O, v. Commissioner.

ALJ MARGOLIS: O-D?

MR. HUNTER: O-D-E-R-I-O v. Commissioner,

it's 2004 tax court. So now go ahead and unpack this. We still believe this is a substantiation case because this taxpayer was audited for losses which he reported as flow-through losses and characterized it as nonpassive.

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But in order to have these losses to flow through to the individual taxpayer who is the 100-percent shareholder owner of this company, you have to have losses in the first place. They must be substantiated. And in this case, we're not speaking about a negligible amount.

For tax year 2010, it's \$301,000 of which 120 were reported as rental losses, but the taxpayer on the individual return reported them as nonpassive.

Rental activity on the S Corp return, yet nonpassive on the individual return. Losses amounting to 291,000 in 2011 and 324,000 in tax year 2012. So these are not minor adjustments. This offset 30 percent in taxpayer's income as reported for the years. So again, it's the law.

The appellant must keep adequate reports and provide copy of evidence and contemporaneous documentation to support claim deductions or the tax-supporting deduction.

We have a narrative which is presented in a

reply brief going back a couple years, not during the tax years at issue, so it's not contemporaneous. Now we have taxpayer's testimony claiming that he spent time managing one of the properties, because throughout the testimony this afternoon, we made some headway.

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The panel took time and we focused on property by property, and what we have are properties that were held out for rent. And under California law, that's a passive activity. There's no coming back from that.

Then we have one property which Taxpayer alleges one property was developed, it was purchased in 2009. It was in the process of being developed over the tax years at issue, and eventually sold three years after the last tax year at issue here. But the taxpayer also testified this afternoon that his son was the only manager strictly on site for this property. His words.

So we have one remaining property that can be seen as a real estate development project, but he paid his son. So we don't have any contemporaneous evidence. We do have this narrative. Testimony this afternoon elicited that the taxpayer prepared this narrative based on work logs that we requested several

times over and have never seen. They were never presented to Respondent.

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It's important to note that Respondent also requested documentation supporting Taxpayer's investment in properties held by this S Corp during the same time period. When taxpayer was assessed for losses on his individual return, the first question in the audit, the audit division asked was, do you have money at risk? Do you have skin in the game? And the taxpayer was able to show that. Do you have sufficient basis in these assets held by the S Corp? The taxpayer was able to show that.

The taxpayer was more than able to provide substantiation on those points, but when it comes to diving into expenses from the S Corp activity or rental income, we still don't have it.

In terms of an outstanding request from

Respondent for support for the expenses, assets held

by the S Corporation, there were at least six

information document requests that were sent out. I

have them listed in Respondent's reply brief by date.

And the copies of those requests are attached to that

particular pleading as exhibits.

The S Corp audit was not able to generate any revenue, let's say, by looking at the reporting at the

S Corp level because you're looking at an \$800 franchise fee that would be paid by the S Corporation. The S Corporation return like a partnership return, the S Corp doesn't pay tax. The S Corp reports items of income and loss which flow from the individual taxpayer. That's who pays the money.

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So that was a call that was made on behalf of the state for efficiency purposes. The bottom line, we still don't have our answer in terms of substantiation for these expenses which Taxpayer reported flows on his return. And it shouldn't be that hard.

When the taxpayer's the sole owner of a company that claimed several real estate assets in service, upon audit, the taxpayer should readily be able to show the taxing agency who rented the property, the rental deposits, expenses of support therefore, that the expenses were necessary and reasonable in amount. And we simply don't have that here.

The facts and evidence show that the appellant's S Corporation didn't conduct a trade or business activity relating to his personal assets, and by that, I'm focussing on the timeshare assets, three Hawaii timeshare assets. Two were listed on the

depreciation schedule, never rented out. The third was rented out. We don't have any support for rental income or expenses which are triple the amount of rent that was reported as being received.

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The expenses reported for one property, this is important to note. They're listed as under construction. I heard a reference to two properties being developed. But there's only one during the time period at issue, and that's 106 Estates Drive in Danville.

These expenses went to develop the property.

They're capital improvements. They should be capitalized or should have been capitalized, which I believe they were when the property was sold in 2015.

Second, when Taxpayer claims that he actively managed the business of his solely-owned S Corporation on a day-to-day basis, upon audit, the taxpayer should readily be able to show by contemporaneous and credible evidence that the taxpayer materially participated in the activity on the basis which is regular, continuous and substantial.

The taxpayer was compensated for services.

There's an argument here that there was a payout in the end, but that's a sale on a capital asset, and a third-party management company was not paid for a

day-to-day oversight for care of operations. And we don't have that here.

2.3

The facts of evidence show that Appellant did not materially participate in the S Corporation activity when he never got paid. The company paid someone else to manage it. He can't show he visited the properties. When asked, Appellant did not provide any documents to show the hours he worked during the tax year at issue for either the S Corp or his making finance jobs.

The testimony listed this afternoon shows that he spent 40 hours a week at his banking finance jobs, his primary pursuits during the first year and half the second year at issue before this panel.

Appellant and his representative have confirmed that he did not maintain or keep any logs, sheets or other records to substantiate the daily hours he spent conducting business for the S Corporation.

Again, that's important. And look at the taxpayer. He managed a company, a financial company, a subsidiary of a major bank with 16 million under investment management, earned \$1 million per year, but claims he spent hours every week at Oakland loft waiting on material that were being delivered to a job site located 20 minutes away in the bay.

This taxpayer knows the importance of keeping records. It's the law. It's every taxpayer's obligation to do so. This taxpayer knows the importance of keeping binding contracts in case something comes up. And here we are, we're under scrutiny by the taxing agency and we don't have a piece of paper to support the hours claimed to be spent pursuing this S Corporation activity. Thus, the appellant simply has not met his burden to show the flow-through losses which are unsubstantiated are nonpassive.

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Finally, the last point. Appellant has not pled nor proven a defense to the accuracy-related penalty which was applied mechanically. Revenue Taxation Code Section 17551 clearly provides that losses pass through to S Corporation shareholders are limited by the passive activity loss limitation under Internal Revenue Code Section 469, and California law which mandates all rental real estate activities are passive.

Therefore, there's no reasonable basis to take this reporting position on other terms filed for 2010, 2011, 2012. Respondent's actions must be sustained. Thank you.

ALJ ROSAS: Thank you, Mr. Hunter.

Mr. Mulgrew, whenever you're ready, you have additional time to make your reply argument.

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MR. MULGREW: Thank you. First, I would point out under the K-1 pass-through, its made of up of two elements, an ordinary income and a rental real estate income. The ordinary business losses were operating the corporation, are reported in the ordinary box. And the ones that are specific to rental properties is in Box 2. This is a typical weighing structure. The Internal Revenue Service says rent is rent.

So if you have a little property that is out there available for rent, it goes on the 8825. How you treat that ultimately in the end is treated as a bundled K-1 to the shareholder, because you rarely have a situation where you have an S Corp or any pass-through entity that has passive as well as nonpassive activities. It either is or it isn't. Our contention is that it is because it meets the burden.

The states referred to the spouse's hours not being able to be included in the 750-hour test.

Mr. Malm testified that the hours provided did not include the spouse hours. Those actually are above and beyond.

The state talks about substantiation. Again,

we're back to if this is a substantiation issue, this is an examination. We're at the appeals process because the state has made the determination.

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In my pre-hearing brief, I talked a little bit about how this case transpired. The problem is, is the very first day that this case came out, the state was looking for un-reimbursed employee expenses and wanted us to substantiate them. They didn't exist because we didn't claim them on the taxpayer's tax returns.

So what are we supposed to provide? The state conceded that they made a mistake in how they looked at the tax return, but because the examination was open, they decided to continue on.

The next layer was the pass-through losses.

They wanted to see the tax returns from NVMLI. Our first question was do you have jurisdiction to go through this corporation that is from a different state? Demonstrate to us that you have that jurisdiction, which they were unable to do. And ultimately, we voluntarily did provide them with NVMLI corporation tax returns.

But that's the whole mystery behind why there was this seemingly uncooperative nature where we have the right to ask. Our job is to defend our client and

his rights, and so the question is do they have jurisdiction. They were unable to show it.

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They talked a lot about work logs. I discussed that. They talk about rental incomes. So anecdotally this morning as I was leaving my house, my tenant showed up and paid me the rent for my property. United States currency. Does this actually make it to the bank? Can I show a copy of this?

If somebody were to come and examine me to determine whether or not I collected rent, the thing of it is, no matter what I decide to do with this money, as long as I claim it as income, I have complied with the law.

So they've never seen evidence that rent was paid. Yet, rent was declared. There's a lot of ways rent could be paid. You could impute income. For example, Mr. Malm had a family member stay at one of his properties, and we imputed rent income. He didn't charge them, but it's not proper to have a corporation on a piece of property and not receive the benefit of it. So we imputed income to him. There's no receipt for that because it's an imputation on the fair market value of something.

So this, we keep coming back to the substantiation issue over and over. How do you

substantiate time? How do you substantiate something that did or didn't happen? Most people don't keep daily logs. And even when they do, most examiners don't accept them.

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We have cases where people are using apps to track their mileage. And the Internal Revenue Service has denied it because they don't see it as contemporaneous. But it's the modern age. This is how things are done. People don't have log books in their car with different colored pens anymore. Those days are long gone, right? The average person has so many irons in the fire, they don't keep track of everything that they do. It's not reasonable.

What is reasonable is to look at what NVMLI did each of these tax years and determine whether or not that could reasonably be done in the period of time required by the law. And we submit that a reasonable person could look at these activities and say, yeah, very clearly, it would take at least that much time.

So you are allowed to arrive at reasonable to conclude. And we submit that any reasonable person would conclude that the time is there, whether or not there's a time clock or a time card, which is not how things are done in the real world. Money at risk,

yes. Basis, yes.

He talked about capitalized cost. Well, with the state, the only deductions that were made prior to the sale were for property taxes and insurance. And yes, you can elect, capitalize those costs as part of your costs of construction, or you can absorb them as operating costs. Since it's an operating project, we elected to take those costs as operating expenses related directly to the property.

We then capitalized 100 percent of the cost of construction, and when the property was sold, that was the basis that we used. And any depreciation that we did take along the way was recaptured properly at the time of sale.

So if we have issues of substantiation, I don't have any open IDRs. If you want to substantiate income, that's an unusual request, but okay. The question at the end of the day is whether or not it's reasonable to conclude that he meets the burden of nonpassive in nature, and if you read through the seven tests based on the testimony that you have, you could very easily reasonably conclude that it would take that much time. And since he's the sole shareholder, he's the guy at the end of the rope.

And the project manager was specifically to

that site, but that doesn't mean he didn't have involvement in that project as a whole. He's the guy 100 percent at risk. His son doesn't have any money at risk. He has 100 percent. And we're not talking about a little kid. We're talking about a 40-year old man, right? His son is not just some young kid. These are adults who run their own companies.

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And what's unusual about hiring family. That seems to be a stumbling point. But I would much rather hire some of my family cautiously, right, but if you're going to share the wealth as it were, and it's perfectly reasonable that because of the issues that they ran into, for example, with the Estates Drive, that if, hey, if your son is paying rent someplace else, why not pay rent here. You can manage the crisis problems and at least we're not losing money.

Is that wrong? I don't think so. Is it proper to say that's income? Absolutely. Did he say it was income? We absolutely did. I believe I addressed the points. Thank you.

ALJ ROSAS: Thank you, Mr. Mulgrew. I will now turn it over to the panelists to see if they have any legal questions for either representative.

Ms. Hosey?

ALJ HOSEY: Yes, I do for Franchise Tax Board.

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Mr. Hunter, you stated this was a lack of substantiation case.

I was wondering why did FTB recharacterize the loss instead of disallowing it altogether if there was a lack of substantiation?

MR. HUNTER: Well, on the individual tax return level, the losses initially were recharacterized as passive/nonpassive. And then during the same exam, same process, we asked questions, what does NVMLI, Respondent requested information about. What this S Corporation did with services it's performed, because Respondent only had the loss amounts.

And the opening brief, it was written that his S Corporation didn't receive a penny worth of rental income. That was wrong because we had limited information that was from the Federal Government.

Respondent requested the S Corporation returns. It wasn't a matter of establishing jurisdiction over a Nevada corporation. When a Nevada corporation is reporting items of income or loss based on three properties located in this state, they have a filing, this California source income or loss as a filing

obligation, that's affirmative.

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Once that was understood, the S Corporation returns were received. And then the audit focused on substantiation. So the only information in terms of the amounts of these losses were passed through to the taxpayer on the resident individual tax return and the numbers take it from a Form K point.

So it took time to get to the procedural posture where this agency could then request substantiation for expenses reported on returns because the agency was then in position -- I'm sorry -- possession of said returns.

ALJ HOSEY: Thank you. No, I think I'm done. Thank you.

ALJ ROSAS: Thank you, Mrs. Hosey.

Mr. Margolis?

ALJ MARGOLIS: Yes. I want to follow up on Judge Hosey's question. So you know, it just, I wanted to ask why your substantiation arguments of whether they are new matters on which the FTB bears the burden of proof.

Because the Notice of Action, Notice of
Proposed Assessments as far as I could tell, they both
said they were disallowing this on the grounds that
these are passive losses, not active losses. Not that

these were not losses as all. So I just wanted to give you -- let you respond to that.

2.3

Was the substantiation for the loss at all in question prior to the filing of this appeal?

MR. HUNTER: The protest level, the outstanding issues were the characterization of the losses, Judge Margolis. In the conversation with the protest hearing officer, it was raised, what about these losses, and how can this agency make the determination whether these losses are bona fide losses or not.

And the response that received was we don't have tax returns. There's no way to un-peel the loss amount. So the end going forward on the characterization of these losses, they were disallowed for the years at issue. That's what gives rise to the --

ALJ MARGOLIS: Disallowed as active loss, allowed as passive losses from what I can tell.

MR. HUNTER: Disallowed as nonpassive losses, and allowed as recharacterized as passive losses going forward. However, we're here now and my agency's duty bound to collect the correct amount of tax. And this is a 100-percent shareholder S Corporation. It's the appellant that caused this corporation to report these

expenses and take that tax reported position. And if there's not a valid business loss, then there is nothing to pull through on the individual side, on the individual return.

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ALJ MARGOLIS: Okay. I did not -- to Mr. Mulgrew, I did not follow exactly what you were saying when you were talking about the Estates property and that only the real estate taxes and something else were capitalized?

MR. MULGREW: Oh. No. Actually, when we were talking about the flow-through expenses on the K-1, the state had brought up that all of the project costs should have been capitalized. And so what I was saying was all the costs of construction, all of the insurance, the carrying costs and all that were capitalized.

The only thing that was pushed through on the 8825 was the, I believe the property tax and the insurance cost. And that's an election to either take the expense now or carry it as cost of construction.

ALJ MARGOLIS: And then I'm somewhat unfamiliar with the loss on the 4797. Didn't you report some sort of gross receipts, you know, was it --

You claimed a net loss, but wasn't there some

1 positive gross receipts reported on the 4797? 2 MR. MULGREW: No. 3 Just purely --ALJ MARGOLIS: No? 4 MR. MULGREW: Just the disposal of the --5 ALJ MARGOLIS: The value of the property, 6 okay. 7 MR. MULGREW: Right. 8 ALJ MARGOLIS: And I think that in your 9 briefs, you talked about the competition of the losses 10 for each of the three years. And I guess for 2010, 11 there was a 4797 loss that was rather large, and then 12 there's some ordinary subchapter S losses and then 13 there's the rental real estate losses. 14 How, if we were to find out that -- I mean, does the -- if we were to determine that let's say the 15 16 rental real estate activity, there was that those 17 should not be allowed, how do we know that the other 18 losses, I mean don't they also relate to the rental 19 real estate activity to some extent, or no? 20 MR. MULGREW: Not necessarily. They would be 21 things like travel costs to, you know, these incubator 22 businesses. They could be travel costs to sourcing 23 properties. They could be, you know, a lot of 24 different related to cell phone. NVMLI did buy the 25 open property, and so the property taxes and the

1 insurance and all of that would certainly be an 2 operating cost of the main corporation because the 3 Oakland property is not a rental. So that would be 4 like paying rent, right? 5 ALJ MARGOLIS: I thought he pays rent to 6 himself in the Oakland property. 7 MR. MULGREW: No. The corporation owns that 8 asset, just pays the costs of it. 9 ALJ MARGOLIS: Okav. But there's no income 10 the IRS reported from the incubator activity, I don't 11 believe, is there? 12 MR. MULGREW: Well, there wouldn't be because

MR. MULGREW: Well, there wouldn't be because only until those businesses mature and turn into a liquidation of his holdings or a distribution of income from them.

ALJ MARGOLIS: And are --

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MR. MULGREW: So these are basically students who are advanced degree business students and they're starting a company --

ALJ MARGOLIS: Who holds the interest in these properties, Mr. Malm or NVMLI?

MR. MULGREW: NVMLI would be the investor in their company. And then Mr. Malm would provide his consulting services and these types of things. And so at some stage when that business matured, it would

either pay him or pay the corporation income based on the shareholdership or those shares would be sold or lost, if anything they didn't perform.

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ALJ MARGOLIS: Then I guess I'll let each of you respond because I'm not really sure.

But if some of these properties were acquired, is there an issue as to whether or not some of these properties were acquired for investment or whether or not they were acquired for rental, for rental activities?

Is that one of the issues in dispute because, you know, it seems to me that if, I mean if you have a passive activity and it's 100-percent passive, regardless of whether Mr. Malm does 100 percent of that business, he's still passive.

Now, obviously your position is certainly with, you know, these properties required more than were not passive activities and went to real estate activities that he's actively engaged in.

But you know, and I guess I'm a little confused in this area. So maybe both sides can just talk about whether or not these properties were held for investment or for rental activities. Maybe Mr. Malm should start.

MR. MULGREW: Sure. It's difficult to ever

say that real estate is not held for investment purposes. I mean, obviously we all expect to make money on our primary homes one day and/or to buy properties.

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The idea of buying the properties is to buy a property such as the Walnut Creek property that's a diamond in the rough. This is a particular corridor in Walnut Creek that now has been developed into a huge area for properties and rentals.

So you buy a diamond in the rough property, this would have been an older property. You rent it out, or you redevelop it and then you rent it out waiting for the market to mature and then down the road, sell it.

So it's for the purpose of having, holding, owning and renting and then ultimately selling. But in the active years, you have rents and rents are always reported on the 8825.

ALJ MARGOLIS: Mr. Hunter?

MR. HUNTER: In terms of that, the focus was whether these assets were placed into service or the titles held by the S Corporation. I believe Judge Margolis, you asked that question.

So you have a taxpayer that has three Hawaiian timeshares during the time period at issue.

They are reported as being held out for rental.

There's one that's being reported as renting, the other two are listed and depreciated but there's no rental income therefore. But they're depreciated and there's expenses that were reported related to those properties.

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So the query there was were these active trader business deductions, or were these assets that were personally held by the taxpayer and he took the position that they were owned by the S Corp. And the only documentation that we have to show that they were transferred to the S Corp were minutes that were entered into by the taxpayer and a couple of the renters and which were provided many years later.

The case on point is Hoffman, it's cited in our opening brief, H-O-F-F-M-A-N, in which Taxpayer cannot use avail of an S Corporation to incur or flow through as business expenses which are expenses which are truly personal in nature. You can't do that. If you own a timeshare, family goes there, it's your timeshare. They're not based into [inaudible]. So that goes to whether or not these expenses were reportable and substantiated in order to flow through to the taxpayer audit's individual return.

I'd also like to address something that you

focused on, Judge Margolis, because this S Corporation handled several real estate assets. Now, take out the timeshares which I just discussed. You unpack the open property which is not being used for the rental, you have a condominium in Walnut Creek, you have a Via Sonador residence in Nevada that are listed as being rented, substantiation income or loss items, and then you have the Danville property.

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And the question was asked earlier, these management fees that the company was paying over \$100,000 every year, those fees don't relate to the rentals, do they? The answer was no. They relate to Danville.

So you have, for instance, the 2010, you have pass-through loss in the amount of \$181,000. That's made up of \$144,000 in management fee that was paid for Danville. And then \$37,000 for administrative fee which it was testified to that that also went to Danville. But Danville was the property that was being developed.

So these are expenses that were incurred that benefited the property, this beautiful property that you have in the color photograph sitting before you today. Those expenses should be capitalized. It's not limited just to property tax and depreciation that

was recaptured. This is hard money that flow through as a loss, reported as nonpassive on the taxpayer's individual return.

MR. GEMMINGEN: David Gemmingen. May I add one item to that, too, please? Just like to reestablish the material -- pardon me, material participation Regulation, 1.469-5T, small (b), as in boy, (2), small two little i's. And that talks about certain management activities.

And Taxpayer here described his activities that related to the Estates property, but he also described and we're aware of the payment of \$100,000 a year to his son. And in going to the test of whether Taxpayer materially participated in the activity, the regulation states that individual services performed in the management of an activity shall not be taken into account in determining whether such individual is treated as materially participating in such activity, unless no person who performs services in connection with the management activity other than Taxpayer receives compensation.

So since the payment of compensation for the management of the project to the son occurred, the taxpayer's own participation cannot be considered material to participating by regulation [inaudible].

MR. MULGREW: That says that his time that was paid for can't be considered in Mr. Malm's time consideration.

MR. GEMMINGEN: No. It says that the individual services --

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ALJ ROSAS: Gentlemen, we're free to disagree. Both of you have done a great job briefing this exact issue. And we look forward to reading the pleadings. Thank you very much for your time and your arguments.

Mr. Margolis, do you have any additional questions?

ALJ MARGOLIS: Yes. Just to the extent that these passive losses are not allowed, I'm wondering does that affect the gain that you report on the sale of the property, or does that affect your gain when you wind up the Sub S?

MR. MULGREW: If you were to be recharacterized, we would have to amend 2015s to release all the passive losses at that time, because when you sell a property, any suspended passive losses get released at that time. So they would become ordinary losses in the year on sale.

ALJ MARGOLIS: Right. But your returns aggregated the losses from all of your real state

activities, so I don't -- I mean, I don't know how you can determine which of these passive, allegedly passive losses should relate to the Estates property versus the Hawaiian property or the Nevada property.

I mean, if you're going to --

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MR. MULGREW: Well, if you were to recharacterize them as passive, then you'd have to make that determination as to how much was passive from each one. Certainly the 1120-S wouldn't be passive, those are ordinary losses of a Sub S Corporation sole shareholder. The only thing in question would be how you would treat the rental property losses.

ALJ MARGOLIS: Okay. I wasn't sure if you looked at the rental activity in total or if you looked at each individual property.

MR. MULGREW: Yeah. So on the tax return itself, it's different parts, 1120, and the 8825 is by property. So you have different numbers by property. So if you were to if -- I were to go back and recharacterize some as passive and others as not, they would then roll forward and then when the properties sold, they would be released.

ALJ MARGOLIS: Okay. And do you agree with that, Mr. Mulgrew's characterization?

MR. HUNTER: Yes. I agree with that.

However, the properties are listed among themselves
and delineated in terms of the rent received, expenses
that were incurred per property, and the depreciation
that was taken against the basis of each property.

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And then we have a number, a general number for expenses for the corporation which flow through the taxpayer. And that's the management fee, administrative fee. But there's testimony this afternoon that those all relate to Danville.

So you'd have to make the determination that these losses, Taxpayer pays tax for the tax years at issue because they're not -- these losses are recharacterized as passive, not nonpassive. So yes, taxable. But he gets to carry them forward, their expense until 2015. And then when the income-producing properties is disposed of, then they're opened up and he could take that against the capital gain of \$1 million as reported.

ALJ MARGOLIS: Wait. What is there in the record to show that the management fees and the admin fees went into the ordinary side, the ordinary losses rather than the rental real estate losses?

 $$\operatorname{MR.}$$ HUNTER: It was the way they were reported.

1 ALJ MARGOLIS: Okay. 2 MR. HUNTER: On the individual return or on 3 the K-1. 4 MR. MULGREW: And they properly were on there 5 because they're not really specific to the property. 6 Mr. Malm's testimony, he was talking about the Estates 7 project and how his son worked directly with the 8 Estates project, but that doesn't -- never intended to 9 be said that 100 percent of his compensation was only 10 for that project. 11 ALJ MARGOLIS: And one final question. 12 MR. MULGREW: And certainly, the daughter as 13 well, who isn't related to that. She's related to the 14 business as a whole. She still provides administrative services. 15 16 MR. HUNTER: His question is how much was 17 related to Danville because that's the amount that we 18 carry forward was the percentage. 19 ALJ ROSAS: And if we can avoid the 20 side-by-side conversation, we'll just answer the 21 questions posed by the panel. But thank you both very 22 much for your --2.3 ALJ MARGOLIS: You're being very helpful. 24 ALJ ROSAS: Yes. 25 ALJ MARGOLIS: And finally, there was

argument in your briefs that for Form 4797 losses, that the passive activity roles do not apply to the FTB.

Mr. Hunter, do you agree that to the extent that claiming the loss on the 4797, the passive activity rules apply or do not apply?

MR. HUNTER: Initially that was characterized as -- recharacterized as passive because we didn't have any information in terms of the source of that loss, we just had the K-1 and the federal tax information.

But his testimony and where we are this afternoon, the taxpayer was in a real property development business in terms of that one particular property. So that is a loss. I'm not sure the property was condemned in any event that would force the demolition, but it was demolished.

And there's, that particular number, again, we lacked substantiation on it, and we just know the genesis of that number. So the taxpayer purchased the property for 691,000, and it's listed on the depreciation schedule and there's depreciation deductions being paid against that cost basis. In 2010, there's not. Danville --

(Multiple voices.)

1 ALJ MARGOLIS: -- being disposed of. 2 MR. HUNTER: Okay. So --3 MR. MULGREW: Even if there was, it would 4 just aggregate out. 5 MR. HUNTER: If you look at the S Corporation 6 returns for 2011, 2012, there's land and the basis of 7 680,000 going forward. 8 THE COURT REPORTER: I can't hear you. 9 MR. MULGREW: His land wasn't disposed of. 10 ALJ MARGOLIS: My question, just to make 11 clear, is the 4797 loss claimed in 2010, originally 12 that was disallowed because FTB claimed it was subject 13 to material participation rules. And now you're 14 admitting that that loss is not subject to the 15 material participation rules; is that correct? 16 MR. HUNTER: Judge Margolis, at this point in 17 time, I'll concede that now we have the information. 18 ALJ MARGOLIS: Okay. Thanks. That's all my 19 questions. 20 ALJ ROSAS: Thank you, Mr. Margolis. I had a 21 few questions for representatives, but my questions 22 have been answered as part of the other questions from 2.3 the panel. 24 So that concludes the hearing for today in 25 the appeal of Earle and Evelyn Malm. The record is

now closed. And this matter is submitted as of today, April 30, 2019. This panel shall issue a written decision to the parties no later than 100 days from today. Thank you all very much. (Whereupon the proceedings were adjourned at 3:50 p.m.)

REPORTER'S CERTIFICATE

I, Amy E. Perry, a Certified Shorthand
Reporter in and for the State of California, duly
appointed and commissioned to administer oaths, do
hereby certify:

That I am a disinterested person herein; that the foregoing hearing was reported in shorthand by me, Amy E. Perry, a duly qualified Certified Shorthand Reporter of the State of California, and thereafter transcribed into typewritten form by means of computer-aided transcription.

I further certify that I am not of counsel or attorney for any of the parties to said hearing or in any way interested in the outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 20th day of May, 2019.

AMY E. PERRY

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