BEFORE THE OFFICE OF TAX APPEALS

STATE OF CALIFORNIA

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IN THE MATTER OF THE APPEAL OF,)) N. PRINCE,) OTA NO.

APPELLANT.

) OTA NO. 19024304

TRANSCRIPT OF PROCEEDINGS

Sacramento, California

Tuesday, September 29, 2020

Reported by: ERNALYN M. ALONZO HEARING REPORTER

STATE OF CALIFORNIA OFFICE OF TAX APPEALS

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| 6 | N. PRINCE,) OTA NO. 19024304 |
| 7 8 | APPELLANT.) |
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| 14 | Transcript of Proceedings, taken at |
| 15 | 400 R Street, Sacramento, California, 95811, |
| 16 | commencing at 1:16 p.m. and concluding |
| 17 | at 2:00 p.m. on Tuesday, September 29, 2020, |
| 18 | reported by Ernalyn M. Alonzo, Hearing Reporter, |
| 19 | in and for the State of California. |
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| 1 | APPEARANCES: | |
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| 2 | | |
| 3 | Panel Lead: | ALJ JOHN JOHNSON |
| 4 | Panel Members: | ALJ SHERIENE RIDENOUR |
| 5 | | ALJ CHERYL AKIN |
| 6 | For the Appellant: | ERIC ANDERSON MICHAEL VIGIL |
| 7 | | |
| 8 9 | For the Respondent: | STATE OF CALIFORNIA FRANCHISE TAX BOARD |
| 9 | | MIRA V. PATEL MARIA BROSTERHOUS |
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Sacramento, California; Tuesday, September 29, 2020 1 2 1:16 p.m. 3 JUDGE JOHNSON: With that we're on the record. 4 5 This is the Appeal of Prince. It is OTA Case Number 19024304. It is 1:16 on September 29th, 2020. 6 7 This appeal is being conducted electronically led by 8 myself, Judge Johnson, here in Sacramento, California. 9 While I'm the lead ALJ for purposes of conducting 10 this hearing, it will be the panel of three administrative 11 law judges that will decide the appeal. At this point, 12 let me say good afternoon to my fellow co-panelists today. 13 Good afternoon, Judge Ridenour. 14 JUDGE RIDENOUR: This is Judge Ridenour. Good afternoon, everybody. 15 JUDGE JOHNSON: Thank you, Judge Ridenour. 16 17 And good afternoon, Judge Akin. 18 JUDGE AKIN: Good afternoon. Judge Akin 19 speaking. 20 JUDGE JOHNSON: Thank you. This is Judge Johnson 21 again. 22 Just a reminder that OTA is an independent agency 23 with no ex parte communication. So our decision will be based on the arguments and evidence provided by the 24 25 parties on appeal in conjunction with an appropriate

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1 application of the law. We have read the briefs and examined the submitted evidence. We are looking forward 2 3 to your arguments today. I understand it has taken many steps to get to this point, so I want to say that I 4 5 appreciate the parties' efforts up to now. We fully respect the importance of the decision to be made. 6 7 Let me have the parties introduce themselves on the record. We'll begin with Appellant. 8 9 MR. ANDERSON: Eric Anderson with the firm 10 Anderson, representing the Appellant, Mr. Nathan Prince. MR. VIGIL: And Michael Vigil with Anderson Tax, 11 12 representing Nathan Prince. 13 JUDGE JOHNSON: Thank you. Mr. Vigil, could you 14 just introduce the two other members you have on the call 15 as well. 16 MR. VIGIL: Yes, of course. Thank you, 17 Judge Johnson. We also have two of my partners, Jason 18 Graham and Nicholas Ramundo, also of Anderson. 19 JUDGE JOHNSON: Thank you. 20 And Respondent, could you introduce yourself for 21 the record. 22 MS. PATEL: This is Mira Patel with Respondent. 23 MS. BROSTERHOUS: And Maria Brosterhous with 24 Respondent. 25 JUDGE JOHNSON: Thank you. This is

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1 Judge Johnson.

| 2 | The issue we have today is whether Appellant has |
|----|---|
| 3 | shown error in Respondent's determination concerning the |
| 4 | allocation of income from Appellant's restricted stock |
| 5 | units, or RSUs, that vested in the 2012 tax year. |
| 6 | Appellant's have provided Exhibits 1 and 2. And Franchise |
| 7 | Tax Board has provided Exhibits A through H. The parties |
| 8 | have stated they have no objection to those exhibits, and |
| 9 | those are now admitted into the record. |
| 10 | (Appellant's Exhibits 1 & 2 were received |
| 11 | in evidence by the administrative Law Judge.) |
| 12 | (Department's Exhibits A-H were received in |
| 13 | evidence by the Administrative Law Judge.) |
| 14 | At this stage we are ready to go into the |
| 15 | parties' presentations. Let me ask before we start. |
| 16 | Respondent, did you have any questions or |
| 17 | comments before we go into oral arguments? |
| 18 | MS. PATEL: This is Mira Patel. No questions. |
| 19 | Thank you. |
| 20 | JUDGE JOHNSON: Thank you. |
| 21 | And Appellant, if you have any questions or if |
| 22 | you're not, if you're ready to go, you may proceed. |
| 23 | MR. ANDERSON: Okay. Thank you, Judge Johnson. |
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OPENING STATEMENT

| 2 | MR. ANDERSON: Again, this is Eric Anderson with |
|----|--|
| 3 | Anderson representing the Appellant, Mr. Nathan Prince. |
| 4 | We want to thank the OTA today, and we hope it pleases you |
| 5 | to hear our presentation today. We want to thank you, |
| 6 | especially during this unprecedented time up where we're |
| 7 | coming from people's bedrooms and loft landings and |
| 8 | wherever else they happen to be. So we appreciate you |
| 9 | being here and the Franchise Tax Board as well for |
| 10 | convenience or for each agency, the OTA and the FTB. |
| 11 | This OTA panel must determine today what a |
| 12 | reasonable allocation of income is derived from equity |
| 13 | compensation, the form of restricted stock notes. This |
| 14 | OTA has the opportunity to look at the particular facts of |
| 15 | this particular case and determine a reasonable allocation |
| 16 | for Mr. Prince. Now, this case involves a very distinct |

17 set of facts.

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Mr. Prince worked for a time period in California and a time period outside of California. And what this panel needs to decide is how to reasonably allocate the income derived from these restricted stock units that takes into account the time period of inside work and outside of work in California to determine the amount of income appropriately sourced for the State.

25 Now, we want to be clear. This is a case of

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1 first impression in front of you. There has not been a 2 single court, a board, or this panel, or this OTA that has 3 determined an issue of equity compensation on facts particular like this, where we are looking at a reasonable 4 5 allocation for time periods for inside and outside of the 6 state, and reasonable allocation methodology. I also want 7 to acknowledge that the OTA recently issued the opinion and appeal of Stabile. 8

9 Now in Stabile there was a question of an 10 allocation of compensation. But in that case, Mr. Stabile 11 did not offer a reasonable allocation but instead argued 12 that California cannot tax any compensation related to a 13 non-resident. That's not the matter before you today, and 14 the facts here will bear that out.

So let's go into what those facts are that are 15 16 particular to this case. Mr. Prince worked as a Facebook 17 customer support representative starting in Palo Alto, 18 California with Facebook in March of 2007. On 19 June 7th, 2010, the Appellant took a position in Singapore 20 and moved overseas. From that point forward until 2012, 21 he worked for Facebook up until a move to Australia where 22 he lives and works for Facebook up to this day.

The question here is when the taxpayer earned income from restricted stock units that vested in 2012, how so we allocate between the time period that he worked

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1 exclusively in California or nearly exclusively up to June 7th, 2010, and outside of California thereafter. 2 The restricted stock units at issue fall into a few different 3 tranches. Primarily, the taxpayer earned most of his 4 5 restricted stock units or received them in 2007. And then there were five other tranches granted in 2009 and 2010. 6 All of these restricted stock units then vested at the 7 8 later part of 2012.

9 At the time, all of that income was record as 10 compensation for services performed and included in a W-2 11 reported as California source income. The question is, 12 should it have been reported as California source income. 13 And the answer to that is clearly no. The taxpayer was a 14 none-resident of California at that time, which means there should have been a reasonable allocation of that 15 16 income.

17 So taxpayer filed a refund claim claiming that 18 reasonable allocation should bifurcate the period that he 19 worked inside of California and outside of California. And in so doing, took account of the value of the Facebook 20 21 stock that appreciated from the time he was granted the restricted stock units to June 7th, 2010, when he left 22 23 California and, thereafter, the period of time outside it took the value of the stock as of June 7th, 2010, to the 24 25 time that the stock vested. And that period was outside

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1 of California. The former being taxable, the latter not. 2 When the Franchise Tax Board reviewed this claim, 3 they agreed that the Appellant was entitled to a reasonable allocation methodology and agreed that their 4 5 working days, nothing would apply. However, what the Franchise Tax Board did was took no account of the value 6 7 of the stock at the time Mr. Prince was working. And in so doing, looked at all of the time period from grant to 8 9 vest as all one continuous timeline.

10 The Franchise Tax Board, therefore, only allowed 11 about half of the plan, leaving the \$62,937 in front of 12 you today. Now, the issue here is whether the FTB unreasonably applied their working days method to the 13 14 taxpayer's particular facts. Or stated differently, whether the FTB disregarded those facts. The FTB does not 15 16 dispute that the Appellant was a non-resident of 17 California, nor does the FTB dispute that a working days 18 method may apply.

19 The FTB also does not dispute that all relevant 20 facts and circumstances of a particular taxpayer must be 21 taken into consideration. The question here is, did the 22 FTB fail to take these relevant facts into consideration 23 by applying a working days method without regard to the 24 value of the work that was performed at the time the work 25 was performed. We submit that the FTB ignored its own

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standard and ignored Mr. Prince's particular facts and
 improperly denied the refund based upon an unreasonable
 allocation.

Now, we want to be clear here. What the taxpaver 4 is offering to the Franchise Tax Board and to this OTA 5 6 panel is a working days method that takes into account 7 that bifurcation. For simplicity and for -- and to make 8 this clearer, we're going to refer to the method the 9 taxpayer is putting forward as a stock appreciation method 10 that ties the working days to the appreciation of the stock. But to be clear, it is a variation on the working 11 12 days method and not a departure from it.

13 To frame-up the technical basis for this position 14 under California law, I'll hand this over to my colleague 15 Mr. Vigil.

16 MR. VIGIL: Thank you very much, Eric. And good 17 afternoon everyone.

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OPENING STATEMENT

20 MR. VIGIL: Under California Code of Regulation 21 Section 17951-5, when employees are paid on some other 22 basis, for example, options, or in this Appellant's case, 23 RSUs, the total compensation for personal services must be 24 apportioned between California and other jurisdictions in 25 such as a manner as to allocate to California that portion

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of total compensation, which is reasonably attributable to personal services performed in this state.

3 This is the language in California's regulation. Importantly, the regulation does not mandate application 4 5 of Respondent's working days method. It's not there. Neither does the regulation even state that it is the most 6 7 reasonable. 17951-5 does not even limit a taxpayer's or 8 Respondent's choice of methodology. If the FTB's position 9 is sustained, California will be taxing the increase in 10 stock prices, various tranches of RSU grants without 11 giving regard to time and geographic location and 12 appreciation of stock.

13 And this bears no rational relationship to the 14 personal services rendered within the State of California for this Appellant. This attempt to capture multiple 15 16 years for this taxpayer with a single one size fits all apportionment methodology quite simply should be the 17 18 poster child for one size fits all working days method 19 that produces an unreasonable result, disproportionate tax 20 burden on a non-resident. Appellant's stock appreciation method remains faithful to a reasonable allocation for 21 22 personal services.

By contrast, Respondent's method ignores Appellant's specific facts and is arbitrary and unreasonable. Respondent ignores that the determination

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of such compensation is inseparably linked to the appreciation of the equity. And importantly, effect and impact ought to be given for the time period during which and the geographic location where the actual personal services were render.

6 Instead Respondent ignores the time period and 7 geographic location during which the stock appreciated. 8 And that is what is linked to the performance of services 9 where we to believe the employee contributed to the 10 success of the company. Respondent made no showing that Appellant's appreciation method was unreasonable or less 11 12 valid, or that auditor's working days method was more 13 reasonable or more valid.

14 This panel should not subscribe to shifting burdens. However, even if you do determine that Appellant 15 16 has the burden, Appellant believes he has met this burden. 17 Appellant's appreciation method gives respect to time, 18 geographic location at the time personal services were 19 rendered, and to appreciation in the value of the stock. 20 The vast difference between the outcomes using either 21 method is itself evidence supporting the Respondent's 22 method is unreasonable.

Importantly, during the final two-and-a-half years of vesting time, after moving and working for the company, not only outside the state, but outside the

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country. Appellant spent only 9 days in California.
 That's 9 out of approximately 900 days. And as you may
 note from the briefs and the exhibits, these last
 two-and-a-half years is when much of the appreciation in
 the stock occurs.

6 The best authority for looking at an alternative 7 for when a taxpayer works partly in California and partly 8 out is Appeal of McKee. McKee highlights that income 9 reasonably attributable to personal services perform in 10 California must consider the value of the work performed at the time the work was performed and the geographic 11 12 location at which it was performed. Both RSUs, the instant case, and bonus income, McKee, are inherently 13 14 compensation, which is directly tied to the performance of services by the Appellant and the value and profitability 15 of the company. Attribution should focus on the value of 16 17 the RSUs during the time the Appellant performed his 18 services. And Appellant's stock appreciation method is 19 faithful to the principle.

Let me illustrate with the two exhibits Appellant submitted to the panel. On Exhibit 1 you will see, or you should see, a depiction of Appellant's facts. You will note the stark contrast of the days spent in California in the later years as compared to the earlier years. And now overlaid on top of the Appellant's less than 1 percent of

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time spent in California during the latter two-and-a-half years, you will note the amazing appreciation in stock price during that same period.

Put simply, it seems patently unfair to tax 4 appreciation and value that has no bearing whatsoever on 5 the State of California other than for tax dollars. On 6 7 Exhibit 2, the McKee facts you will note the similarities 8 in how the Board ruled in favor of the taxpayer there, 9 that his bonus compensation was properly sourced outside 10 the state coincident with the period of time during which 11 he was in Oregon during businesses.

12 Notably, that taxpayer continued to pay Respondent the taxes owed on salary earned while he was in 13 14 California. It was simply the bonus that was sourced outside for that period. These exhibits help illustrate 15 16 the importance of the work performed at the time the work was performed and the location -- the geographic location 17 18 at which it was performed, and how those relate to a 19 reasonably attributable allocation to the State.

Appeal of Stabile, FTB's most recent working days method case, which submitted for determination by the OTA on the basis of briefs just last month. Similarities include performance-based equity compensation and shares vesting after the taxpayers left California. However, that's where the similarities end. Appellant believes

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1 what matters most here are the distinct differences.

2 Stabile did not include any of the equity 3 compensation in his California tax return, and he asserted that the shares were not taxable because of non-residency, 4 not because he raised an alternative allocation or a 5 6 portion of methodology. To be sure, to our knowledge, 7 there's no other precedential court case prior BOE 8 decision or OTA opinion, that presents a taxpayer who 9 provided her own alternative apportionment methodology as 10 is the case here.

Most of the prior similar cases or administrative appeals related to attacks on the state's ability to tax any of the equity compensation -- it's not here -- or a tax on the working days method itself; variation including excluding specified days or including others and why. If the working days method is the only method, then California and the Respondent should clarify.

18 It has demonstrated the ability to be clear in 19 promulgating regulations across the body of its 20 administrative roles. But as the applicable regulation 21 stands now, any reasonable method should suffice. And it 22 is for these reasons we hereby respectfully request the 23 panel for the Appellant, to rule for the Appellant in 24 granting his refund.

We thank the panel for your consideration, and

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thank you to the FTB.

2 Thank you.

JUDGE JOHNSON: This is Judge Johnson. Thank
you.
Let's now turn to Respondent Franchise Tax Board.
You will also have 10 to 15 minutes for your arguments.

8 OPENING STATEMENT

9 MS. PATEL: Thank you. This is Mira Patel for 10 Respondent.

11 Respondent properly allocated Appellant's 12 restricted stock unit compensation or RSUs based on a 13 ratio of California working days to total working days 14 between the grant date and the vest date. Pursuant to the 15 precedential case of Stabile, this method has been 16 established as a reasonable method to a portion restricted stock. Additionally, Appellant has not met his burden of 17 18 proof on appeal to establish that Respondent's method 19 produces an unreasonable result.

Appellant began his employment with Facebook as a customer support representative in Palo Alto, California in 2007. Throughout his time at Facebook, Appellant was offered six tranches of RSUs starting in 2007 through 24 2010. All six tranches of RSUs vested during the 2012 taxable year. In 2010 Facebook offered Appellant a

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position at its Singapore office. Subsequently, Appellant became a California resident in July of 2010. Appellant filed a 2012 non-resident return reporting all of the RSU income as California source.

5 He subsequently filed an amended return sourcing 6 only \$7.27 per share as California source income. 7 Respondent reviewed Appellant's claim for refund and 8 allowed a partial refund based on a duty days or working 9 days method of calculating Appellant's source income. 10 Revenue & Taxation Code Section 17951 taxes California 11 residence on income from California sources.

12 The taxation of restricted stock is governed by 13 Internal Revenue Code or IRC Section 83 subsection (a), 14 which California conforms to under Revenue & Taxation Code Section 17081. IRC Section 83(a) provides that the 15 16 taxpayer does not recognize any gain when the restricted 17 stock is granted. Instead, a taxpayer recognizes taxable 18 compensation when the restricted stock is vested. Or in 19 the words of statute, the first time the rights of the 20 person having the beneficial interest in such property are 21 transferable or not subject to substantial risk of 22 forfeiture; whichever occurs earlier.

It's well established through case law that the gain from the vesting of the RSU is characterized as compensation for personal services. An RSU plan is a form

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of stock-based compensation under which and employee is awarded the right to receive a fixed payment equal to the value of a specified number of shares of the employer's stock. The RSUs are subject to restrictions, including vesting, limits on transferability, or performance goals, and generally require the employee to remain employed with the employer until the RSUs vest.

8 The IRS treats RSUs like other forms of 9 non-qualified stock options subject to substantial risk of 10 forfeiture. Similar to stock options, the RSUs have a 11 clear grant date and period of vesting. Also similar, the 12 RSU value is not recognizable until the vesting date. In 13 this case, Appellant received six trances of RSUs, all of 14 which vested throughout the 2012 taxable year.

Even though the six tranches were granted starting from 2007 through 2010, they had no value until the day they each vested. The characteristic of an RSU requires Appellant to continue employment with his employer until the vesting date. Otherwise, the six tranches of RSUs have no value.

It's undisputed that Appellant performed services in California between the time the RSUs were granted and vested and also as a California non-resident.

24 Consequently, pursuant to the California Code of

25 Regulations Section 17951-5, Appellant's California source

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of income would be allocated to California based on the extent Appellant performed services in California. The reasonable allocation method must be based on the facts and circumstances of each case.

5 In accordance to the regulation and case law, 6 Respondent multiplied the compensation from each tranche 7 by the corresponding ratio of California working days to 8 total working days from the grant date to the vest date. 9 The duty day or working day analysis is an established 10 method of allocation for multiple types of compensation, 11 including restricted stock.

12 As established by the recent precedential case of Stabile, Respondent's allocation method is consistent with 13 14 the mandate of Regulation Section 17951-5, which requires an individual's compensation for personal services to be 15 16 apportioned in such a manner as to allocate to California 17 that portion of the total compensation, which is 18 reasonably attributable to personal services in this 19 state. Therefore, Appellant's arbitrary apportionment 20 value of \$7.27 ignores the explicit requirement of the 21 Regulation and of Stabile.

In the Stabile case, the taxpayer was awarded mirror shares by his employer. The shares were awarded to the taxpayer when he was a California resident and later vested when the taxpayer was a California non-resident.

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The taxpayer argued that the increase in the share price
 after he became a non-resident is not taxable by
 California.

The Office of Tax Appeals noted that the taxpayer 4 appears to misunderstand IRC Section 83(a), which provides 5 6 that a taxpayer is taxed precisely on the fair market 7 value on the vesting date, less any consideration paid for 8 the stock. The Office of Tax Appeals held that the working days formula used to allocate the taxpayer's 9 10 California source income for the share is a reasonable 11 formula.

12 Similarly, Appellant in this case was awarded 13 RSUs when he was a California resident. These RSUs vested 14 once Appellant was a California non-resident. Appellant's case is analogous to that of Stabile. Consequently, the 15 working days formula in this case reasonably allocates 16 Appellant's California source income. Appellant argues 17 18 that the proper method to source RSUs is to consider the 19 approximate value of the stock on the last day that he 20 worked in California.

This method does not reasonably attribute Appellant's personal services performed in California. The RSUs are deferred compensation that only have value upon vesting. Appellant's method completely disregards both the California Code of Regulations and the Federal

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Treasury Regulation and arbitrarily places the value on
 the stock when there is no taxable or recognizable event.

3 California Code of Regulation Section 17951-5 requires the allocation of California source income be 4 5 based on the total compensation. Consequently, using 6 \$7.27 is arbitrary and contrary to the requirements of the 7 California Regulations. Additionally, Treasury Regulation 8 Section 1.83-7 states the fair market value of an option 9 is not nearly the difference that may exist at a 10 particular time between the option's exercise price and 11 the value of the property subject to the options, but also 12 includes the value of the option privilege for the 13 remainder of the exercise period. In the context of RSUs, 14 RSUs cannot be valued at any given time between grant and vest. It's only after the vesting has occurred do the 15 16 RSUs provide any value to Appellant.

17 Furthermore, Appellant's method of allocation is 18 analogous to what the taxpayer argues in Stabile. And the 19 OTA made clear, this method is a misunderstanding of IRC Section 83(a). Therefore, Appellant's premature and 20 21 arbitrary approximation during 2010 does not properly 22 allocate the RSUs. Additionally, Appellant's method 23 disregards California working days after the 2010 taxable 24 year.

25

Appellant argues that pursuant to the McCamey

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1 principle, each year stands on its own, which requires FTB 2 to treat separate taxable years independently. However, 3 Appellant is mistaken. As explained earlier, RSUs are a form of deferred compensation. And pursuant to Revenue & 4 5 Taxation Code Section 17041 and 17051, the amount of 6 taxable income computed for the taxable year includes all 7 prior years for deferred income. Consequently, for 8 purposes of RSUs, Respondent's duty day calculation for 9 the period of 2007 through 2012, is statutorily required 10 and appropriate.

11 Finally, Appellant cites to other sources and 12 cases in hopes of supporting his position, including the 13 McKee case. McKee involved the sourcing of bonus income, 14 which is a different form of compensation than RSUs. It's undisputed that the income in this case is deferred 15 16 Deferred income is governed by a separate federal income. 17 code section and regulation. Therefore, to compare 18 Appellant's deferred income to bonus income incorrectly 19 completes two very differently treated incomes.

Additionally, the facts and profitability of the company in McKee were substantially different than in the case at hand. Consequently, the McKee case cannot be compared to for purposes of RSU income. A review of the Stabile case demonstrates the duty days analysis employed by Respondent is a reasonable method of allocation for

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1 purposes of RSUs.

| 2 | Furthermore, Appellant has failed to argue why |
|----|--|
| 3 | its case should be distinguished from Stabile case. |
| 4 | Consequently due to its precedential nature, the method |
| 5 | employed in Stabile must also be used to determine |
| 6 | Appellant's California source income. In a claim for |
| 7 | refund, OTA has held that the taxpayer bears the burden of |
| 8 | proof. |
| 9 | Appellant has failed to meet his burden of |
| 10 | establishing that Respondent's duty day method of sourcing |
| 11 | his RSU income is unreasonable. Therefore, on the facts |
| 12 | and evidence in the record, Respondent respectfully |
| 13 | request you sustain this position. |
| 14 | Thank you. |
| 15 | JUDGE JOHNSON: This is Judge Johnson. Thank |
| 16 | you. |
| 17 | Appellant, you now have five minutes to provide a |
| 18 | rebuttal. |
| 19 | MR. ANDERSON: Okay. Thank you, Judge Johnson. |
| 20 | |
| 21 | CLOSING STATEMENT |
| 22 | MR. ANDERSON: We're thrilled that the FTB wants |
| 23 | to dig into the Stabile case, and we're happy to do that |
| 24 | here as well. But at its forefront, let's talk about what |
| 25 | the issue is here. |
| | |

1 The issue here is if you apply a working days 2 formula in the way that the FTB is offering to you today, 3 it is a tacit approval of Publication 1004 as effectively 4 a regulation. Because there would be no other way that 5 RSU income would be sourced in a reasonable allocation 6 formula to taxpayer's particular facts.

7 So if you were to apply this in the way that the Franchise Tax Board is offering this to you, you were 8 9 saying that Publication 1004 using the grant date to the 10 vest state is the methodology to use disregarding any 11 particular facts of any particular taxpayer. And that's 12 what we're asking you not to do here. And Stabile 13 actually bears that out. In fact, I think there's a gross 14 misrepresentation of what was in the Stabile case.

15 In that case, the taxpayer never offered an 16 allocation methodology that was different than what 17 they -- FTB had offered. In fact, the Appellant didn't 18 dispute the FTB's California working days allocation 19 ratio. They merely disputed whether or not the 20 allocation -- the income could be taxed at all by 21 California and not by the ratio. In fact, the OTA went 22 through great lengths to talk about the allocation ratio 23 and what Stabile had actually failed to do.

24 They pointed out the Newman decision, which was 25 rendered by our Court of Appeal. In the Newman decision,

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there was a question about whether or not the working day's method should include actors' duty days plus the days that they were on call or only the duty days. The FTB was saying it was only the duty days and the actors were saying, well, we're on call. So those are days that actually should count in the duty days formula.

7 Well, in the Newman case, even the taxpayer had 8 the burden of showing that the FTB's result was 9 unreasonable, they were able to easily meet that burden 10 because the duty days were part of the on-call that they 11 were supposed to be rendering. And that allowed the 12 actors to have some value to what they were providing by 13 being available for their duty.

So even this OTA looked at that decision and said, look, we have a way to use different methodologies by applying working days formula in a different way. And all we need to determine is whether or not it's reasonable or unreasonable to determine it in a taxpayer's particular facts. Mr. Stabile failed to do that; never even argued that there was a different methodology that should apply.

21 So this OTA should look at that decision very, 22 very carefully, and look at the facts of this case very, 23 very carefully with the overlay of Newman that says, where 24 really, the burden of the taxpayer is only to show that 25 the FTB's result is unreasonable, relegating it to a

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1 question for this panel of whether what the taxpayer has
2 put forward is reasonable.

And what we're submitting to you is, if you side 3 with the Franchise Tax Board in this case, you are siding 4 with an opinion that is effectually rubber stamping a 5 6 regulation and have a one-size fits all approach to all 7 RSU compensation. Now, also not in dispute in this case 8 is the way compensation is rendered. We recognize that 9 RSU compensation is stock compensation, and that 10 compensation actually does get recognized in the 2012 year for Mr. Prince. 11

12 The question is, there is a period of time within 13 which that compensation is actually earned. And what the 14 Franchise Tax Board is saying is, you don't take into 15 account the time period within which it is earned. And, 16 oh, by the way, McKee doesn't matter because it's a bonus 17 case. Well, let's talk about how those actually relate to 18 each other.

19 The McKee case deals with a bonus that is 20 effectively like a deferred compensation in a way, because 21 you're working during a period of time. And after the end 22 of that period of time, there's an amount that's paid 23 related to past performance of services. That is no 24 different than what an RSU fundamentally is. Now, of 25 course, the instruments are different, but the principle

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1 is the same; that you need to take into account the time 2 period within which the taxpayer was working.

In the McKee decision, the taxpayer was working 3 for a company that paid a bonus based on the profitability 4 5 of the business. He was working for the business in 6 Oregon when it was profitable and was in California when 7 it wasn't profitable. He paid his tax in California based 8 upon the work that was being done in California on his 9 salary. But in that case, it was determined that the 10 bonus only related to the period of time of profitability, 11 and that was when he was working in Oregon.

We have exactly the same situation here. The profitability or value of the restricted stock was at one level when the taxpayer was working in California, and at a different level when he was outside of California. And to not take that into consideration produces an

17 unreasonable result.

18 I'll hand it over to Mr. Vigil for any of his 19 comments.

20 MR. VIGIL: And Judge Johnson, I don't think this 21 will take very long at all; so if you would allow me the 22 leeway?

23 JUDGE JOHNSON: Yes, please go ahead.

- 24 ///
- 25 ///

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| 1 | CLOSING STATEMENT |
|----|---|
| 2 | MR. VIGIL: Thank you very much. |
| 3 | Just a couple of points real quick. The federal |
| 4 | rules inasmuch as they relate to allocation and |
| 5 | apportionment, really have no bearing here. I don't think |
| 6 | anybody was discussing, you know, vesting or et cetera of |
| 7 | the RSUs, and FTB knows that. What really matters is the |
| 8 | application of FTB's own Rule of 17951-5, and that rule |
| 9 | calls for allocation of the state under a reasonable |
| 10 | attribution. The 2010 \$7.00 amount of the stock is not |
| 11 | arbitrary, but based on valuations that were provided |
| 12 | during audit. All of that was substantiated. |
| 13 | RSUs cannot be valued was stated by Respondent's |
| 14 | counsel, and that's just absolutely not true. It's the |
| | |

15 21st Century. Many, many companies value RSUs or other 16 instruments that may or may not be vested for a number of 17 reasons, not the least of which is it represents a form of 18 compensation. Okay.

19 Statutorily required, I think that statement is a 20 little misleading. And as much as the statue is an 21 enabling device that defers to FTB's own regulation, and 22 with that -- and with respect, Appellant is of the belief 23 that if you allow Respondent's method to apply in this 24 instance under the Appellant's particular facts, you will 25 have effectively permitted the Respondent to fashion a

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regulation without the benefit of a full review as has
 been the longstanding practice in California.

3 As you may surmise, that would be in fact -- I'm sorry. That would, in fact, be a regulation that 4 5 presently does not exist. Either you allow the FTB to 6 regulate, or you champion the application of a reasonable 7 method as it is called for in the existing regulation. 8 Appellant's belief is the present regulatory language 9 provides for allocation for total compensation which is 10 reasonably attributable personal services in the state. 11 And this is the plain language of the regulation. Because 12 a one-size fits all methodology will not necessarily reasonably apply to all facts. 13

Appellant would like you to consider his alternative method as, again, it gives effect and impact to time, geographic location, and appreciation of the underlying security. This would be particularly reasonable under this Appellant's specific facts. Again, the Appellant thanks the panel for your consideration as well as the FTB. Thank you.

JUDGE JOHNSON: This Judge Johnson. Thank you. With that, we can move onto questions from the panel. I will start with Judge Akin. Do you have any questions for the parties?

25 JUDGE AKIN: Judge Akin speaking. No questions.

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JUDGE JOHNSON: Thank you.

2 And Judge Ridenour, do you have any questions for 3 the parties?

JUDGE RIDENOUR: Hello. This is Judge Ridenour.
I do not have any questions for either party. Thank you
very much.

JUDGE JOHNSON: Okay. Thank you. Judge Johnson again. I have a couple of questions. I think they're fairly simple though. For Respondent, you mentioned during your arguments that -- I believe you stated that taxpayer became non-resident as of July 2010; is that correct?

MS. PATEL: This is Mira Patel for Respondent.That's correct.

JUDGE JOHNSON: Okay. And for Appellant, are there any arguments regarding the actual calculations of workdays that Respondent is using in their formula?

18 MR. ANDERSON: In terms of the actual number of19 days working in California, no. There's no dispute.

JUDGE JOHNSON: Okay. Thank you. And to just kind of follow up on Appellant's rebuttal, Franchise Tax Board's statements regarding the value of the restricted stock units, on the value of them before they become vested, I think part of Respondent's argument is, well, as part of that value they take into is a potential future

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1 value.

And so, Appellant, would you care to comment about whether potential future value comes into play or whether you look at just the exact \$7.64 at that time or perhaps that incorporates future value.

6 MR. VIGIL: This is Michael Vigil for Appellant. 7 So in this situation, as is reflected in a number of other 8 companies as you might very well see, there are periodic 9 valuations for any number of reasons; whether it be regard 10 to M&A transactions or compensation for a new employee, 11 and is that particular instance to which I'm focused.

12 Again, the documentation supporting the \$7 and 13 change valuation at the time of Appellant's departure from 14 the State of California, again, not just to another state but to another country was done at the time as a snapshot 15 16 valuation of what that RSU was valued at that time. Could 17 he cash it in? No. However, I will point you to the fact 18 that if he made an IRC 83(b) election to treat it as his 19 stock, he could have.

He could have treated that for tax purpose. Now, the fact that he did not should have not moments here. But the point is, what would the tax impact be? It would be related back to that valuation at that time. And that is all we ask you to look at.

25 MR. ANDERSON: And Judge Johnson, if I may very

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quickly. The -- the -- also, if you look at that what is a central tenent of the Franchise Tax Board's argument, which is that there's a continued inducement to -- to continue to be employed.

5 Well, Mr. Prince was induced to continue to be 6 employed by taking another position in Singapore and 7 subsequently Australia. And he could have at that time 8 decided that the RSUs were really not worth much, to part 9 with the company, and decided to go work someplace else, 10 because at the time they actually weren't worth a significant amount until he subsequently left California 11 12 and went and worked in Singapore.

13 So if you think about one of those simple tenents 14 of this inducement to work and the value at the time, it is in the taxpayer's mind whether or not they want to 15 continue to work for the future appreciation, at which 16 17 time that work was done outside of California. Or if he 18 wants to give away the value of the restricted stock units 19 at the time for all of the work that had already been 20 performed in California.

Another piece to this is under that regulation 17951-5 where the reasonable methodology arises, it says nothing about equity compensation. There is a working days method that is in there. And the working days method applies to people who go in and out of California

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routinely, like airline pilots and stewardesses and sports players and other -- other people that are kind of going in and out.

That's not what this case is. This case is 4 somebody who is in California for a period of time, left 5 and was outside of California for a period of time for the 6 7 vast majority of time in those two tranches and periods. 8 So to be able to bifurcate the value of that period of 9 time makes a lot more sense than a working days method 10 that provides a peanut butter approach as if your 11 compensation was the same during that entire period of 12 time.

13 I mean, reasonably when Mr. Prince was working as 14 a customer service representative in 2007, he was probably making a little bit different money than when he was 15 16 working in Singapore in 2000 and -- I'm sorry -- 2007 than when he was working in Singapore in 2011 managing a large 17 18 group of people. So, you know, the compensation is 19 different during the periods of time anyway. And we 20 should take that into account in the stock value.

21 So pegging the value at a period of time and 22 thinking about the future appreciation actually is aligned 23 with the methodology that we're putting in front of you 24 here today.

JUDGE JOHNSON: Okay. I think that's all the

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1 questions I have today.

2 Let me turn one more time to my co-panelists. 3 Judge Akin, any questions before we go? JUDGE AKIN: Judge Akin speaking. No additional 4 5 questions. Thank you. 6 JUDGE JOHNSON: Thank you. 7 And Judge Ridenour, any questions? JUDGE RIDENOUR: Actually, I do have one 8 9 question. This is Judge Ridenour. Mr. Anderson, so I 10 have a couple of questions about the last minute thing you mentioned about how he started in 2007 as a customer rep 11 12 and then he became a manager and, therefore, his 13 compensation increased, which must have, therefore, 14 increased his -- correlate with the increase of the stock. Is that what I'm understanding what you're saying? 15 16 MR. ANDERSON: So Judge Ridenour, no. I'm sorry. 17 I didn't mean to align those two directly. What I meant 18 to say is -- is when you have an employee that is working 19 and a stock is a -- or restricted stock units are a 20 component of that compensation, the time period that the 21 person is working may coincide with some value related to 22 the services that they're performing. 23 It's not unreasonable to think that while he was working in California and the company was doing moderately 24 25 well when he was at the beginning of his career and making

less money, that the value of that compensation in the restricted stock units would also be commensurably less than what it was when he left and he had a higher position in the company, and the stock was worth more.

5 Now, that may be coincidence in this particular 6 case. But it is reasonable to think that his compensation 7 for his restricted stock units should not be ratable the 8 same way that his salary over that period of time was not 9 ratable.

JUDGE RIDENOUR: Okay. I just wanted to clarify.
Thank you. No further questions. This is Judge Ridenour.
JUDGE JOHNSON: This is Judge Johnson. Thank
you.

14 So the evidence has been admitted into record. 15 We have the arguments and the briefs, as well as the oral 16 arguments here today. We have a complete record from 17 which to base our decision.

18 Let me ask one last time. Any final questions19 from Appellant before we end today.

20 MR. VIGIL: None. This is Mike Vigil for 21 Appellant. No additional questions.

22 JUDGE JOHNSON: Thank you.

23 Any final questions from Respondent?

24 MS. PATEL: Mira Patel for Respondent. No 25 additional questions. Thank you.

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JUDGE JOHNSON: Well, thank you to both parties for efforts on appeal. The record is now closed. This concludes our oral hearing on this appeal. The parties should expect our written decision no later than 100 days from today. With that we're now off the record. This concludes this hearing appeal of Prince. (Proceedings adjourned at 2:00 p.m.)

| 1 | HEARING REPORTER'S CERTIFICATE |
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| 2 | |
| 3 | I, Ernalyn M. Alonzo, Hearing Reporter in and for |
| 4 | the State of California, do hereby certify: |
| 5 | That the foregoing transcript of proceedings was |
| 6 | taken before me at the time and place set forth, that the |
| 7 | testimony and proceedings were reported stenographically |
| 8 | by me and later transcribed by computer-aided |
| 9 | transcription under my direction and supervision, that the |
| 10 | foregoing is a true record of the testimony and |
| 11 | proceedings taken at that time. |
| 12 | I further certify that I am in no way interested |
| 13 | in the outcome of said action. |
| 14 | I have hereunto subscribed my name this 23rd day |
| 15 | of October, 2020. |
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| 19 | ERNALYN M. ALONZO |
| 20 | HEARING REPORTER |
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