BEFORE THE OFFICE OF TAX APPEALS

STATE OF CALIFORNIA

IN THE MATTER OF THE APPEAL OF,) SNOWFLAKE FACTORY LLC,) OTA NO. 18053161 APPELLANT.)

TRANSCRIPT OF PROCEEDINGS

Van Nuys, California

Tuesday, October 29, 2019

Reported by: ERNALYN M. ALONZO HEARING REPORTER

STATE OF CALIFORNIA OFFICE OF TAX APPEALS

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6	SNOWFLAKE FACTORY LLC,) OTA NO. 18053161
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8	APPELLANT.)
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14	Transcript of Proceedings, taken at
15	6150 Van Nuys Blvd., Van Nuys, California, 91401,
16	commencing at 11:50 a.m. and concluding
17	at 3:09 p.m. on Tuesday, October 29, 2019,
18	reported by Ernalyn M. Alonzo, Hearing Reporter,
19	in and for the State of California.
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1 APPEARANCES: 3 Panel Lead: Hon. ANDREW KWEE Panel Members: Hon. TERESA STANLEY Hon. DANIEL CHO For the Appellant: ANDREW MATOSICH For the Respondent: STATE OF CALIFORNIA DEPARTMENT OF TAX and FEE ADMINISTRATION By: MENGJUN HE MONICA SILVA LISA RENATI

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Van Nuys, California; Tuesday, October 29, 2019 1 2 11:50 a.m. 3 JUDGE KWEE: We're now opening the record in the 4 appeal of Snowflake Factory LLC, before the Office of Tax 5 Appeals. The OTA Case Number 18053161 and today's date is 6 7 Tuesday, October 29th, 2019. The time is approximately 8 11:50 a.m., and this hearing is being convened in Van 9 Nuys, California. 10 For the record will the parties please state 11 their names and who they represent. We will start with 12 the representative for the taxpayer, Snowflake Factory. 13 MR. MATOSICH: My name is Andrew Matosich, and 14 I'm the founder and manager of Snowflake Factory LLC. 15 JUDGE KWEE: Okay. And for CDTFA? 16 MS. HE: Mengjun He for CDTFA. 17 MS. SILVA: Monica Silva for CDTFA. 18 MS. RENATI: And Lisa Renati for CDTFA. 19 JUDGE KWEE: Okay. Thank you. 20 So today's hearing is being heard by a panel of 21 three administrative law judges. My name is Andrew Kwee, 22 and I am the lead judge. Judge Teresa Stanley to my left, 23 then Daniel Cho to my right, are the other members of this tax appeals panel. All judges are going to meet after the 2.4 25 hearing today and produce a written decision as equal

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participants. Although the lead judge, myself, will conduct the hearing, any judge on this panel may ask questions or otherwise participate in this appeal to ensure that we have all the information necessary to decide this appeal.

6 So the documentary evidence marked for 7 identification includes Exhibits A through H, which are 8 described in CDTFA's exhibit index, and the taxpayer's 9 evidence consist of the documents described in its 10 October 14th, 2019 exhibit list, which are documents, 11 Bullet Points 1 through 6.

12 And in addition, there is exhibit --13 documentation that was submitted today, or documents 14 submitted today marked as exhibit -- marked for identification as Exhibit 7. CDTFA has objected to this 15 16 document, which is titled "Self-Report Concerning 17 Registration of the Following Aircraft." And the 18 objection that was raised by CDTFA is that this was 19 submitted after the deadline.

At this point, CDTFA, I am going to sustain the objection and exclude this document as evidence on the basis of our Regulation 3420, which provides that exhibits must be submitted 15 days before the hearing. And also, on the basis that the deadline specified in our minutes and orders gave a deadline of October -- gave a deadline

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before this was submitted of, basically, 15 days before
 the hearing. This document was submitted, basically, on
 the day of the hearing, so it is untimely.

However, the taxpayer is free to refer to this 4 doc -- make the arguments mentioned in this document 5 6 during their presentation. This document does appear to 7 mostly be argument, which could be referenced in the 8 presentation by the taxpayer. But with that said, we are 9 going to exclude the physical document from the 10 evidentiary record, which would be the documents listed in the taxpayer's index, Exhibits 1 through 6 as the evidence 11 12 marked for identification for the taxpayer.

13 In addition, there were also some objections that 14 were ruled upon during the briefing process. And there was one additional objection that the taxpayer had raised, 15 16 which was to the titles of the documents listed in the 17 exhibit index. But the taxpayer is going to be addressing 18 those arguments at the time of the hearing. They're more 19 towards whether the documents are correctly summarized. 20 OTA informed the taxpayer and the parties that the exhibit 21 index title is not evidence. It's the documents 22 underneath that are evidence, so we're not excluding any 23 of the documents for CDTFA's exhibit list at this time. So will the parties please confirm if I gave an 2.4 25 accurate summary of what was discussed.

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1 CDTFA, is that a -- did I give an accurate 2 summary of what was discussed just now? 3 MS. HE: Yes. Thanks. JUDGE KWEE: Okay. And Mr. Matosich, have I 4 given an accurate summary of what was discussed before we 5 6 went on the record? 7 MR. MATOSICH: Yes, Your Honor. JUDGE KWEE: Okay. Thank you. 8 9 So the above evidence, with the exception of 10 Exhibit 7, is now admitted into the oral hearing record. 11 (Appellant's Exhibits 1-6 were received 12 in evidence by the Administrative Law Judge.) 13 (Department's Exhibits A-H were received in 14 evidence by the Administrative Law Judge.) JUDGE KWEE: And just to confirm, CDTFA, you have 15 no further objections to any of the taxpayer's exhibits? 16 17 MS. HE: Correct. 18 JUDGE KWEE: Okay. And Mr. Matosich, you have no 19 further objections at this time to CDTFA's exhibits? 20 MR. MATOSICH: Yeah. As I stated before going on the record, I'll raise my objections during the argument 21 22 and presentation of the documents. 23 JUDGE KWEE: Okay. Thank you. 24 So there is one issue that is going to be decided 25 today in this appeal, and that is: Whether California use

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1 tax applies to Appellant's storage, use, or consumption of 2 the aircraft. In resolving this issue, the parties have 3 raised several arguments that will also be resolved and 4 addressed in the written decision.

5 So with that said, I believe we're ready to 6 proceed with the taxpayer's opening presentation. I'm not 7 going to swear you at this point because you've reserved 8 time afterwards to do your testimony. So at this point 9 you just may proceed with your presentation, Mr. Matosich.

10 MR. MATOSICH: Thank you, Your Honor.

My hope is that the Wi-Fi connection will be good enough to allow the iPads to cycle through with the presentation. If that is not the case, please let me know. I do have paper copies of it, and I will leave it behind when we're done for the benefit of the panel and for the counsel for CDTFA.

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OPENING STATEMENT

MR. MATOSICH: So the first question is, why are we here? Five years into this, why am I sitting here? Why are we impaneled? Why are we still discussing this issue? And the best way I can describe it to myself and my wife was, no good deed goes unpunished.

24This was supposed to be a very simple transaction25between a seller of an aircraft and a buyer of an

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1 aircraft. The seller was an Oregon company. The broker 2 was an Oregon broker. The airplane was an Oregon plane. 3 It was supposed to be purchased in Oregon. That was the 4 essence of the deal. And as I will describe and as our 5 testimony has already testified to, the deal just went 6 awry and became compressed in terms of time and 7 last-minute changes had to be made.

8 And that is the source of the issue that's before 9 the panel right now. My hope is that this presentation 10 will make it eminently clear and that the credibility of 11 the witnesses who have testified under oath, myself and 12 four others, will make it very clear as a matter of 13 undisputed fact. This matter can be resolved as a 14 question of law.

And secondly, to the extent that there is a factual issue before this panel, that the overwhelming evidence is in favor of the intent of the parties, which governs the transfer of title in the State of California, was that the intent was to transfer title in Oregon, which was done in Oregon. So in summary -- is this presentation changing?

JUDGE KWEE: We're at "Presentation Summary" right now.

24 MR. MATOSICH: Okay. Great.

25 The undisputed facts in front of this panel, as

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1 we sit here today right now, is the transfer. The title could not transfer in the State of California because the 2 3 Appellant came into neither actual nor constructive possession of the aircraft in the State of California. 4

5 Now, even if those facts, which should not be in 6 dispute, are disputed, the overwhelming evidence is clear 7 that it was the intent of the parties to transfer title of 8 the aircraft not in California but in the State of Oregon. And the parties did, in fact, do so. 9

10 If this panel should, however, find either as a matter of law or as a matter of fact, the title did 11 transfer in the State of California, the aircraft is still 12 13 exempt from both sales and use tax. It was functionally 14 used outside the State of California, and it returned to California and is exempt from use tax on the basis of the 15 16 Interstate Commerce Exemption 1620(b)(5)(c)(3).

Stepping back to 2015, on or about 18 January 20th, 2015, I, as manager of Snowflake Factory, 19 became aware of an aircraft that was being offered for 20 sale that was then presently in Ontario, California. I 21 went to Ontario California to see the aircraft. It had 22 not yet been advertised. There in a hangar in Ontario is 23 the aircraft. This photograph was not actually taken in Ontario, but it is representative of the aircraft in the 2.4 25 state that I saw it on August 20th, 2015.

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1 When I was there at the aircraft on behalf of 2 Snowflake Factory, a gentleman by the name of Mike Stevens 3 introduced himself as president of Fleet Planes, Inc. He 4 indicated to me that he represented the seller, MV Forger, 5 a company that I understood at the time to be involved in 6 the production and distribution of cutlery.

JUDGE KWEE: I'm sorry. Do you mind if I break in here? I believe you're testifying as to the facts. So I'm not sure if it might be helpful for me to swear you in at this point so that I -- we could actually rely on this as evidence, the statements that you're making.

MR. MATOSICH: Judge Kwee, if you would like, you could certainly swear me, but all of this has already been testified to in my declaration, the declarations of John Barnett and the declaration of Mike Stevens.

JUDGE KWEE: Okay. I apologize. If you're just summarizing evidence that's in the record, then you may proceed.

19 MR. MATOSICH: Okay. Thank you.

As Mike Stevens has actually admitted in his declarations, he was involved in this transaction between Snowflake Factory and MVF. John Barnett, in his declaration already before the panel, has confirmed that Fleet -- he -- it was known to him to be in the business of selling aircraft, and that he had done business

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1 personally with Mike Stevens and Fleet Planes, Inc., in 2 the past.

As I testified in my declarations -- in my 3 declaration. I knew that Fleet was in the business because 4 5 Snowflake had been looking for an aircraft for some time. 6 And we saw many advertisements in publications like Controller where Fleet would advertise aircraft --7 expensive aircraft for sale in the State of California. 8 9 This particular advertisement is actually from March of 10 2016. Unfortunately, Controller does not go back to 2015. 11 But I will be testifying this afternoon that I saw 12 advertisements exactly like this in 2015 in advance of the 13 sale at issue here.

14 Furthermore, filed with the Secretary of State in the State of Oregon in 2015 is an amended annual report on 15 16 behalf of Fleet Planes, Inc., indicating its business was 17 aircraft sales. So between January 20th and January 22nd, 18 Fleet and Snowflake hammered out the essence of the deal 19 between MV Forger and Snowflake Factory. The aircraft 20 simply stated, owned by MVF was to be transferred to 21 Snowflake Factory in the State of Oregon with Fleet acting 22 as the broker.

23 Is it tracking?

JUDGE KWEE: I think, Mr. Matosich, someone is calling you. I'm just going to decline the call.

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MR. MATOSICH: I'm sorry. Yeah. It should be on "do not disturb." I apologize, Your Honor. Are you still on the presentation?

JUDGE KWEE: We're good now. Thank you.
MR. MATOSICH: I'm sorry. I apologize again.
JUDGE KWEE: Just one minute. You have another
call.

8 MR. MATOSICH: I apologize.

9 JUDGE KWEE: Okay. We're good now.

10 MR. MATOSICH: Okay. I'm sorry.

11 Then on January 23rd, the agent for the seller, 12 for the Fleet planes, Mike Stevens, notifies Snowflake 13 that the owner of the aircraft, MVF, wanted to do a 14 hurry-up 1031 exchange. And they wanted to close their 15 exchange on the 27th of January. That was not the usual 16 contemplation of the parties. Again, the original transaction was supposed to be MVF to Snowflake in the 17 18 state of Oregon. Very clean. Very clean.

19 The problem with meeting the demands of MVF was 20 that it was expected at the time that the aircraft would 21 still be sitting in California. It was undergoing 22 post-prepurchase inspection corrections to make it 23 airworthy and capable of flying, return to flight. As I 24 testified in my declaration, I objected to this proposal. 25 John Barnett confirms that I objected to this proposal.

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1 The seller emphatically states that we would not agree to 2 take title or delivery of the aircraft in California. But 3 we only had two-and-a-half days to figure this out, over a 4 weekend.

5 So the original contemplation was that MVF would 6 sell the plane directly to Snowflake Factory. It was 7 suggested by John Barnett -- and he testifies to this in 8 his declaration -- that Fleet interpose itself between MVF 9 and Snowflake Factory. Fleet would purchase the aircraft 10 from MVF. And then as the seller himself has stated, it was the intent that Fleet would then hold the aircraft and 11 12 complete the sale to Snowflake Factory in Oregon. The 13 problem is that Fleet didn't have the money or the 14 available cash, or so we were told, to complete the 15 transaction.

16 So John Barnett, who was involved in the 17 transaction at this point in time because he was going to 18 be designated as the seller's forwarding agent to effect 19 delivery, suggested that Snowflake loan the money to Fleet to complete the transaction. Snowflake agreed, but we 20 21 wanted a full set of loan docs. These bullet points are 22 summarizing the testimony already on the record in the form of the declarations of myself, John Barnett, and the 23 seller. Fleet declined. Mike Stevens wanted to keep the 2.4 25 deal very simple, limit it to one page. That was his M.O.

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1 Since escrow had already been opened, John 2 Barnett contacted the escrow agent to see if, in fact, 3 there was a way the deal could actually be handled in the context and the contours of the existing already-opened 4 5 escrow. And it was the escrow agent who suggested using 6 the FAA Bill of Sale as a security instrument, as a 7 security document to secure the loan from Snowflake Factory to Fleet. 8

9 This has been attested to, not only by John 10 Barnett, not only by myself but, specifically, by the seller himself in the declaration. The FAA Bill of Sale 11 12 was to be used as a security instrument for the loan from 13 Snowflake Factory to Fleet, until such time as Snowflake 14 Factory accepted -- excuse me -- inspected and accepted the aircraft, which was by contract specifically to occur 15 in Portland, Oregon, as originally contemplated between 16 17 MVF and Snowflake Factory.

18 So the deal that was reached between the 19 percipient parties to the transaction, the purchaser, the seller, and witnessed by John Barnett, as testified in his 20 21 declaration, was for Snowflake Factory to make a loan to 22 Fleet. Fleet would purchase the aircraft from MVF. MVF 23 would transfer its ownership in the aircraft to its then-broker, Fleet, in the business of selling aircraft. 2.4 25 Fleet would then return -- and would give a bill of sale

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to Snowflake Factory with the stated intent and agreement that it was simply to act as security until such time, if ever, as Mike Stevens has already testified, Snowflake Factory accepted the aircraft after inspection, after delivery.

As the declarants have already testified and is 6 7 part of the record, the seller was obligated by contract 8 to complete the sale by delivery of the aircraft to 9 Portland, Oregon. Snowflake had no right to possess or 10 control the aircraft until delivery inspection and 11 acceptance. Barnett would be immediately appointed to be 12 the forwarding agent by the seller, under the seller's 13 control and authority, ownership of the aircraft. And 14 only upon the mutual signature of the delivery certificate incorporated into the purchase agreement would ownership 15 16 of the aircraft pass as and when attested to by the 17 parties and notarized as the agreed form included in the 18 contract required.

At the time the agreement was reached, the parties understood that this transaction was to be a sale on approval. By that, they understood that after inspection of the aircraft, Snowflake had the right to reject the aircraft for any reason. And so on January 26th, as the declarations of John Barnett, the seller, and myself have already attested, the actual

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1 purchase agreement was agreed and exchanged and executed. 2 And in that doc -- I apologize. My keynote has just 3 failed. I'll bring it up again. I apologize. Are your screens active? 4 JUDGE KWEE: We're on the first page of the 5 6 presentation. 7 MR. MATOSICH: You're back to the first page of the presentation. 8 9 JUDGE STANLEY: Oh, I can see it. 10 MR. MATOSICH: All right. And now? 11 JUDGE STANLEY: Now I'm at a different place. 12 MR. MATOSICH: Okay. So this is where I left off before it crashed. I apologize. 13 14 So in that agreement signed on October 26th, the parties agreed that there would be three attachments 15 16 regarding significant terms in the agreement. So the 17 agreement is not just one page. The agreement is the 18 principal terms of the agreement and the main body, the 19 one page that Mike insisted on, but had the additional 20 three attachments. Those attachments were a work order, a 21 Landmark Aviation, which is now TECHNICAir -- Signature 22 TECHNICAir in Fresno, California. So all the work that 23 was to be concluded by the seller. There was an Appointment of Agent Form confirming 2.4

25 that John Barnett would be appointed as the forwarding

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agent of the seller, the owner, to transfer the aircraft to Oregon and to execute the aircraft delivery certificate or aircraft delivery receipt. I'll call it the delivery certificate, which was also specifically referenced and incorporated into the purchase agreement.

So the text that is being highlighted here in the 6 7 purchase agreement shows all those relevant points. The 8 seller was responsible for completing the work order work 9 and the condition of the agreement. The seller was 10 obligated to deliver the aircraft to Portland, Oregon. 11 The seller was required to engage John Barnett. The 12 delivery of John Barnett was authorized -- the seller was 13 required to authorize and did authorize John Barnett to 14 execute the delivery certificate specifically referenced. And the seller acknowledged in the agreement that the risk 15 16 of loss was his or its until purchaser takes delivery and 17 physical possession of the aircraft.

18 I turn now to the delivery certificate. Stated 19 in the delivery certificate is confirmation that the 20 aircraft was required to be delivered in Portland. In the 21 delivery certificate, it's stated that the right to 22 inspect the airplane by Snowflake Factory. It may be 23 inartful. It may not be as clear as all lawyers may like, but it's right there. Acceptance, also a condition of the 2.4 25 agreement attesting to the fact that Snowflake Factory had

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the right to reject the aircraft as set forth in this delivery certificate, again, incorporated into the agreement.

And, critically, is the language confirming that 4 ownership would transfer only upon the signature by both 5 parties notarized as to the location and identity of the 6 7 parties signing below. And so it was on January 26th the 8 explicit agreement of the parties that the seller was 9 obligated to complete the sale by delivery of the aircraft 10 to Portland. Snowflake Factory had no right to possess or 11 control the aircraft prior to delivery inspection 12 The bill of sale was only a security acceptance. 13 And only upon mutual signature of a delivery instrument. 14 certificate in the form incorporated into the agreement and the written agreement by the parties executed on 15 16 January 26th, would ownership transfer.

17 And so it was on the 27th, the date by which MV 18 Forger insisted, that its portion of the now newly 19 reconstituted agreement closed that had been agreed to by the parties, Snowflake made the loan to Fleet. Fleet 20 acquired the aircraft. Ownership of the aircraft was 21 22 transferred from MVF to Fleet, and Fleet granted security 23 instrument consistent with the intentions of the parties, consistent with the understanding that the delivery 2.4 25 certificate would control -- the security of the FAA Bill

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of Sale was simply used as security. Holding the pink
 slip, like, for a car.

It's important to this analysis to point out that 3 Snowflake never came into possession or control of the 4 5 aircraft in the State of California. That is already on the record in the form of the declarations in front of the 6 7 parties -- in front of the panel today. John Barnett was 8 appointed the agent on the 26th, not the 27th, on the 9 26th. Before any transaction happened, the aircraft --10 control of the aircraft was transferred to John Barnett to prepare the aircraft for delivery and delivery out of 11 12 state.

13 I testified already, and I'm prepared to affirm 14 and confirm today if necessary, that at no time did Snowflake attempt to exercise control over the aircraft. 15 16 At no time did we have the right to exercise control of 17 the aircraft. At no time did we exercise control of the 18 aircraft until after inspection and acceptance in 19 Portland, Oregon. John Barnett confirms that. And an 20 importantly, the decision itself on which this appeal is 21 based says there is no dispute that the seller completed 22 its performance in reference to physical delivery of the 23 property in Portland.

The plane was not delivered to Snowflake.Snowflake did not have possession of the aircraft. It had

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1 no control of the aircraft in the State of California.

2 Now, this is actually a video, and I apologize. 3 I attest that it may not actually render as quickly, given the limitations of the jetpack we're using and the 4 5 reception we have in this room. I apologize. But this is actually a video of the aircraft arriving on the ramp in 6 7 Portland, Oregon on February 10th, 2015. I'm taking this 8 video. John Barnett, the pilot, the designated forwarding 9 agent for the seller is sitting in the cockpit.

10 Are we tracking? I apologize.

11 JUDGE STANLEY: His screen wasn't moving.

12 JUDGE KWEE: I saw it on her screen. Thank you.

13 MR. MATOSICH: I apologize.

14 And so after the aircraft arrived in Portland and only after the aircraft arrived in Portland, did I who had 15 16 flown there commercially -- I have testified to this as 17 I flew there commercially. If I owned the aircraft well. 18 I would have been on board. But I flew there commercially 19 to inspect and, hopefully, accept the aircraft. John Barnett confirms this in his declaration. Only after his 20 21 arrival in Portland, Oregon, did I inspect, ask about the 22 airworthiness of the aircraft, confirm the records that 23 were onboard in the aircraft, and accept that aircraft as 2.4 airworthy and consistent with the plane that Snowflake was 25 going to acquire.

1 And only then did we go inside and sit down 2 before a notary public in Portland, Oregon -- I believe we 3 were -- it was on the ramp of Atlantic Aviation in Portland, Oregon. We sat in the conference room and 4 5 executed this delivery certificate. It confirms that ownership of the aircraft transferred from seller to buyer 6 7 on the date written below. And as Barnett and I have 8 testified already in our declarations, it was only then 9 that Snowflake received the keys to the aircraft.

10 One of the declarations in front of you is a declaration by Tom Johnson. He is the insurance broker 11 12 that first issued insurance on the aircraft for Snowflake 13 Factory. He's testified, based on his preliminary 14 understanding of the transaction and the agreement between the parties, that there was not an insurable interest in 15 16 the aircraft until Snowflake either came into possession 17 or ownership of the aircraft. And, therefore, would not issue insurance on the aircraft until I called him from 18 19 Portland and confirmed to him that we had accepted delivery of the aircraft -- acceptance of the aircraft, 20 21 that ownership had transferred. And it was only then that 22 Airpower issued the insurance certificate on the aircraft.

After the aircraft has been inspected, accepted, after the delivery certificate had been signed and notarized, it was only then the aircraft had its first

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functional flight and flew from Portland, Oregon to
 Glacier Park International in the State of Montana. That,
 again, is attested to in the declarations already before
 the panel.

5 The Department and the decision below and in our 6 preconference hearing has conceded the question of whether 7 or not the use of the aircraft subsequent to its first 8 entry into State of the California, complies with the 9 Interstate Commerce Exemption 1620(b)(5)(c)(3). That is 10 not an issue before this panel.

11 The questions on appeal here as succinctly 12 summarized by Judge Kwee, effectively is, is use tax 13 owing? But as part of that, the question is as the 14 Department has framed it in its argument, where did title transfer? Title is both an issue of law. What is title? 15 16 What are the constituent parts of title to make title 17 under the law of the State of California? And as to the 18 transfer of title, what was the intent of the parties as 19 to where, when, and how that title would transfer? 2401 makes this very clear. I'll be citing authority 20 21 momentarily that makes that incredibly clear based on 22 prior Supreme Court authority in the State of California 23 that it is the parties' intent that governs where title transfers. 2.4

Now, if that is to be disbelieved and title is

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still found to transfer in the State of California, the occasional use exception, this underlined decision put forth and that Department has argued here, exempts the sale from sales tax transaction does not apply. It simply does not apply. 6396 is -- Section 6396 is the only exception that gets the aircraft exempt from sales tax in the State of California as a sale in interstate commerce.

8 The return of the aircraft and its subsequent use 9 is exempt, contrary to the Department's assertion. Under 10 6248 and 6248(c) -- Section 6248 and Section 6248(c), as 11 an aircraft used in interstate commerce. So Department relies on Section 6006 for its definition of sale as to 12 13 when -- as to what is the constituent elements of what a 14 sale is in the State of California. 1610, the flip side, what is a purchase in the State of California, and they 15 16 rely in the underlying decision on 1610.5 as to where 17 title transfers.

18 The key elements are title or possession as 19 element number one of a property for a consideration. Ι 20 will demonstrate momentarily or argue momentarily that 21 none of these elements are satisfied in this transaction. 22 Starting with possession. The declarants, Mike Stevens, John Barnett, Andrew Matosich have all testified that 23 2.4 there was no attempt to exert control or possession of the 25 aircraft. There was no right to exert control or

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possession of the aircraft. And there was no possession
 in the State of California.

3 So under 6006, possession as an element of a sale 4 does not apply. And, in fact, the Department itself in 5 acknowledging that the aircraft was properly developed --6 delivered by the seller to the State of Oregon 7 acknowledges that possession did not transfer in the State 8 of California.

The next element, title. What is title under 9 10 California law? In our brief we set forth that a citation 11 Cal.Jur.3d, summarizing the essence of what title is in 12 the State of California. It is just that is proper 13 rightful possession of property. This has gone undisputed 14 before by the Department. Expounding on that, the case of Northrop versus the State Board of Education -- Board of 15 16 Equalization, said that title is ownership; all of the 17 rights, privileges, powers, and immunities an owner may 18 have.

In our brief we cite Parkmerced for the proposition that title can be divided into legal title and equitable title, which the FAA recognizes even on its own bill of sale. Critically, the Northrop court held that title in California must be the union of the right of possession with possession. Now, as lawyers I'm sure we're sitting here thinking well, wait a minute. You

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don't have to actually physically possess something in
 order to actually have title.

3 That technically is not what the law in the State of California says, and the Department at least has not 4 contradicted what I have set forth -- what Snowflake has 5 set forth is the law of the State of California. 6 Still it 7 begs the question of whether or not for the purposes of 8 title and what constitutes title, whether or not there is 9 a concept of constructive possession as it applies to 10 titles of these matters. Whereas, the Department concedes 11 that there is no possession in the State of California, 12 the question is whether or not there was any constructive possession. 13

14 In the case of Northrop versus the State Board of 15 Equalization is somewhat instructive on this point. In 16 the case, Northrop and Boeing had a contract. Under the 17 contract, Northrop kept title of certain equipment that it 18 was using to manufacture parts for the Boeing 747. This 19 equipment together with the parts moved back and forth 20 between Northrop here in California and Boeing in the 21 State of Washington. The deal between the parties was 22 very complex and dealt with a number of matters, including 23 tax issues.

24 But the question was, whether or not there had 25 been a sale of this equipment from Northrop to Boeing

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1 under the agreement and the facts and circumstance of the 2 The court acknowledged that Boeing came into case. 3 possession of the property from time to time. But it was troubled by the fact that Northrop contractually had a 4 5 retention of title. And so the court looked for other 6 indicia of what might constitute a sale, effectively, 7 putting forth the proposition of constructive possession 8 in the State of California.

9 The court wanted something more than simply a 10 naked right to obtain title. It wanted to see whether or 11 not there was absolute discretion to move the property, 12 whether there was unfettered power to divest the property 13 and title, unconditional obligation to purchase the 14 property, and the unequivocal assumption of risk of the property, of loss of the property. Now, in the Northrop 15 16 case, the court found all of these. Boeing had all of 17 these, not the least of which Boeing decided to apply for with the IRS and take an investment tax credit. 18

And as constituent of that, it was required -- it was required to actually accept the proposition that it actually had the beneficial ownership of the equipment. In our case none of these four factors apply. It's quite clear from the seller's declaration itself that we would not have any right to take possession or have control of the aircraft until it had been delivered and accepted in

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the state of Oregon, if ever. John Barnett confirms that
 he was under control of the aircraft at all times.

So we did not have the -- Snowflake did not have 3 the absolute discretion to remove the property from the 4 other party. It was committed to John Barnett on the 5 6 26th. John Barnett remained in control of the property 7 and was under instruction from the seller, the owner of 8 the aircraft, to deliver that property to the State of 9 Oregon. Similarly, we did not have any unfettered power 10 to divest the other party of title. As the contract makes 11 it very clear, there was a delivery certificate that had 12 to be acknowledged before ownership would transfer. 13 That's what the delivery certificate says on its face. We 14 did not have the power to compel the seller to sign the delivery certificate, nor were we under an obligation to 15 16 sign the delivery certificate of the aircraft, for 17 whatever reason, was not acceptable.

We also, for the very same reason, did not have unconditional obligation to purchase the property. This was a sale on approval. The seller acknowledges in uncontroverted testimony before this panel, this was a sale on approval. That Snowflake Factory had the right to reject the aircraft for any reason.

Finally, the face of the one-page main body of the agreement makes it clear on its terms that the seller

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1 remained at risk for loss of the property. So if the law 2 of California is that constructive possession is allowed 3 in addition to absolute possession, Northrop is instructive. Applying Northrop to the facts of this case, 4 5 even under these additional four rigorous criteria that 6 Northrop set forth, Snowflake did not have possession or 7 constructive possession of that aircraft in the State of 8 California. And absent possession, title, does not exist. 9 You must have both.

10 On a similar vein on the question of property, in 11 the case of General Dynamics versus -- Corporation versus 12 County of L.A., which was referenced in the Northrop 13 decision, Justice McComb in a concurring opinion basically 14 said that ownership is the right to possess and use. We did not have the right to possess. We did not have the 15 16 right to use. The right to use is critical under a use 17 tax analysis. We did not have the right to use the 18 aircraft in the State of California until after delivery, 19 inspection, and acceptance in Portland Oregon.

Finally, is the question of consideration. Annotation 495.0468 is a question of, basically, what appears a related-company transaction or an aircraft owned by Company 1 was being transferred to Company 2, two parties. And it was, effectively, a transfer for no consideration. It was being transferred from one to the

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1 other for convenience of the parties.

2	The potential taxpayer in that case specifically
3	asked the Department in reference to an FAA Bill of Sale
4	whether or not if, in transfer of that property, there was
5	actually no consideration despite the requirement of a
6	recitation of consideration in the bill of sale whether or
7	not that would actually constitute sale. The Department
8	was emphatic on the point. As long as there is no
9	consideration, it doesn't matter what the face of the FAA
10	Bill of Sale says. There's no consideration, and the sale
11	fails for lack of consideration.
12	In our case, it is I'm sorry. Is it hung up?
13	I apologize.
14	JUDGE KWEE: Mine is no longer in display.
15	MR. MATOSICH: I apologize. I can let me see
16	if I can restart it.
17	JUDGE KWEE: Great. Thank you.
18	MR. MATOSICH: Unfortunately, it doesn't seem to
19	be initializing. I'm it's up on my screen. There we
20	go.
21	JUDGE KWEE: Thank you.
22	JUDGE STANLEY: Mr. Matosich, would you mind
23	going back to the prior screen? Because Judge Kwee's
24	screen dropped out before you brought that one up.
25	MR. MATOSICH: Yes. Let me see if I can actually

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1 do that.

2 JUDGE STANLEY: There's no need if it is going to 3 bring it down.

4 JUDGE KWEE: Yes. You may proceed.

5 MR. MATOSICH: And I'm sorry. I'm relying on the 6 good offices of Apple and Keynote. Did it appear on the 7 screen? Are you seeing the annotation of 495?

8 JUDGE KWEE: Yes.

9 JUDGE CHO: I am.

10 MR. MATOSICH: Okay. Great.

11 The point I was making was that in this 12 annotation, the taxpayer -- potential taxpayer asked about 13 whether or not, despite the formalities of the FAA Bill of 14 Sale, whether or not if there is absolutely no 15 consideration, whether or not a sale occurs, if in fact 16 there is a transfer using an FAA Bill of Sale as an actual 17 transfer of title as opposed to as a security instrument, 18 whether or not there would be, in fact, a sale. And 19 absent consideration, there is no sale.

20 And so this is where it crashed. If it crashes 21 again, I apologize.

But -- so in this transaction, there was no consideration between Snowflake and Fleet. It was a loan. It was a loan for -- the loan for Fleet to purchase the aircraft from MVF and then security -- excuse me. The FAA

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1 Bill of Sale was simply security.

2 So as a matter of law, title did not transfer in 3 the State of California. The State has conceded that we did not have possession. Snowflake did not have 4 5 possession of the aircraft in the State of California. Possession is critical not only for a sale on transfer of 6 7 possession, but it is critical for a sale on title 8 transfer because the constituent element of title in the 9 State of California. We had -- we did not attempt to 10 control the aircraft in the State of California. We did not have the right to control the aircraft in the State of 11 California. 12

13 So absent possession and even constructive 14 possession on the basis of the Northrop analysis, or the facts of this case, there was no possession in the State 15 16 of California. And as a result, no title. Again, just 17 summarizing the Northrop case, we lacked the absolute 18 discretion to remove the property, the unfettered power to 19 divest the other of legal title, the unconditional obligation to purchase, and the unequivocal assumption of 20 21 risk.

Under Justice McComb's analysis, we also lacked property because we did not have the right to use the property, and there was no consideration given. The form, FAA Bill of Sale, was a security document consistent with

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the law of California, which I'm going to turn to now.
 The intent of the parties was that document was a security
 instrument.

Now, the State is likely to say this is 4 preposterous. The bill of sale on its face says that the 5 6 seller is the full legal and beneficial title owner of the 7 aircraft. That by signing the instrument below, that it 8 is conveying all rights, title, and interest in and to the 9 aircraft. Snowflake is prepared to stipulate that if the 10 Department wishes to treat the FAA Bill of Sale and its 11 four corners as the complete and fully integrated 12 agreement between the parties as to the transfer of title 13 under California law to the aircraft, we will, in full 14 satisfaction of our obligation for sale and use tax, pay 15 the tax based on the consideration set forth on the face 16 of the FAA Bill of Sale.

17 I'll take the dime out of my pocket right now and 18 pay it, and we will be done. I wager, however, that the 19 Department is not so prepared to stipulate. I mean, this 20 is a serious offer. Is the Department prepared to 21 stipulate or not? This is not theatrics. We are prepared to stipulate that this is the four corners of the 22 23 agreement as the Department has argued for the past five 24 years.

If this is the full sum total of the agreement

25

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1 between the parties, we will pay our tax on the 2 consideration stated on the face of that document in full 3 satisfaction of our obligations, and we're done. We can go home. Will the Department so stipulate? 4 5 MS. SILVA: I thought this was argument. 6 JUDGE KWEE: Yeah, I --7 MR. MATOSICH: I believe what I am making is part of my argument. I believe I'm entitled to actually offer 8 9 up a stipulation to settle this case right now. 10 JUDGE KWEE: We can refer during the Department's 11 presentation if they want to address it at that point. 12 But at this point I think we should just proceed with that 13 presentation as opposed to side track with sidebars. If 14 that's okay, we can --15 MR. MATOSICH: All right. That's fine. But it's 16 a valid offer I'm making now. If there's a procedure that 17 I'm unaware of, I apologize. I'm not represented by 18 learned counsel today. 19 JUDGE KWEE: If the parties would like a recess to discuss this, I don't think there's a need to break at 20 21 this point. 22 MS. HE: Yeah. The Department does not intend to 23 respond to that. 24 JUDGE KWEE: Okay. 25 MR. MATOSICH: So contrary to California law,

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which makes it very clear, the instrument -- the agreement between the parties which the Department has put forth as being the FAA Bill of Sale is the sum total of the agreement, the consideration stated in that agreement. I doubt very much the Department will stipulate to them because much more is stated in the actual purchase agreement for the aircraft.

8 The taxpayer's rights advocate opinion, which we 9 have submitted as part of our additional supplementation, 10 acknowledges the difference between a document of title 11 and title itself. And that's really what this FAA Bill of 12 Sale is, if it were the sum total of the agreement between 13 the parties, if the four corners of that document were the 14 agreement, then tax would only be due on the 15 consideration. But we know that it is not. The 16 Department acknowledges or should acknowledge that it is 17 not.

18 As the First District held in a recent case, the 19 City of Fontana versus The Department of Tax and Fee 20 Administration, documents may be important, even 21 dispositive, but should not be a litmus test, nor should 22 the four corners of that document become a fetish. I 23 argue for the past five years that's what the FAA Bill of Sale has been in this matter. The purchase agreement sets 2.4 25 forth a much higher level of consideration, which is why

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we're sitting here today based on the tax on a million dollars versus the one dollar recited in the consideration in the FAA Bill of Sale.

And it is in recognition of that, that one must 4 look beyond the four corners of the FAA Bill of Sale is 5 6 why we are sitting here. What the Department in five 7 years has not been willing to consider, although, the 8 documents have been in front of them since the first 9 filing was made in August of 2015, is the delivery 10 certificate and its intended effect, it's agreed effect, 11 and, ultimately, it's effect upon signature of the 12 parties, the only people who were actually participants in 13 the underlying transaction at issue here.

14 In Portland, Oregon, only there would ownership transfer, and that is the only place where, in fact, 15 16 ownership title under California law did transfer. If the 17 panel is disinclined to see that as a matter of law, based 18 on undisputed fact, the title could not have transferred 19 in the State of California, and that is a disputed matter of fact. It is the steer -- the clear state of the law in 20 21 the State of California, that it is the intent of the 22 parties that governs when title will transfer.

In the same Fontana case -- this recent case, the court is very clear that Section 2401 governs the question properly referred to by the Department and here the Office

of Tax Appeals for determining how to determine when,
 where, and how title transfers. In fact, the decision
 conducts an analysis of 2401 and concludes that, although,
 2401 is informative, it does not necessarily overrule any
 of the prior case authority in the State of California.

6 And it is that prior state -- prior authority in 7 the State of California that makes it very clear that 8 intent of the parties governs when as a matter -- as an 9 issue of fact, when title transfers of property between a 10 buyer and a seller. Here the seller has stated that 11 Snowflake would not agree to take title in California. 12 The seller confirms the intent was for the seller to 13 complete the sale in the state of Oregon.

And emphatically, the seller declares that the FAA Bill of Sale was not intended to convey complete title from the seller to the purchaser. It was the purchase -it was the -- it was acting only as the security instrument until such time we accepted -- Snowflake accepted the aircraft. The intent of the parties is further evidenced by the agreement itself.

The written agreement summarizing the parties' agreement reached over that fitful weekend of trying to solve the issue we confronted was delivery was to be required in Portland. The seller was required to appoint a forwarding agent, which it did on the 26th. The seller

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1 remained at risk for all loss until acceptance.

Snowflake, the purchaser, was not obligated to accept the plane, not entitled to control it, not entitled to possess it, and free to reject it.

And the parties made very clear in that written 5 6 agreement by virtue of the delivery certificate and its 7 expressed explicit language, that ownership title could only transfer on mutual execution of the certificate after 8 9 delivery, acceptance -- inspection and acceptance. 10 Furthermore, the conduct of the parties shows the conduct is consistent with the intent and the written agreement. 11 12 John Barnett was entrusted with the aircraft, had 13 exclusive control over the aircraft.

14 The Department acknowledges that the seller fulfilled the obligations to deliver the aircraft to 15 16 Portland, effectively, conceding the question of 17 possession in the State of California. Further in conduct -- in further, consistent with the intent and the 18 19 agreement, the conduct of the parties, I, on behalf of 20 Snowflake, inspected the aircraft only in Portland. Ι 21 accepted the aircraft only in Portland, and we signed the 22 delivery certificate only in Portland.

23 So as an issue of fact, the overwhelming evidence 24 in front of this panel is that based on the sworn 25 statements of the parties, the written agreement, and the

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1 conduct of the parties, is that title was not intended to
2 and did not transfer in the State of California. The FAA
3 Bill of Sale was not complete and fully integrated in
4 agreement between the parties. It was by agreement of the
5 parties as is allowed under the State of California
6 serving -- and served only as a security instrument.

As previously stated, we did not have the right to control, possess, or use the aircraft. The intent was to transfer, and the actions of the parties were to transfer title only in Oregon. And we had the right to reject the aircraft for any reason. And that brings us to the sale on approval.

13 Regulation 1628(b)(3)(c) states unequivocally 14 that when a sale is on approval, sale does not occur until the purchaser accepts property. The only percipient 15 16 witnesses to the transaction have testified that this was 17 a sale on approval. The seller has acknowledged that the 18 purchaser has the right to reject the aircraft for any 19 reason. In the Department's regulations, sale on approval is not conditioned on any other factor. 20

Presumably, as we argue in our brief, there is no other predicate. Its' a sale on approval. Until acceptance, title does not move. Title as a matter of law does not move. Title as a matter of fact does not move. Again, it is the uncontroverted testimony of the parties

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1 that this was a sale on approval. And the decision 2 ignores that uncontroverted testimony.

3 The decision found that it was not a sale on approval based on what it calls the purported 4 5 understanding. It expected to find in the agreement a 6 specific reference. That is not required under California 7 And I was about to demonstrate as a matter of fact, law. 8 it is there. It is there in the delivery certificate. 9 But more importantly here, the decision doesn't even 10 mention the declaration of the seller, which was before 11 the Officer of the Appeals Bureau.

12 It doesn't even take that into account. It just 13 simply looks to the declarations of John Barnett and the 14 purchaser. Personally, that makes me wonder whether or 15 not the full file is actually in front of the officer and 16 member. Contrary to the decision there is language. The 17 language is contained in the delivery certificate. The 18 delivery certificate specifically references the rights to 19 accept the aircraft -- the right to inspect and accept the 20 It does not say accept or acceptance of the aircraft. 21 delivery. It says acceptance and the delivery and 22 inspection.

This was a sale on approval. We can't wish it away. Uncontroverted testimony as to the nature of the agreement, the delivery certificate sets forth that right.

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We're under no obligation to accept the aircraft. We could have rejected it for any reason. The conduct of the parties is consistent with that understanding. And, critically, under a use tax analysis, if the aircraft had been rejected, clearly no use tax would be owing. And so in summary, title did not transfer in, California, either as a matter of fact or as a matter of fact.

8 Now, should this panel conclude otherwise -- and 9 I hope not -- I think the evidence is clear. The law is 10 Should the panel reach the conclusion that title clear. 11 did transfer in the State of California, the sale from the 12 seller to the purchaser is still exempt from sales tax 13 under California law, not on the basis of the occasional 14 sale rule as the Department would have us believe. It's exempt under 639 -- Section 6396. And the return of the 15 16 aircraft back to California was also exempt under what I 17 consider a proper reading of the statutory authority and 18 regulations promulgated consistent with that statutory.

19 The Department admits that the seller was in the 20 business of selling aircraft. The Department concluded, 21 however, that the seller was not in the business of 22 selling aircraft in the State of California. The seller 23 also, as best I can determine based on the opinion, 24 requires that the seller be a seller under California law 25 before any sales are subject to sales tax. This quote

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1 taken from the decision puts that forth. There's no
2 evidence that the seller engaged in/or conducted business
3 as a seller within the State.

We believe the Department is in error in this 4 point, and here is why. Section 6275(a) says that every 5 6 person making a retail sale is a retailer, regardless of 7 whether they're a retailer by any other reason. 8 Section 6283 does put forth an exception for retailers who 9 are not required to hold a seller's permit. But 628 --10 Section 6284 takes that away. It doesn't refer to a It doesn't refer to a retailer. It refers to a 11 seller. 12 person.

13 And if a person is engaged in the business of 14 selling vehicles, mobile homes, commercial coaches, vessels, or aircraft, then he or she shall not be excused 15 16 from the requirements of Article 2 and 6066 compelling 17 that retailer to have a permit. Specifically, it denies 18 the exception under 6283. Here, as we've already 19 demonstrated, the seller of this aircraft was in the 20 business. The Department concedes the seller was in the 21 business of selling aircraft.

Now, Regulation 1684(c)(1) says a retailer is engaged in business in this state as defined in Section 6203, if the retailer has a representative, an agent, a salesperson, or any other person operating in

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California. Based on the testimony that is already before
 the panel in the declarations already submitted, when I
 went out to Ontario, I met Mike Stevens. Mike Stevens is
 the president of Fleet Planes Sales or Fleet Planes, Inc.

5 He represented himself that he was involved in the transaction, and he did, in fact, handle the 6 7 transaction, as his own declaration attest. Furthermore, 8 6481(c)(1) sets forth that a retailer is engaged in 9 business in the state as defined in Section 6203 if the 10 retailer owns or leases real or tangible personal property 11 in California. And the Department itself has argued, the 12 bill of sale setting forth who has equitable and legal 13 title to the aircraft the seller is attesting by this 14 document that, in fact, the seller had both legal and 15 equitable title to the aircraft on the date set forth on 16 that FAA Bill of Sale. On the 27th, the aircraft was in 17 the State of California. So at that time, the seller in 18 the business of selling aircraft had property in the State 19 of California. A representative in the State of 20 California representing the transaction, property in the 21 State of California being sold by a seller in the 22 Thus, under 1684, the seller was engaged in the business. 23 business of selling aircraft in the State of California. Furthermore, as further evidence of the seller 2.4

25 being in business, the seller put his dealer number on the

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FAA Bill of Sale. So any person who is engaged in the business of selling tangible personal property is required to have a seller's permit. The seller was a person, a retailer, and seller under California law. Thus, the sale at issue here is subject to sales tax.

6 And what does all this matter? Why am I spending 7 all this time? Why am I taking us down this road? One, 8 is to show that the Department is actually in error as to 9 its conclusion as to status of the seller and the 10 importance of that to this transaction. And the analysis 11 that we must go through to determine if, in fact, the title transferred in the State of California, whether or 12 13 not this is a taxable transaction and is a taxable sales 14 tax for use tax towards the ultimate tax liability line.

15 So our argument has been, as we set forth in our 16 briefs, that 6396 is the only available exemption from the 17 sales tax, not the occasional sale, but 6396 sale in 18 interstate commerce as reflected also in Regulation 19 1620(a)(3)(b). And reason for this is because the question will arise, when was the use that is triggering 20 21 the use tax, when did that use occur? On January 26th 22 before any paperwork moved between the parties, the 23 aircraft was committed to John Barnett. We had no right to control or possess or use the aircraft. 2.4

25 Again, Department has acknowledged this. So the

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use of the aircraft was not its transportation for
purposes of delivery from Fresno, California, to Portland,
Oregon. But instead, the first functional use of the
aircraft occurred out of the State of California in its
flight from Portland, Oregon to Kalispell, Montana at
Glacier Park International. Thereafter, the aircraft came
back into the State of California.

8 In 1620(b)(c), of course, that's for the 9 presumption of use --

10 THE HEARING REPORTER: I need you to slow down at 11 this point. When you're reading from a document, you need 12 to slow down.

13MR. MATOSICH: I apologize. You were trying to14communicate that to me, and I'm sorry. I apologize.

15 THE HEARING REPORTER: Thank you.

MR. MATOSICH: So Regulation 1620(b)(3) sets forth the first functional use test, and this is to clarify. The plane leaves the state under a 6396 analysis. The first functional use is out of the state, not the delivery flight. This brings us to the final point -- I'll make it then I'll wrap up my presentation -is the interstate commerce itself.

This argument was somewhat difficult to make in our briefs. And I would just like to try and elucidate a little bit on it, if I can, to try and make the point

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1 here. It's a technical construction issue, but it is an 2 important issue in terms of what we view is the proper 3 construction of the interstate commerce exemption. 6020(b)(1) basically says that use tax applies to 4 any property that is, basically, not used and is not 5 otherwise -- excuse me -- that is otherwise exempt from 6 7 sales tax. And 1620(b)(5)(c)(3) says that the property is 8 an aircraft, use tax will -- I apologize. I'm sorry. I'm 9 trying. 10 THE HEARING REPORTER: So am T. 11 MR. MATOSICH: I apologize. 12 If the property is an aircraft, use tax will not apply if one-half or more of the flight time traveled by 13 14 the aircraft during the six-month period immediately following its entry into the state is commercial flight 15 time traveled in interstate or foreign commerce. Again, 16 17 this has been conceded. The use of the aircraft 18 post-entry into the State of California has been conceded 19 with the Department. 20 The Department, however, says that the Interstate 21 Commerce Exemption as articulated in 1620(b)(5)(c)(3) is 22 inapplicable because it is predicated on where the 23 aircraft was purchased. We disagree, and here's why. In

24 2004 the legislature revised Section 6248 changing from
25 90 days to 12 months the heretofore generally known 90-day

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1 test.

2 The intent as stated in the legislation itself 3 and in the bill analysis of that legislation was that the changes made in that section were not intended to apply to 4 5 aircraft used in interstate commerce or foreign commerce. So 6248(a) sets out the test, changing the 90 days to 6 7 12 days and other provisions. But the legislature added 8 6248(c) which we know the legislature is presumed to act with intent, and adding -- it says in this section -- the 9 10 entire section shall not apply to any vehicle, vessel, or 11 aircraft used in interstate or foreign commerce.

Meaning, that the predicate of where the aircraft is purchased and the period of time that it must stay outside the state for establishing presumption does not apply to aircraft used in interstate or foreign commerce.

16 Now, in 2004 the Board redrafted Regulation 17 (b) (4), the prior 90-day test and created (b) (5), setting 18 forth the 12-month test. Now, in modifying the terms from 19 (b)(4) to (b)(5), either the Department in making the changes consciously attempted to include the effect of 20 21 6248(c) or alternatively, it failed to do so. And in 22 which case, the Department's reliance on it is misplaced. 23 This is not intended to be read. It's just

24 simply to show the significance of the change from (b) (4)25 to (b) (5). The redraft was extensive. So in redrafting

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(b) (4) and (b) (5), you can see in (b) (4) the predicate of
the aircraft being purchased outside the State of
California is clearly set forth in the superior clause of
(4). The exceptions or exemptions follow the word unless
and the colon and then you have the subordinate sections
below it.

7 That was not the case in the drafting of (5) --8 of (b)(5). The predicates of the 12-month test, the 9 purchase outside the functional use set forth, but the 10 subordinate clauses are not those of the exemptions. The 11 subordinate clauses are those of further qualification for 12 application of the test and the presumption.

13 So all four of these qualifiers are just that, 14 further qualifications under the initial statement of the 15 rule. In the new (b)(5), subdivision (b) is expressly and 16 presumably intentionally not subject to the statement of 17 the rule as it was in(4). So, again, in (b)(4) used in 18 interstate commerce was an exemption to the stated rule.

In (b)(5), Section (b) sets forth as an independent and separate clause, not a subordinate clause, the manner by which you may submit evidence rebutting the presumption. But, again, in Section (b)(5) it's not subordinate to the rule. It is separate and distinct. So whereas, the Interstate Commerce Exemption in (b)(4) prior to the modification of 6248 and the inclusion of 6248(c)

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in 2004 was clearly using the interstate or foreign commerce was subject to the test and the place of purchase.

But that is not the case in the independent 4 5 clause in (b)(5). (C) stands alone. And, in fact, if the 6 legislative intent expressed in 6248(c) is to be followed 7 and carried out as would be required by the Department in 8 enacting regulations pursuant to statute, it cannot apply. 9 Because 6248(c) expressly takes out the 12-month test and 10 the place of purchase in matters involved in interstate and foreign commerce -- in aircraft involved in interstate 11 12 or foreign commerce.

And if the Board had a different intention, it could have clearly stated as such as it did in Section (d), following Section (c) where it clearly states not withstanding subdivision (b) (5) (a) above aircraft or vessels the purchase and use of which are subject to the 12-month test. It does not --

19 JUDGE CHO: You may want to slow down for our 20 reporter.

21 MR. MATOSICH: I'm sorry.

JUDGE CHO: When you start reading it's --MR. MATOSICH: I -- again, I apologize. I've been admonished three times, and I apologize.

25 So subsection (d) says notwithstanding

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1 subdivision (b) (5) (a) above, aircraft or vessels the 2 purchase of which -- excuse me -- the purchase and use of 3 which are subject to the 12-month test described in subdivision (b)(5). If Subsection (c) of 1620 (b)(5) were 4 5 intended to be subject to the predicate 12-month test and 6 the place of purchase, the Department could have and 7 should have used the very language it used in 8 Subsection (d). It did not. (b) (5) (c) stands on its own.

9 So the return of the aircraft, if the panel 10 should find that title transferred in the State of California, the plane leaves under 6396, and it comes back 11 12 6248(c) and in a proper construction of 1620. Entry into 13 the State of California is when the airplane returned 14 because it leaves the state under 6396. It is not used or 15 functionally used in the state. Therefore, its entry is 16 not at the point of title transfer. It is at the point it 17 returns to the state after its first functional use out of 18 state, which is allowed under 6396.

So proper application of the exemption as we see it, is to read regulation 1620(b) where (b)(1) sets forth the application of use tax to property. And (b)(5)(c)(3) sets forth the exemption for aircraft that are purchased -- that may be purchased within the state or outside the state, purchased and returned to the State of California, and not subject to use tax under the

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1 Interstate Commerce Exemption.

2 So in conclusion, this panel can find as a matter 3 of law based on undisputed facts, that title did not transfer in the State of California because there is no 4 dispute as to where possession or even constructive 5 possession, if allowed under the law of the State of 6 7 California, occurred. Possession -- we did not possess 8 the aircraft. We did not have the right to possess the 9 aircraft.

10 So as a matter of law, title could not have 11 transferred in the State of California. The Department 12 admits possession did not transfer. Possession is a 13 critical element of title. We had neither possession nor 14 constructive possession. As a matter of fact, the intent of the parties governs. That's clear under 2401 of the 15 16 Commercial Code. And it is clear as the First District 17 has just made very clear in the City of Fontana case under 18 prior Supreme Court precedent in the State of California. 19 It is the intent of the parties that governs.

It is not the Department to insert its intent or its reading. It is the intent of the parties. The seller, the purchaser, and an independent percipient witness to the transaction have all testified as to the intent of where and when title was to transfer; not in the State of California, in the State of Oregon.

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1 However, if the panel should find otherwise, 2 again, the plane leaves free of sales tax under a 6396 3 analysis and returns under what we would argue is a proper reading of 6248 and the application of 1620(b)(c) --4 5 excuse me (b) (5) (c) (3). 6 And that concludes our presentation. 7 JUDGE KWEE: Okay. Thank you. And at this point, I'll reserve questions until 8 9 you do your testimony. But before we turn it over to 10 CDTFA for their presentation, I think the reporter might need a break. So how about we take a 10-minute break and 11 12 come back at 1:25. 13 (There is a pause in the proceedings.) 14 JUDGE KWEE: So I believe we're ready to go back on the record now. 15 16 So CDTFA has raised an objection to the taxpayer 17 leaving a paper copy of the presentation, which was 18 discussed today on the basis that it would not be 19 evidence. And the panel agrees that the document is not evidence, but we believe it might be helpful to accept as 20 21 basically a document that's part of our record, just not 22 evidence in the record. So we will allow a transcript to 23 be left behind, provided copies are also provided to CDTFA 24 and a copy provided to the court reporter. 25 Do you have enough copies for that?

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1 MR. MATOSICH: We only have five copies prepared. So if one for the panel is sufficient, one for the 2 reporter, one for CDTFA, we'll still have enough. I could 3 leave the other two behind if you want. I would like to 4 5 retain a copy for my records so that I know what we 6 actually left behind. 7 JUDGE KWEE: Okay. I believe one copy for the panel will be sufficient. 8 9 MR. MATOSICH: Okay. One for the reporter and 10 one for the panel and --11 THE HEARING REPORTER: Can I ask a question? 12 JUDGE KWEE: Sure. 13 THE HEARING REPORTER: Can we go off the record 14 for a moment? 15 JUDGE KWEE: Sure. Off the record. 16 (There was a pause in the proceedings.) 17 JUDGE KWEE: We'll go back on the record now. 18 So with that said, I believe we're ready to move 19 on to CDTFA's opening presentation, so you have time. 20 MS. HE: Yes. Thank you. 21 22 OPENING STATEMENT 23 MS. HE: Contrary to all the arguments we've just heard, the evidence establishes that title to the aircraft 24 25 passed to Appellant on January 27th, 2015, while the

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1 aircraft was located in California. This makes the aircraft transaction a purchase and sale in California. 2 3 Because of this, the interstate commerce use provision as provided in Regulation 1620(b)(5)(c) is not applicable. 4 5 And Appellant, having purchased the aircraft from someone 6 other than the person required to hold a California 7 seller's permit, is liable for use tax as properly 8 determined by the Department.

9 There are two main issues in this appeal. First, 10 where title to the aircraft passed to Appellant such that 11 a sale of the aircraft occurred. And second, whether the 12 interstate commerce use provision, as provided in 13 Regulation 1620(d)(5)(c) applies to purchases in 14 California.

15 First on the issue of title transfer, Revenue and 16 Taxation Code Section 6010.5 provides that the place of 17 sale of tangible personal property is a place where the 18 property is physically located at the time the act of 19 constituting the sale occurs. Since Revenue and Taxation Code, Section 6006(a) provides that sale means and 20 21 includes any transfer or title or possession of tangible 22 personal property for consideration. The place of sale is 23 the place where the tangible personal property is located at the time the transfer of title or possession occurs. 2.4 25 Further, Regulation 1628(b)(3)(d) applying the

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rules set forth in California UCC Section 2401 and interpreting Revenue and Taxation Code Section 6010.5 provides that unless explicitly agreed that title is to pass at a prior time, the sale occurs at the time and place at which the retailer completes its performance with reference to the physical delivery of the property.

In other words, title to the property can pass prior to delivery if the parties explicitly agree to that. And contrary to Appellant's arguments, that's exactly what happened here. Title passed prior to delivery as shown by the following evidence.

The Department's Exhibit A, the Aircraft Purchase 12 Agreement, so titled by the parties, show that aircraft 13 14 purchase agreement requires in Article 1 that I quote, 15 "Close must occur by end of the day 27th, January 2015," 16 unquote. In other words, the aircraft purchase agreement 17 calls for consummation of the sale and the purchase 18 transaction by January 27th, 2015, with the purchaser 19 having to pay in full and seller having to transfer full 20 title to aircraft upon close on January 27th, 2015, 21 pursuant to the aircraft purchase agreement.

It's undisputed by the Appellant, fulfilled its end of the bargain as the purchaser under the purchase agreement by paying the full one-million-dollar purchase price by close of escrow on January 27th, 2015. The

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Department's Exhibit B, the FAA Aircraft Bill of Sale,
 shows that consistent with the purchase agreement mandate
 that close occur by end of January 27th, 2015, and to
 fulfill seller's end of the contracts.

5 The parties caused the FAA Bill of Sale to be filed on January 27, 2015, on the day of close of the 6 7 And the FAA Bill of Sales states in relevant part escrow. 8 that I quote, "The owners of full, legal, and beneficial 9 title to the aircraft does this 27th day of January 2015, 10 hereby sell, grant, transfer, and deliver all rights, title, and interest in and to such aircraft onto Snowflake 11 12 Factory, LLC, singularly this aircraft forever and the 13 warrants and the titles thereof, " unquote.

14 The language, the owners of full legal and beneficial title hereby sell, grant, transfer, and deliver 15 16 all rights, title, and interest to Snowflake Factory LLC, 17 carries such verbal plainness and distinctness that there 18 is no need for inference and no room for difficulty in 19 understanding the effect of a transfer, that the seller had both legal and beneficial title to the aircraft and 20 21 then transferred all to Appellant on January 27th, 2015, 22 retaining no rights, title, or interest whatsoever.

It's hard to conceive of any title transfer
provisions more explicitly than that. And based on these
documents, clearly, full title, not just legal title to

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the aircraft, passed from seller to Appellant on January 27th, 2015. And because the language in this contractual document is clear and explicit leaving no need for inference and no room for difficulty in understanding, it governs the transaction at issue in accordance with California Rule.

7 And whatever different understanding or subjective to the intent, the parties now alleged to have 8 9 before finalizing the purchase agreement and the 10 associated bill of sale, even if true, are irrelevant to 11 the contract as it was not integrated into and further 12 contradicts the final binding-legal documents before us. 13 The aircraft purchase agreement and the FAA Bill of Sale, 14 which clearly and explicitly provide having transfer full title transfer, both legal and beneficial, on close on 15 16 January 27th, 2015, while the aircraft was still in the 17 California.

18 And contrary to Appellant's argument, the 19 Department never stated that FAA Bill of Sale was the only contract agreement. Our position is based explicitly on 20 21 both the purchase agreement and the FAA Bill of Sale. 22 While not necessary to complete the sale, but as further 23 evidence of the title transfer, the full legal and beneficial title transfer on January 27th, 2015, and 2.4 25 consistent with the purchase agreement and the FAA Bill of

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Sale recorded, the Department's Exhibit C shows that
 Appellant filed an aircraft registration application with
 FAA dated January 27th, 2015, with the FAA receipt date of
 January 28th, 2015.

5 The certification section of the form states in 6 pertinent part that I quote, "I/we certify that the above 7 aircraft is owned by the undersigned Appellant, which was 8 Appellant's manager. And the legal incidents of the 9 aircraft" -- "the legal incidents of the ownership is 10 attached or has been filed with the Federal Aviation 11 Administration."

12 So not only do we have an explicit agreement on transfer of all rights, title, and interest in and to the 13 14 aircraft, including all the legal and beneficial title by seller to Appellant on January 27th, 2015. But also, we 15 16 have Appellant itself unequivocally confirming such a full 17 title transfer and asserting its full ownership of the 18 aircraft on January 27th, 2015, while the aircraft was in 19 California.

The Department notes that this FAA file copy of the registration document directly contradicts the June 28th, 2018 declaration under penalty of perjury by Appellant's president -- that was in page 5, paragraph 14 -- that the aircraft was registered with the FAA on February 13, 2015.

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1 The Department's Exhibit D, the Glacier Jet Center aircraft hangar lease agreement reflects an 2 effective date of day 1st, February 2015, which was before 3 delivery of the aircraft in Portland and while the 4 5 aircraft was in California, and it recites that, I quote, "Lessee is the owner of that aircraft described on 6 7 Exhibit A, and the aircraft was the aircraft at issue," 8 unquote.

9 Again, Appellant asserted that it was the owner 10 of the aircraft on the date while the aircraft remained in California before the out of state delivery. The 11 12 Department's Exhibit E, the declaration by Appellant's 13 manager and member, dated August 20th, 2015, also confirms 14 that title passed in California. Specifically, paragraph 9, page 3, of the declaration states, I quota, 15 16 "As the aircraft purchase agreement states, solely for the 17 convenience of the seller, Snowflake took title to the 18 aircraft while the aircraft was still undergoing its post 19 prepurchase inspection corrective work in Fresno, 20 California," unquote.

This statement confirms that Appellant's member and manager, an experienced attorney and sophisticated business person by his own account, understood that title transferred on January 27, 2015, and that was required by the purchase agreement with a mandated close date of

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1 January 27, 2015.

And two, the parties, in fact, did fulfill the 2 3 contractual requirement and apparently took title in California. Similarly, both Department's Exhibit A, the 4 5 aircraft-purchase agreement in paragraph 2 and Exhibit B, the FAA Aircraft Bill of Sale on the filing stamp on the 6 7 right, indicates that escrow on the transaction was 8 handled by Insured Aircraft Title Services, Inc., which touts itself on its web as the world's leading aircraft 9 10 title and escrow company facilitating the buying and 11 selling of the aircraft around the globe each day since 12 1963.

13 So the fact of the escrow company's filing of the 14 FAA Bill of Sale and the timing of such filing by close of escrow and its close of escrow on January 27th, 2015, are 15 16 all evidence that the escrow company, a well-known 17 experienced title company specialized exclusively in 18 aircraft transactions was informed by the parties of the 19 parties' actual mutual intent and agreement to require not only full payment by Appellant, the purchaser, but also 20 21 title transfer -- full title transfer by seller upon close 22 of escrow with no contingencies and possibilities for any 23 alleged sale on approval or sale upon delivery or any other reason. 24

25 In addition, the parties' choice of the form for

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1 the escrow to file with the FAA, the bill of sale instead 2 of an equally simple short FAA form, which is called 3 Aircraft Security Agreement -- it's only one page with a certification at the back -- for filing security interest, 4 5 also clearly indicates that the parties' instructions to 6 the escrow was to cause for title transfer, not merely 7 recording the security interest, otherwise they would have 8 instructed the escrow company to file the security 9 interest, one-page form. And the escrow company, 10 obviously, only acts upon the mutual agreement of parties, 11 and it did carry out the parties' agreement accordingly.

12 Last but not the least, Appellant's various 13 declarations also make it clear that the closing deadline 14 of January 27th, 2015, was mandated without room for negotiation whatsoever, in order for the prior owner to 15 file a 1031 exchange. Such a circumstance makes it 16 17 imperative that the sale -- complete sale occur on 18 January 27, 2015, leaving no room whatsoever for the 19 possibility of a sale on approval or on delivery.

The above evidence clearly establishes that all rights, title, both legal and beneficial title, and the interest to the aircraft passed from the seller to Appellant on January 27th, 2015. Therefore, a sale within the meaning of Section 6006(a) occurred on

January 27, 2015. And this is true, irrespective of when

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1 and where risk of loss passed or when insurance or other 2 responsibility of ownership under the purchase agreement 3 passed.

All the evidence I just discussed also directly 4 refutes Appellant's arguments that the transaction was a 5 6 sale on approval or a sale on delivery or that FAA Bill of 7 Sale only transfer the security interest. And since it's 8 undisputed that the aircraft was in California on 9 January 27th, 2015, the January 27th, 2015, sale and 10 purchase of the aircraft occurred in California, and 11 Appellant owes use tax as the Department has determined.

12 Turning next to the issue of applicability of the 13 interstate of commerce use provisions of Regulation 14 1620(b)(5)(c). Regulation 1620(b)(5) on its face provides that Subdivision (b) (5) (c) is not an independent clause as 15 Appellant asserts, but it's a subordinate provision of 16 17 Subdivision (b) (5) which applies only to aircraft 18 purchased outside of California. Accordingly, the 19 interstate commerce use provision is not applicable to 20 this appeal because as I just discussed, the aircraft sale 21 and purchase took place in California.

And more specifically, contrary to Appellant's argument, the first sentence of Subdivision (b)(5) Paragraph A says as relevant here, I quote, "Except as provided in Subdivision (b)(5)(d) below, the provision of

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subdivision (b)(5) will apply," unquote. This opening
 sentence makes it very clear that only
 Subdivision (b)(5)(d) is excepted from (b)(5), and that
 (b)(5)(c) is not excepted from coverage but by (b)(5),
 applicable only to aircraft purchased outside of
 California.

7 This is also clear from the regulations organization that Subdivision (b) (5) is organized by first 8 9 providing the rebuttable presumption in (b)(5)(a) of an 10 intent of purchase in California for those out-of-state 11 purchases brought in California and then providing ways to 12 get out of the presumption in Subdivision (b) (5) (b) and 13 (b)(5)(c). This is further confirmed by the plain text of 14 Subdivision (b) (5) (c) itself, which provides, I quote, "If the property is an aircraft, use tax would not apply if 15 16 one-half or more of the flight time traveled by the 17 aircraft during the six-month period immediately following 18 its entry into this state is commercial flight times 19 traveled in interstate commerce -- in interstate or foreign commerce," unquote. 20

The provision of the six-month period -six-month test period for aircraft starting immediately following its entry into the state, obviously, requests that aircraft to be first out of the state when purchased. Similarly, the last sentence in Subdivision (b)(5)(c)

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states, I quote, "Such use" -- that was referring to the inter -- use interstate commerce -- "will be accepted as proof of an intent that the property was not purchased when used in California," end quote.

5 This proof of intent language clearly speaks 6 against the presumption of the intent of purchase for use 7 of California as set out in Subdivision (b) (5) (a) in the 8 same regulation for aircraft purchase outside of 9 California. In other words, Subdivision (b)(5)(c)'s own 10 regulatory context and language provide that it does not stand on its own but instead, it is tied to other 11 12 Subdivision (b) (5) (c) provisions regarding the presumption 13 for out-of-state purchases, and that it functions as one 14 way to rebut that presumption of intended purchase in 15 California.

16 The text and organization of the subdivision is 17 also clear and is consistent with the regulatory 18 background. As Appellant stated, Subdivision (b) (5) was 19 added as a new subdivision in 2004 to Regulation 1620 to 20 implement SB1100, which amended Section 6248 of the 21 Revenue and Taxation Code to provide the 12-month test for 22 vehicle, vessel, aircraft purchased outside of California. 23 The amended Revenue and Taxation Code, Section 6248(c) provides that, I quote, "This section 2.4 25 shall not apply to any vehicle, vessel, or aircraft used

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in interstate or foreign commerce pursuant to regulation
prescribed by the Board," end quote.

3 The reference about the regulation prescribed by the Board for interstate or foreign commerce use, that's a 4 reference to the provisions the Department added to 5 regulation 1620, between 1999 and 2002 which incorporated 6 7 an interstate commerce use component to the analysis of 8 whether an aircraft, vessel, or vehicle purchased out of 9 state was nonetheless considered purchased for use in 10 California to be subject to California use tax.

11 The fact that the Department's regulation on use 12 tax in the context of the interstate commerce has always only applied to out of state purchases is made very clear 13 14 by Regulation 1620, the regulation dealing specifically with vehicles, vessels, and aircraft. Which states in 15 16 Subdivision (e) -- that's Regulation 1610(e) that I quote, 17 "Out of state purchases of vehicle, vessel, and aircraft. 18 Regarding the applicability of tax to the out of state 19 purchase of a vehicle, vessel, or aircraft, see subdivision (b) of Regulation 1620," end quote. 20

The rule-making file in 2004 for 16 -- Regulation 1620(b)(5), took note of the statutory mandate that no change be made to the Board's existing regulation on interstate commerce use. And states, I quote, "As the amended statute seeks to make no change to the

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applicability of use tax to vehicles, vessels, or aircraft used in interstate or foreign commerce pursuant to board regulation. New Subdivision (b) (5) (c) reflects the language of existing Subdivision (b) (4) (b) of Regulation 1620.

6 Such a clear regulatory context leaves beyond a 7 doubt that there's no distinction whatsoever between 8 subdivision (b)(4)(b) and (b)(5)(c) of Regulation 1620 9 relating to the interstate commerce use. Since Appellant 10 agrees that (b)(4) only applies to purchases outside of 11 California, and since both the underlying statute and the 12 rule-making file for Regulation 1620(b)(5), both 13 explicitly say to make no change to the Board's existing 14 regulation on use in interstate commerce. There can be no 15 distinction whatsoever between Regulation 1620(b)(4)(b) 16 and (b)(5)(c) contrary to Appellant's assertion. So it's 17 clear that the interstate commerce use provision is not 18 applicable to Appellant's aircraft purchase in California. 19 Lastly, regarding Appellant's other miscellaneous 20 arguments. Appellant's argument that this is a sales tax transaction fails because Revenue and Taxation Code, 21

22 Section 6283 and the Regulation 1610(c)(2)(a) provide that 23 the sale in this state of an aircraft is exempt from sales 24 tax when the retailer is other than the person required to 25 hold a California seller's permit. Instead the purchaser

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1 must pay use tax.

2 The key language overlooked by Appellant is being required to hold a seller's permit, pursuant to Article 2 3 commencing with Section 6066 of Chapter 2. Section 6066, 4 Application for Permit, provides in subdivision(a), that 5 every person desiring to engage in or conduct business as 6 7 a seller within this state shall file with the Board 8 application for a permit for each place of business. In 9 this case the Department is not ignoring that the seller 10 sold aircraft. And the Department is also not arguing 11 this sale is exempt from sales tax because it was an 12 occasional sale. That was never the Department's position. 13

14 But that in and of itself, does not mean the seller was required to hold a California seller's permit 15 given that the permit requirement, I just discussed, is 16 17 also tied to a place of business in California. Here the 18 seller was an out-of-state business, and there's no 19 evidence that the seller had a place of business in 20 California to be required to hold a California seller's 21 permit. Therefore, this transaction, even a sale in 22 California is exempt from sales tax, but instead the 23 transaction is subject to use tax as the Department properly determined. 2.4

25 In addition, regardless of whether exempt -- the

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1 exemption under Section 6283 and Regulation 1610(c)(2)(a) 2 applies to the sale of the aircraft in California here as 3 Appellant argued. That's the only argument we actually agree. Given that the contract requires delivery as the 4 5 destination out of the state and delivery was actually 6 made out of state, the sale in California, even if not 7 exempted by Section 6283, would still be exempt and the 8 Revenue and Taxation Code, Section 6396 and Regulation 9 1620(a)(3)(b) for sales in California. That exemption 10 applies where the tangible, personal, property pursuant to the contract of sale, is required to be shipped and is 11 12 shipped to a point outside of this state by the retailer.

13 But Section 6396 exemption does not help 14 Appellant, contrary to his belief, because this exemption applies only to sales. In other words, it's only a sales 15 16 tax exemption, not a use tax exemption. And 17 Regulation 1620(b)(1) says very clearly, whenever a sale 18 is exempt from sales tax, as is the case may be, whether 19 it's under Section 6396 or under 6283, whenever the sale is exempt from sales tax, use tax applies. Of course, 20 21 unless any of the 1620(b) exception applies. But as I've 22 just discussed, due to the sale in California, the 23 provision for use tax exemption and the Regulation 1620(b) 24 does not apply here.

25 As to Appellant's other arguments that the

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transaction was a sale upon approval within the meaning of the UCC Section 2326, such that the sale does not occur until the purchaser accepts a property. A sale on approval is one in which the delivered goods may be returned by the customer even though they conformed to the contract.

7 Here, however, the truth is despite any purported understanding of any of the parties involved in the sale 8 9 and regardless of the fact that the seller bore risk of 10 loss prior to delivery, there's just no language in the 11 purchase agreement or the FAA Bill of Sale that even 12 remotely suggest that Appellant had any unconditional 13 right to return the aircraft even if the aircraft conforms 14 to the contract's specifications.

The same goes for Appellant's argument that the 15 16 bill of sale transferred only a security interest. Not 17 only do those arguments find no support in the purchase 18 agreement or any other objective evidence, that's also 19 directly contradicted by the FAA Bill of Sale language and 20 as well as Appellant's assertion of ownership of the 21 aircraft in its FAA registration application and in its 22 lease agreement. And further, those arguments defies the 23 basic logic behind the circumstance of the strict closing deadline due to the prior owner's 1031 exchange deadline, 2.4 25 and defies the commonsense, given the parties'

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sophistication in business transactions.

2 Appellant's argument that the delivery slip 3 explicitly provided for transfer of ownership upon delivery, distorts the actual language in the slip. 4 5 Instead of truthfully stating that the delivery slip is a true provision is that responsibility of ownership of --6 and risk of loss for the aircraft transfer from seller to 7 8 the purchaser. The Appellant represented in its opening 9 brief over and over again that the delivery slip says to 10 transfer ownership, which Appellant then argues constitutes clear and convincing proof to rebut the FAA 11 12 Bill of Sale, but that proof is just made up fiction. As 13 responsibility of ownership does not equate ownership or 14 title.

15 The ownership refers to the fact of having title 16 to the property rights to possession or control as 17 Appellant himself acknowledged in its opening argument. 18 But responsibility of ownership refers to being 19 responsible for all the obligations and consequences 20 associated with being the owner; such as taking the risk 21 of loss, paying property taxes, et cetera.

Taking the responsibility of ownership and the risk of loss does not turn a transaction into a -- a transfer of ownership. A common example consists, you know, in the -- pardon me. Sorry.

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You know, in the commercial lease context it's very common to come across triple leases. So in those situations the lessee would pay for the insurance, will pay for property tax, and pay for maintenance, which are typically the responsibility of the owner. But taking those responsibilities of ownership does not make the lessee the owner nor the owner a non-owner suddenly.

8 So contrary to Appellant's argument, the delivery 9 slip does not memorialize any understanding in pass of 10 title or ownership on the delivery date. It only said 11 responsibility of ownership and risk of loss should pass 12 upon delivery. Similarly, Appellant's reliance on the 13 risk of loss clause as proof that the title did not 14 transfer is misplaced. As who bears the responsibility for risk of loss is determined in California UCC 15 16 Section 2509, which is without regard to who has title.

17 And Subdivision (b) of 2509 places squarely the 18 risk of loss on seller in the contract, like the one at 19 issue, which requires delivery at a designation. As you 20 know when California adopted the UCC rules in 1963, the 21 emphasis in the prior California law on title to property 22 in determining risk of loss, priority, amongst others, et 23 cetera have been abandoned. In its place the code sets forth separate rules for risk of loss, priority, et 2.4 25 cetera, all independent of the location of title.

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1 This is apparent from both the comment in the official text of Section 2-101 of the UCC as well as from 2 3 the explicit provisions of the California UCC Section 2401. The comment in the official context in 4 5 Section 2-101 of the UCC states, as it's relevant here, 6 that the arrangement of the present article -- that's the 7 current UCC -- is in terms of the contract for sale and 8 the various steps of its performance. The legal 9 consequences as stated as following directly from the 10 contract and action taken under it without resorting to 11 the idea of when property or title passed or was to pass 12 as being the determining factor.

13 Similarly, California UCC Section 2401 states, I 14 quote, "Each provision of this division with regards to 15 rights, obligations, and remedies of the seller, the 16 buyer, the purchaser, or other party's applies 17 irrespective of title to the goods. Along the same line, 18 courts have also emphatically rejected similar arguments 19 asserting title based on insurance coverage."

For example, in Chevron USA, Inc. versus the State Board of Equalization, the California Appellant Court in response to a similar argument asserting title based on who carried the insurance coverage stating, I quote, "So what," unquote. The court went on to explain that is no authority that a purchase of insurance by a

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1 party means delivery or possession of or title to the 2 property.

And that's the citation to the Chevron case is 53 3 Cal.App.4th 289. So it's a settled law that a statement 4 regarding risk of loss is not a statement regarding the 5 6 passage of title nor proof of title. Appellant argues 7 today in its opening statement that as a matter of law 8 there could have been no sale in California because 9 Appellant took no possession or control of the aircraft, 10 but as I stated at the outset, sale occurs upon transfer 11 of title or possession. And as the code provision, 12 Appellant himself showed upon the PowerPoint, legal 13 possession is not -- legally no possession is necessary to 14 establishes a sale because Revenue and Taxation Code, 15 Section 1606(a) the last sentence states that transfer of 16 possession includes only transactions found by the Board 17 to be in lieu of the transfer of title, exchange or 18 barter.

19 So transfer of title is the way to transfer 20 ownership. But transfer of possession only constitutes 21 sale when the transfer of possession was in lieu of the 22 transfer of title. Appellant spent much time discussing 23 the Northrop Corp. versus BOE case. But that case 24 Appellant represented that in that case the title requires 25 possession. But what the case actually said is, for

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example, in discussing the tooling ownership.

2 The tooling was, of course, in Northrop's possession during the audit period except of a such time 3 as rotating use, tooling was in Boeing's possession in 4 5 Washington. This in and of itself does not prevent title 6 from passing to Boeing. So while title is tied to right 7 to possession, the evidence suggest that Appellant did 8 have right of possession which is inherent in its full 9 title to the aircraft as granted by FAA Bill of Sale.

10 And also the purchase agreement, while prohibit 11 the seller from doing anything to the aircraft after close 12 of escrow other than to reposition for delivery out of 13 state, has no limitation on Appellant's right to 14 possession or control. Of course, limiting what the seller can do after close of escrow is Appellant's 15 16 assertion of right of control of the aircraft. Since as 17 discussed previously, the evidence establish that title 18 transfer in California, the place of sale is in 19 California. And with the sale exempt from sales tax, Appellant is properly subject to use tax on its use, 20 21 storage, or other consumption of the aircraft in 22 California.

And just some overall comment to Appellant's opening statement. We agree with the Appellant that the liability, the decision can be made as a matter of law,

but not the law represented by Appellant. Appellant's
 liability is clear given the applicable law and evidence.

But the law and the evidence are not in favor of 3 him as he alleged, but against him as the facts are clear 4 5 as established by the clear and explicit language in the aircraft purchase agreement and the FAA Bill of Sale that 6 7 the seller, the owners of full legal and official title of 8 the aircraft, did sell, grant, transfer, and deliver all 9 rights, title and interest in and to the aircraft owner, 10 Snowflake Factory, LLC.

So there's no need for inference and no room for 11 12 difficulty understanding the effect of the transfer. And 13 there's no ambiguity in the legal documents about this. 14 And the risk of a loss provision, that's just provided in accordance with the UCC provision in such destination 15 16 contracts without regard to title as suggested and 17 discussed. So they don't create an ambiguity about the 18 title transfer.

19 Given such clear and explicit language in the 20 contracts, and as a matter of law the language of the 21 contract, both in the aircraft purchase agreement and FAA 22 Bill of Sale is to govern its interpretation as clearly 23 and as specific as provided by Civil Code Section 1638. 24 That section states if the language is clear and explicit 25 and does not involve an absurdity, the contract -- the

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1 explicit language is to govern its interpretation.

Although, the parties' intent determines the contracts meaning as case law has held over and over again, the relevant intent is objective intent as evidenced by words of the instrument, not parties' subject matter, such as those expressed in the declarations.

7 And to quote another case, it's Rodriguez versus That's 2013 appellate case. If the terms of the 8 Auto. 9 contract are unambiguous, there's no occasion for 10 additional evidence of the parties' subjective intent 11 since their actual intent for purpose of contract law is 12 that to which they manifested assent by executing the 13 agreement. And of course, the Civil Code also said, 14 clearly, in Section 1639, when a contract is reduced to writing, the intention of the parties is to be ascertained 15 16 from the writing alone.

17 In view of such clear and explicit law 18 provisions, the declarations have no place at all in 19 determining what the parties' intended to contract and did 20 in fact contract. And even if the declarations can be 21 considered, they cannot disprove the explicit terms of the 22 title transfer provisions. As Appellant acknowledges 23 under the California law, the Evidence Code Section 662, the owner of the legal title to property is presumed to be 2.4 the owner of the full beneficial title. 25

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1 And this presumption may be rebutted only by 2 clear and convincing evidence. But here, all Appellant 3 has offered as proof is just a set of declarations, which in essence, are unsubstantiated allegations which has no 4 5 basis in objective evidence whatsoever. They attracted so 6 much doubt and painted such a highly and unlikely set of 7 alternative facts, given the contract's deliberate choice 8 of words, the parties' sophistication and the 9 circumstances of the strict and close deadline and the 10 parties' course of conduct following the close of escrow, 11 that in no way can the declarations meet the clear and 12 convincing standard.

13 Appellant may not agree with this result and 14 attempts to muddy the waters to obscure the true facts but the Appellant's attempts to have this appeal decided on an 15 16 alternative set of facts based solely on its declarations 17 without regard to the explicit contract and bill of sale 18 language to the contrary must fail because as I've just 19 said, California law requires that the clear and explicit 20 language of the contract to govern its interpretation.

And as discussed previously, the language of the contract in this case are so clear and explicit, so they will govern the contract. And the Appellant cannot now make a new contract for the parties or to rewrite the clear terms of the lawful contract through the subjective

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intent as expressed in the declarations. And, of course,
 they -- given they have no proof at all with so much
 contradiction with the objective evidence on the record,
 they cannot meet the clear and convincing evidence.

5 And for the record, I'd also like to take a look 6 at the party we have here. The purchaser, Appellant, has 7 as its member and manager, an attorney with extensive 8 legal and business experience in negotiating deals, 9 structuring contracts and structuring financing 10 transactions. He served for about 16 years as a former 11 partner and executive vice president, general counsel, and 12 then vice president of business affairs for Summit 13 Entertainment, LLC, the film studio that produced and 14 distributed the world-wide box office success Twilight and 15 its sequels.

16 The Hollywood Reporter called him and another 17 officer there, the pair of legal eagles at Summit. During 18 his well-decorated career there, the member oversaw 19 Summit --

JUDGE KWEE: I'm sorry. Are you referring to information in the record or is this outside research that you performed?

MS. HE: We did not put that on the record. But this experience was covered briefly in Appellant's own declaration, which we did put in the record.

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JUDGE KWEE: Okay. Thank you.MS. HE: Yeah. That's in the Department'sExhibit E.So the member --

MR. MATOSICH: And if I may, as flattering as the 5 6 Hollywood Reporter article was, that is not in the record. 7 Yeah. But the point I'm making is MS. HE: Appellant is highly sophisticated and has extensive legal 8 9 and business exposure. And seller, Fleet Planes, Inc., as 10 Appellant indicated, is an established aircraft broker and 11 dealer based in Oregon. And the parties' escrow company, 12 Insured Aircraft Services, Inc., is a world leading -- a 13 leading world escrow company specializing exclusively in 14 aircraft transactions.

So this transaction here at issue was not based on some inexperienced persons not knowing what the terms chosen for the contract mean. But instead, they were done by and between highly experienced and sophisticated parties and involves multimillion-dollar purchase -- a million-dollar purchase of an aircraft.

21 So with all the parties' background in mind, 22 let's now review Appellant's supporting declarations which 23 indicates that the parties had an understanding that a 24 sale was a sale on approval, or it only conveyed as 25 security interest or title or ownership would not and did

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not pass upon delivery. But by their own accounts in the declaration, based on this understanding, some last-minute changes were made to the pending written purchase agreement to reflect the party's understanding.

5 Given such an order of events and given the 6 sophistication of the parties and the multimillion dollar 7 purchase at stake, as well as the handling of the escrow 8 by a well-established escrow company specializing 9 exclusively in aircraft purchases and further, given 10 Appellant's full understanding of the legal effect of the title document and the legal effect of a contract with all 11 12 the explicit terms, one would expect that the purchase 13 agreement or some other written agreement, such as escrow 14 instructions or other things, would reflect such a purported understanding, if indeed the purported 15 16 understanding was agreed upon and acted upon.

17 But what is the reality? The legally binding 18 reality is that first off, the aircraft purchase agreement 19 and the bill of sale, the only two documents the parties 20 executed binding each other in this transaction give no 21 indication whatsoever the aircraft transaction was for 22 sale on approval. Of course, the close date -- mandated 23 close date for January 27th, 2015, leaves no room for contingencies or uncertainties and has no room or 2.4 25 tolerance for any alleged sale on approval or sale upon

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1 delivery at the destination.

2 And then when you look at Paragraph 2 of the 3 aircraft purchase agreement, it said, "Purchaser shall pay remainder of the purchase price after satisfactory 4 5 completion of the prepurchase inspection." This indicates that the only occasion purchaser had to reject the 6 7 aircraft is at the completion of the prepurchase 8 inspection which refutes allegation of an open sale on 9 approval.

10 And also as the case pointed out, requiring a 11 purchase -- for purchase price at the time of contract was 12 wholly inconsistent with the idea for a sale on approval 13 transaction. And there's no objective evidence whatsoever 14 to support that. And then we have the FAA Bill of Sale with such verbal plainness and distinctiveness that the 15 16 full title, both legal and beneficial title, passed from 17 seller to Appellant forever.

18 So, again, despite the highly sophisticated 19 parties involved and Appellant's understanding of the 20 consequence of the documents, the parties made no attempt 21 to place any limitation on this document in the purchase 22 agreement or elsewhere. And even with the required delivery out of state that got into the agreement, the 23 purchase agreement, actually went into great detail to 2.4 25 avoid saying anything to contradict the title transfer.

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1 Paragraph 5 says, "Recent loss or damage to the 2 aircraft shall pass to purchaser when purchaser takes physical possession of the aircraft at the POX." It could 3 have just easily said, "Title and the risk of loss shall 4 5 pass," but did not. Similarly, the delivery slip only 6 says -- contrary to what Appellant wanted to believe --7 "Responsibility of ownership and the risk of loss shall 8 pass." It could have more easily said, "Ownership 9 transfer," using fewer word. But, again, it did not. All of these choice of key words and omission of 10 11 other key words in the contract show a clear and 12 deliberate intent to pass title in California. And the 13 law is clear. Once you have title transfer in California, 14 the delivery outside of California does not matter 15 anymore. 16 And I think I would just stop here and leave the remainder for the closing argument. 17 18 Thank you. 19 JUDGE KWEE: Okay. Thank you. So at this time I 20 believe --21 MR. MATOSICH: May I be heard? 22 JUDGE KWEE: Oh, sure. 23 MR. MATOSICH: I would just like to respond, if I could. And I would like to respond with the following 24 25 motion. Opposing Counsel's argument is very detailed and

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very extensive, and I commend her on it. I would have expected to see that in Department's brief because it's very detailed. And as a matter of due process, I would have expected to see that level of argument and that level of specificity and recitation of code and regulations in the opposition brief, which was not there.

7 I would like to move to have the opportunity to 8 review the transcript and to respond to it in the detail 9 that she just articulated all the various arguments with. 10 We were more than prepared to respond to a very detailed 11 brief in response to our very clear and authoritative 12 brief.

13 Unfortunately, the Department did not file such a 14 It filed the underlying decision and roughly two brief. pages of argument. The argument that we have just heard 15 16 goes well beyond the scope of that brief. In our 17 preliminary hearing as to the scope of this hearing, it 18 was to be limited, effectively, to the arguments raised in 19 the brief. The arguments that are being advanced here right now are well beyond that scope. And I believe --20 21 and I'm moving the panel to allow Appellant to have the 22 opportunity to review the record and to respond to those 23 very detailed argument. Because heretofore, they have not been advanced, and we've not been afforded the opportunity 2.4 25 to respond to them.

1 JUDGE KWEE: And back again to CDTFA's position. Yeah. We object to that, obviously. 2 MS. HE: 3 The Department's position has never changed. That sole issue is whether title transferred in California. And all 4 5 the arguments, all the citations to it, and everything 6 else, that was raised by Appellant in various points. And 7 it also goes to the exact sane issue as the -- as narrowed 8 down in the prehearing conference order.

9 So we did not bring anything new. In fact,
10 Appellant, actually, brought a lot of new facts or
11 misrepresented facts, which necessitated us going into --

MR. MATOSICH: I'm going to object to that characterization as to the facts. That is argue -- that is not only argumentative, it is unfounded.

MS. SILVA: So there's nothing in our argument that went outside of the argument from the decision and recommendation as to the Department's position as to why this is taxable. It all included where the sale occurred and how the one regulation is not applicable as has been argued.

21 So we have not swayed outside from the argument 22 that we have had and have only countered some arguments 23 that have been made today here with respect to 24 specificity.

25 JUDGE KWEE: Okay. Why don't we take a brief

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1 recess for our court reporter and also for us to discuss 2 this. And we'll get back at -- how about 2:30 and resume 3 this proceeding. That's nine minutes from now. (There is a pause in the proceedings.) 4 JUDGE KWEE: We're going on the record. 5 6 Okay. So there is follow-up. When we went off 7 the record, we discussed the objection to new arguments 8 that might have been raised in the hearing. And it was 9 decided that OTA is going to provide a copy of the 10 transcript of what is said today to the parties. At that 11 point, the parties will each have 45 days from the date 12 the transcript is provided to provide: A, their closing 13 arguments; and B, any responses that they may have to new 14 arguments that were raised during the course of the 15 hearing.

After the close of the 45-day period, the record will be closed, and then just written opinion will be issued within 100 days from that time frame. The parties are not required to provide any additional follow-up during this time frame. This time frame is, if the parties would like to provide closing arguments and rebuttals.

Okay. So with that said, the taxpayer has indicated that he doesn't have an objection. And I'm not sure if CDTFA had an objection for the record. But if you

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1 would like to make an objection, now is your chance. 2 MS. SILVA: No objection. 3 JUDGE KWEE: Okay. So at this point, we're going to proceed with testimony from the taxpayer's 4 representative, Mr. Matosich, after which we will adjourn 5 6 the hearing. 7 So, Mr. Matosich, you may proceed. MR. MATOSICH: Well, Your Honor, I need to set up 8 9 some equipment just for the purpose of just reviewing some 10 of the documents at issue that are relevant to my 11 testimony. 12 JUDGE KWEE: Okay. Perfect. And also, I will --13 MR. MATOSICH: I mean I -- I don't have to. 14 There's only one or two documents that I'm sure you have not already seen. But if it's convenient and if it's 15 16 helpful, I would be happy to do so. 17 JUDGE STANLEY: Can I offer that we do have all 18 the documents in front of us in our laptops. So if you 19 just want to refer to an exhibit number, we can look at 20 them simultaneously. 21 MR. MATOSICH: There's only one. There's a 22 document that's been objected to. And then, of course, I 23 make reference to the current FAA registration form as a -- basically, as for judicial notice of it because it is 24 25 distinctly different from that which was signed in 2015.

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And is relevant, effectively, to issue credibility and
 certification.

3 JUDGE KWEE: Is the current FAA document in 4 record?

5 MR. MATOSICH: It is not, but it is on the FAA 6 website. And it can -- may be judicially noticed. 7 JUDGE KWEE: Okay.

8 MR. MATOSICH: And -- and it only goes to the 9 point as to the certification. I can make that point in 10 my testimony in relation to the certification required and 11 the associated penalties from these statements.

JUDGE KWEE: Okay. Why don't you just do the testimony at this point. I don't think we need -- since it's something we could potentially take official notice of. But at this point I would have you swear. If you would raise your hand and -- stand and raise your right hand.

18

19

ANDREW MATOSICH,

20 produced as a witness, and having been first duly sworn by 21 the Administrative Law Judge, was examined and testified 22 as follows: 23

24 JUDGE KWEE: Thank you. You may sit.

25 <u>APPELLANT TESTIMONY</u>

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1 MR. MATOSICH: My testimony is in the form of a 2 prepared statement, after which I'm certainly open to any 3 guestions.

Members of the panel, counsel for the Department, I'm Andrew Matosich the founder and manager and a member of Snowflake Factory LLC. I appreciate the opportunity to be heard on this matter. In addition to my testimony today, this panel has before it the previously sworn testimony of four other percipient witnesses to various aspects of the transaction under consideration today:

Mike Stevens the president of the seller, Fleet 11 12 Planes, Inc.; John Barnett, the seller for the agent and a 13 percipient witness to the formation of the agreement 14 between Fleet and Snowflake; Mike Talbot general manager of Glacier Jet Center with whom I personally negotiated a 15 16 hangar-lease agreement for the storage of the aircraft 17 after Snowflake had accepted the aircraft; Tom Johnson, founder of AirPower Insurance who brokered the first 18 19 insurance written on the aircraft.

20 MR. KWEE: I'm sorry. I'm being asked if you 21 could slow down a little.

22 MR. MATOSICH: Oh, I'm sorry.

23 MR. KWEE: Thank you.

24 MR. MATOSICH: Tom Johnson founder of AirPower 25 Insurance, who brokered the first insurance written on the

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1 aircraft, which was issued on February 10th, 2015.

None of these declarants owed me or Snowflake any 2 3 obligation or owe me or Snowflake any obligation. None of these individuals has been shown to have any reason or 4 incentive to say anything but the truth in their sworn 5 6 declarations. And know personally of none that would so 7 incentivize them. According to the declarations 8 submitted, each was under oath and aware of the penalty of 9 perjury, as was I in submitting my declarations.

10 The Department, however, has attempted to impeach 11 my sworn testimony, and by implication, that of the other 12 declarants in this matter, not by cross-examination or by 13 calling percipient witnesses, but with the following four 14 documents: The form bill of sale; the signed registration application; the signed hangar-lease agreement; and the 15 16 declaration from me that accompanied the initial filing 17 with the Department on August of 2015.

18 This prepared testimony attempts to contextualize 19 the documents and their intended purpose and to counter the Department's many assertions about them and by 20 21 implication about my veracity and my credibility. It is 22 my veracity and credibility, according to the Department, 23 that is at the heart of the Department's case. It is fair for you to question me. It is fair for you to wonder 2.4 whether there's an ulterior motive. 25

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Obviously, the tax liability here is not insubstantial. Certainly, one can ascribe to me a motivation to be less than truthful in the declarations that I have submitted to the Department and to the testimony that I am giving to you today. It is not, however, by implication fair for the Department to ascribe that to others.

8 So who am I? If you're going to judge my 9 veracity and my credibility, if that is central to the 10 Department's case against our position, who am I? I'm a 11 Montana native where I flew from yesterday to be here 12 today. I received my undergraduate degree in political 13 science in history with a minor in the Russian language 14 from the University of Montana. For just short of five years, I was an analyst with the Offices of Soviet 15 16 Analysis at the Central Intelligence Agency at their 17 headquarters in Langley.

In 1989 I left the CIA to attend the University of Virginia School of Law. Please do not hold any of the typographical errors in my brief against that fine institution. After law school, I practiced with two national law firms. In 1995 I left private practice to become the general counsel of a small entertainment company that opposing Counsel referenced.

25 Summit enjoyed some commercial success. In 2012

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1 we sold the company, and I founded Snowflake Factory. In addition to some entertainment properties the company 2 3 continues to develop Snowflake, invests in startup companies, real estate, and other businesses. I'm a 4 5 private pilot. And although, I have been a partner in 6 aircraft in the past, I personally had not been involved 7 in the acquisition of an aircraft prior to the acquisition 8 of the aircraft which is the subject of these proceedings.

9 My prior ownership was simply to buy into a 10 partnership that had already acquired the aircraft prior to my buy-in. Although Snowflake had been looking for an 11 12 aircraft for almost two years by the time the opportunity 13 to purchase N441X, the aircraft at issue here, I was still 14 relatively unfamiliar with the process documents and significance of all for tax purposes the various forms to 15 16 be filed at the time of the transaction.

17 Yes, I am an attorney admitted to practice before 18 all the courts in the State of California. Yes, I'm also 19 a businessman. But in this transaction, I was acting as neither a sophisticate, nor was I acting as an attorney. 20 21 This transaction was supposed to be a simple one. As I 22 stated in the beginning of my argument, it was supposed to 23 be an Oregon plane owned by an Oregon company brokered by an Organ broker/dealer that was supposed to be consummated 2.4 25 on the ground in the Portland, Oregon.

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Prior to January 23rd, 2015, the basic one-page agreement with the original seller, MV Forger, that Mike Stevens prepared and had it -- and all but been concluded all with signatures when Snowflake received the news that there was a 1031 exchange that had to be handled on a hurry-up basis.

JUDGE CHO: I'm sorry. Just a reminder to talk a
8 little bit slower.

MR. MATOSICH: I apologize.

9

10JUDGE CHO: Reading always makes you talk faster.11MR. MATOSICH: I'm sorry. I feel awkward. It's12like -- I apologize again.

13 So on the 23rd of January when we found out that 14 MV Forger wanted to close a 1031, I objected. The plane 15 was still going to be in California on January 27th. We 16 did not bargain for a California plane, and we were not 17 entirely aware of all the issues at that time that would 18 flow in acquiring a California plane.

As I said in the beginning of my argument earlier today, no good deed goes unpunished. We would not be sitting here if I had just said no to the deal. But I was persuaded to see if we could not make the deal happen in the time we had available to us. Barnett suggested loaning Fleet the money to buy the plane so Fleet could conclude the sale in Oregon, and I welcomed that degree of

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1 creativity.

2 My concern was timing and how to properly secure 3 the money that would be used for the loan. Stevens objected to a full set of loan documents, and it became 4 5 obvious there really was no time for that. The escrow 6 agent then said that she could easily process two 7 separate -- two sets of paperwork as much as she could 8 want. One set for the transfer from MVF to Fleet and a 9 second effecting the loan -- effecting the loan from 10 Snowflake to Fleet.

According to Barnett, it was she who suggested 11 12 using the bill of sale as collateral as a security 13 instrument, something that she said had been done before. 14 So we agreed the FAA Bill of Sale would be security for the loan. The loan would be used by Fleet to buy the 15 16 plane, and Fleet would conclude the work that was 17 remaining to be done, make it airworthy, turn it over to 18 Barnett, and have it delivered to Oregon where the deal 19 would be consummated and be concluded as it was originally 20 contemplated with MVF.

Now, during this process and another prior plane deal that Snowflake had come close to concluding, the FAA Bill of Sale had almost always been referred to as the title. I knew that there is no federal title, per se, for aircraft. I knew that the FAA Bill of Sale would be used

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on the FAA registry to give notice to potential creditors
 and other services.

But we, Stevens, Barnett, and the escrow officer 3 referred to it as title, like, a paper title to a car. 4 Ιt 5 does not mean that I was or any of us were forming any 6 legal opinion about what constituted title in the State of 7 California, or that we understood, despite any proscribed 8 legal sophistication, that we understood the arcane nature 9 of how title is used under the tax code in the State of 10 California.

We used the word title as a colloquialism shorthand for the document, the FAA Bill of Sale. Now, there's not more I can say about the form that has not already been said. I just want to reiterate that it was not my intent that that document was to convey title. The agreement between the parties from my understanding of the agreement was that it was not conveying title.

18 Now, the registration. The Department has 19 introduced the FAA Aircraft Registration Form that I signed on January 27th, 2015. They point to its date that 20 21 it certifies ownership, that it has my signature. And 22 they basically ask the question, if you told the FAA on 23 January 27th, 2015, that you own the plane then why are you telling the State of California now that you did not? 2.4 25 It's a fair question. If I were sitting in your seats,

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1 I'd be asking that question.

2 First, this is the first time that the Department 3 has produced the registration form as evidence or rebuttal during the administrative hearing process. If my memory 4 5 serves correctly, it was mentioned in passing the 6 Department's analysis after our request for 7 redetermination but was not produced. It was not 8 mentioned in the decision nor was it mentioned in the 9 Department's brief in response to our brief here.

10 It only came in on the sua sponte request from 11 Judge Kwee to have additional documents added after we had 12 concluded our briefing, and the Department had decided not 13 to file a reply to our reply. Now, that doesn't mean that 14 the document isn't valid. That doesn't mean that the 15 document doesn't stand for its proposition. That's fair.

I'm saying this because my credibility is at 16 17 issue here. There seems to be an implication that by not 18 raising the registration in any of our paperwork, that 19 somehow, I was trying to hide something from this panel, 20 which is not the truth. Had it been raised in their 21 response to our brief, we would have addressed it and 22 addressed it squarely as I am about to do factually with 23 my testimony.

24 When I signed that document in 2015, there was 25 nothing nefarious going on. As I just testified, this was

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Snowflake's first rodeo, so to speak. This is the first
 time that Snowflake, and certainly I on behalf of
 Snowflake, had been involved in an aircraft purchase
 transaction. Both the bill of the sale and registration
 were processed through escrow. Yes, it was a
 sophisticated escrow agency upon which I was relying.

7 As in a purchase of a house, all the paperwork other than the written agreement originated and was 8 9 processed through escrow. Regarding the registration 10 application, Snowflake had been advised by the escrow 11 agent that in order to lawfully fly the aircraft it would 12 need a pink slip. And back in 2015, based on the actual 13 physical form, the final carbon copy at the back of the 14 registration was pink. At the bottom of the registration form -- which you can refer to -- it does say that holding 15 16 that pink copy allows the registrant -- the registrant 17 applicant to fly the aircraft under the authority of the 18 application for up to 90 days.

The escrow agent had advised me that in order to fly the aircraft after we accepted the aircraft, we would need that pink slip. So as a matter of course, I signed that document as of the 27th so that it could actually be submitted to the FAA, and the pink slip could actually be in our possession so if the aircraft would be accepted, we would be able to lawfully fly.

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1 Now, I take the Department's position, and I take 2 it seriously. I'm a member of the bar in the State of 3 California. I'm a licensed pilot to fly federally. I do not take lightly making these statements to the Federal 4 5 Aviation Administration. I do not take lightly and have not made misstatements of fact to the State of California. 6 7 The registration as filed on January 27th, 2015, was, yes, 8 technically an error. We did not own the aircraft on that 9 date.

10 And although, the document is being disallowed 11 admission into evidence, after consulting with an attorney 12 in Oklahoma City and positing to that attorney the 13 circumstances of how that document was signed 14 perfunctorily in order to get a pink slip and advising the same as to the actual facts of this transaction, we have 15 16 self-reported to the FAA that misstatement on that form. 17 And this is where I would bring up today's form because it 18 is materially different from the one in 2015.

19 It says squarely and clearly on its face that a 20 misstatement is subject to criminal liability up to a 21 \$250,000 fine and up to 5 years in jail. So if you want 22 to doubt my veracity, consider that I am, within the 23 statute of limitations, submitting and self-reporting the 24 error on that form to the FAA. And I'm prepared for 25 whatever consequences flow my way because I am not

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misstating the truth to you, members of this panel and the
 State of California.

3 The Department also relies on the contract with the Glacier Jet Center. The declarations that are already 4 in front of the party -- excuse me, in front of the panel, 5 clearly indicate that that agreement was not concluded 6 7 until February 11th, 2015. The declaration or statement 8 under oath of Mike Talbot who was then and still is the 9 manager of the Glacier Jet Center affirms that agreement 10 was not concluded until the 11th and was signed on the 11th and was backdated only for the purpose of their 11 12 internal administrative convenience.

13 The lease payment was a complete annual lease 14 payment. It was a number that we bargained over and 15 concluded while I was there on the 11th. So the contract 16 did not actually form until then. The recitals in the 17 contract as to the ownership were just between the parties 18 and part of their form. It was not a statement that we 19 owned the aircraft on the 1st. We weren't even there on 20 the 1st. The agreement was negotiated and agreed on the 21 11th.

Finally, my declaration from August 20th of 2015, I believe. In filing the paperwork, asking for the exemption under the Interstate Commerce Exemption, I did state that we took title to the aircraft while the

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aircraft was here on the ground in the State of
 California. That was in reference to the FAA Bill of
 Sale. I stated as much in a subsequent declaration on
 August 20th, 206.

5 Now, the Department did not produce that 6 declaration. They did not produce the declarations that 7 were submitted in support of that declaration. It's a 8 one-way ratchet with the Department. They don't ask for 9 clarification or have not asked me for clarification, but 10 we did clarify the nature of the FAA Bill of Sale.

11 Finally, there is the conduct of the parties. Ι 12 ask not entirely as a rhetorical question: Why, if we 13 intended, as I did not, title to transfer in the State of 14 California, why didn't I just jump into the airplane and fly to Portland? Why did it even have to go to Portland? 15 16 Why did it fly to Montana? Why was it flown in interstate 17 commerce? Why did we bother to go through the application? Why, if in fact, we felt the title 18 19 transferred in the State of California would we even 20 bother?

I can assure you that in the five years since we made the application, I have spent personally more hours on this matter than the tax lie -- if you were to attach a standard billing rate to me as an attorney or even a salary to me as an entertainment executive, than this

1 matter is worth. That doesn't say anything in and of itself. But it would hopefully go to my veracity and 2 3 credibility as to why we are continuing to pursue this. The economically efficient matter would be to 4 simply admit and pay the tax and be done, but that's not 5 the truth. There's really nothing more that I can say. 6 7 But if you have any questions or if the State would like 8 to cross-examine me as to my veracity, I'm certainly open 9 to it. 10 JUDGE KWEE: All right. And I believe at this 11 time CDTFA does have an opportunity to ask questions of 12 the witness. 13 MS. HE: We have no questions. 14 JUDGE KWEE: Okay. So I do have a couple of questions, and I think my panel members may also. But I 15 16 just wanted to clarify, and I think you might have 17 discussed this at the beginning of your presentation. So 18 with regards to the one-million dollar payment that was 19 paid to the seller for the airplane, was that paid through 20 escrow? 21 MR. MATOSICH: Which payment?

JUDGE KWEE: Oh, so the aircraft purchase agreement, I understand that there was a sale for the airplane for one-million dollars. And that's referenced, I believe, in your Purchaser's Declaration, Exhibit B.

1 So Appendix B -- Exhibit B, where it says, "Fleet 2 Planes, Inc., an Oregon corporation hereby agrees to sell 3 to Snowflake Factory, a California limited liability 4 company, a 1982 Cessna Conquest serial... for the sum of 5 one-million dollars under the following conditions." And 6 the document that is discussed by both parties.

I just want to make sure I understand the details here. So that one-million dollars, that was paid through escrow; is that correct?

10 MR. MATOSICH: The million dollars, yes. The 11 million dollars, I think actually at the time escrow may 12 have already been funded. I do not actually recall as I 13 sit here today. But escrow may have already been funded 14 in anticipation of the MVF/Snowflake transaction. And so the million dollars was sitting there. That was -- that 15 16 was part of the convenience. The money was there. The 17 money was readily available. Fleet Planes didn't have it 18 and couldn't basically, so we effected the two-step 19 transaction that Barnett suggested. So --

JUDGE KWEE: So I guess what we're trying to clarify is because escrow closed on the 27th, is it correct to say that the one-million dollars was paid to the -- was disbursed from escrow to the seller on the 24 27th -- January 27th?

25 MR. MATOSICH: Well, the -- whether the money

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1 went from the escrow account to the seller or went 2 directly to MVF I -- I honestly don't recall. I'm happy 3 to supplement that with an actual factual statement to that effect, but I honestly don't recall. But its purpose 4 was to be used by Fleet Planes to pay MVF. 5 6 MVF did transfer ownership of the aircraft to 7 Fleet, and Fleet by virtue of the bill of sale represented 8 that they had title. And there is, as a matter of record 9 which you can take judicial notice, there is an FAA Bill 10 of Sale, I believe, from MVF to Fleet on record. 11 JUDGE KWEE: Okay. So, basically, the 12 disbursement of funds was not held up on the acceptance of the delivery in Oregon? Is that --13 14 MR. MATOSICH: Well, the funds had to be paid to MVF for Fleet to acquire the aircraft. 15 16 JUDGE KWEE: Okay. 17 MR. MATOSICH: Yeah. So that had to happen. 18 That was the -- that was the hurry-up nature of the 19 1031 Exchange. They needed to close that deal, and that's why John suggested -- John Barnett suggested that Fleet 20 could interpose itself between MVF and Snowflake and then 21 22 complete the sale in Oregon. 23 JUDGE KWEE: Okay. So I guess one difficulty I'm having grasping this is it seems you have 1031 transaction 2.4

25 with the original owner of the aircraft. And in order to

1 qualify, I guess they have to have -- make an exchange or 2 sale within a certain amount of days. And I'm just 3 wondering is it the case that they are saying, hey, the sale occurred on January 27th because that's our deadline 4 5 for the 1031. But then Snowflake Factory is saying the sale occurred on 2/10 because that's when the out-of-state 6 7 transaction occurred. I'm just wondering if there is, 8 like, some conflict there that the parties are actually 9 both wanted different days of this agreement and trying to 10 consolidate it so that there was a sale for Snowflake on the 2/10 and the sale for the ultimate owner there, the 11 12 seller of the aircraft on January 27th?

13 MR. MATOSICH: Yeah, look. There's -- I 14 understand. It's a form over substance question or substance over form question, I suppose. This is not an 15 16 artifice. Right? It was not our intent to construct an 17 artifice. Our intent basically was to do a two-step sale. 18 Sale one, MVF to Fleet for a million dollars. So Fleet 19 sold -- excuse me -- MVF sold Fleet the aircraft for a 20 million dollars.

Now, Fleet has attested to that, to title while the aircraft was sitting in California. The transaction between Snowflake and Fleet was not a sale. It was a loan that was basically repaid when the aircraft was ultimately accepted in Oregon. So the 1031 Exchange was complete as 1 of the 27th as far as I know.

2 I mean, I'm testifying to things outside my 3 direct knowledge. I assume that they concluded their 1031 Exchange because they had asked -- MVF had asked to 4 5 conclude the -- that part of the transaction. 6 So they got the airplane off their books. It was 7 sold to Fleet. And that basically ended MVF's involvement 8 in the transaction. 9 JUDGE KWEE: Okay. I guess on the aircraft bill 10 of sale that has been discussed by the parties, I quess 11 I'm just trying to understand because that does have the 12 language that their -- the seller does hereby grant sale 13 transfer and deliver all the rights, title, and interest 14 in it to such aircraft to Snowflake. And that was Fleet

15 Planes to Snowflake.

And I'm just wondering the legal significance of this document because it appears that it was recorded with the FAA and trying to consolidate that with the argument that -- well, the other document that has the aircraft sale-purchase agreement required for acceptance in Oregon, and I'm just trying to figure out the rights of the parties.

For example, there was a dispute with the acceptance because, you know, the sale -- this FAA document says that the sale of right, title, and interest

occurred on the 27th, and I'm trying to, you know, like
 consolidate or put the two together and how they interact
 together. That's kind of the difficulty I'm trying to
 understand.

5 MR. MATOSICH: Sure, I understand. And I 6 appreciate the State's attribution to me to great legal 7 sophistication, but in this transaction, I was acting 8 basically as a businessman. There was a million-dollar 9 transaction. And I know that seem like a lot of money, 10 but in the world of airplanes a million dollars is not a 11 lot of money.

12 You can get a modern small aircraft today that are four seaters that can approach a million dollars in 13 14 cost. It's just the nature of the cost of that transaction, and this was a plane that was readily 15 16 available. We've been looking for a long time, and the 17 deal was a hurry-up deal. At some point as a businessman 18 what you do is you say, let's not get in the way of the 19 transaction. That doesn't mean that we're sloppy.

But the contract that you're having difficulty with, if I understand your question correctly, was the original contract between MVF and Snowflake. That's how it started, and that was very clean and very easy. Now, the date of the anticipated closing was not the 27th. It hadn't even been formally decided and agreed because we

didn't know when the aircraft would actually be finished and done. The seller couldn't actually say -- tell us when that plane would be finished from its post prepurchase correction work.

5 So that document was over that weekend hurriedly modified within the artificial constraints that Stevens 6 7 imposed of. He wanted to keep the document to one-page. 8 I said in my declaration actually that, you know, I rue 9 the day that I didn't actually insist as a matter of fact 10 that that contract have more detail. But I was relying on the fact that I had John Barnett who understood what the 11 12 true nature of the transaction was. I wasn't expecting 13 Fleet to contest it and by virtue of their declarations 14 they have not contested the nature of that transaction.

It was let's get this done. And that document 15 16 was not well purposed or well suited for the two-step 17 transaction, admittedly. But the fundamental elements of 18 the transaction, as I argued earlier today in argument, 19 are there as to the delivery certificate and the intent of 20 the parties as it related to the agreement. So the intent 21 was clear. And this is a -- again, it's a two-step 22 transaction. So the document you're looking at really has 23 no bearing as to the Fleet MVF transaction. You would have to ask Fleet and MVF what transpired in their 2.4 25 transaction. And you'd have to ask MVF whether or not

1 they met the requirements for their 1031 Exchange.

This document, unfortunately, was basically a 2 3 sales contract that had to be modified at the end in a hurry-up fashion to accommodate that 1031 Exchange but 4 5 doesn't relate to their 1031 Exchange at all. So it's not 6 as though you're telling the IRS -- Snowflake had nothing 7 to do with the 1031. Snowflake is not telling the IRS, 8 oh, here's a 1031, and then telling you, no there was no 1031 because that happened 10 days later. 9

10 That was the point of doing the two-step deal was 11 to allow Fleet -- excuse me -- allow MVF by selling the 12 airplane to Fleet to meet its timely deadline and to 13 create more time to get the aircraft finished and 14 ultimately back to work where the deal with MVF was supposed to happen. So MVF is out of the picture. Fleet 15 16 has assumed ownership and responsibility for the plane. 17 Basically, Mike Stevens as the broker for MVF said I'm 18 going to step in and effectively do you a favor. I'll 19 take ownership of the airplane. You guys get your 1031 done, and I'll deal with Snowflake. 20

Does that answer the question? I'm sorry.
JUDGE KWEE: Yes, I believe that was helpful.
I'm not sure if my co-panelists have additional questions.
JUDGE STANLEY: Yes.
JUDGE KWEE: I'll turn it over to Judge Stanley.

JUDGE STANLEY: I'm also trying to wrap my head around the fact that both sides have referred to escrow and what's in there and what's not in there, but we don't have that in our record. Is there any existing copy of the escrow instructions?

6 MR. MATOSICH: I don't know. Honestly, I don't 7 know whether we have the escrow instructions or not. I 8 can certainly look.

9 JUDGE STANLEY: Well, I'm not sure if that's --10 it might be a little bit too late for that. So I guess 11 we're going based on whatever your recollection of what 12 was in escrow at this point?

MR. MATOSICH: Yeah. Unfortunately, at this point unless -- again, if you want to open up for additional documents and submissions, I'm -- and so if I can find them.

JUDGE STANLEY: I'll leave that up to Judge Kwee whether he wants to do that. But I do want to know just a couple of things that I think would be helpful. You believe that the whole transaction was involved in one escrow. So MVF sold and was out, then Fleet became the owner.

23 MR. MATOSICH: Yes.

JUDGE STANLEY: Was there ever any follow-up with the release of the bill of stale lien or cancellation of

the debt because Fleet -- until you received the plane,
Fleet owed you a million dollars, and you had a security
interest in their jet.

4 MR. MATOSICH: It's actually not a jet. It's a 5 turbo prop. But we --

6 JUDGE STANLEY: Oh, I'm sorry.

7 MR. MATOSICH: Yeah. We were holding that. We were holding the bill of sale as security. We did not --8 9 I think that was the point of opposing Counsel's argument. 10 She questioned why didn't we even bother to file. I think 11 it was a one-page form. And again, despite my purported 12 sophistication, I was unaware that there was a one-page 13 security form. It was not proposed by the escrow agent at 14 the time.

And so we did not file the form alluded to 15 16 earlier in argument by opposing counsel. And so we had --17 we were holding an FAA Bill of Sale, which I don't want to 18 engage in an argument, but it's not title itself. It is a 19 document filed on the FAA registry that puts people on notice, and the FAA acknowledges this. It is decided 20 21 under State law. But there was no, sort of, formal 22 cancellation that had to be filed with the FAA because the 23 whole point was to put potential creditors on notice with the actual bill of sale. 24

And that's what the bill of sale and registry is

25

1 for as I understand it. I could be wrong. I'm sorry. 2 Again, it's because I'm -- it's not necessarily percipient 3 testimony, but as we understood it at the time, the registration with the FAA was simply to put other people 4 5 on notice. And so we effected our purpose of securing our 6 interest and loan in the aircraft because in theory it 7 wouldn't be able to go anywhere without somebody doing a 8 title check and saying, oh, there is a bill of sale here. 9 What does this mean?

10 But the ultimate meaning and the ultimate intent 11 as I understand it under law is the intent of the parties. Whether the FAA Bill of Sale -- I think we actually have 12 13 this in our brief. Whether the bill of sale effects 14 transfer of title or not is up to the parties. It is the 15 intent of the parties. And I understand from the 16 perspective of the Department trying to understand what 17 the parties actually did or ascribed motivations to our 18 conduct that may not necessarily be there, but the FAA 19 Bill of Sale was not intended to convey title. It 20 merged -- effectively it merged on acceptance of the aircraft. And that was kind of the beauty and simplicity 21 22 of the transaction. We -- I'm sorry.

JUDGE STANLEY: Yeah, you're going back to argument.

25 MR. MATOSICH: I apologize.

1 JUDGE STANLEY: I'll just stop you there. But I do have another question, though, because you posited here 2 that MVF as of the 27th was out, which in your 3 testimony --4 5 MR. MATOSICH: That is my understanding. Yeah, 6 that is my understanding. Yes. 7 JUDGE STANLEY: -- in your testimony that would make Fleet then, the owner --8 9 MR. MATOSICH: Yes. 10 JUDGE STANLEY: -- until that delivery and 11 acceptance? 12 MR. MATOSICH: Correct. 13 JUDGE STANLEY: Therefore, when you signed the 14 delivery and acceptance agreement and it list that the risk of ownership is on the seller, does the MVF -- is MVF 15 referred to as the seller at that point or --16 17 MR. MATOSICH: No. 18 JUDGE STANLEY: -- Fleet? 19 MR. MATOSICH: No, I -- the documents on their face should be clear. Fleet is identified as the seller. 20 21 In the one-page main body of the agreement, Fleet is identified as the seller on the delivery certificate. 22 And 23 so in reference to the seller, Fleet was the seller. So in the two-step transaction in the second part of the 2.4 25 transaction, Fleet took ownership and sold the airplane.

1 JUDGE STANLEY: Okay. And who hired Mr. Barnett? 2 MR. MATOSICH: Mr. Barnett was hired by Mike 3 Stevens, Fleet Planes, Inc. JUDGE STANLEY: Okay. So he was in the employee 4 of Fleet at --5 MR. MATOSICH: Well, he's --6 7 JUDGE STANLEY: -- at all times? MR. MATOSICH: Yeah. I mean, based on his 8 9 testimony as I understand it, what Mr. Barnett did or does 10 was to act in this capacity on other transactions. So he was engaged, and I don't -- I'm not privy to the terms of 11 12 their relationship. But he was engaged by Fleet and was 13 acting as -- he was appointed as an agent of Fleet. 14 That's the appointment of the agency form, which was specifically called out in the agreement. And then on the 15 16 26th that document, which was exchanged between the 17 parties, he appointed Mr. Barnett as the agent, as the 18 seller's agent. 19 JUDGE STANLEY: All right. Nothing more. 20 MR. MATOSICH: Thank you. 21 JUDGE KWEE: Judge Cho? 22 JUDGE CHO: I don't have any questions. Thank 23 you. JUDGE KWEE: Okay. So I believe at this point 2.4 25 we're ready to adjourn the hearing unless there's anything

1 further the parties would like to bring up before we close 2 this hearing today. Okay. So then today's hearing --3 well, thank you everyone for coming in. And the judges will be holding this record open. 4 5 Basically, it will probably be two weeks before we provide the transcript to you, possibly two weeks. At that point, 6 7 the parties will have 45 days to provide their closing 8 statements and any follow-up rebuttals that they have. 9 OTA will let the parties know when the transcript 10 is available. Is it possible we can contact the parties by e-mail to let them know and to furnish the transcript 11 12 by e-mail? Is there any objection? 13 MR. MATOSICH: No objection, Your Honor. 14 JUDGE KWEE: And for CDTFA? 15 MS. HE: No objection. 16 MS. SILVA: No objection. 17 JUDGE KWEE: Okay. So we will contact you as 18 soon as the record is available. 19 And, basically, today's record is now adjourned. The record is being held open. Thank you. 20 21 (Proceedings adjourned at 3:09 p.m.) 2.2 23 2.4 25

1	HEARING REPORTER'S CERTIFICATE
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3	I, Ernalyn M. Alonzo, Hearing Reporter in and for
4	the State of California, do hereby certify:
5	That the foregoing transcript of proceedings was
6	taken before me at the time and place set forth, that the
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8	by me and later transcribed by computer-aided
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10	foregoing is a true record of the testimony and
11	proceedings taken at that time.
12	I further certify that I am in no way interested
13	in the outcome of said action.
14	I have hereunto subscribed my name this 5th day
15	of December, 2019.
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