BEFORE THE OFFICE OF TAX APPEALS STATE OF CALIFORNIA

IN THE MATTER OF THE APPEAL OF,)			
)			
CAMINO FOOD, INC.,)	1 ATO	NO.	18124037
LAWRENCE FOODS, INC.,)	1 ATO	NO.	18124039
)			
APPELLANT.)			
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TRANSCRIPT OF VIRTUAL PROCEEDINGS

State of California

Wednesday, March 24, 2021

Reported by: ERNALYN M. ALONZO HEARING REPORTER

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14	Transgript of Virtual Progondings taken			
15	Transcript of Virtual Proceedings, taken in the State of California, commencing at			
16	1:08 p.m. and concluding at 3:58 p.m. on			
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18	Wednesday, March 24, 2021, reported by			
19	Ernalyn M. Alonzo, Hearing Reporter, in and			
20	for the State of California.			
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1	APPEARANCES:	
2		
3	Panel Lead:	ALJ SUZANNE BROWN
4	Panel Members:	ALJ JOSHUA ALDRICH
5	raner nembers.	ALJ ELLIOT SCOTT EWING
6	For the Appellant:	SAMUEL BROTMAN SAMUEL LEMON
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8	For the Respondent:	STATE OF CALIFORNIA DEPARTMENT OF TAX AND
9		FEE ADMINISTRATION
10		CHAD BACCHUS JASON PARKER RAVINDER SHARMA
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1 State of California; Wednesday, March 24, 2021 2 1:08 p.m. 3 THE COURT: We are now on the record for the 4 appeals of Camino Foods, Inc., and Lawrence Foods, Inc. 5 These are OTA Case Numbers 18124037 and 18124039. 6 7 is Wednesday, March 24th, 2021, and it is approximately 8 1:08 p.m. we're holding this hearing by video correspondence but the location for the record is 10 technically Sacramento, California. 11 This hearing is before the Office of Tax Appeals. 12 OTA is an independent agency that is separate from the 13 California Department of Tax and Fee Administration. My 14 name is Suzanne Brown. I'm the lead Administrative Law Judge who will be conducting the hearing for this case. 15 16 On today's panel, in addition to myself, we have 17 Judge Josh Aldrich and Judge Elliot Scott Ewing. 18 While I'm the lead ALJ for purposes of conducting 19 this hearing, my co-panelists and I are coequal decision makers, and they may ask questions of either party during 20 21 the hearing at any time. And I may also ask questions. 22 Our panel of three ALJs will decide all of the issues 23 presented to us, and each of us will have an equal vote in making those decisions. 2.4

Next, I will ask the parties to identify

- 1 themselves for the record. Please just state your name
- 2 and your role as an attorney or witness or whatever your
- 3 role is here today. And we'll start with the Appellants.
- 4 Mr. Brotman, could you start by identifying
- 5 yourself for the record.
- 6 MR. BROTMAN: Good morning or good afternoon,
- 7 Your Honors. Samuel Brotman here for the Appellant Camino
- 8 Foods and Lawrence Foods.
- 9 THE COURT: And Mr. Lemon.
- 10 MR. LEMON: Samuel Lemon, attorney for Camino
- 11 Foods and Lawrence Foods.
- 12 THE COURT: And can we have each of the witnesses
- identify themselves as well. Mr. Ngo.
- 14 MR. NGO: Good afternoon, Your Honor. My name is
- 15 The Ngo. I'm a witness.
- THE COURT: And Ms. Chiang.
- 17 MS. CHIANG: Good afternoon, Your Honors. My
- name is Ann Chiang. I'm a CPA and a witness.
- 19 THE COURT: Thank you everyone. Can I please
- 20 have the representatives for CDTFA identify themselves.
- 21 MR. SHARMA: Ravinder --
- 22 THE COURT: Mr. Bacchus -- sorry.
- Mr. Sharma, go ahead.
- MR. SHARMA: That's okay. Ravinder Sharma,
- 25 Hearing Representative for CDTFA.

- 1 MR. BACCHUS: Chad Bacchus, representing the
- 2 legal department for CDTFA.
- 3 THE COURT: And Mr. Parker?
- 4 MR. BACCHUS: So I believe Mr. Parker is having
- 5 some -- this is Chad Bacchus -- some technical issues. I
- 6 think he's going to try to reconnect.
- 7 THE COURT: I can see him.
- 8 MR. BACCHUS: Right. I've been texting him. He
- 9 said he's having problems hearing everything. So I think
- 10 he's going to try to reconnect.
- 11 THE COURT: I will wait for a moment while we get
- 12 Mr. Parker back.
- 13 Mr. Parker are you there?
- I'm going to pause for a minute while we -- I'll
- say we'll go off the record for just a moment while we get
- 16 Mr. Parker back on the line.
- 17 (There is a pause in the proceedings.)
- 18 THE COURT: Let's go back on the record.
- This is Judge Brown. I was in the process of
- 20 having everyone identify themselves for the record and,
- 21 Mr. Parker, you were next.
- MR. PARKER: Okay. I kind of heard that part.
- 23 So Jason Parker, Chief of Headquarters, Operations Bureau.
- 24 THE COURT: Okay. Thank you everyone. And now
- 25 I'll just state on the record that in response to the

- 1 Covid-19 State of Emergency, the Office of Tax Appeals
- will be conducting today's hearing electronically with the
- 3 agreement of all parties and participants. All
- 4 participants, including the ALJs, are video conferencing
- 5 into this hearing.
- 6 I'm going to move on and talk briefly about what
- 7 the -- confirm what the issues. I'm going to confirm and
- 8 admit the exhibits, and we'll confirm the witnesses. And
- 9 then we will talk about the time allocation, and then
- 10 we'll move onto the substance of the hearing.
- 11 First, as we confirmed during the prehearing
- 12 conference in this matter, the issues in this case are
- 13 whether any adjustments are warranted to the measure of
- 14 unreported taxable sales for Camino Foods for the audit
- period of October 1st, 2010, through September 30th, 2013;
- and whether any adjustments are warranted to the measure
- 17 of unreported taxable sales for Lawrence Foods for the
- 18 same audit period.
- 19 Appellants, can we confirm that's the issue, and
- do you have any questions?
- 21 MR. LEMON: Yes, Your Honor, that's the issue,
- 22 and we have no questions.
- THE COURT: And CDTFA? Same?
- 24 MR. SHARMA: Yeah, that's correct. This is
- 25 Ravinder Sharma.

- 1 THE COURT: Okay. Thank you everyone. This is
- 2 Judge Brown, and next I'm going to move onto talking about
- 3 the documentary exhibits from both parties. Our
- 4 regulation requires that the proposed exhibits must be
- 5 submit at least 15 days in advance of the hearing, and
- 6 both parties submitted their evidence by that deadline.
- 7 First, I will address Appellant's Exhibits 1
- 8 through 8. Previously, CDTFA objected to the admission of
- 9 Exhibits 1 through 4, and in January 2021 I issued an
- 10 evidentiary ruling denying that objection.
- 11 CDTFA, other than the objections that are covered
- in my January 20, 2021, ruling, are there any other
- objections that you have to the admission of Appellant's
- 14 Exhibits 1 through 8 into evidence today?
- 15 MR. SHARMA: This is Ravinder Sharma. We have no
- 16 further objection.
- 17 THE COURT: Okay. Thank you.
- 18 And I will note -- I believe everyone should have
- 19 had access to the exhibit log that I prepared that lists
- 20 Exhibits 1 through 8. And I have an attachment that goes
- 21 through Exhibit 5 because there were portions of Exhibit 5
- 22 that Appellants withdrew in light of CDTFA's objection.
- 23 And I made a -- used a table to confirm which documents
- 24 are included and which are withdrawn. And I am just
- confirming that all of that was correct, and no one has

- 1 raised any questions or objections to that -- the table
- about what's part of Exhibit 5 and what is not.
- 3 Appellants, I'll just confirm with you that that
- 4 table is correct.
- 5 MR. LEMON: Yes, Your Honor. This is Samuel
- 6 Lemon.
- 7 THE COURT: Thank you. This is Judge Brown.
- 8 And, CDTFA, I'll just confirm also that the table
- 9 for Exhibit 5 is correct. I based it on -- actually, I
- 10 take it back. I'll just confirm with CDTFA that that
- 11 table it correct.
- 12 MR. SHARMA: This is Ravinder Sharma. That is
- 13 correct.
- 14 THE COURT: Okay. All right. Then if there's no
- 15 further objections I -- we're on the record as I said, and
- 16 I'm now admitting Appellant's Exhibits 1 through 8.
- 17 (Appellant's Exhibits 1-8 were received
- in evidence by the Administrative Law Judge.)
- 19 THE COURT: Okay. Next, I'll move onto CDTFA's
- 20 exhibits, which are now labeled as Exhibits A through K.
- 21 Appellants, you previously indicated that you did
- 22 not have any objection to these documents being admitted
- as exhibits in evidence. Is that correct that you still
- have no objection.
- 25 MR. LEMON: This is Samuel Lemon. We still have

- 1 no objection.
- THE COURT: Okay. Thank you.
- 3 And so now I will admit -- this is Judge Brown.
- 4 I will now admit CDTFA's exhibits A through K into
- 5 evidence.
- 6 (Department's Exhibits A-K were received in
- 7 evidence by the Administrative Law Judge.)
- Next, I'm going to move on and just confirm our
- 9 witnesses who are going to be testifying today.
- 10 Appellants, which witness are you planning on
- 11 calling first?
- 12 MR. LEMON: This is Samuel Lemon The Ngo will be
- 13 testifying first and then Ann Chiang second.
- 14 THE COURT: Okay. Thank you.
- And I will just discuss the witness' testimony in
- 16 terms of these -- as well the overall timeline that we're
- 17 looking at for conducting this hearing. I anticipate
- it'll probably take about two-and-a-half hours give or
- 19 take. If anyone needs a break at some point during the
- 20 hearing, please say so. As we discussed in the prehearing
- 21 conference, and I confirmed in my prehearing conference
- 22 minutes and orders, the schedule of events that we have
- 23 today is that first we're going to be hearing Appellants'
- opening presentations from the attorneys, and that should
- 25 take about 10 minutes.

- 1 And then we're going to hear Appellant's -- the
- 2 testimony for Appellants' first witness Mr. Ngo, and that
- 3 should take up to 45 minutes. And I'll confirm with
- 4 Appellants' attorneys, you indicated that Mr. Ngo would be
- 5 testifying in a narrative format.
- 6 MR. LEMON: Yes, Your Honor. Mr. Ngo needs to
- 7 testify via narrative.
- 8 THE COURT: Okay. And I will also note that we
- 9 received the witness' written statement that we discussed
- 10 at the prehearing conference is going to be just a guide
- 11 to his testimony, that this statement is what he intends
- 12 to testify to, and it's to help him testify and to help us
- follow in his testimony.
- 14 Let me ask. CDTFA, did you receive this
- 15 statement as well?
- 16 MR. SHARMA: This is Ravinder Sharma. Yes, we
- 17 have received.
- 18 THE COURT: Very good. Thank you.
- And then once we've completed the testimony of
- the first witness, CDTFA may cross-examine the witness,
- 21 and the ALJs may also have questions for the witness.
- We'll then follow the same procedure with Ms. Chiang, the
- 23 second witness, whose testimony will take up to
- 45 minutes. And then, again, CDTFA may ask questions, or
- 25 the ALJs may ask questions of the witness. When we've

- 1 completed Appellant's presentation, we will then hear
- 2 CDTFA's presentation, which I believe we indicated would
- 3 take up to about 30 minutes. After CDTFA has completed
- 4 its presentation, there may be questions from the ALJs.
- 5 And when CDTFA has completed, then Appellants they will
- 6 make their rebuttal, which I believe we said would take up
- 7 to 15 minutes.
- 8 Does anyone have any questions about the order of
- 9 events or anything that you want to bring to my attention?
- 10 MR. LEMON: This is Samuel Lemon for the
- 11 Appellant. The order of some of our arguments I'd like to
- move around a little. I have a very short opening
- 13 statement, and then the witnesses -- Ann Chiang will
- 14 probably take the full amount of time, but The Ngo will
- 15 not. And so I would like to reserve some of that time to
- make my arguments based on their testimony. So it will be
- an opening statement that's very short, then go straight
- into the testimony, then speak to the testimony and then
- 19 the arguments for the Appellant.
- THE COURT: That's fine. This is Judge Brown.
- 21 You can reserve some of your time that you had originally
- 22 scheduled for the witness' testimony to complete your
- argument at the end of your presentation. I did want to
- 24 emphasis to everyone, because we are hearing two cases
- 25 that have been consolidated, I want to remind everyone to

- 1 please make clear when you're speaking about both
- 2 businesses versus when you're speaking about only one or
- 3 the other. Because I don't want to be making any
- 4 assumptions if you're talking about only one business and
- 5 not the other one. So please make it clear in your
- 6 questions and your statements and your answers so that
- 7 there isn't any confusion along the way.
- 8 All right. Does anyone have any questions or
- 9 anything else that you would like to raise before we begin
- 10 the presentations? Okay. All right. If everyone is
- 11 ready -- this is Judge Brown. If everyone is ready, then
- we can begin with Appellant's opening statements. And
- when Appellants' have completed their opening statement,
- then I will swear in the first witness.
- 15 Appellants, you may proceed.
- MR. LEMON: Thank you, Your Honor.

17

18 OPENING STATEMENT

- MR. LEMON: May it please the Panel, thank you
- for being with us today. My name is Samuel Lemon, and I'm
- 21 an attorney with Brotman Law, and I'm accompanied by our
- 22 attorney Sam Brotman as well. I represent taxpayers
- 23 Camino Foods, Inc., and Lawrence Foods, Inc. We
- 24 appreciate the time and consideration the panel has set
- aside for considering our appeal.

- 1 This is a tale of two audits. The most recent
- 2 examination covers the period from 2016 through 2018. The
- 3 audit under consideration by the panel today covers 2010
- 4 through 2013. In the second audit of this business, the
- 5 auditor found no variation between taxable and reported
- 6 measure. In the first audit, which is under consideration
- 7 today, the auditor's conclusion was that there were
- 8 millions of dollars in unreported taxable measure, all in
- 9 cash.
- In the second most recent audit, there was plenty
- of time to review direct evidence and compare that
- 12 evidence to audit samples. The auditor chose to perform
- 13 site tests to confirm daily sales. The auditor was
- 14 contemporaneously provided with additional sales data over
- 15 the course of 45 summer days. They were invited to verify
- 16 that data via secret purchases. They were given cash
- 17 reconciliations that accounted for daily cash receipts.
- 18 The reports given matched cash to both bank deposits and
- 19 purchase receipts.
- The auditor was not pressed for time, and she
- 21 continued to receive information until she was satisfied
- that she had a complete record. In the first audit, which
- is at issue in this hearing, there was plenty of direct
- evidence, but it was not reviewed in a meaningful way.
- 25 That evidence was discarded, and the credit card to cash

- 1 method was instead used to verify sales. Two days of site
- 2 test data was used instead of 45, and those two days were
- 3 sampled during the winter, a period of time where vendors
- 4 of hot soup have higher traffic. The proprietor was
- 5 plagued with merchant processor interruptions. And the
- 6 auditor, once she had the minimum data required to support
- 7 an assessment, completed her report in time to go on
- 8 maternity leave.
- 9 The second audit produced audited daily sales of
- 10 \$3,143 for Camino Foods. The first audit produced audited
- 11 daily sales of \$2,349. I'm sorry, the second audit. I
- 12 apologize. The first audit produced audited daily sales
- of \$3,143. The second audit produced audited daily sales
- of \$2,349. All for Camino Foods. The second audit found
- average daily foot traffic of 153 persons per day by
- 16 observing the number of people who buy hot soup in the
- 17 late summer. The first audit found average daily foot
- traffic of about 230 people by observing the number of
- 19 people who buy hot soup in the winter.
- 20 The first audit produced additional taxable
- 21 measure of \$1,661,743 and \$799,429 for Camino Foods and
- 22 Lawrence Foods respectively; all presumably in cash. The
- 23 first audit was closed -- the first audit was closed with
- these recommended changes, but the second audit was closed
- 25 with no change. This, for a small restaurant whose

- 1 primary source of revenue has not changed in any
- 2 significant way for the last 10 years.
- 3 To paraphrase the iconic Charles Dickens, it was
- 4 the best of audits. It was the worse of audits. It was,
- 5 at least in our instance, not the spring but the summer of
- 6 hope, and it was quite literally the winter of our
- 7 despair.
- 8 You'll be hearing from the company vice
- 9 president, The Ngo. Mr. Ngo is the kind of model
- 10 immigrant that exemplifies the American spirit; hard
- 11 working and exuberant. But he struggles with the English
- language and so must testify by written declaration.
- 13 Mr. Ngo managed the operations for the stores that were
- 14 being audited, Lawrence and Camino. He was at the center
- of compiling the information for their CPA, Ms. Chiang and
- has direct knowledge of business operations.
- 17 Furthermore, Mr. Ngo will speak to several
- important key issues. First, in addition to compiling the
- data during the audit period, he also compiled the data
- for today's review, which supplements the credit card
- 21 ratio derived from the Department's two-day site test. He
- 22 will also explain the difficulties the company had with
- 23 the merchant processer during the fall of 2013. Finally,
- 24 he will discuss the uses of cash by the company and how we
- 25 reconciled that cash during the second audit.

- 1 You will also be hearing from Ann Chiang.
- 2 Ms. Chiang is a CPA and was the taxpayer's representative
- 3 during the audit at issue. Ms. Chiang will give you a
- 4 summary of what happened during that audit, including the
- 5 preparations of direct evidence she accumulated to present
- 6 to the auditor. She will explain how the tax returns were
- 7 prepared and how to trace the tax returns from the monthly
- 8 statements back to the Z-tapes and guest checks.
- 9 Furthermore, she will give insight as to the pace of the
- 10 audit. And finally, she will talk about the significance
- of the cash-back policy and how to adjust the math the
- 12 Department is using to calculate gross sales.
- I will summarize our analysis. The panel may
- have noticed that we've uploaded a significant amount of
- data. Rest assured, I will provide a summary of the key
- 16 items that complete our case. Most of the data is
- 17 uploaded and is merely presented as proof that we have the
- substantiation for the lead sheets that we will be
- 19 discussing. I will be spending my time addressing the
- 20 summaries and also the Department's analysis. But anyone
- 21 with the inclination and the time to spare can go into the
- record, recompile the background data, and prove the lead
- sheets we've presented are accurate.
- With the panel's permission, I will now proceed
- 25 with the direct examination of the company's vice

- 1 president, The Ngo.
- THE COURT: This is Judge Brown. Thank you,
- 3 Mr. Lemon. I just need to swear in the witness. One
- 4 second.
- 5 Mr. Ngo, can you hear me?
- 6 MR. NGO: Yes, Your Honor.
- 7 THE COURT: Thank you. If you could please raise
- 8 your right hand, and I will ask --
- 9 MR. NGO: Yes.
- 10 THE COURT: Thank you. I will administer the
- 11 oath.
- 12 THE NGO,
- produced as a witness, and having been first duly sworn by
- 14 the Administrative Law Judge, was examined and testified
- 15 as follows:
- 16
- 17 THE COURT: Thank you.
- This is Judge Brown. Mr. Lemon or Mr. Brotman,
- 19 you may proceed with the witness' testimony.
- 20 MR. LEMON: Yes. As we spoke to -- the witness
- 21 will testify by declaration.
- THE COURT: Well, this is Judge Brown. This
- isn't a signed declaration. Well, it is signed, but it's
- 24 not signed under perjury. My understanding was that the
- 25 witness would be using this as a guide, that the witness

- 1 would speak to his statement. And we could use this to
- 2 help follow, and he can read it as well.
- 3 MR. BROTMAN: He can read it into the record.
- 4 MR. LEMON: Yeah.
- 5 THE COURT: He can read it into the record.
- 6 MR LEMON: And perhaps the best thing, just have
- 7 him read it into the record.
- 8 THE COURT: Okay. Mr. Ngo, you may proceed.

9

10 WITNESS TESTIMONY

- 11 MR. NGO: Good afternoon, Your Honor. My name is
- 12 The Ngo. I'm the vice president of Camino Foods and
- 13 Lawrence Foods, Inc. I immigrated to the United States
- 14 with my family in 1982. I made the best life I could with
- 15 them and decided with them to open our restaurant. We
- sell specialty Vietnamese noodle soup. I work every day,
- 17 all day to please my customers, taking only Sundays off.
- 18 Every day I would take the guest checks, add them
- up, and prepare a daily summary in the form of a Z-tape.
- 20 The Z-tape total was entered into a monthly spreadsheet,
- 21 and every month I would give that monthly spreadsheet to
- 22 Ann Chiang, our CPA. She would use these to prepare the
- 23 tax returns. I also added up the merchant receipts to
- make sure they matched the deposits each month.
- The first page of Exhibit 7 is taken from my

- 1 November 2013 monthly summary. The total sales listed
- 2 each day I found by adding up our guest checks. The
- 3 merchant deposits that are listed come from the daily
- 4 sales receipts each day. As an example, the first image
- 5 from Exhibit 7 is the sales receipts for November 6.
- 6 There are additional images in this exhibit, but
- 7 in the upper left-hand corner of this picture is the
- 8 summary of all these merchant sales. I have provided this
- 9 information in order to show that my merchant sales can be
- 10 confirmed. From this information I am able to show what
- 11 the credit card sales were for this month. I have also
- 12 produced the sales summaries and merchant summaries for
- October and December in Exhibit 8.
- 14 The spreadsheet shows no data for November for
- 15 the first five days. This is because the merchant card
- 16 processing system was broken. The server was broken, and
- 17 so we couldn't take credit cards for nine days, from
- October 28th through November 5th. During the audit
- 19 period we would offer cash back the same way that Costco
- 20 did. We thought that this would bring in more customers.
- 21 And also, it was a way to keep cash low in the store.
- 22 After Ann Chiang reviewed our records, she told us we were
- 23 being charged too much in merchant fees, and that it
- 24 wasn't worth it to provide cash back. So in 2014, we
- 25 stopped taking credit cards, and instead installed an ATM.

- 1 By the time we were examined on November 6th, we were no
- 2 longer offering cash back. We had stopped doing this
- 3 around October 2013.
- 4 We would also pay cash for groceries. Exhibit 3
- 5 includes our cash report for the second audit. Ann had
- 6 requested that we have better internal controls for the
- 7 cash. So we were able to provide this report to the
- 8 auditor, which shows how we were using the cash we had
- 9 collected. You can see from the daily reports that I
- 10 would record the daily amount of cash received, and then
- 11 report the cash used for purchases. Some cash was kept on
- hand, and the rest was deposited. The auditor matched the
- deposited cash to the report.
- 14 I also included receipts for the auditor to
- examine so she could see what we were buying. We also
- used cash to buy groceries during the audit period, but we
- 17 didn't have the same reports to offer the auditor. I
- think if we could have given her a report of the cash, she
- 19 would have better understood how we use cash in our
- 20 business.
- In 2014, we stopped take credit cards because we
- 22 had installed an ATM. During the second audit, the
- auditor noted merchant deposits on her report, and we
- 24 explained to her that they were not credit card receipts
- 25 but that comes from the ATM. These ATMs are inside our

- 1 restaurant. We receive credit from the ATM operator for
- depositing cash into the ATM, and that is what those
- deposits are. ATM Link, Inc., is the company that manages
- 4 the ATM for us, and they deposit credit into our bank
- 5 account for the money we put into the ATM. Since we
- 6 always deposit \$20 bills, the deposits are always
- 7 divisible by 20. In this way, we increase our profit
- 8 because we didn't have to pay merchant fees anymore.
- 9 The weather was particularly cold in late 2013.
- 10 We are a restaurant chain that sells hot soup. So we had
- 11 more customers in November than we had in the summer.
- 12 This is normal for our business. The way that we get
- 13 customers hasn't changed.
- 14 We have done a better job with recordkeeping for
- 15 the cash, but the basic business model has always been the
- same. The only change is replacing the credit cards with
- 17 the ATM, which was much cheaper in merchant fees. I was
- 18 very faithful in keeping track of daily sales. I do not
- 19 claim to have created perfect records, but I know I did
- 20 not underreport by millions of dollars. It is
- 21 unreasonable to claim that I hid millions of dollars of
- 22 cash, or that I misplaced it somehow. I always do my best
- 23 to report and pay the correct amount of tax.
- I struggle with the English language, but I will
- do my best to answer your questions. Thank you for your

- 1 consideration.
- THE COURT: Thank you, Mr. Ngo.
- 3 This is Judge Brown, and I will now ask if CDTFA
- 4 has any questions for the witness.
- 5 MR. SHARMA: This is Ravinder Sharma. We have no
- 6 questions for the witness.
- 7 THE COURT: This is Judge Brown. Thank you,
- 8 Mr. Sharma.
- 9 And I will now ask my co-panelists if they have
- 10 any questions. Judge Aldrich, do you have any questions
- 11 for this witness?
- 12 JUDGE ALDRICH: Hi, this is Judge Aldrich. Yes,
- 13 I have a couple of questions for this witness.
- 14 Mr. Ngo, just as a point of clarification, you
- talked about obtaining ATM machines in 2014. Was that for
- 16 both of the businesses, so Camino and Lawrence, that made
- that policy change?
- 18 MR. NGO: Yes, Your Honor.
- JUDGE ALDRICH: And with respect to cash back on
- 20 credit card transactions, my understanding is that started
- 21 prior to the audit period at issue? Or during? Or when
- 22 did that happen?
- 23 MR. NGO: I'm sorry. My -- my English is --
- yeah. Could you repeat the question?
- MR. ALDRICH: Yeah, not a problem. So when did

- 1 Camino and when did Lawrence begin offering cash back
- 2 transactions on credit card?
- 3 MR. NGO: Oh, we offer long time ago, before the
- 4 audit period.
- JUDGE ALDRICH: Okay. Thank you. And you
- 6 indicated that your business was more busy during the
- 7 winter months when it was cold; is that correct?
- 8 MR. NGO: Yes, Your Honor.
- JUDGE ALDRICH: So would there be a corresponding
- increase to your cost? So did you have to buy more
- 11 groceries to make more sales during the winter?
- MR. NGO: Yes. Normally -- normally, if -- yeah.
- 13 If the sales come up, we have to buy more. Yeah. We have
- to buy more -- more stuff for food cost.
- JUDGE ALDRICH: Okay. And then also, I was
- 16 wondering. Do you have a particularly busy time of day?
- 17 Is it evening busy? Lunch busy? When would be your
- 18 busiest point of the day?
- 19 MR. NGO: Oh, the busiest time of the day is
- 20 lunch time.
- JUDGE ALDRICH: Lunch time. And is that true for
- 22 both locations --
- MR. NGO: Yes, Your Honor.
- JUDGE ALDRICH: -- Camino and Lawrence? Okay.
- 25 And then as far --

- 1 MR. NGO: Yes.
- JUDGE ALDRICH: -- as a busy time of the week,
- 3 would you be busier on weekends or during the week?
- 4 MR. NGO: Oh, it depends on location.
- 5 JUDGE ALDRICH: Okay.
- 6 MR. NGO: Lawrence -- Lawrence is only -- only
- 7 weekdays. But Camino -- Camino it's, yeah. Somehow
- 8 weekends are a little bit busier --
- 9 JUDGE ALDRICH: Okay.
- 10 MR. NGO: -- because they are different
- 11 locations. Yeah.
- 12 JUDGE ALDRICH: And my next question, I don't
- 13 know if it's best to address it to you, or if Ms. Chiang
- 14 wants to respond to it. But I was curious about the
- 15 point-of-sale system. So in the exhibits there's
- something called total reports. And if Counsel wants a
- 17 reference, it's in CDTFA's exhibit packet, and that's
- page 274 in the PDF or Bates stamp 99. So there's a
- 19 series of total reports. And there's a column that says,
- 20 "Unadjusted Tips." So at some point in the hearing, I'd
- 21 like an answer as to what that means. What is that
- 22 logging there?
- Mr. Ngo, you don't have to answer unless you feel
- comfortable and/or know the answer, but just throwing that
- out there. And I am done with my questions.

- 1 MR. NGO: Yeah --
- THE COURT: This is Judge Brown. Go ahead
- 3 Mr. Ngo. Please, go ahead with what you're saying.
- 4 MR. NGO: Actually, I don't know.
- 5 JUDGE ALDRICH: Okay. Thank you.
- 6 MR. NGO: The question. Yeah.
- 7 THE COURT: Okay. This is Judge Brown. Thank
- 8 you.
- And now I will ask Judge Ewing, do you have any
- 10 questions for this witness?
- JUDGE EWING: I do not, Judge Brown. Thank you.
- 12 THE COURT: Okay. This is Judge Brown. Mr. Ngo,
- 13 let me ask one or two questions.
- MR. NGO: Yeah. Sure, Your Honor.
- 15 THE COURT: Thank you.
- MR. NGO: Yes, Your Honor.
- 17 THE COURT: My question is, is there any -- if
- 18 you know. Is there anywhere on the documents that shows
- 19 evidence that you gave cash back, like, on credit card
- 20 slips? Was there any kind of notation anywhere that
- 21 either restaurant was giving cash back to customers?
- 22 MR. NGO: All I do know is that we -- we offer
- cash back.
- 24 THE COURT: But -- this Judge Brown.
- MR. LEMON: Judge Brown?

- 1 THE COURT: Yes.
- 2 MR. LEMON: This is Samuel Lemon for Respondent.
- 3 Ann Chiang is a much better witness to discuss answers to
- 4 that question.
- 5 THE COURT: This is Judge Brown. Okay. Thank
- 6 you. I will save the question for the next witness then.
- 7 And then, Mr. Ngo --
- 8 MR. NGO: Yeah. Thank you, Your Honor.
- 9 THE COURT: Thank you, Mr. Ngo. This is
- 10 Judge Brown. I just want to confirm. So you indicated
- 11 that after the end of the audit period that we're talking
- 12 about here, sometime in 2014, you stopped taking credit
- cards all together at both businesses, both Camino and
- 14 Lawrence; is that correct?
- MR. NGO: Yes, Your Honor. We both installed ATM
- 16 machine.
- 17 THE COURT: All right. This is Judge Brown.
- 18 Thank you.
- I don't have any further questions for this
- 20 witness. So since we are now done with Mr. Ngo's
- 21 testimony, I believe we are ready to move onto
- 22 Ms. Chiang's testimony. Appellants, unless you have
- 23 anything further, I will go ahead and swear in Ms. Chiang
- 24 as a witness.
- 25 MR. LEMON: Yes, Your Honor. Please swear in

1 Ms. Chiang. 2 THE COURT: Okay. Ms. Chiang can you hear me? 3 MS. CHIANG: Yes, Your Honor. THE COURT: Can you please raise your right hand, 4 and I will administrator the oath. 5 6 7 ANN CHIANG, 8 produced as a witness, and having been first duly sworn by 9 the Administrative Law Judge, was examined and testified 10 as follows: 11 12 THE COURT: Thank you. 13 Appellants, you may begin with this witness' 14 testimony. 15 MR. LEMON: Thank you, Your Honor. 16 17 DIRECT EXAMINATION BY MR. LEMON: 18 19 Good morning, Ann. Q. 20 A Good morning, Sam. 2.1 How are you? 0 22 I am -- I'm fine. Thank you for all your time, Α 23 and thank you for being here today. I'm not sure how to get my video working. I'm not sure if my face is showing 24 25 there or not. This is my first time using Webex. So do

- 1 you see my face or no?
- 2 Q No, we don't.
- 3 A Okay.
- 4 Q But we can hear your lovely voice.
- 5 A I have to get that worked out. This is my first
- 6 time doing Webex. So I have no idea. I'm all dressed up
- 7 in my suit and everything.
- 8 Q We -- we will note for the record that Ms. Chiang
- 9 looks splendid.
- 10 A Thank you.
- 11 Q Okay. So, Ms. Chiang, can you give us a little
- 12 bit about yourself and your qualifications?
- 13 A Yes. I am a CPA since 1993. I started with a
- 14 local firm in Whittier, California. And that firm was
- 15 started by an ex-partner from PWC. I was an auditor for
- 16 three years, but my third year I actually worked directly
- 17 with the partner and conducted business exit interviews.
- And I also worked directly with the upper management.
- 19 Then I went to KPMG to do tax. And then after
- that, I joined a spin-off called Resources Connection.
- 21 They basically took the big four alumnus and put them to
- 22 projects. So we do interim controllerships for companies
- that may be someone's on maternity leave or absent, you
- 24 know, controller positions. So then we come in and
- 25 basically do kind -- those kinds of positions.

- I was at the -- I was assistant group controller
- 2 for Wells Fargo in the Financial District in San Francisco
- 3 prior to going off on my own working in this industry. So
- 4 my background, basically, for all three areas of service
- 5 in the big four CPA firms from audit to tax to consulting.
- 6 Q And can you describe your relationship with
- 7 Camino Foods and Lawrence Food, Inc.?
- 8 A Yes. I began to service them as their CPA since
- 9 19 -- 2012. Sorry.
- 10 Q And so you were present for the first audit at
- 11 issue in this case?
- 12 A Yes, that is correct.
- 13 Q And can you describe your role as -- and your
- interactions regarding that?
- 15 A Yes. I was retained as their representative.
- 16 Our practice at that point in 2012 was strictly tax
- 17 practice. So we do accounting for the businesses and
- 18 clients, individuals. We do the accounting, the payroll,
- and then also file the tax return. So my practice is only
- 20 limited to tax practice. We don't do audits. We don't do
- 21 anything else.
- 22 Q And can you describe for the panel what -- how
- you prepared for the first audit?
- 24 A So the first thing is that we brought the client
- in to have the meeting, and I try to understand their A to

- Z procedures from how they start with the guest checks, go
- 2 into the kitchen, prepare the menu. So, basically, we
- 3 have dialogue of how the operation works, and then they
- 4 provide the documents to step through as far as this is
- 5 what the guest checks look like. This is what the cash
- 6 receipt, and this is the -- how we prepare the Z-tape.
- 7 And then the Z-tape goes to the summary on the monthly
- 8 sales. And then that's -- the monthly sales report is
- 9 what I use to prepare the tax returns.
- 10 Q Okay. So can we get some clarification on that
- 11 process, just step by step starting with guest checks and
- going all the way to the task return. What steps are
- 13 involved?
- 14 A So the first thing is the customer walked in.
- 15 The waiter would take the order. Then he wrote down on
- 16 the guest checks, and the guest check get placed in the
- 17 kitchen. Staff -- kitchen staff would prepare food. When
- 18 they brought out the food, the guest checks get brought
- 19 back with the food at the customer table. When the
- 20 customer is done, then they will bring the guest checks to
- 21 the cash register. And cash register, and the cash
- 22 register has two -- two screens; one side for the cash
- 23 register and the other side for the customer.
- So as they punch in the item on the cash guests,
- 25 the customer can verify the price on the cash register.

- 1 And at that point they would pay either with cash, or they
- 2 would pay with credit card in the audit period.
- 3 O And --
- 4 A And -- and that quest check, as The -- Mr. Ngo
- 5 mentioned earlier, he summarized those at the end of the
- 6 day with the Z-tape, and the Z-tape total get inputted
- 7 into the monthly sales number. And that get -- that is
- 8 sent to me monthly so I can pay the sales tax for them.
- 9 And that is used to prepare the tax return.
- 10 Q And I want to take you back to when the first
- audit started and your meetings with the auditor at that
- 12 time.
- A So I want to back up to meeting with the client
- 14 first.
- Q Okay.
- 16 A So the audit was -- the letter was sent to the
- 17 client, and the client brought the letter into my office.
- 18 We had our first meeting. So we at that point in time,
- 19 the client mentioned to me -- told me that they paid the
- 20 cash back during the audit period. So at that point, then
- I talked with the client to try to understand how the cash
- 22 back was working or how that was done.
- So I was told in 2010 -- that's when the economy
- 24 was bad, and they decided to increase sale they -- the
- 25 company -- the shareholders decided to implement credit

- 1 card to increase sales. And their minimum requirement for
- 2 credit card charge was \$10. But I believe they missed a
- 3 step as far as the idea of getting the \$10 charged is,
- 4 like, if it's less than \$10, they don't take credit card.
- 5 So -- but by -- so with the policy of the \$10 or
- 6 more, the customer actually was charging but then they
- 7 want cash back for their total. So this is why it is
- 8 causing this cash back situation. But if we were
- 9 involved, we would say no. If it's more than \$10, you
- 10 take the credit card. If it's less than \$10, then you
- 11 don't take the credit card.
- 12 So then as we went through the -- the process of
- 13 looking at the guest checks to the cash receipts, then we
- 14 identify and -- at this point, try to get involved with
- internal control, and told the client that the credit card
- 16 charge is too much. Then they're giving back the cash to
- 17 the customer, they're also charged on that amount. And so
- when we gave them the analysis of what was costing them,
- 19 then that's when they made the decision to stop giving
- 20 cash back to the customers. And that was before the
- 21 audit -- before the auditor came to our office.
- 22 And by the time the auditor came to our office,
- 23 we -- the first day I told the auditor that during the
- 24 audit period the customers -- the client -- the restaurant
- 25 gave cash back to the customers. But since they brought

- 1 the letter to me and we had our meetings and our analysis
- 2 basically, we convinced them they cannot take -- give cash
- 3 back anymore. So by the time the auditor showed up the
- 4 cash back already ceased.
- 5 Q So just to clarify, the cash-back policy was
- 6 active during the audit period but not active during the
- 7 sample?
- 8 A That is correct.
- 9 Q I'd like to answer Judge Brown's question
- 10 regarding the cash back. And so I'd like to direct your
- 11 attention to the Department's exhibit, and I'm looking at
- page 137. And this document is labeled "Camino Foods,
- 13 Inc., 25 September."
- 14 A I have that page.
- Okay. Ann, do you recognize this document?
- 16 A Yes, I do.
- 17 Q How do you recognize it?
- 18 A This was prepared for the auditors. We
- instructed the client to prepare five days of the receipts
- 20 with the -- from the guest checks, to the receipts, to the
- 21 summary. So these pages represent the five days that the
- 22 client prepared from September -- September 23rd through
- 23 September 26th, and those are the pages that you mentioned
- 24 now.
- 25 O And --

- A And that's reference page-- from -- sorry --
- 2 Q It's part of Exhibit 1. I think it starts --
- 3 A Right.
- 4 Q -- right around 130. I'd have to look.
- 5 A Page 131 through page -- at the bottom of the --
- of the right-hand corner it says 131.
- 7 Q To I think it's 138?
- 8 A 138.
- 9 Or it's further than that?
- 10 A Yeah, further than that. It's 130 --
- 11 Q No. Actually, goes past 1 -- into the 40s.
- 12 A Right. So it's --
- 13 0 147.
- 14 A 147.
- 15 Q It goes to 147.
- 16 A Yes. 147.
- 17 Q But the -- the information that we're discussing
- is, I believe, on 137.
- 19 A Yes.
- 20 Q An what was the purpose for submitting these
- 21 documents to the Department?
- 22 A We were trying to explain to the auditor and
- 23 giving them the chance to see the -- how the summaries
- were proved, and that the evidence would prove that they
- were actually giving cash back to the customers. And by

- 1 providing the auditor with -- to provide the Department
- 2 with these data and the documents of the quest checks, to
- 3 the cash receipts, to the summary, then the auditor -- the
- 4 Department would be able to trace back to the individual
- 5 receipts, to the sales, to validate the cash back that the
- 6 client mentioned. And this is our proof to them that
- 7 these five days clearly show that the cash back was given
- 8 to the customers.
- 9 THE COURT: I'm sorry. This is Judge Brown. I
- 10 need to interrupt for just a minute. I'm not sure if we
- 11 lost Mr. Parker, or if he is still on the line.
- MR. PARKER: Judge Brown, this is --
- 13 THE COURT: Mr. Parker?
- 14 MR. PARKER: Yeah. This is Jason Parker. I
- 15 called in. I was having computer issues again. So I
- 16 figured I'd do it over the phone.
- 17 THE COURT: Okay. So you're back on the line,
- and so we can proceed. And I'm sorry for the
- 19 interruption. Oh, could I ask. Did you -- Mr. Parker,
- 20 did you miss anything? Do you need us to back up?
- 21 MR. PARKER: I did not. I heard everything. I'm
- 22 good. Thank you.
- 23 THE COURT: Thank you very much. This is
- 24 Judge Brown, and I apologize for the interpretation.
- 25 And Mr. Lemon and Ms. Chiang, you can proceed.

- 1 MR. LEMON: Thank you, Your Honor.
- 2 BY MR. LEMON:
- 3 Q So, Ms. Chiang, you mentioned that -- that you
- 4 were using these documents to show the Department the
- 5 cash-back policy?
- 6 A Yes.
- 7 Q Can you explain how these documents show that
- 8 policy?
- 9 A Yes. So if you were looking at page 137 from the
- 10 exhibits, line-item number 81. So on the exhibit it shows
- 11 September 25th, Camino Foods, Inc., and it showed the
- 12 transactions and the credit cards, the cash advance, and
- 13 the tips. So if you look at line-item number -- on
- 14 page 137, on line-item 81, there's an amount. The credit
- card row show \$24.03. Under cash advance it shows \$15.
- 16 Tips, it shows \$3. And the sales without the tax is
- 17 \$8.30. Now, I want to direct you to the exhibit page 148.
- 18 It shows the guest check, and it shows the item -- the
- 19 total charge on the receipt.
- 20 Q And for clarification I just -- that guest check
- 21 is that line 81 transaction; is that right?
- 22 A That is correct. Yes. So this is page 149. The
- 23 Department -- at the bottom of the page, it show
- 24 Department page 148. So on there you will see an item
- 25 called Seafood 22, and there's a -- it's called

- 1 S-O-N-S-D-L. So the top is the food, and the bottom is
- the drink. And if I would go to the menu on page 58 of
- 3 the exhibit, that is the menu. And if you go to line item
- 4 22, it show seafood noodles, and the item show \$6.35. On
- 5 the second --
- 6 O So --
- 7 A Yeah. So the second item is the S-D -- what's
- 8 this item?
- 9 Q I think it says S-D-L or S-D-O or something like
- 10 that?
- 11 A Yeah. What did I --
- 12 Q Or S-D-N?
- A S-D-L. It's actually supposed to be S-D-N. And
- 14 says Item Number 84 on the menu, and that's for \$1.95.
- 15 And if you add the \$1.95 to the --
- 16 Q Oh, Ann, sorry. Let's clarify for the panel --
- 17 A Yes.
- 18 Q -- that we're referring to -- the drinks are on
- 19 page Number 60.
- 20 A Yes.
- 21 Q And that item number for the drink is Item Number
- 22 84. It's a cold soybean milk.
- 23 A That is correct.
- 24 Q Okay.
- 25 A So if you follow the item -- I mean, the list on

- 1 this item, then we would have --
- 2 Q Yeah. It makes it a little difficult because
- 3 we're dancing around the exhibit, but --
- 4 A Yes, I know.
- 5 Q Yeah. The --
- 6 A So if you go back to that line item 81, add those
- 7 two items up. You would have -- this is the life of an
- 8 auditor, you know. We have a lot of documents in front of
- 9 us to try to kind of compile everything.
- 10 Q Right. So harkening back to page 137 of the
- 11 Department's exhibits --
- 12 A Yes.
- 14 A Yes.
- 15 Q -- we have -- can you explain the significance of
- 16 column -- it looks like E?
- 17 A Yeah. So column E is basically the sales items.
- 18 It's those two items. It's the seafood and the drink
- added up to \$8.30. So that's the total sales on that
- 20 ticket.
- 21 Q And then the credit card net Column D, what is
- 22 that?
- 23 A Column D is the -- the tax included in that
- amount. So \$8.30 plus the tax is equal to the \$9.03.
- O And Column C?

- 1 A Column C is the tips that was given to that sale.
- 2 Q And then Column B, explain how we know what that
- 3 number is?
- 4 A So when I'm -- when you go back to guests check,
- 5 if you add the two items of the Seafood 22 and SDN, it's
- 6 giving us the \$8.30. And on the receipt -- on the receipt
- 7 that you see on there, it shows \$27.03 is the total charge
- 8 on the credit card.
- 9 Q And, you know, I would just note that coincides
- 10 insides with Column F --
- 11 A Yes.
- 12 Q On the -- right.
- 13 A Yes.
- 14 O Yeah.
- 15 A Yes. So for the \$8.30 is the total sales on the
- 16 total items which is the seafood and the soy milk. So
- 17 that gives us the \$8.30. Adding the tax will give us the
- 18 \$9.03. And the tip is \$3, and the cash back is the \$15
- 19 that was given to the customer. So the total charge to
- the credit card was \$27.03. And if you see the receipt on
- 21 that page, page 149 on the PDF or the bottom of the page
- show 148, that is exactly what it shows. You see the tips
- on there for \$3, and you see the total charge is \$27.03.
- Q Thank you.
- MR. LEMON: And, Judge Brown, I may want to pause

- 1 for a moment to ask if the panel has any questions just on
- this discussion of the -- of Ann's spreadsheet.
- 3 THE COURT: This is Judge Brown. We can hold our
- 4 questions until the end in the interest of time. You can
- 5 proceed.
- 6 MR. LEMON: Okay.
- 7 THE COURT: Thank you.
- 8 MR. LEMON: Thank you, Your Honor.
- 9 BY MR. LEMON:
- 10 Q Ann, so tell me about your verification of these
- 11 reports?
- 12 A I had the client walk me through how the guest
- 13 checks and how that relates to the receipts for the few of
- 14 them when he brought them to my office. And we went
- through and tried to identify the items on the guest
- 16 checks to the menu. And he actually provided the
- 17 Department the coding of the menu where the item show the
- description of the item, the item number, and then the
- 19 abbreviation that was used on the guest checks. And those
- were provided to the Department so then they can verify
- 21 the five days that were given to them from the 23 to 27
- 22 dates.
- 23 Q And how many of these transactions on your
- 24 spreadsheet did you verify?
- 25 A I went through at least 70 percent of them with

- 1 the one that -- especially, with the one with the guest
- 2 checks with the cash back.
- 3 Q And then --
- 4 A So I spot-checked them and went through and they,
- 5 basically, tied to the guest checks, to the receipts, and
- to the number that was on the summary that's shown here.
- 7 Q And, ultimately, what did you find?
- 8 A I find the numbers were valid. That the guest
- 9 checks -- I mean the -- if you -- the way I kind of
- 10 opposed to this is that if I were to go buy anything, and
- I'm verifying the total on my receipt to the items I'm
- buying, from the customer perspective, I walked up with
- this guest check, and I show them that I bought a seafood
- 14 and I bought a soy milk, they punch in the machine. And I
- show, and I can verify that the item exactly what I think
- 16 they charge me, the \$6 --
- 17 O You're referring to the line-item 81 on the --
- 18 A Yes, I'm referring to line-item 82. So if I'm
- 19 looking at this receipt, I bought the seafood for -- the
- seafood and I bought the soy milk. So when they brought
- 21 me up the item and then the total, I was basically charged
- 22 \$8.30 before tax. And then with the tax the \$6.03 -- I
- 23 mean, \$9.03, and I gave them the \$3 tip, I want my \$15
- cash back. And that gave me the total of \$27.03. That's
- 25 what they charged me. So --

- 1 Q And we can verify that charge on the merchant
- 2 receipt next to the guest check?
- 3 A That is correct. And you see exactly \$27.03. If
- 4 I was a customer at that point and if they charge me
- 5 \$27.03 without giving me \$15 back, I would be screaming,
- 6 right?
- 7 Q Right.
- 8 A Why would they be charging me \$27.03 when my
- 9 total purchase is only \$8.03. You see clearly on the
- 10 quest check.
- 11 Q Thank you. Ann, I want to direct your attention
- 12 to the ultimate conclusion from these documents. What
- 13 percentage would you -- did you determine was cash back on
- 14 the merchant receipts?
- 15 A It's between 20 to 25 percent.
- 16 Q In other words, 20 to 25 percent of the merchant
- 17 purchases were actually cash back?
- 18 A That is correct. And you can see that on page 63
- 19 for the September -- I'm sorry. It will go back to that
- 20 138. So on September 25th, if you go down to the bottom
- of that page, which is Exhibit 1, page 13 of 21, and the
- bottom of the page is 139, it shows 24.27 percent with the
- cash back.
- 24 Q And you're comfortable having spot tested most of
- 25 these transactions, that is a correct percentage?

- 1 A That is correct. As an auditor, when I was an
- auditor, we couldn't possibly do 100 percent of everything
- 3 when we audit. So we do spot checks to verify the
- 4 documents to make sure that the number is valid. And so
- 5 that's the same procedure I was using here. I kind of put
- 6 my hat on as an auditor and see the evidence and see how I
- 7 can trace it to the individual cash to the guest checks to
- 8 the receipts and to the summary, and I was convinced that
- 9 cash was given back at that point.
- 10 Because if I was looking at the guest check and
- 11 the total on the credit card charge, there's no way that
- is possible. Because as a customer I wouldn't be allowing
- them to charge me \$27.03 when my purchase is only \$8.30.
- 14 Q Thank you. And Ann, I want to direct your
- 15 attention to the Department's exhibit on page 50 -- I
- 16 believe it's -- hold on -- to page --
- 17 A 47?
- 18 Q 47, yeah. 46, 47. Because we need --
- 19 A Right. So.
- 21 auditor's data?
- 22 A Right. So if you look at page 47, or at the
- bottom of the page it shows 46 from the Department's
- 24 exhibits, they imply, or they asserted that the client
- 25 overstated or understated their cash and then their sales.

- 1 And based on the analysis, you have to take at least
- 2 25 percent off from there because it's just not possible.
- 3 Because they disallowed the cash advance even though we
- 4 repeatedly showed them.
- 5 And even on these five days, we showed them the
- 6 documents. We showed them the guest checks. We showed
- 7 them the receipts. We walked through the items with them.
- 8 We showed them how to trace these items. The client
- 9 prepared the coding on the guest checks so that they can
- 10 follow and verify the document, and these were provided to
- 11 the Department.
- 12 Q And suffice it to say, the Department did not
- agree with the evidence that you presented?
- 14 A That is correct. They deny that the cash back
- was not given. But we tried to ask them how would they
- 16 come up with the \$27.03 amount if the cash back wasn't
- 17 given, giving this sample that we were looking at.
- 18 Q Okay. So in your professional opinion, based on
- 19 this page 47 -- I'm sorry -- 46 of the Department's notes,
- 20 what is the correct merchant sales in Column D, based off
- of the deposits?
- 22 A Column D, you're talking about the total deposits
- and payouts.
- 24 O Yes.
- 25 A So we have to take at least 25 percent off from

- 1 that total because it's just grossly overstated.
- 2 Q And it's grossly overstated because of the
- 3 cash -- the cash-back policy?
- A Right, because they based their two days of
- 5 examination. And then they extrapolated October 10th
- 6 through September 13th for the total that they came up
- 7 with. And that data is just not enough to extrapolate.
- 8 When you start with a wrong base you end up going to be
- 9 with -- with the wrong total.
- 10 Q There was a question regarding the Z-tapes?
- 11 A Yes.
- 12 Q I believe another judge on the panel asked that
- 13 question. Do you know the answer to that question?
- 14 A I'm sorry. What was the question about the
- 15 Z-tape?
- MR. LEMON: It might be good Judge Brown, if we
- 17 can have that question repeated because I think Ann would
- 18 probably know and then get the citation to that page
- 19 number.
- 20 THE COURT: This is Judge Brown. I believe it
- 21 was a question by Judge Aldrich.
- MS. CHIANG: Yes.
- 23 THE COURT: Judge Aldrich --
- JUDGE ALDRICH: Hi, this is Judge Aldrich. So on
- 25 page 274 of the PDF or Bates stamp 99 --

- 1 MS. CHIANG: I'm sorry. What page, Judge? I
- 2 couldn't hear you.
- 3 JUDGE ALDRICH: It's Bates stamp 99 or 274 in the
- 4 PDF.
- 5 MS. CHIANG: Okay. Let me get to that page. I'm
- 6 sorry. I don't see 274. That's the -- were you looking
- 7 at -- I see 98.
- 8 JUDGE ALDRICH: So --
- 9 MS. CHIANG: 99? Are we looking at 99?
- 10 JUDGE ALDRICH: Are you talking about the Bates
- 11 stamp 99 or the PDF page?
- MS. CHIANG: The PDF page I went to 274 --
- 13 JUDGE ALDRICH: Yeah.
- 14 MS. CHIANG: -- and I see the Bates stamp at the
- 15 bottom. It looks like 99. Is that -- are we talking
- 16 about that page?
- JUDGE ALDRICH: Yes. Exactly.
- MS. CHIANG: Okay. And --
- 19 JUDGE ALDRICH: And there's a series of totals
- 20 reports.
- MS. CHIANG: Okay.
- JUDGE ALDRICH: And then just below totals report
- there's an unadjusted tips. What is the unadjusted tips
- 24 mean?
- 25 MS. CHIANG: Let me go back here. I'm trying to

- 1 read, and I'm trying to focus my page here. So this is
- 2 what was explained to me by the client. At the end of the
- 3 day what happens is when the machine is running to the
- 4 sale or taking the credit cards all day long, it just has
- 5 the total. Then, basically, at the end of the day Mr. Ngo
- 6 has to go to his guest checks from the receipt and then
- 7 input the tips from the receipts onto the program into the
- 8 cash register to -- to have the tips number separated out
- 9 from the Z-tape. Does that answer your question?
- 10 So during the day, like say the total was \$25,
- 11 they punch in 25, but the tip is not registered at that
- 12 point. So at the end of the day he has to manually, as
- 13 Mr. Ngo mentioned, at the end of the day, every day he has
- 14 to take the individual receipts to input the tips from the
- 15 receipt that was signed by the customers.
- 16 JUDGE ALDRICH: That answers my question. Thank
- 17 you.
- MS. CHIANG: Okay.
- 19 THE COURT: This is Judge Brown. Mr. Lemon, you
- 20 can continue with your questioning of the witness.
- 21 MR. LEMON: Thank you. Thank you, Your Honor.
- 22 BY MR. LEMON:
- 23 Q Ann I wanted -- so how is this information
- received by the Department, and how did it affect their
- decision going forward?

- 1 A I believe with the auditor, when she was there,
- 2 her -- her decision not to deal with the receipts because
- 3 it was too many -- and it is odd to me that when we have,
- 4 you know, most of our clients have our records, but
- 5 there's some clients that don't have records. But when we
- 6 presented her with the evidence and the auditor basically
- 7 didn't -- ignored the -- the receipts because she was
- 8 short on time. And the same thing with the Department
- 9 when we presented these.
- 10 We even offered to walk with them and sit with
- 11 them and go through individual receipts and go through
- 12 every single receipt with them so that they can understand
- how these things work. They didn't have to do any work.
- 14 We would just do all the work with them as they pull out
- 15 whatever -- which one that they wanted to see. The
- 16 Department refused to accept that these items are valid
- because they would not sit down with us even though we
- 18 offered.
- 19 We also offered to the auditor the same situation
- where we say, okay, here is the guest checks. Here is the
- 21 receipt, and here is how you trace these numbers. And
- 22 with the second auditor -- I mean, with the second audit
- 23 we did that, and the auditor was very receptive. And
- 24 they, basically, walked with us and sit with us because
- 25 they had the time -- or she has the time to go through

- 1 this.
- 2 Where the difference is with the first auditor,
- 3 is that she didn't have the time to do it because she was
- 4 on maternity leave. Originally, she was assigned to one
- 5 restaurant, which is Camino. And for some reason, they --
- 6 and Lawrence and Serra was added on, and she was given the
- 7 additional two restaurants even though her time was still
- 8 limited due to her maternity leave.
- 9 So she was just short on time, and she just does
- 10 not have the time to go through them -- or did not have
- 11 the time to go through them. And the Department, for some
- reason, is not using the documents even though we provide
- 13 it to them.
- MR. LEMON: Thank you, Ann.
- I differ to the panel for questions from the
- 16 Department and from the panel.
- 17 THE COURT: This is Judge Brown. Thank you very
- 18 much. Now, I will ask CDTFA, do you have any questions
- 19 for this witness?
- 20 MR. SHARMA: This is Ravinder Sharma. We have no
- 21 questions.
- THE COURT: Thank you very much.
- 23 And now I will ask my co-panelists. Judge Ewing,
- 24 do you have any questions for this witness?
- 25 JUDGE EWING: I do not have any questions,

- 1 Judge Brown.
- 2 THE COURT: Thank you.
- 3 Judge Aldrich, do you have any questions for this
- 4 witness.
- 5 JUDGE ALDRICH: No questions at this time.
- 6 Thanks.
- 7 THE COURT: Ms. Chiang, I may have a few
- 8 questions for you. What you just said a minute ago about
- 9 how the second audit the auditor was receptive and went
- 10 through the receipts. My question is, wasn't that a very
- 11 different audit, given that during the second audit period
- 12 there was no cash back involved and there were no credit
- 13 card transactions?
- 14 MS. CHIANG: We still have to prove the evidence
- 15 to the auditor that these records were valid. So she has
- 16 to substantiate the testing on the documents so that she
- can verify the information on the summary is actually
- 18 traced back to the individual receipts. I think the
- 19 purpose was not necessarily to try to test the cash back
- 20 because that was not the issue. But we just try to show
- 21 her how the operation works, and how the guest checks went
- 22 from the customer -- I mean, from the waiter to the
- 23 kitchen out back to the customer, and the customer to pay
- 24 at the register.
- 25 And all along, the cash register has not changed

- 1 from the -- during the first audit and second audit where
- 2 the screen was still showing on one side to the cashier
- 3 and other side to the customer. So when they walked up
- 4 with their guest check, they knew exactly the items were
- 5 punched in of what they ordered to confirm the pricing on
- 6 the guest check and the total that they would pay.
- 7 MR. LEMON: And, Judge Brown, if I can add a
- 8 small bit of clarity to the second audit as well?
- 9 THE COURT: Go ahead.
- 10 MR. LEMON: We did provide also the cash
- 11 reconciliations that The Ngo testified to in Exhibit 3.
- 12 And in that exhibit, it shows -- if you just look at the
- first few pages, they show a cash reconciliation report,
- 14 the cash that was received for the day, the cash that was
- 15 paid out towards purchases with the underlying receipts,
- 16 and then the cash that was deposited. And the auditor
- 17 accepted that information, verified it, and was able to
- 18 know what cash we were receiving and distributing.
- 19 THE COURT: This is Judge Brown. Mr. Lemon, can
- 20 you repeat which exhibit are you referring to in that?
- MR. LEMON: I believe it's Exhibit 3. We'll have
- 22 to go pull it, but it's -- there are these one-page
- 23 reports. And they are a cash reconciliation that was done
- 24 during the second audit. So it shows at the top -- I'm
- 25 just working from memory -- it shows at the top the cash

- 1 that was received during the day.
- It shows on the left-hand side. I believe it's
- 3 on the left-hand side. It's the payments that were made
- 4 out to various vendors in cash. And then it reconciles on
- 5 the right-hand side the cash that was paid out versus the
- 6 cash that was deposited.
- 7 MS. CHIANG: Judge Brown, may I add?
- 8 THE COURT: Yes. This is Judge Brown. Please go
- 9 ahead, Ms. Chiang.
- 10 MS. CHIANG: Yes. Judge Brown, basically, the
- 11 way it was explained to me by the clients is that the bank
- 12 charged them for the cash deposits. So they, basically,
- use cash to pay their vendors when -- during the day when
- 14 they need to buy certain items and either the store got
- 15 brought -- the store brought them in -- the grocery store
- brought in the items, or they send their employees out.
- 17 They use the cash to pay for those.
- And then they also use the ATM machine to deposit
- 19 the cash. So then they basically recycle the cash, so the
- 20 net is what gets deposited into the bank. It depends on
- 21 when and how often and how much money is at the cash
- 22 register. And the officers are the ones that actually do
- 23 the depositing to the bank -- actual cash to the bank.
- THE COURT: This is Judge Brown. Ms. Chiang, you
- 25 said that the clients told you that the bank charged them

- for cash deposits; is that correct?
- 2 MS. CHIANG: Yes. That is the practice. So if
- 3 they -- the deposit has a certain amount. When it's above
- 4 the amount, the cash get -- they get charged for, you
- 5 know, for a certain percentage on the cash deposits. And
- 6 that's for all restaurants, actually. They're not any
- 7 special. So I think the idea of having the ATM machine
- 8 there was because of -- part of that. And also, they made
- 9 a small commission using the ATM machine. So they earned
- 10 money from the ATM machine for deposit -- for recycling
- 11 the cash into the ATM machine.
- 12 THE COURT: This is Judge Brown. I believe that
- Judge Aldrich may have indicated -- you have another
- 14 question for this witness. You can go ahead.
- JUDGE ALDRICH: Yeah. So regarding the CDTFA
- exhibit, the Audit Schedule page 162. So it's 161,
- 17 actually. If you want to take a second to get there, it's
- 18 regarding Camino. Would you let me know when --
- MS. CHIANG: On the page that shows 161?
- JUDGE ALDRICH: Yes.
- MS. CHIANG: Okay. I'm there.
- JUDGE ALDRICH: All right. So there are
- 23 Schedules A through J and on columns -- sorry -- Columns A
- 24 through J and Column D is FITR purchases or federal income
- 25 tax return purchases. And --

- 1 MS. CHIANG: Okay. Just a second, please. Okay.
- 2 I'm there. So what column are we talking about? Column D
- 3 you said?
- 4 JUDGE ALDRICH: Column D, yes.
- 5 MS. CHIANG: Okay.
- JUDGE ALDRICH: And so we heard testimony that
- 7 the business would increase during the winter months, so
- 8 the third quarter, fourth quarter. And corresponding
- 9 cost, so purchases of groceries and whatnot, would also
- increase. But the FITR purchases in Column D, I don't see
- any significant fluctuation. Is there a reason for that?
- 12 MS. CHIANG: I don't have an answer. The
- purchases, basically, when we do the accounting for the
- 14 business, all the receipts would be provided to us. And
- that's how we account for the total purchases. It's based
- on their cash pay or the checks pay or credit card pays,
- 17 and that is the total cost of the -- the grocery. Sorry.
- But if you look at the same question on
- 19 Column B -- yeah. If you look at Column B, the sales are
- 20 pretty much -- it's pretty close to -- I mean, they don't
- 21 fluctuate that much either. So that might explain why the
- 22 purchases are not changing that much.
- JUDGE ALDRICH: Okay.
- 24 MR. LEMON: This is -- this is Samuel Lemon. I
- 25 think I can provide the explanation, Judge Aldrich.

- 1 JUDGE ALDRICH: Sure. Go for it.
- 2 MR. LEMON: The analysis done -- it looks like
- 3 Ms. Moss -- on this report is an annual analysis. These
- 4 are federal income tax returns, and so they're not going
- 5 to distinguish between quarters.
- 6 JUDGE ALDRICH: So it's possible it's amortized
- 7 over those quarters?
- 8 MR. LEMON: Well, I wouldn't call it
- 9 amortization. I would simply say that these -- this
- analysis is done on an annual basis. So for 2010, they're
- 11 looking at purchases or cost of goods sold versus income.
- 12 I would also offer into evidence the Appellants' exhibit,
- which has the same information from 2016 to 2018. And the
- 14 markups from 2016 to 2018 are the same as they are from
- 2010 to 2012, verifying that the book markups haven't
- 16 changed for the business in a number of years. And I can
- find that reference for the panel in a moment.
- 18 JUDGE ALDRICH: Great.
- 19 MR. LEMON: But the short answer is --
- JUDGE ALDRICH: I have no further questions.
- MR. LEMON: Oh, thank you.
- 22 THE COURT: All right. This is Judge Brown.
- 23 Mr. Lemon, you can provide that exhibit reference when we
- 24 return to you in just a minute.
- Ms. Chiang, I guess I just wanted to go back and

- 1 ask when you were walking us through the schedule -- I
- 2 guess -- hold on -- it was on when you were talking about
- 3 page 137 from September 25th, and you were showing us
- 4 line 81.
- 5 MS. CHIANG: Yes.
- 6 THE COURT: And you were comparing that to a
- 7 guest check on a later page. And I don't remember the
- 8 page number. Oh, page --
- 9 MS. CHIANG: That's page 149, Judge.
- THE COURT: Yes, it's page 149. I guess my
- 11 question is, how do we know that those line up? Like, how
- do we know that the receipt from page 149 refer -- how do
- we know that lines up with line 81 on page 137?
- 14 MS. CHIANG: Yes, Judge. So the -- Mr. Ngo
- basically went through all the receipts received by
- receipts and organized them by the line items as based on
- 17 the transaction number. So the quest checks and the
- 18 receipts were organized by transactions. So you can
- 19 actually went through -- if you have a stack of guest
- 20 checks and cash and the receipts in front of you, you can
- 21 literally go through that item based on the summary to
- trace it back to the individual guest check and the
- 23 receipt.
- MR. LEMON: For clarification, Ann, are you
- 25 referring to the transaction number on the guest check?

- 1 MS. CHIANG: I am referring to the summary. If
- 2 we go back to page 138, on the left column, on the first
- 3 column, it shows transaction number. And that's how we
- 4 can identify the transaction number off that line to the
- 5 guest checks that actually has the same transaction
- 6 number.
- 7 I'm trying to see. These are very blurry. I'm
- 8 trying to see if I can read the transaction number on the
- 9 receipts because these are very, very old. If these -- if
- 10 these were perfect condition, you would see the
- 11 transaction number on here. But since they were scanned
- in much later, the receipts -- I believe these receipts
- 13 are thermal paper, so they kind of fade over the days -- I
- mean, over the years.
- But this is basically when the owner -- when the
- 16 client bought these receipts in, they actually organized
- 17 it by transaction. And that's what he does at the end of
- the day to organize them by transaction, and then matching
- 19 them up with the receipt. And that's how he input the
- 20 tips from the receipt into the cash register to the
- 21 machine to pull up the total tips.
- THE COURT: This is Judge Brown. Okay. Thank
- 23 you.
- MS. CHIANG: You're welcome.
- THE COURT: Co-panelists, if you don't have any

- 1 further questions from the witness, I will excuse the
- witness and say thank you for your testimony.
- And I will turn back to Mr. Lemon who indicated
- 4 that he wanted to reserve his remaining time that we had
- 5 previously allocated to the examination of the first
- 6 witness in order to provide a -- complete his presentation
- 7 before we move onto CDTFA's presentation.
- 8 Mr. Lemon, you can proceed.
- 9 MR. LEMON: Thank you, Your Honor. I just wanted
- 10 to note and just make sure I'm under time. I think we're
- 11 at about an hour and 15 minutes, but I just wanted to
- 12 clarify. I don't want to go over.
- THE COURT: We had a few interruptions because we
- 14 got a little bit of a late start. One second. We started
- Ms. Chiang's testimony around 1:45. Anyway, you can
- proceed. Will 10 minutes be enough?
- 17 MR. LEMON: I think it'll be slightly longer.
- 18 THE COURT: About 15. You have 15 minutes.
- 19 MR. LEMON: Okay. Thank you, Your Honor.
- 20 And thank you to the panel for the opportunity to
- 21 present our case.
- I wanted to organize our evidence and arguments
- 23 by addressing the appeals decision, dated April 12th,
- 24 2018, which can be found on pages 116 to 126 of the
- Department's exhibits. I think that's the easiest way to

- 1 go item by item. And so I'll be addressing my analysis
- 2 mostly towards Camino, but please consider that the same
- 3 analysis and arguments cover Lawrence Foods as well. And
- 4 the advantage that we have with Camino Foods particular in
- 5 this second audit, and it conducted in -- the information
- from that audit can be used to supplement the first.
- 7 On page 116, the Department asserts that for
- 8 Camino Foods an additional \$1,546,187 of additional
- 9 taxable measure went unreported. The Department further
- 10 asserts that this entire amount was in cash collected by
- 11 the Appellant but un-deposited. The Department relies on
- 12 a two-day site test for this assertion. And their entire
- case can be summarized on page 34 of their work papers.
- 14 It is from the credit card ratio that all of their other
- 15 assertions primarily rely.
- So I want to note in the Appellants' decision two
- 17 instances where the Department found data that is fully
- 18 consistent with the taxpayer's reported sales. First, on
- 19 page 117 the Appeals Board notes petitioner provides for
- 20 examination federal income tax returns for the audit
- 21 years, bank statements, and the -- for the audit years,
- 22 bank statements, cash register Z-tapes, and credit card
- 23 summaries for the audit period. At all time during this
- 24 process, petitioner has made available all the source
- documentation necessary to support our reported sales.

- 1 You heard Ms. Ann Chiang explain that the direct
- 2 evidence of sales was available to the Department, and
- 3 that the auditor moved past that information relatively
- 4 quickly in order to do the indirect test. One can at
- 5 least sympathize the sheer volume of this data is
- 6 enormous, comprising approximately 15 to 20 banker's boxes
- of evidence for the audit period. But that being said,
- 8 the correct method for reviewing this data would have been
- 9 statistical sampling. Pressed for time, the auditor chose
- 10 to use the indirect method instead.
- 11 Second, the Department compared the federal
- income tax returns to the sales tax returns filed by the
- 13 Appellant and found them to be in complete agreement. And
- 14 I note Judge Aldrich's question regarding the markups.
- 15 From the federal income tax returns, the Department made
- 16 comparisons of income to cost of goods sold. On the
- bottom of page 117, we find the first analysis that
- 18 convinced the Department to use an indirect method of
- 19 testing. And it is here I wish to offer my first
- 20 rebuttal.
- The Department took book markups they considered
- 22 to be too low. The Board -- the panel may note book
- 23 markups of 212, 218, and 226 percent for 2010, 2011, and
- 24 2012, respectively. To supplement their audit, the
- Department offers into evidence recalculated markups

- 1 exceeding 475 percent, which they feel more closely
- 2 mirrors industry standards.
- I offer into evidence the second audit conducted.
- 4 One can go to page 30 of Appellants' Exhibit 1, perform
- 5 the same exact analysis by taking the income and dividing
- 6 it by cost of goods sold. And on the second page of that
- 7 exhibit, that's exactly what it's done. And for tax years
- 8 2016, 2017, and 2018, we find verified markups of 198,
- 9 194, and 189 percent, respectively.
- 10 As in the first audit, the Department took these
- 11 markups as an indication that more testing was preferred.
- 12 But unlike the first audit, the second audit was closed
- with no change, noting only a 1.26 percent variance
- 14 between audited and reported taxable measure. And you can
- see that on page 13 of Appellants' Exhibit 1.
- 16 And let me pause for a moment to note that the
- 17 Department should be asked to explain a conundrum. By its
- own logic, their testing methods are used to take a sample
- and extrapolate that sample over a population of 12
- 20 quarters. In the present case backwards, the
- 21 November 2013 quarter four sample is being used to reveal
- 22 sales from quarter four 2010 through quarter three 2013.
- 23 However, if that is true, why can't it be used to project
- 24 sales forwards. If we do, then the Department must assert
- 25 that the audit is equally valid for tax periods quarter 1

- 1 2014 through quarter four 2016.
- 2 And here's their problem. Their second audit
- 3 also covers 2016 counting backwards from the sample they
- 4 took in quarter three 2019. If the first audit is true,
- 5 daily sales in 2016 should be in excess of \$3,143 noted on
- 6 their page 121, because businesses tend to grow overtime.
- 7 If the second audit is true, then daily sales for 2016
- 8 must be below \$2,349, again, because businesses grow over
- 9 time. And you can see that on Appellants' Exhibit 1,
- 10 page 16. Both assertions cannot be true.
- Now, I know what the daily sales were in 2016.
- 12 They were \$1,922.50. I know they were this amount because
- in the second audit, the bank statement deposits were
- 14 compared to the reported amounts and found to be reliable.
- 15 And that analysis can be derived from pages 26 and 27 of
- our Exhibit 1. You simply have to take the reported
- 17 annual amounts and divide by 360 days. But I also know
- that our daily sales number is more reliable. Because,
- 19 again, sitting in Ann's office are the guest checks,
- 20 Z-tapes, and monthly summaries used to deprive those
- 21 numbers.
- Now, I'm not distressed of the Department being
- 23 skeptical of the book markups. They compared us to the
- overall inventory, and they thought they needed to keep
- looking. Fair enough. But it's worth circling back and

- discovering why those book markups are so low.
- 2 Thankfully, the Department provided that information for
- 3 us, and I direct you towards their Exhibit E. I may get
- 4 into a little trouble here. What I'm about to reveal is
- 5 both an important litigation point but also possibly a
- 6 marketing blunder.
- 7 When you read the Yelp reviews, what you find is
- 8 people from one star to five stars saying pretty much the
- 9 exact same thing. The food is cheap. Quote, "This place
- 10 is nice and clean with fast service and reasonable price."
- 11 Quote, "Cheap, fast, and delicious." Quote, "Great
- 12 prices." Quote, "It is pretty cheap and okay but not my
- 13 preference." Quote, "I feel the broth is on the oily
- 14 side. However, the prices are cheap, and you will
- definitely be filled, even with a small." Quote, "Oh, I
- 16 almost forgot. The prices can't be beat."
- 17 Cheap food has low markups. Over and over and
- over again, Yelp reviewers are saying the same thing.
- 19 Some point to it as a positive. Some declare it a
- 20 negative, but they all say the food is affordable. You
- 21 can't really change the cost of food by much. So if
- you're going to have low prices, your margins are going to
- 23 be low. And we have the second audit verifying that those
- 24 margins reasonable given our business model.
- 25 For Camino to be producing the kind of volume the

- 1 Department is asserting, they would have to be buying much
- 2 more product than is listed on their federal returns. And
- 3 that is true for both audits. The purchase records
- 4 provided to the Department in the second audit fully
- 5 reconcile the cash collected during that period. And
- 6 there were images of everything they were buying. If
- 7 there is some additional recipe for soup the Department is
- 8 looking for, it should have been picked up in the second
- 9 audit. It wasn't. The menus provided by the Department's
- 10 own exhibits are roughly the same, and the recipes haven't
- 11 changed.
- On page 118, the Department also notes low cash
- deposits. The cause of this is revealed in the second
- 14 audit and in The's testimony. He uses cash to make
- purchases at Costco and in other places. In the second
- 16 audit we worked with the auditor to verify where the cash
- was going by providing daily cash reconciliations that
- 18 tied out how much was being deposited and how much was
- being used to buy inventory. And exemplar those
- 20 reconciliations is found in the Appellants' exhibits. I
- 21 believe, for reference, it's Exhibit 5. But it's the
- first page of, I believe, Exhibit 5.
- You heard The testify that he used this
- 24 reconciliation to control cash, and we found what we
- 25 expected to find. About 15 percent of the cash was being

- 1 used to buy fresh vegetables and other supplies. Compare
- 2 that number with the Department's assertion that 17
- 3 percent of reported sales was not being deposited; found
- 4 on Department's page 118 where they note 83.21 percent of
- 5 reported sales were deposited. It makes little sense to
- 6 deposit the cash you have on hand and withdraw it again,
- 7 especially, if the bank is charging you a fee.
- Now, we turn to the heart of the Department's
- 9 case, the credit card ratio deprived from the two-day
- 10 test. There are a few problems with the test itself that
- 11 I'd like to highlight. Some have already been discussed
- by direct testimony. But we are not asking the Board to
- throw out the test or sample data provided by the
- 14 Department. We are merely asking them to complete the
- test by supplementing it with Exhibit 7.
- 16 First, by its own reporting the taxpayer has
- 17 admitted that quarter four is a busier season than all
- 18 other quarters. Camino self-reported quarter four returns
- 19 are higher than any of the other three quarters. In some
- 20 cases, 90 percent or in other cases 75 percent difference.
- 21 In particular, in 2013 to 2014, I would like the panel to
- 22 take judicial notice of the cold front that was coming
- into the northern United States. It was an especially
- 24 harsh winter.
- 25 Another key to understanding the differences in

- 1 the Department's site test is found in the Department's
- own analysis on page 158 of their exhibit. The Department
- 3 is correct to compare reported versus audited transaction
- 4 averages. The only problem that we have with this
- 5 analysis is that they did not have access to the correct
- 6 amount of foot traffic for the population. In the second
- 7 audit we do. The second audit site test was conducted in
- 8 August, and they note the true number of transactions
- 9 during a non-holiday season.
- 10 Appellants' Exhibit 1 shows us on pages 21
- 11 through 25 a site test showing 153 transactions. If you
- take the reported daily sales during the audit of \$1,711,
- as reported on Department's page 121, and you divide by
- 14 153 transactions instead of 263, you get \$11.18, which is
- about 80 to 85 percent of what the Department expected to
- 16 find of \$13.56. Their analysis is also in Department's
- 17 page 121. The point here is that the key to any site test
- is foot traffic. How many people are coming in and buying
- a bowl of soup, and how much are they paying.
- In quarter four of each year, it's closer to 232
- 21 people, as noted in the Department's site test summarized
- on their page 157. In other quarters it's closer to 153,
- as summarized in Appellant's Exhibit 1 on pages 21 through
- 24 25, and the September data provided by Ms. Chiang in the
- 25 first audit. The percent change between that foot traffic

- is 68 percent. I note for comparison that the Appellant
- 2 reported taxable sales in quarter four 2013 is \$210,031
- 3 and \$161,947 in quarter three. So quarter three reported
- 4 sales is 77 percent of quarter four. Pretty close.
- 5 The most rational explanation is the difference
- 6 in foot traffic on an average, as between quarter three
- 7 and quarter four. Quarter four is busier. And as a
- 8 busier quarter, a sample from that quarter will deviate
- 9 from the population of the audit period, where Appellant
- is reporting consistent sales between quarters one through
- 11 three, and a jump in sales in quarter four during the
- 12 sample period. People buy warm soup on a cold day.
- Test us in the winter, and you'll get more people
- 14 than if you test us in the summer. That's what happened.
- 15 Interpreting the data is as simple as pointing out that
- 16 November is colder than August. November of 2013
- 17 coincided with the North American Winter, and so it was an
- 18 extended period of very cold temperatures.
- You also heard from The Ngo, the problems they
- 20 were having with the merchant processor. For nine days
- 21 the entire system was broken. Then the Department test
- 22 sales on November 6th, and cashiers were taking more cash
- than credit cards. The November 6th test is not
- 24 representative of the credit card to cash ratio during the
- 25 audit period.

- 1 The November 15th test is closer. At least it's
- 2 closer to what we know from Exhibit 7. But I hope the
- 3 panel will consider the sheer variance between those two
- 4 credit card ratios. 37.93 as compared to 49.27 is a
- 5 75 percent difference. The difference in taxable measure
- 6 deprived by those two numbers is over a million dollars.
- 7 With that kind of possible difference in potential taxable
- 8 measure, and objective observer would have looked for
- 9 further testing.
- The's testimony is fully supplemented by the
- 11 documents he provided. Our lead sheet in Exhibit 7
- 12 provided, is fully supplemented by the actual merchant
- 13 copies of the credit cards taken in November. Those
- 14 copies contain a summary in the upper left-hand corner
- 15 that foots the entire daily balance, so we know what our
- 16 merchant sales were. We can compare them to the daily
- 17 sales, and we can calculate a ratio. That weighted
- average ratio is closer to what was sampled on
- 19 November 15th. On that day the Department asserts a
- 20 49 percent ratio.
- 21 For our part, we know from direct evidence that
- 22 the ratio is actually closer to 65 percent. In the
- current Audit Manual Section 810.45 advice is given on
- 24 procedures for site tests. I know that the current Audit
- 25 Manual was updated from the one used by the Department

- during the audit. But why was it changed? It was changed
- 2 so that the audit procedures could be improved upon and so
- 3 samples would be more reliable and projected onto the
- 4 population.
- 5 From the Audit Manual test days are supposed to
- 6 be reflective of an average sales day, and the auditor is
- 7 to avoid conducting the test immediately preceding or
- 8 following a holiday. In the present case, Veteran's Day
- 9 weekend was on the weekend of November 11th right in
- 10 between the two testing days. From the Audit Manual, one
- day is permitted to be used as a preliminary examination,
- but its purpose is to verify the adequacy and/or
- 13 reliability of records. In the present case, the
- 14 comparisons were omitted.
- 15 From the Audit Manual, when using a cash or
- 16 credit card ration, a minimum of three testing days is
- 17 required, referring specifically to the credit card ratio.
- 18 Quote, "The test cannot be used to project sales without
- 19 expanding the period to a full three days," unquote. In
- 20 the present case, only two days were tested. We
- 21 understand the Audit Manual was updated. But consider,
- 22 two points of data create a straight line. Three points
- of data create a more accurate line, and 25 days of data
- create a pattern.
- 25 From the Audit Manual, questions should be raised

- 1 such as, quote, "Have business operations changed during
- the audit period?" And quote, "Have there been any
- 3 unusual circumstances during the audit period that would
- 4 affect sales?" In the present case, you heard Ann Chiang
- 5 testify that cash-back policy affected credit card sales
- 6 during the audit period by 20 to 25 percent. You heard
- 7 The Ngo testify that the merchant processor was having
- 8 extreme difficulties and that prior to the test day, the
- 9 entire system was offline.
- 10 From the Audit Manual, consideration should be
- 11 given to the seasonal nature of a business. In the
- 12 present case we know we sell more soup in the winter as
- evidenced by the taxpayer's own reporting. We also have
- 14 the difference in foot traffic noted from the second audit
- and from Ann Chiang's September data. In the first audit,
- which verifies a lower number of transactions during the
- summer as compared to the winter.
- 18 From the Audit Manual, the results of the test
- should be reconciled to the taxpayer's records. The
- 20 differences are noted. The differences should be analyzed
- 21 and discussed with the taxpayer. If the results of the
- tested days are determined to be inadequate or
- inconclusive, the auditor may expand the test. All we are
- 24 asking of the panel is to expand the test. We have
- 25 presented Exhibit 7, which increases the sample size from

- 1 two days to 25 days. In addition, Exhibit 8 provides
- 2 another two months' worth of merchant data, which
- 3 supplements our credit card ratio.
- 4 Exhibit 7 is verified with actual credit card
- 5 receipts contemporaneously obtained the day they were
- 6 processed, and we have the guest checks to verify the
- 7 November sales date. If the panel will do so, they should
- 8 make two important findings. First, the merchant deposits
- 9 are not representative of actual merchant sales and need
- 10 to be discounted by 25 percent, correcting baseline
- 11 merchant sales from \$1,628,8979 to \$1,221,659.
- 12 Second, the credit card ratio to be applied is
- 13 65 percent. Dividing the former into the latter gives the
- 14 audited sales of the business for the audit period for
- 15 \$1,879,475. Petitioner Camino Foods reported \$1,848,331
- in taxable sales for the audit period. The same analysis
- 17 is true of Lawrence Foods, producing credit card deposits
- 18 by 25 percent correcting baseline merchant sales from
- 19 \$911,022 to \$683,266.50.
- 20 Applying a credit card ratio of 65 percent and
- 21 dividing the former into the latter gives the audited
- 22 sales of Lawrence Foods as \$1,051,179. Lawrence Foods
- reported \$1,070,593 over the audit period. See pages 64
- 24 and 65 of Department exhibits for Lawrence by way of
- 25 reference for these calculations.

- 1 The evidence is clear. Buy hot soup on a cold
- 2 day. We've shown the panel the difference in foot
- 3 traffic. We've shown the panel the cash back walk through
- 4 that was provided to the auditor. We've shown the panel
- 5 the existence of the -- of the sales as compared between
- 6 the first audit and second audit. We've shown the panel
- 7 the cost of goods markups. We've shown the panel a number
- 8 of items that lead to the conclusion that should be
- 9 obvious, two-million dollars' worth of cash sales were not
- obfuscated or concealed by the taxpayer in tax years 2010
- 11 to 2013. It defies common sense, but it also is
- 12 contradicted by the evidence of the second audit and the
- 13 supplemental information that we've provided today.
- 14 I'm very grateful to the panel for considering
- 15 our evidence and differ to the panel for the CDTFA's
- 16 presentation.
- 17 THE COURT: Thank you, Mr. Lemon.
- This is Judge Brown. Judge Aldrich, Judge Ewing,
- 19 unless you have questions for Appellants at this time, I
- 20 will move onto CDTFA's presentation.
- 21 All right. CDTFA, you indicated that you're not
- 22 calling any witnesses, but you will be making a
- 23 presentation and you can begin when you are ready.
- 24 ///
- 25 ///

1	PRESENTATION
2	MR. SHARMA: Thank you. This is Ravinder Sharma.
3	Appellant Camino Foods, Inc., has operated a
4	restaurant since February 1, 2000, and Appellant Lawrence
5	Foods, Inc., has operated a restaurant since
6	October 1, 1999. Camino and Lawrence serve hot food and
7	soups, hot food, and nonalcoholic beverage for dine-in and
8	take-out in Sunnyvale, California. Business hours are
9	10:00 a.m. to 8:00 p.m. for Sunday through Tuesday and
10	10:00 a.m. to 9:00 p.m. for Friday and Saturday.
11	The Department performed an audit for the period
12	of October 1, 2010, through September 30, 2013. Appellant
13	maintains a single entry set of books and records and
14	provided federal income tax returns by years 2010
15	through 2012, bank statements, cash register Z-tape
16	summaries, guest checks, and credit card receipts per
17	review. Appellant takes sales totals from daily cash
18	register Z-tapes and enters into a monthly sales
19	worksheet, which is used to prepare Appellants' quarterly
20	sales and use tax returns.
21	The Department computed markup of cost using
22	gross receipts and cost of goods sold amounts per
23	Appellants' federal income tax returns. For Camino, the
24	achieved markup was 290 percent for the years 2010
25	through 2012; Exhibit A. Page 47. For Lawrence, the

- achieved markup was 215 percent for years 2010 to 2012;
- 2 Exhibit G, page 51. Because Appellant did not provide
- 3 purchase invoices and purchase journals, the Department
- 4 could not verify the accuracy of cost of goods sold.
- 5 The Department reviewed Appellants' bank
- 6 statements and noted the over \$1.8 million in deposits by
- 7 Camino, less than 1 percent or \$3,444 of the deposits were
- 8 cash. The over \$1 million in deposit for Lawrence, less
- 9 than 1 percent or \$7,644 deposits were cash. Out of
- 10 36 months for the audit period, the Department noted that
- 11 there were no cash deposits for 31 months for Camino and
- 12 29 months for Lawrence. For Camino, cash deposits were
- noted only for five months, ranging from \$44 to \$1,400;
- 14 Exhibit A, page 46. For Lawrence, cash deposits were
- noted only for seven months ranging from \$135 to \$2,492;
- 16 Exhibit D page 50.
- 17 This indicates that majority of the cash sales
- were not deposited into the bank. The Department also
- 19 performed an analysis of bank deposits. Thereby, cash and
- 20 estimated tips were removed to calculate a credit card
- 21 percentage of 80.21 percent for Camino; Exhibit A,
- page 46; and 69.77 percent for Lawrence; Exhibit H,
- page 50. These percentages were considered high with
- 24 Department's experience with similar businesses.
- 25 Based on analysis of federal income tax returns

- 1 and bank statements, the Department determined that
- 2 Appellants' books and records were incomplete and not
- 3 reliable and decided to perform an indirect audit method
- 4 to verify the accuracy of reported amounts and compute
- 5 audited taxable sales. The Department performed two
- 6 separate observation tests of each restaurant on the same
- 7 days and at the same time.
- 8 The first test was conducted on Wednesday,
- 9 November 6, 2013, from 10:00 a.m. to 8:00 p.m.; Exhibit A,
- pages 35 to 38 and Exhibit D, pages 234 to 40. The second
- 11 test was conducted on Friday, November 15, 2013, from
- 12 10:00 a.m. to 9:00 p.m.; Exhibit A, pages 39 to 45 and
- Exhibit G, pages 41 to 49. The Department specifically
- 14 performed the site test to include a slower day midweek,
- 15 Wednesday, and a busier day, Friday, to obtain
- 16 representative results.
- 17 The Department transcribed every transaction,
- including the method of payment and tax collected. No
- 19 take-outs were noted. No employ meals were rung up, and
- 20 no transaction with cash back were noted. The Department
- 21 used the results of the observation tests to calculate a
- credit card ratio excluding tax and tips of 44.17 percent
- for Camino and 44.46 percent for Lawrence and an average
- 24 tip percentage of 9.74 percent for Camino and 8.62 percent
- for Lawrence Foods; Exhibit A, pages 34, and Exhibit D

- 1 pages 33.
- 2 For Camino, the Department applied credit card
- 3 tips ratio of 9.74 percent and credit card ratio of 44.17
- 4 percent to the adjusted credit card deposits of little
- 5 more than \$1.8 million to arrive at audited taxable sales
- of approximately \$3.39 million. Camino reported around
- 7 \$1.84 in taxable sales resulting into an understated
- 8 taxable sales of approximately \$1.55 million for the audit
- 9 period; Exhibit A, page 32. For Lawrence, the Department
- 10 applied credit card tips ratio of 8.62 percent and credit
- 11 card ratio of 44.46 percent to the adjusted credit card
- deposits of around \$997,000 to arrive at audited taxable
- sales of approximately \$1.8 million.
- 14 Lawrence reported \$1.07 million in taxable sales
- 15 resulting into understated taxable sales of approximately
- 16 \$816,000 for the audit period; Exhibit D, page 31. The
- 17 Department's use of a credit card ratio method provides a
- 18 more reasonable audit result than other methods. For
- 19 example, with flat projection method, using the results of
- 20 two days of observation tests, Appellants estimated
- 21 taxable sale would be around \$3.9 million for Camino and
- 22 \$2.3 million for Lawrence. These results are more than
- 23 \$400,000 higher for each location than the current audit
- 24 approach.
- During the appeals process, the Appellants

- 1 contends that cash advances were regularly processed by
- 2 their customers who paid by credit card. Appellants
- 3 submitted some limited documentation in support of its
- 4 position, such as guest checks and credit card receipts.
- 5 Appellants provided some low-dollar amount guest checks
- 6 and tried to match with the high-dollar credit card
- 7 receipts and claimed the difference as cash back. None of
- 8 the credit card receipts identified cash advance, which
- 9 could be traced to the documents; Exhibit B, pages 130 to
- 10 152; Exhibit H, pages 75 to 89.
- 11 Since there were no sales total on the guest
- 12 checks, the Department could not place any of the provided
- guest checks to the credit card receipts and ultimately to
- 14 claimed cash back amount. The Department also noted that
- there were 903 transactions, 534 for Camino and 369 for
- 16 Lawrence in the observation tests, and not even one
- 17 transaction was noted as having a cash advance; Exhibit A,
- pages 35 to 45 and Exhibit G, pages 34 to 49.
- Additionally, a review of yelp.com shows no
- 20 mention of Appellants offering cash back on credit card
- 21 transactions. Appellant has not provided any proof of its
- 22 claim that they offered cash advances. Due to high
- 23 merchant fees, it is unreasonable for a restaurant to
- offer this service. In addition, this practice is
- 25 generally prohibited by the credit card merchant

- 1 processing companies.
- 2 Appellants' Exhibit 1 through 4 contain audit
- 3 working papers and related documents by the audit period
- 4 January 1, 2016, through December 31, 2018. These
- 5 exhibits are not relevant to either Camino or Lawrence as
- 6 the audits for these businesses are for the period
- 7 October 1, 2010, through September 30, 2013. Generally,
- 8 the introduction of an audit that is not at issue in the
- 9 appeal is only relevant as a means to request a relief of
- 10 tax pursuant to Revenue Taxation Code Section 6596.
- In such a situation, the taxpayer must show that
- it subsequently relied on the results of the prior number
- of the same business. There is no provision for a
- 14 taxpayer to use the results of the subsequent audit as
- evidence against the results of the prior audit.
- 16 Accordingly, Appellants' Exhibit 1 through 4 are not
- 17 relevant to this appeal.
- 18 Appellants' Exhibit 5 contains guest checks,
- 19 purchase invoices, and credit card receipts for the period
- 20 September 20, 2013, through September 27, 2013. There is
- 21 no specific information on any of these documents for the
- 22 Department to respond to. Additionally, there is no audit
- 23 trail from the guest checks to the credit card transaction
- 24 receipts. Guest checks are not dated. Guest checks are
- 25 not in any sequential order, and most importantly, there

- is no sales total on most of the quest checks for Camino
- 2 that can be traced to credit card receipts or to any audit
- 3 schedule and exhibits.
- 4 Appellants' Exhibit 6 to 8 contain credit card
- 5 receipts, guest checks with cash register receipts
- 6 attached to it, daily sales summary reports, cash register
- 7 Z-tapes, and copies of quarterly sale and use tax returns
- 8 for both Camino and Lawrence. For Camino, Appellants
- 9 submitted guest checks with attached cash register
- 10 receipts for the month of November 2013. The Department
- 11 examined these documents and noted the following issues:
- 12 Guest checks shown in Exhibit 6 are not in any
- 13 sequential order, and there are a lot of missing serial
- 14 numbers. In Exhibit 8, Appellants submitted 208 quest
- checks November 6, 2013, and 208 guest checks for
- 16 November 15, 2013. Guest checks for both days did not
- 17 have any cash register receipts attached. Both days were
- part of the Department's observation test, and Appellants'
- 19 submission does not equal the total number of sales
- 20 observed on those days.
- 21 Guest checks for November 21st and 22nd provided
- 22 in Exhibit 6, show significant gaps in their numbering
- with 419 missing serial numbers. The Department examined
- 24 all cash register receipts provided in Exhibit 6 and noted
- 25 that they are not rung up at the actual time of sale.

- 1 Instead, a view of these cash register receipts shows that
- 2 Appellant rung up these receipts within the last hour or
- 3 so from the close of business.
- For example, on November 1, 2013, Exhibit 6 shows
- 5 a total of 217 sales transactions, and all got rung up
- 6 between 2:01 p.m. and 3:25 p.m., Despite the business
- 7 being open from 10:00 a.m. to 9:00 p.m. Moreover, a
- 8 review of the credit card receipts for the same day from
- 9 Exhibit 7 shows that sales occurred before 1:02 p.m. and
- 10 after 2:25 p.m. These same discrepancies were noted for
- 11 every day in November 2013.
- 12 For example, on November 27, 139 transactions are
- rung up within 25 minutes from 7:36 p.m. to 8:00 p.m. On
- 14 November 28, 104 sales transactions are rung up within
- 15 22 minutes from 1:47 p.m. to 8:08 p.m. On November 30th,
- 16 136 transactions are rung up within 24 minutes from
- 17 8:41 p.m. to 9:08 p.m. To verify the accuracy of credit
- card receipts and guest checks with attached cash register
- 19 receipts, the Department randomly selected November 13th
- 20 and November 27th -- November 13th and November 27th and
- 21 traced credit card receipts to the cash register receipts.
- Documents provided in Exhibit 6 and 7 show that
- on November 13th, only 11 credit card receipts totaling
- 24 \$240 out of total credit card sales of \$1,188 for that
- 25 day, match with the cash register receipts. Similarly, on

- 1 November 27th, only 22 credit card receipts totaling \$417
- 2 out of total credit card sales of \$1,988 for that day
- 3 match with cash register receipts. The Department noted
- 4 cash register Z-tape Number 2 for November 1st, and same
- 5 cash register Z-tape Number 2 two from November 2nd. Cash
- 6 register Z-tape Number 6 for November 5th and same cash
- 7 register Z-tape Number 6 for November 6th.
- Finally, the Department also noted missing
- 9 merchant statements for the last four days of October
- 10 2013, plus five days of November 2013, and last 11 days of
- December 2013; Exhibit 8. For Lawrence, Appellants
- 12 submitted merchant statements for 16 days of October 2013,
- 13 19 days of November 2013, and 16 days of December 2013.
- 14 Guest checks without any cash register receipts for
- November 6 and cash register Z-tapes for the period from
- October 2013 through December 2013.
- 17 A review of submitted cash register Z-tapes shows
- 18 significant number of cash register Z-tapes missing. For
- 19 example, Appellants submitted 29 cash register Z-tapes for
- 20 December 2013. The Department noted cash register Z-tape
- Number 1 for December 1st and Z-tape Number 59 for
- December 31st. Which means Appellants ran 59 cash
- 23 register Z-tapes for December 2013, resulting in 30
- 24 missing cash register Z-tapes for December 2013;
- 25 Exhibit 8. Based on the above review and analysis, the

- 1 Department believes Appellants' Exhibit 6 to 8 are
- 2 incomplete.
- 3 Appellants also submitted a worksheet for
- 4 November 2013 by Camino claiming credit card sales ratio
- of approximately 65 percent to the total sales; Exhibit 7.
- 6 This ratio is based on the total sales and credit card
- 7 sales for the last 25 days of November 2013. That
- 8 included the two observation test cases. Appellants also
- 9 submitted guest checks with cash register receipts
- 10 attached and credit card receipts to support this
- 11 worksheet; Exhibit 8. The Department examined and
- 12 reviewed all documents and noted the following:
- During the site test, the Department noted that
- 14 sales transactions are rung up at the time of sales with
- 15 the first sale transaction at 10:22 a.m., and the last
- 16 sale transaction at 8:21 p.m. on November 6th; Exhibit A,
- 17 pages 35 through 38. And first sale transaction at
- 18 10:23 a.m., and the last sales transaction at 8:55 p.m. on
- November 15th; Exhibit A, pages 39 to 45. Appellants
- 20 submitted credit card receipts for 25 days of November
- 21 2013.
- To verify the reasonableness and accuracy of
- 23 total sales for 23 days, not including two observation
- 24 test days, the Department placed credit card receipts to
- 25 the guest checks with attached cash register receipts and

- 1 noted that most of the credit card receipts are processed
- between 10:00 a.m. and 9:00 p.m., whereas most cash
- 3 register receipts are rung up between 7:22 p.m. and
- 9:22 p.m., with the exception of November 1st.
- 5 The Department then examined the records in
- 6 Exhibits 6 and 7 for every day in November 2013 and noted
- 7 the same issue. The first credit card receipts were
- 8 processed between 10:00 a.m. and 11:40 a.m. And the first
- 9 cash register receipt is rung up between 7:22 p.m. and
- 10 8:41 p.m. Moreover, the documents appear to be
- incomplete. During the two observation tests, the
- 12 Department noted 247 transactions for November 6th and 287
- 13 transactions for November 15th; Exhibit A, pages 31
- 14 through 45. Whereas the remaining 23 days in November,
- 15 Appellants' submissions have only two days with more than
- 16 200 transactions; Exhibit 7.
- 17 The Department also noted cash sales of \$1,991
- for November 6th and \$1,992 for November 15th. That's
- 19 Exhibit A, pages 35 to 45. Whereas, for the remaining 23
- 20 days, there are only two days where the cash sales come
- 21 close to \$2,000; Exhibit 7. Average daily sales for the
- remaining 21 days are only 870, which is less than half of
- cash sales that was noted during the observation test.
- Based on the above, it appears that Appellants
- 25 did not use the same method to keep books and records for

- 1 the 23 days in November as was done for the two
- 2 observation days test. Due to significant gaps between
- 3 actual time of sales and ring up of sales in the cash
- 4 registers, which is more than 9 hours or so, the
- 5 Department believes that the records are not reliable to
- 6 show that submitted documents represent actual sales for
- 7 the remaining 23 days of November 2013.
- 8 In the absence of all cash sales being accounted
- 9 for, total sales for the remaining 23 days might not be
- 10 accurate and reasonable. If some of the cash sales are
- 11 missing, then any credit card issue determined based on
- 12 the incorrect total sales might not be acceptable and
- 13 reasonable to include in the calculation of error rate.
- 14 Therefore, the Department's use of credit card
- 15 ratio method was reasonable, and Appellant have not shown
- that any adjustment to the audit liabilities are
- warranted. Accordingly, the Department request the appeal
- 18 be denied.
- 19 This concludes my presentation, and I'm available
- 20 to answer any questions you may have. Thank you.
- 21 THE COURT: This is Judge Brown. Thank you,
- 22 Mr. Sharma.
- I will first begin with my co-panelists and ask
- if they have any questions for CDTFA.
- Judge Aldrich, do you have any questions for

- 1 CDTFA?
- JUDGE ALDRICH: Not at this time.
- 3 THE COURT: This is Judge Brown. Judge Ewing, do
- 4 you have any questions for CDTFA?
- JUDGE EWING: I do not have any questions at this
- 6 time, Judge Brown.
- 7 THE COURT: Okay. Thank you.
- 8 Then this is Judge Brown. I will proceed with
- 9 some of my questions. Mr. Sharma, I want to pick up with
- something, actually, that I had noticed, and that
- 11 Appellants have pointed out in their argument. The
- 12 Department submitted Yelp reviews for both businesses.
- 13 And the Yelp reviews consistently commented that the
- 14 prices at both businesses -- at each of the businesses
- 15 being reviewed were, "Very low, pretty cheap, good value
- 16 for the money, generous portions, bang for your buck."
- So my question is, when the Department is
- 18 considering the markup that Appellants likely imposed and
- 19 found, for example, a 542 percent markup when the
- 20 Department was anticipating expected -- or when the
- Department expected between 300 and 500 percent markup,
- does the fact that the reviews indicate that the prices
- were low and the portions were generous, does that cause
- 24 any question as to why -- about why when the Department
- 25 finds that the markup is above what was expected? How do

- 1 we reconcile that?
- 2 MR. SHARMA: This is Ravinder Sharma. The reason
- 3 the mark -- because the Department did not pursue the
- 4 markup method, because we could not verify the actual
- 5 purchases, because the Appellant was using most of the
- 6 cash to buy purchases. And in the absence of the complete
- 7 amount of purchases, any markup method arrived at would
- 8 not be acceptable and reasonable. And all these exhibits
- 9 and schedules are done for the analysis purpose only to
- determine whether we can pursue the markup method or not.
- 11 Since we were not able to determine the actual amount of
- 12 purchases, so the Department determined another approved
- 13 method which is the observation test, credit card ratio
- 14 method.
- 15 THE COURT: This is Judge Brown. Thank you. Let
- 16 me clarify. I understand that the Department did not use
- a markup method. What I'm asking is when the Department
- 18 eventually found a mark -- I'm going to use the example of
- 19 the 542 percent markup after calculating the audited
- 20 taxable sales, does that raise any questions if the Yelp
- 21 reviews indicate that the prices were low? In other
- 22 words, if the Department's testing shows a markup above
- 23 the amount that even the Department expected, does that
- raise any questions as to whether the Department's testing
- 25 resulted in an estimated taxable sales that were too high?

- 1 MR. SHARMA: This is Ravinder Sharma. Again,
- those markups, of which is 400 percent or 500 percent, are
- 3 based on those cost of goods sold by income tax returns.
- 4 As mentioned in the decision reports and audit reports,
- 5 all these recorded amounts match with their reported
- 6 amounts. That was not the issue.
- 7 The issue was that the Department, based on its
- 8 initial find that a lot of cash sales were missing. And
- 9 Appellant admitted themselves that most of the cash was
- 10 used to make the purchases. And those purchases are not
- 11 fully accounted for. So any markup test being referred
- 12 to, if those purchases are not fully accounted for or
- understated, that markup may not be acceptable or
- 14 reasonable or reliable.
- 15 THE COURT: All right. This is Judge Brown. Let
- me ask on a different topic. The Department's audit
- found, and you indicated as well, that the cash back on
- 18 the credit cards -- I forget how you indicated it, but --
- 19 how you described it -- but you believe that there wasn't
- 20 enough evidence to support it and that the credit card
- 21 companies prohibited that practice.
- 22 My question is, how do we know that the credit
- card prohibited that practice? And how do we know that
- 24 the Appellants weren't giving cash advances, even if it
- 25 was prohibited?

- 1 MR. SHARMA: This is Ravinder Sharma. We are
- 2 making a general statement that these are generally
- 3 prohibited due to the high merchant processing fees. So
- 4 we're not sure. The Appellants submitted some
- 5 documentation during the appeal process, as I stated
- 6 earlier. The Department was not able to trace any of
- 7 these things. There was no cash back mentioned on any of
- 8 the guest slips. The guest slips were audited, and there
- 9 was no way to trace the cash back from any of the guest
- 10 slips to that credit card transaction receipt.
- 11 Because as stated earlier, some of those quest
- 12 checks, it states only some of the items purchased are
- sold by the Appellant. But it doesn't give us any total.
- 14 How do we start with? If there is not a total to start
- 15 with, then we cannot trace those back to the credit card
- 16 fees to determine if there was any cash back or not.
- 17 THE COURT: All right. This is Judge Brown. I
- think those are all the questions that I have for the
- 19 Department at this time. If my co-panelists don't have
- 20 anything further for -- any further questions for the
- Department, then I will say that we are ready to move on
- 22 to Appellants' rebuttal. And I believe I indicated that
- 23 Appellants would have.
- MR. BROTMAN: Appellants have to go to the
- 25 bathroom.

- 1 THE COURT: Oh, do you want -- do people want a
- 2 short a break?
- MR. LEMON: Yeah. We were wondering if we could
- 4 have a short break before --
- 5 THE COURT: That's fine. Can we take --
- 6 MR. LEMON: -- we rebut.
- 7 THE COURT: Yeah. Can we take 10 minutes? And
- 8 we will --
- 9 MR. BROTMAN: Sounds great.
- 10 THE COURT: It's 3:33. We will resume on or
- 11 before 3:43, once I get everyone back.
- We are off the record briefly.
- 13 (There is a pause in the proceedings.)
- 14 THE COURT: Good afternoon again. This is
- Judge Brown. It is now 3:43 p.m. I can see virtually
- 16 everyone.
- 17 Mr. Lemon, are you back with us on the line?
- MR. LEMON: Yes, Your Honor.
- 19 THE COURT: Okay. And Ms. Alonzo, I see that you
- 20 are back, and if you are ready to proceed, I will say that
- 21 we are back on the record after a short break. And we had
- just completed CDTFA's presentation. And we can now, if
- 23 my co-panelists do not have any further questions for
- 24 CDTFA, then we can proceed with Appellants' rebuttal. And
- 25 we had an estimate that it would take about 15 minutes.

- 1 Mr. Lemon?
- 2 MR. LEMON: It may take a little bit shorter,
- 3 Your Honor. But we would like to respond to the
- 4 Department's claims by recalling Ann Chiang as a rebuttal
- 5 witness.
- 6 THE COURT: Does the Department have any
- 7 objection?
- 8 MR. SHARMA: This is Ravinder Sharma. Department
- 9 has no objection.
- 10 THE COURT: This is Judge Brown. If we can keep
- it within the 15-minute window, then that's fine.
- 12 Ms. Chiang, are you on the line?
- MS. CHIANG: Yes, Your Honor.
- 14 THE COURT: Okay. Ms. Chiang, I will --
- MR. LEMON: Hi Ann. Sorry.
- 16 THE COURT: This is Judge Brown sorry for the
- overlap. Ms. Chiang, I will just remind you that you are
- 18 still under oath.
- 19 And, Mr. Lemon, you can proceed with your
- 20 questioning. As I said you have 15 minutes total for your
- 21 rebuttal.
- 22
- 23 REDIRECT EXAMINATION
- 24 BY MR. LEMON:
- 25 Q Hi, Ann. How are you?

- 1 A Hi, Sam. I'm fine.
- 2 Q Ann, did you hear the argument made by the
- 3 Department?
- 4 A Yes.
- 5 Q Were purchase records provided to the Department
- 6 during the first audit?
- 7 A Yes.
- 8 Q And what did they do with those records?
- 9 A Nothing. It was not examined. She did not use
- 10 those records. All the boxes that were lay -- basically,
- 11 all around the office, and they were all lined up in a
- 12 row. And they were not used.
- 13 Q So at no time during your contact with the
- 14 Department did they review purchase records?
- 15 A That is correct.
- 16 Q Okay. The Department indicated that there is no
- 17 field to enter cash back -- or sorry -- that there was no
- 18 cash back entered in on the purchase receipts -- or
- 19 sorry -- on the credit card receipts?
- 20 A That is correct. On the credit card there is
- 21 only two amounts. I mean, you can only put in the tip
- 22 amount, and you can put in the total sales. But you don't
- 23 -- there's no third field to input the cash advance, cash
- 24 back.
- 25 Q And despite there being no field to enter cash

- 1 back, are you still confident in your analysis that the
- 2 cash back occurred?
- 3 A I am because I'm basing it on the guest checks
- 4 and to -- to explain about the guest checks, they are
- 5 safeguarded like check stocks. They are not being
- 6 monitored that way. The customer -- the waiters and the
- 7 waitresses basically grab whatever books is available.
- 8 And sometimes they take it home. They forgot in the back
- 9 pocket, and they come back grabbing the next thing. So
- 10 they're not using as like a guest check. I mean, they're
- 11 not using the check stock.
- 12 With check stocks, you actually look at the first
- item, the first check number, and the last check number to
- 14 make sure they are all sequential. These quest checks are
- 15 just used in order to provide the kitchen to prepare the
- 16 food. They are not sequential, and they are not in any
- 17 particular order. They might grab -- the waiter might
- 18 grab that first book and used it, and then maybe walked
- 19 home with it, come back and may or may not brought the
- same one until two months later. So they're not monitored
- 21 that way.
- They're not monitored so that the guest checks
- are actually, you know, sequential and it has to be
- 24 continuous. Because sometimes it depends on how busy the
- 25 restaurant is, they all cross train. So a cashier person

- 1 can be waiter, can be the kitchen staff. It depends on
- what area need it the most. So then whoever take order
- 3 would just grab whatever book is available. So they are
- 4 not sequential. They never -- it's totally ever
- 5 sequential because of that practice.
- 6 Q And despite the books not being in sequential
- order, remind us again how they were entered into and how
- 8 they support the adequacy of the records?
- 9 A At the end of the day Mr. Ngo, basically, take
- 10 the guest checks, and he also match -- there are two
- 11 staff. I mean, there's like a pinpoint at the cash
- 12 register. And when the guest check is being brought up by
- 13 the customer, they basically pin it into that, you know, I
- 14 don't know whether you call this stick or whatever. So
- they basically pin it into the stick to hold the guest
- 16 checks.
- And at the end of the day, Mr. Ngo basically take
- 18 those, and he bundled them by the day. And then the same
- 19 thing with the cash receipts. They are processed and I
- 20 believe he bundled them by the day. So they -- the day,
- 21 it may not be in order, but if you take the stack that was
- 22 provided by the auditor, they would all be there. If
- there were 50 transactions, there will be 50 transactions
- of the guest checks, and there would be 50 transactions of
- 25 the receipt, whether the credit card receipt or the cash

- 1 receipts.
- Now, the cash register is a separate unit to the
- 3 credit card machine. So the cash register would bring up
- 4 all the sales in the cash register, but the credit card
- 5 machine would only process the credit card transaction,
- 6 and they're not linked at all.
- 7 Q And the Department mentioned that a number of
- 8 transactions were processed in quick succession in a short
- 9 period. Can you tell us why that is?
- 10 A During the busy time when the credit card -- when
- 11 the customer -- I mean, during the day. The customer come
- 12 up and pay their amount, and the amount is basically a
- 13 proof of total. Now if there's -- but to complete the
- 14 process or complete that transaction, Mr. Ngo basically at
- 15 the end of the day have to finish it out, mainly, during
- 16 not so busy time. That's when he grabbed them, and he
- 17 processed them.
- But most of the time it's done at night when
- he's-- when he's not busy, because during the day he's
- 20 either servicing the customer because someone is out sick,
- 21 so that he has to do the other task either, you know,
- whenever is needed. So staff are basically moved around,
- and they are all cross trained in all areas of service.
- 24 And the credit card transactions is actually
- 25 processed during that day at night when he has them as he

- 1 mentioned. Because if you look at individual receipt, it
- 2 has tips in it. He has to put the tips amount and -- then
- 3 that is added to the total on the credit card transaction.
- 4 Q So based on your review of the data, are the
- 5 sales lead sheets accurate?
- 6 A I believe they are.
- 7 Q The Department also mentioned that there were
- 8 changes in the continuity of how they were doing business.
- 9 Did you notice any changes?
- 10 A I don't believe so because we also process
- 11 payroll. All their employees are long term. There's
- 12 hardly any change out, and then there were some moving in
- and out. But as far as there has been no change in the
- 14 business model. I asked about the food cost, and we -- he
- 15 mentioned that when they buy the products, what they do is
- actually apply the labor rather than buy the better cuts
- 17 of meat. They would trim them to use the better part of
- 18 the meat.
- So I think their cost is very low. So that's how
- 20 they can offer to the customers lower price. And they are
- 21 looking at volume sales rather than the high price. And
- 22 if you look at the menu, the price has always been lower
- than everybody else in the area. And so to use the
- industry standard for markup, it's not applied in this
- 25 situation. As you mentioned with the Yelp review and the

- other is their prices are really low in compare. And they
- 2 have not made the decision to increase their price because
- 3 they want to continue with that business model.
- 4 Q Okay. Thank you, Ann. I'll go ahead and make
- 5 the rest of the rebuttal myself.
- 6 A Thank you.

7

8

CLOSING STATEMENT

- 9 MR. LEMON: If it please the panel, I can't hold
- 10 an audit inside of a rebuttal. So as the Department or as
- 11 the panel or as Judge Brown may recall, we did ask for
- 12 additional time to go through the data that we had
- provided with the Department. In fact, we've been asking
- 14 the Department to go through this data since the
- 15 beginning. And the fact that the Department did not go
- 16 through the data that was provided as testified to by
- 17 Ms. Chiang is the reason why we're here.
- 18 That being said, the sufficiency of the data is
- 19 very good. I -- I don't claim that the data is perfect,
- 20 but there are rational explanations for some of the
- 21 concerns the Department has of which they could have asked
- 22 either The Ngo or Ann Chiang in cross-examination. The
- Department did not provide a witness that would speak to
- the sufficiency of our data. But we don't need a witness
- as to that sufficiency because the documents are there.

- 1 In Exhibit 7, there are the merchant receipts
- 2 adding up to the daily merchant sales. And the lead
- 3 sheets were verified by Ann Chiang contemporaneously as
- 4 she was preparing the tax returns and going through the
- 5 taxpayer's records. So we're comfortable that we've
- 6 provided sufficient evidence and sufficient records for
- 7 the Department to see a credit card ratio that is much
- 8 higher when all the information is taken into account and
- 9 not just the short two-day site test.
- I note that the Department did not speak at all
- 11 to the winter season, which clearly should have affected
- sales during the period of sampling and would have
- 13 projected onto the population a very different result.
- 14 And in particular, I note that the Department did not
- speak to the winter cold front that was coming through
- from late 2013 to early 2014. That is a matter of
- 17 historical record.
- 18 And so I don't know there's much else that I need
- 19 to rebut as far as the Department's case but refer the
- 20 panel back to the arguments that were originally made,
- 21 including the many different analyses that were performed,
- including the cost of goods sold, continuity that we have
- 23 provided in the first and second audit. I disagree with
- 24 the Department that the second audit is not relevant.
- The second audit shows business' practices remain

- 1 inconsistent, and shows an audit that shows no change.
- 2 The sales practices were the same. The purchases
- 3 practices were the same. Everything is continuous between
- 4 the first and the second audit, except for some
- 5 recordkeeping and a change in policy from the credit cards
- 6 to an ATM.
- 7 Our data ultimately is verified by the
- 8 Department. The Department is in the uncomfortable
- 9 position of having to argue against their own audit in the
- 10 form of the second audit. And those two audits overlap
- 11 for the period of 2016. And so on the one hand in this
- 12 hearing, the Department is arguing against the Department
- in the form of their second audit.
- 14 And with that I -- I hope that the panel will see
- that the taxpayer did not misreport \$2 million worth of
- 16 cash, that they will find that defies common sense, and
- 17 that they will look at the evidence provided by us today
- and make a finding that the taxpayer reported accurately
- 19 in the first audit.
- Thank you.
- 21 THE COURT: This is Judge Brown. Thank you. I
- 22 will turn back to my co-panelists and ask if they have any
- 23 questions on follow up to Ms. Chiang or to Appellants'
- 24 attorneys.
- Judge Aldrich, do you have anything further?

1	JUDGE ALDRICH: Nothing further. Thank you.
2	THE COURT: Judge Ewing, do you have any further
3	questions?
4	JUDGE EWING: Nothing further, Judge Brown.
5	THE COURT: Okay. Then if I have heard
6	everyone's arguments, I believe I can say that this
7	concludes the hearing. And the record is closed, and the
8	case is submitted today.
9	The judges will meet and decide the case based on
10	the evidence, the arguments, and the applicable law. We
11	will send both parties our written decisions no later than
12	100 days from today. So the hearing is now adjourned.
13	And also, this concludes OTA's hearing for the
14	month of March 2021. I thank you all very much for your
15	time, and we are off the record.
16	(Proceedings adjourned at 3:58 p.m.)
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1	HEARING REPORTER'S CERTIFICATE
2	
3	I, Ernalyn M. Alonzo, Hearing Reporter in and for
4	the State of California, do hereby certify:
5	That the foregoing transcript of proceedings was
6	taken before me at the time and place set forth, that the
7	testimony and proceedings were reported stenographically
8	by me and later transcribed by computer-aided
9	transcription under my direction and supervision, that the
10	foregoing is a true record of the testimony and
11	proceedings taken at that time.
12	I further certify that I am in no way interested
13	in the outcome of said action.
14	I have hereunto subscribed my name this 7th day
15	of April, 2021.
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19	ERNALYN M. ALONZO
20	HEARING REPORTER
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