BEFORE THE OFFICE OF TAX APPEALS STATE OF CALIFORNIA

ΙN	THE	MATTER	OF	THE	APPEAL	OF,)			
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R.	FARI	RELL,)	OTA	NO.	18083583
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TRANSCRIPT OF ELECTRONIC PROCEEDINGS

State of California

Tuesday, November 15, 2022

Reported by: ERNALYN M. ALONZO HEARING REPORTER

1	BEFORE THE OFFICE OF TAX APPEALS						
2	STATE OF CALIFORNIA						
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5	IN THE MATTER OF THE APPEAL OF,)						
6	R. FARRELL,) OTA NO. 18083583						
7	APPELLANT.)						
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14	Transcript of Electronic Proceedings,						
15	taken in the State of California, commencing						
16	at 9:30 a.m. and concluding at 10:37 a.m. on						
17	Monday, November 14, 2022, reported by						
18	Ernalyn M. Alonzo, Hearing Reporter, in and						
19	for the State of California.						
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1	APPEARANCES:	
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3	Panel Lead:	ALJ KEITH LONG
4	Panel Members:	ALJ ANDREW KWEE
5	raner members.	ALJ SHERIENE RIDENOUR
6	For the Appellant:	ASHLEY FARRELL PICKETT
7	_ , _ , _	
8	For the Respondent:	STATE OF CALIFORNIA DEPARTMENT OF TAX AND FEE ADMINISTRATION
9		SCOTT CLAREMON
10		JOSEPH BONIWELL JASON PARKER
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California; Monday, November 14, 2022 9:30 a.m.

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JUDGE LONG: We're opening the record in the Appeal of R. Farrell, OTA Case Number 18083583. This matter is being held before the Office of Tax Appeals. Today's date is November 15, 2022, and the time is approximately 9:30 a.m. This hearing is being convened electronically.

Today's hearing is being heard by a panel of three Administrative Law Judges. My name is Keith Long, and I will be the lead Administrative Law Judge.

Judge Sheriene Ridenour and Judge Andrew Kwee are the other members of this tax appeals panel. All three judges will meet after the hearing and produce a written decision as equal participants. Although the lead judge will conduct the hearing, any judge on this panel may ask questions or otherwise participate to ensure that we have all the information needed to decide this appeal.

For the record will the parties please state their names and who they represent, starting with the representatives for Appellant.

MS. FARRELL PICKETT: Good morning. My name is Ashley Farrell Picket, and I'm here on behalf of Appellant.

1 JUDGE LONG: And for CDTFA. 2 MR. CLAREMON: Good morning. My name is Scott 3 Claremon representing CDTFA. MR. BONIWELL: Hi, good morning. I'm Joseph 4 5 Boniwell also representing CDTFA. 6 MR. PARKER: I'm Jason Parker with CDTFA as well. 7 JUDGE LONG: Thank you. With respect to the exhibits for this appeal, we 8 9 have Joint Exhibit J-1, which was previously labeled CDTFA 10 Exhibit A. We also have CDTFA Exhibits B through FF. 11 the prehearing conference, Appellant objected to portions 12 of Exhibit P, titled "Court Forensic Accounting Report" --13 "Accountant Report." As discussed, OTA may consider any 14 probative evidence and admits Exhibit P in its entirety. We will give the exhibit the weight that it deserves. 15 16 OTA also advised Appellant that they may 17 introduce exhibits to impeach the reliability of Exhibit P 18 on or before the due date of November 1st, 2022. 19 Appellant did not raise any other objections to CDTFA's 20 Exhibits B through FF, and they are admitted -- or B 2.1 through EE, and they are admitted. 22 (Joint Exhibit Number 1 was received in 23 evidence by the Administrative Law Judge.) (Department's Exhibits #B-EE were received in 2.4 25 evidence by the Administrative Law Judge.)

1 However at the prehearing conference, Appellant 2 stated they did not receive a copy of Exhibit FF. I want 3 to give Appellant the opportunity to make any objections to Exhibit FF, if there are any at this time. 4 5 MS. FARRELL PICKETT: There are no objections. 6 Thank you. 7 JUDGE LONG: Thank you. Next after the prehearing conference Appellant 8 9 submitted an exhibit index identifying Exhibits 1 10 through 15. Copies of Exhibits 1 through 15 were 11 distributed on November 10th, 2022, with the exhibit 12 binder. 13 Does CDTFA have any objections to Exhibits 1 14 through 15? 15 MR. CLAREMON: No, we did not. 16 JUDGE LONG: Thank you. 17 These exhibits as they are summarized above are 18 admitted into the evidentiary record. 19 (Appellant's Exhibits 1-15 were received 20 in evidence by the Administrative Law Judge.) 21 Okay. There are three issues to be heard in this 22 They are first, whether Appellant is personally 23 responsible for the unpaid liabilities of the corporation 2.4 with respect to this issue. One of the following items

were agreed upon at the pre-hear-- one or -- sorry.

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1 With respect to Issue One, the following items 2 were agreed upon at the prehearing conference and 3 memorialized in the OTA's subsequent minutes and orders document. One, it is undisputed that Irvine Photo 4 5 Graphics, IPG, operations terminated by December 31st, 6 Two, it is undisputed that IPG collected sales tax 7 reimbursement on sales made to Gap, which were actually 8 exempt sales in interstate commerce and paid such 9 reimbursement to the CDTFA as sales tax. 10 And, three, it is undisputed that Appellant was 11 the president of IPG and a responsible person for IPG 12 sales use tax compliance as defined in subdivision (b) (1) 13 of California Code of Regulations Title 18, 14 Section 1702.5. Issue Number Two and Three are related. 15 They are whether Appellant has standing to contest the 16 fraud penalty and whether the fraud penalty was properly

Ms. Pickett, is that your understanding of the issues as well?

MS. FARRELL PICKETT: It is. Thank you.

JUDGE LONG: Okay. And CDTFA, is that your understanding of the issues as well?

MR. CLAREMON: Yes, it is.

JUDGE LONG: Thank you.

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This hearing will take approximately two hours.

We will begin with Appellant's opening presentation.

Appellant, you have one hour, and you may begin whenever you are ready.

MS. FARRELL PICKETT: Thank you. Thank you I appreciate that.

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PRESENTATION

MS. FARRELL PICKETT: It's probably important for me to address the elephant in the room. I am not a tax attorney. This -- much less, you know, tax appeals is not something I will pretend to know much, if anything, about. I'm, unfortunately, in a position where -- my father can't afford an attorney. So I've been forced to try my best to learn and be here today. So I say this one, in the hopes that you all bear with me, provide me some grace should I mis-procedure [sic] or anything along those lines.

And two, the fact that I am here and -- in lieu of an attorney who is more well-versed in this area of the law. I know, unfortunately, have no doubt could better present the case is really at the core of this issue. I had intended for my mother Betty Farrell to attend today. She's, unfortunately, in an assisted-living facility called Studio Royal. And she broke her rib the day before yesterday, and it made logistics very, very difficult. Even more difficult than it had been.

And that, really, I was balancing with what I understood of this case and trying to come down to the core of what evidence has actually been presented to one, support fraud and two, support willfulness, balancing that against, you know, everything, including she can't really sit up right now, made me avoid having her here today. I say that all that because I appreciate that we moved this to a remote hearing so she could attend. So thank you for that, the ability to do that. It is appreciated, even though it ultimately did not work out.

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I think it is important, unfortunately, to go through some of the background between my mother and father because it really goes to what we're here about, unfortunately, today. My mother and father were married for 27 years and divorced in what was an amicable separation quickly turned to what is -- I think I can adequately say -- probably the worse divorce anyone has ever heard of. It completely depleted any kind of source of funds for either of my parents, and I'm, unfortunately, not exaggerating.

But now, their support financially is really on my sister and I. And I say that because, you know, this tax appeal is almost as if trying to get water from stone. There's -- there's just no money there, and there hasn't been for a very long time. I think it's important to also

understand this because I understand that a declaration that was provided by my mother, you know, years ago really is what has been relied on here.

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That declaration as I read it, speaks to some kind of knowledge -- claiming some kind of knowledge being imputed to my father that the excise tax was due to be refunded to the Gap. Again, unfortunately, while I hate to -- and I could tell you I really don't want to be, kind of, airing this laundry, although, it's probably, frankly, in the public record from the divorce proceedings.

It's really important to understand. And the reason I wanted to have my mother here today is to understand the history of what happened in the divorce that I think lead to that declaration. My mother, as set forth in the declaration, believes that my father was hiding money. It was in forensic reports from accountants, several rounds of attorneys, again, to the point where it was pretty much an all-out war between them.

And each side was looking for any way to try to gain leverage against the other, even if it was to the family's detriment, including trying to have other agencies even look into the other in regards to their use of funds and so forth. And, you know, the case between my parents only recently has ended in trial in state court,

1 and I think it's important to know -- as I included as an 2 exhibit -- that the claims made in the declaration, aside 3 from my mother, aside from the claim trying to impute some kind of an established knowledge on my father that this 4 5 was due back to the Gap. 6 Importantly the Gap and not the Board was all 7 undermined from the ultimate findings of that family court. There was no finding that there was any misuse of 8 money or hiding of money or anything like that. 10 unfortunately, it took literally about 20 years for that 11 to ultimately come to -- to an ultimate decision. 12 JUDGE LONG: Ms. Pickett. 13 MS. FARRELL PICKETT: Yes. 14 JUDGE LONG: I'm sorry to interrupt. This is 15 Judge Long. I just wanted to confirm with respect to your 16 presentation, did you want to be -- did you want us to 17 consider this as testimony as well? Did you want to be 18 sworn in as a witness? 19 Oh, you know, I had not MS. FARRELL PICKETT: 20 thought about that. Sure. That would -- that would be 2.1 great. Thank you for noting that. 22 JUDGE LONG: Sure. If you could raise your right 23 hand. /// 2.4

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ASHLEY FARRELL PICKETT,

produced as a witness, and having been first duly sworn by the Administrative Law Judge, was examined and testified as follows:

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JUDGE LONG: Okay. Thank you. You may cannot.

MS. FARRELL PICKETT: Thank you.

So, again, I just think this is important background to understand some of the motivations that could be behind the evidence presented in this case that, unfortunately, has led -- led to this and, again, the fact that there -- there really is no money at the end of this. My sister and I, unfortunately, are in a position where we are ultimately supporting both of our parents, which is very difficult.

But turning to the ultimate law, with that background, my understanding of this is that it comes down to rather there has been shown by clear and convincing evidence, the fraud standard, whether my dad knew of the rule that excess tax reimbursement, that if it doesn't go back to the customer, it needs to go back to the State.

And, again, you know, I'm trying to avoid kind of hitting on what's already in the briefs, but I do want to hit on a few key points.

Specifically, the excise tax issue was received

January 26, 2005, and it concerned orders made from 1998 -- July 1998 to September 2001, a very long time ago. IPG, unfortunately, closed in December -- December 31st, 2008, and it was five-and-a-half years after that reimbursement was received in 2005 and two years after the closure of the business that a letter first received on September 9th, 2010, saying that the funds needed to be returned to the Board.

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Importantly, while there were two letters prior to that September 3rd, 2010, date that came to IPG from the Gap directly, those letters actually said that the tax needed to be returned to the Gap. I'm not going to get into it here whether there was an agreement between IPG and the Gap as to how that was going to be handled because I understand it's really a moot point. I can tell you from the perspective of everybody that, you know, knows the parties at issue here knows my dad, the concept that the largest client by far, Gap, that he would put that at risk by trying to keep a refund that was due to them, makes no sense.

And there have never been any run-ins with the law or business issues or any claims of this kind levied against my father either, only in the sense of the claims are ultimately determined to not be supported by the family law court from my mother. But this really is an

important date, specifically, the September 3rd, 2010, date because that's the first time that there's any -- any record that IPG or my father was informed that liability may be due to the Board, importantly, not the Gap but to the Board. And, again, any knowledge that Gap was even claiming anything may be due to them had just been made, you know, a few months prior.

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I go back to -- I'm going to go back to this throughout that there's nothing in the record to show under the clear and convincing standard of fraud or even as to personal liability, which requires preponderance of the evidence, show that there was knowledge that there was one, any issue even as to the excise tax but much -- between IPG and Gap. But much less that there was any knowledge of some kind of issue and some kind of reimbursement being due to the Board, which is what is at issue here.

You know, the timing of this, the statute of limitations had clearly run. The business had been closed by the time that this actually came out. And it's for those reasons that of course there's not -- unfortunately, not any documentation here. But it was not until November 16, 2010, that the BOE, I believe it was at the time, claimed fraud and issued decisions both against IPG and then also against my father personally, relying on my

mother's declaration.

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Importantly, the December 12th, 2010, BOE auditor statement, which is Exhibit Number 6, admits that there was no knowledge by IPG or my father that anything was due to the State within the statute of limitations. It's as, quote, "Auditor cannot find anywhere in the audits written information that the taxpayer was advised that they were required to refund the tax back to the State, if it was not returned to the customers."

So the BOE auditor themselves admits that there was no knowledge as is required here. So, again, if the Appellant did not have knowledge of the alleged -- of one, the alleged liability until well after the three-year statute of limitations had run. It had been five-and-a-half years at this point. Further, Appellant did not have any knowledge that the refund could be owed to the State and not to Gap until even after that period of time.

And once they found out about the alleged liability, the company had been closed and there was no longer an ability to pay. There were no funds. The company, again, had been closed for years at this point, and you cannot willfully fail to pay when there's no knowledge that the refund was one, allegedly due, and the company had closed its doors. Even on a personal level

there was no ability to pay at that time.

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And even if we were to assume that, you know, against all reason, frankly, that IPG and/or my father had decided to try to, you know, keep \$500,000 at the risk of ruining the relationship with their largest client that had given them multiple -- multiples of that business to IPG each year, again, there's no knowledge anywhere that they knew that the refund had to go back to the State.

Appellant, which is what the core of the issue is here.

There was no information nowhere in the record that potential liability could be had until the statute of limitations has run -- had run. And the only way to extend that statute of limitations is fraud, but fraud is a heightened standard, and it is a heightened standard for a good reason. It sought to and it did here, extend to seek the liability -- extend the liability when there's no longer documentations, no longer able to send the self -- IPG and show agreement.

And you have to have clear and convincing

evidence -- the Board does -- to show that they actually

knew. It's, quote, "Actual intentional wrongdoing that

the intent required is specific purpose to evade tax

believed to be owed. There is simply nothing here. This

respectfully appears to be a clear overreach, and it's not

supported by any of the documentation.

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Appellant did not timely know that the tax or refund was allegedly owed to the State within the statute of limitations, nor did it intentionally or knowingly it somehow evade that obligation when IPG had funds to pay it. And it's important to not only look at Exhibit Number 6, which we went over in which the BOE auditor herself issues a statement and admits there was no knowledge. But also Exhibit Number 7, is a November 10th, 2010, recommend -- memorandum from the tax Board recommending the fraud penalty that by the language showed it was based on flawed understanding of what the legal standard was.

Because it says, quote, "Taxpayer aware of the requirement to refund the excess tax received to their customer Gap," based on Mr. Farrell's letters to Mr. Stefan, dated 1/11/2001. So here it's recommending fraud on a basis that there was somehow -- I don't see how those letters do this -- but there was somehow a knowledge that by failing to return the excise tax to Gap, that they had knowingly done that, but not importantly for failing to return it to the State or the Board.

And it's important to recognize here that the excise tax was received. The refund was received from the Board to IPG, and the concept that IPG was then supposed

to understand that somehow, they needed to take that refund and send it right back to the Board really defies logic. Again, I'm an attorney. I have yet to get my head around this. Even sophisticated business people I don't think can be imputed to somehow have this kind of knowledge, especially, with no documentation showing that here.

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It seems that this claim is based on nothing more than that -- than an opinion and a conclusion that Appellant must have understood this nuance are of the law and thus, should be held responsible on a personal basis for it as well after the statute of limitations had already run.

And now, importantly, just one more issue is the standing argument raised by the CDTFA and its opposition for the first time that Appellant somehow does not have standing to challenge IPG's penalty. And I would just point out one more time this is contradicted by historical practices, as noted in all of Appellant's briefings, how the CDTFA and the Board has treated the same issue with other taxpayers, its own published authority, its own written decisions on the appeal, which did allow the same.

And the concept that they somehow can deny due process and not permit Appellant to challenge a penalty of IPG, which is the conduit by which personal liability is

1 somehow being attributed to him is not fair. Again, it's 2 not supported and would violate due process and equal 3 treatment under the law. With that, I'll submit to the And I believe I reserved 15 minutes for reply, if 4 CDTFA. 5 I could also maintain some of my time that I saved here, 6 as needed. I would appreciate that. 7 JUDGE LONG: Thank you, Ms. Pickett. And then just before we continue on with questions from the 8 Panel -- my co-Panelists, I wanted to clarify that as your 10 Appellant's attorney as well regarding your testimony, we'll only consider the aspects that are -- things that 11 12 you actually witnessed, and then the rest we will consider 13 as arguments. 14 And I also need to verify whether CDTFA had any 15 objections to Appellant's testimony. 16 MR. CLAREMON: We have no objections. 17 JUDGE LONG: Thank you. And then also CDTFA do 18 you have any questions for Ms. Pickett as a witness? 19 I don't have any questions. MR. CLAREMON: 20 JUDGE LONG: Okay. Thank you. 21 And so I'd just like to turn to my co-Panelists 22 real quickly to see if they have any questions. 23 Judge Ridenour, do you have any questions? JUDGE RIDENOUR: Hello. This is Judge Ridenour. 2.4 25 No questions at this time. Thank you.

JUDGE LONG: And Judge Kwee, do you have any questions?

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JUDGE KWEE: This is Judge Kwee. Yeah, I think I just want to get a quick clarification about the sales tax aspects. So as I'm understanding, IPG collected the sales tax reimbursement from Gap, and then IPG filed a claim for refund on the basis that tax wasn't due, so it shouldn't have been collected or paid to the State. That amount was refunded to IPG, and IPG didn't refund that to the Gap.

That -- it's my understanding that those aren't -- those facts aren't disputed. Is that -- those are, like, agreed facts; is that correct?

MS. FARRELL PICKETT: Yes. So my understanding as well is that the IPG was asked -- I believe it's undisputed. IPG was asked by the Gap to request that refund through the State. IPG expended funds in doing so and it's our position had an agreement with Gap to offset any cost incurred with that -- because I understand it was quite the process.

They received the refund, and then five-and-a-half years later was suddenly told that needed to go back to one, the Gap and then separately told months later it actually needed to go back to the State if it had not gone to the Gap. And that was the first time they were informed.

JUDGE KWEE: And during this process was

Mr. Farrell -- was your father, your client, involved in
the refund claim aspect? Or was the testimony that
your -- his spouse involved in the refund claim aspect?

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MS. FARRELL PICKETT: No. So they engaged -bookkeeper is the best word that I can think of it -- to
assist in it, but he was still overseeing IPG at the time.
Really, the issue I was raising as to my mom is she was
not actually working at that time. She was not at the
company. She had stopped working several years prior.
And, you know, nonetheless tried to state that she somehow
had knowledge of what my dad knew at that time, whether of
the refund allegedly being due to Gap and/or the State.

But no, the issue is not that while we do disagree as to the agreement between IPG and Gap, and our position is, hey, this was our agreement. IPG even signed off on it where we would undertake the efforts to do this, but we would offset any cost, and there was significant cost. There was no issue about it. They never raised any issues. We incurred cost.

Unfortunately it was not raised until five-and-a-half years later when we couldn't find a lot of the documentation to support that. So then they claimed that there was no agreement actually in place, and we had somehow -- IPG had somehow improperly kept those funds.

But the issue here on the appeal really doesn't matter.

None of that really matters because the statute of

limitations at that time had already run.

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So because there was no knowledge as the auditor and the Board at the time admitted, there was no knowledge that this would have been anything owed to the State.

There was no ability for the State now to be claiming fraud to try to reach back beyond the statute of limitations and obtain those funds. So said a little bit differently and perhaps more simply, while I would vehemently contest that there was any wrongdoing here at all between even IPG and Gap, that doesn't really matter.

Because what matters is how the State is able to get involved here, and the law is pretty clear. They can only extend the statute of limitations if they prove fraud, and there's nothing showing that there was any knowledge on the part of IPG or Rick Farrell at the time that this conceivably could be due to the State, to the tax Board.

And even if there was that, by the time they did know, by the time they were informed, and IPG had been closed for several years, and it was five-and-a-half years, while after the statute of limitations again had run, that the refund had been received. There was no ability to pay at the time. So there was no willfulness.

Minute to the agreement aspect. Is the amount at issue, was any portion refunded to the Gap? Or was -- because you had mentioned that there was an agreement potentially that there would be an offset for fees, or is the amount that we're discussing some sort of offset amount, or was the -- was any amount refunded to the Gap, or was this entire amount retained by IPG, and that's what's before us?

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MS. FARRELL PICKETT: So, you know, I know there was an offset agreement. I admittedly don't know. I apologize. I admittedly don't know if we have records anymore about what that is and what the ultimate number here, if that is the offset amount or something different. I just don't have that knowledge. Apologies.

JUDGE KWEE: Okay. Thank you.

I will turn it back over to the lead ALJ, Judge Long.

JUDGE LONG: Thank you.

I just had one quick question for you. With respect to the business closure, you said December 31st, 2008, but the sales permit was not closed until December 31st, 2009. Do you know when CDTFA, or back then BOE, was informed of the closure?

MS. FARRELL PICKETT: So I do know that IPG did

not file any returns for all four quarters for 2009 and
was officially closed May 10th, 2010. The account was
officially closed effective December 31st, 2009. But in
the Decision and Recommendation for this case -- for the
appeal, I guess I should say, it accepts the actual

termination date of December 31st, 2008.

JUDGE LONG: Okay. Thank you. And my apologies, but that Decision and Recommendation is a lot to get through. Do you have the page number for that specific assertion?

MS. FARRELL PICKETT: I'm sorry. I don't.

JUDGE LONG: Okay. I can find it. That's fine. Thank you. And that is all the questions that I have at this time.

CDTFA, you have 30 minutes to make your presentation, and you may start when you are ready.

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PRESENTATION

MR. CLAREMON: Thank you and good morning.

The primary issue in this appeal is whether

Appellant is personally liable for the unpaid liabilities

of Irvine Photo Graphics, Inc., IPG, pursuant to Revenue &

Taxation Code Section 6829. An additional issue is

whether Appellant may appeal the imposition of the 25

percent fraud penalty imposed upon IPG pursuant to Section

6485 and if so, whether that penalty was properly imposed.

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The relevant facts in this appeal are described in the Department's response brief dated January 28th, 2019, and supported by the evidence cited therein, all of which is in the record for this Panel. To briefly summarize, Appellant was the president and owner of IPG and, essentially, all the actions of IPG discussed in this appeal were undertaken by Appellant personally.

As described in the dual memorandum, Exhibit H, with regard to responsibility, he had sole control of IPG during the period in question. On page 192 of Exhibit P, the statement is attributed to Appellant that he was the CEO and primary decision maker of IPG, and that there was, quote, "No number two." In addition, he personally represented IPG throughout the refund and appeals process.

At the request of IPG's customer, the Gap,
Appellant filed claims for refund on behalf of IPG for
excess tax reimbursement collected on out-of-state
transactions from 1998 to 2003. After a relatively brief
examination by Department audit staff, that pursuant to
Exhibit CC, involved meetings over three days between
KPMG, Appellant, and audit staff, a refund of
approximately \$468,000 was granted on January 31st, 2005,
if the issuance of the refund was conditioned on it being
refunded to the customer, as explicitly memorialized in

Exhibit N, the report of discussion of audit findings at which Appellant personally represented IPG. However, IPG never refunded the amount to the customer.

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Accordingly, the Department issued a Notice of Determination to IPG on November 16th, 2011, which became final on October 27th, 2013. And the Board of Equalization issued a summary decision pursuant to Revenue & Taxation Code Section 40 on December 17th, 2013, wherein it concluded that there was clear and convincing evidence of fraud as the basis of IPG's liability.

Appellant's liability here, under Section 6829, is derived from the November 16th, 2011, Notice of Determination. Under Section 6829, any person who has control or supervision of a corporation is personally liable for that corporation's unpaid liabilities, including interest and penalties, if four elements can be established; that the corporation terminated; the corporation collected sales tax reimbursement; the person was responsible for the payment of sales and use tax; and the person's failure to pay was willful.

Here, there is no dispute that the first three elements have been met. The three sub-elements must be met to establish willfulness. On or after the date the taxes came due, the person must have had actual knowledge that they were due, and they must have had both the

authority and the ability to pay it to the State. Finally, liability under Section 6829 in the elements thereof must be established by the preponderance of the evidence. That is, based on all of the evidence, both direct and circumstantial, it must be found to be more likely than not that each element is met.

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With regard to Appellant's knowledge as a starting point, there is overwhelming evidence that Appellant knew that the issuance of the refund by the Department was conditioned on it being delivered to the customer. Again, as most clearly demonstrated by the report of discussion of audit findings and is also supported by the auditor's declaration, Exhibit EE and the three separate statements of Betty Farrell, Exhibits AA and FF.

In other words, while the requirement was to deliver the refund to the customer, that requirement was imposed by the Department. IPG undertook an obligation to the Department to deliver it to the customer. On that basis alone, it is more likely than not that Appellant had actual knowledge. That --

 $\ensuremath{\mbox{\sc JUDGE LONG:}}$ Mr. Claremon. I'm sorry to interrupt.

Ms. Pickett, would you mind muting your microphone? I'm getting some noise disturbances.

MS. FARRELL PICKETT: Apologies.

JUDGE LONG: Thank you.

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Mr. Claremon, you can continue. Sorry.

MR. CLAREMON: No worries.

On that basis alone, it is more likely than not that Appellant had actual knowledge that if he failed to deliver the refund to the customer, IPG would be required to return it to the State. The alternate being that he honestly believed that by simply ignoring this obligation to the Department, IPG was entitled to keep almost \$470,000 that did not belong to it.

Appellant is a sophisticated businessperson with significant experience with sales and use tax matter, who is specifically involved in all aspects of this refund.

And the requirement to pay excess tax reimbursement to the State, if not refunded to the customer, is clearly stated in Section 691.5 and Regulation 1700. But such facts are not necessary to establish Appellant's knowledge in this matter. IPG was, in essence, engaged as a delivery person. Its role is to deliver the refund from the Department to its customer.

It clearly knew that it had no right to the refund as evidenced, for example, by Exhibit O, in which the debts to the customer were reported as a liability on IPG's income tax returns in 2005 and 2006. One does not

need to be a sophisticated business person to know that a delivery person can't simply decide to keep the item they promised to deliver. And in this case as a result, reap a \$470,000 windfall.

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But as a sophisticated businessperson with a familiarity with sale and use tax matters, Appellant's actual knowledge is even more obvious. This is further supported by evidence of Appellant's conduct after receiving the refund from the Department. The evidence indicates that Appellant intentionally withheld the refunds from and actively mislead the customer before abruptly cutting off communication; see Exhibits Q through U.

And when contacted by the Department, Appellant provided erroneousness information regarding its past communication with the customer and with regard to a purported reimbursement agreement. And that's Exhibits W and X. Exhibit X being the letter Appellant claims he sent to the customer's representative in February 2005 purporting to explain why it did not receive a single cent from the refund.

As discussed in great detail in the Appeals

Bureau decision, Appellant's claims regarding a

reimbursement agreement make no sense both generally, and
that the customer's representative was itself an

accounting firm hired on a contingency basis to secure the refund. And, specifically, with regard to the exorbitant offsets of detail in Exhibit X, there is no documentary evidence whatsoever of the alleged agreement, and the customer and its representatives declare that no reimbursement agreement was ever entered into, nor any letter regarding its existence ever received. And that's Exhibits R, Y, and Z.

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Ms. Farrell has also provided multiple accounts of her conversations with Appellant in which he admits that no such agreement existed. And, again, that's Exhibits AA and FF. I note, again, that Appellant did not send this letter to the customer or to its representative. The letter was sent to the Department. In other words, Appellant's conduct not only reenforces the fact that he clearly knew IPG had no entitlement to keep the refund and thus, had to conceal its receipt from the customer. But in providing an explanation to the Department, that does not appear to be genuine.

His conduct also indicates an awareness of liability to the Department if he could not explain his failure to deliver the refund to the customer. Taking into account all of the evidence in the appeal, it's far more likely than not that Appellant knew that his obligation to the Department meant he had to return the

refund to the Department if he failed to deliver it to the customer.

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Turning to the second element of willfulness, authority to pay, again, as described in Exhibit H with regard to responsibility, Appellant was the president and CEO of IPG as listed on numerous documents, including authorization of payment by electronic funds transfer. There's no dispute that he had sole control over the corporation, which would include the authority to make payments as also evidenced by the statement of Betty Farrell regarding his control of the corporation's bank accounts and his being named the corporation's fiduciary.

Also for statements attributed to Appellant on pages 191 and 192 of Exhibit P, he had check signing authority and was the only decision maker. As such, it is established by a preponderance of the evidence that Appellant had the authority to pay.

Finally, with regard to ability to pay, per Exhibit H and Exhibit O, in addition to the fact that IPG received the refund itself, IPG made almost \$6 million in sales in 2005, more than \$2.5 million in sales in both 2006 and 2007, and over \$1 million in sales in 2008. Therefore, there were funds available to satisfy the liability well after IPG received the refund and even after several of the emails from the customer indicating

that Appellant was concealing IPG's receipt of the refund.

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Accordingly, it is established by a preponderance of the evidence that after deciding not to deliver the refund to the customer or to remit it to the Department, Appellant still had the ability to pay. In sum, all of the elements of Section 6829 liability have been met, and Appellant is liable for the unpaid liabilities of IPG.

Turning to the second issue in this matter, after IPG petitioned the underlying liability, the issues were fully briefed, and an oral hearing was scheduled for April 2013 and then rescheduled for July 17th, 2013.

Appellant failed to appear at that hearing and the Board denied the petition by a unanimous vote and issued a summary decision pursuant to Section 40. As such, the Board's decision with regard to IPG's liability is final and non-appealable.

There's no provision in the Government Code or the OTA rules for tax appeals that would allow for the appeal of the decision of the Board of Equalization that went final prior to January 1st, 2018. This is essentially what Appellant is asking the Panel to do here in seeking a decision by OTA that IPG's liability is not based on fraud contrary to the final written decision of the BOE.

It is not supported by the OTA's precedential

decision in Eichler in which no request for relief from penalties or interest was filed prior to the Section 6829 case, nor is it supported by Section 6592 or annotation 320.025, which do not apply to fraud penalties imposed pursuant to Section 6485. I also note that the statement in the Appeals Decision regarding reexamining the issues in the underlying case is being taken out of context.

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The Appeals Decision has a single issue, whether Appellant is liable for 6829. And that statement simply means that they're going to reexamine the facts in light of the 6829 liability. The Appeals Decision makes no examination and reaches no conclusion with regard to the underlying liability or the fraud penalty. It is simply not an issue that's addressed in the Appeals Decision.

Furthermore, as stated in OTA's precedential decision in Millennium Dental Technologies, and also applied to sales and use tax cases, the doctrine of Res judicata prevents parties or their privies from relitigating a cause of action after a final judgement on the merits. The California Supreme Court in DKN and Holding v Faerber 61 Cal.4th 813 at 826 through 828, held that a person whose liability is derivative of a prior litigant can be considered to be in privity with them.

It further states that privity requires the sharing of an identity or community of interest with

adequate representation of that interest in the first suit and circumstances such that the non-party should have reasonably expected to be bound by the first suit. Here as we've already described, Appellant was the president, CEO, and owner in complete control of IPG during this period and personally undertook on all of the actions and communications that we have discussed. He represented IPG during the refund and related audit and during the entirety of the IPG appeal.

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Specifically, per Exhibit BB, at or around the time of the first hearing date, IPG's attorney was not retained and Appellant personally requested a continuance and communicated with the BOE with regard to settlement, and thereafter was its sole representative. It is important to note that Appellant received the NOD for this action, his personal liability, on December 28th, 2011, meaning he represented IPG at the appeals conference and thereafter having already received a notice of his liability as a responsible person.

As such, not only is his liability completely derivative of IPG, but his interests were entirely aligned with IPG, and he was adequately represented by himself during those proceedings. And he knew, based on already being issued the Section 6829 NOD that he would be bound by those proceedings. In addition, the BOE is considered

a court competent jurisdiction for the purposes of Res judicata. It rendered a final judgment on the merits and the same claim the appeal of IPG's liability is being raised here. Accordingly, Appellant's appeal of the fraud penalty imposed on IPG is barred by the doctrine of Res judicata.

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Finally, even if OTA were to consider the issue, the BOE properly found that IPG's liability was based on clear and convincing evidence of fraud. Per the OTA's decision ISIF Madfish fraud can be proved by circumstantial evidence. And such badges of fraud may include inadequate records, implausible or inconsistent explanations of behavior, concealment of assets, failure to cooperate with tax authorities, and lack of credibility in the taxpayer's testimony.

As I've already discussed, each of those elements is present here in the basic fact that Appellant did not simply deliver the refund to its customer in his dealings with the customer and in the explanation, he provided to the Department. Appellant has not provided a single credible record with regard to the alleged agreement, any of his claimed communications with the customer, or, for example, with regard to the almost 3,000 hours he claims that an account temps billed him for working on the refund.

Exhibits AA and FF also describe admissions of fraud by Appellant and his pattern of concealment of assets, which is corroborated by the descriptions in Exhibit P of Appellant's commingling of IPG's finds with his personal assets and that of another corporation. As also described in great detail in the Appeals Decision, many of Appellant's specific explanations as to individual issues are implausible and lack credibility, from his claim to how he found Exhibit X in storage, given the lack of any records with regard to the agreement, to his explanation that he never read and deleted thousands of emails that he received on his work account.

For all these reasons, and for all the reasons
I've previously discussed, the BOE properly found the
liability of IPG was based on fraud and properly applied
the RTC 6485 penalty. In sum, Appellant is liable under
Section 6829, and the petition for redetermination should
be denied.

Thank you.

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JUDGE LONG: Thank you, Mr. Claremon.

I would like to turn to my co-Panelists to see if they have any questions.

Judge Ridenour, do you have any questions?

JUDGE RIDENOUR: This is Judge Ridenour. No questions at this time. Thank you.

1 JUDGE LONG: Thank you. 2 And Judge Kwee, do you have any questions? 3 JUDGE KWEE: This is Judge Kwee. Yeah. I quess I would like to follow up with CDTFA about the position 4 5 that the taxpayer cannot challenge the fraud penalty 6 imposed on the corporation and just to get clare -- I 7 quess first to get clarification on that aspect. CDTFA's position that in any 6829, I guess, the taxpayer 8 9 can't challenge the underlying liability? Or is it only 10 because there was a prior appeal on that aspect that 11 you're saying that we can't examine the fraud aspect? 12 MR. CLAREMON: Our position is that there is --13 it is because there's a prior appeal and there's a prior decision. And, specifically, that it was a prior decision 14 of the BOE prior to January 1st, 2018. 15 16 JUDGE KWEE: Okay. So --17 I'm sorry. I don't want to JUDGE LONG: 18 interrupt. 19 But I need to make sure, Ms. Pickett, are you 20 still there. I'm sorry you're muted. 21 MS. FARRELL PICKETT: Yeah. Apologies. 22 still here. 23 JUDGE LONG: Okay. And were you able to hear 2.4 CDTFA's answer? 25 MS. FARRELL PICKETT: I did. Thank you.

JUDGE LONG: Okay. Thank you.

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Go ahead and continue, please.

additional continuation to my question for CDTFA. So I understand, you know, that there's the appeal for the underlying IPG, the corporation. And then also we have an individual who is being held, you know, personally liable for the unpaid taxes of the corporation but -- so we have a different person before us. I guess I'm not understanding why that person can't establish that they shouldn't be held personally liable on the basis that -- you know, for whatever reason that those taxes aren't correct.

And I guess we also have, for example, the Talavera Decision where the only issue being decided, you know, 6829 responsible person liability was conceded, and the only dispute there was whether or not they could be — or the tax liability was correct. And it didn't seem in that case there was any issues raised about jurisdiction to challenge the underlining liability. And so I guess it seems that in prior appeals, even prior precedential appeals, that we considered that aspect without disputes raised by the parties about, you know, jurisdiction over the underlying liability.

So I quess I was just having a hard time

understanding why when we have an individual being held personally liable they cannot challenge both, you know, the elements for imposing personal liability as well the validity of the liability for which they're being held personally liable. So I guess that's a concern that I was thinking, and the case that I had in mind was the appeal of Talavera, or one of those cases that I had in mind.

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I guess you don't have to answer, but that's just what I had in my mind. I wanted to share that in the event that CDTFA wanted to add or elaborate to what they had previously stated.

MR. CLAREMON: You know, I don't -- I don't think so. I'm not -- I am not familiar with all of the details of Talavera, but again I'm not aware of any OTA decision, either precedential or otherwise where in a 6829 case there was already a decision, particularly a written decision, on the underlying liability where that underlying liability was then reexamined. And, again, if OTA were to find here that not the Appellant, but the underlying corporation was not fraudulent, they would essentially be re-deciding the case that was finally decided nine years ago.

JUDGE KWEE: Okay. Thank you.

I will turn it back to the lead judge, Judge Long.

JUDGE LONG: Thank you.

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I just wanted to circle back to one of

Ms. Farrell's arguments and hope that you can address this
with me. With respect to the statements and the letter
issued by Ms. Betty Farrell and the weight that CDTFA put
on that with respect to imposition of the fraud penalty, I
just wanted to confirm I have from the decision
recommendation the statement. It's nevertheless
petitioner and Ms. Farrell apparently had an acrimonious
divorce which could call into question statements by Ms.
Farrell against petitioner's interest and we, thus, simply
note her statement for the record.

It seems from that instance that CDTFA is actually not putting much weight on Ms. Betty Farrell's statement alone; is that correct? There's -- I believe that there's other statements as well with respect to this fraud penalty?

MR. CLAREMON: That's correct. We believe that the evidence of fraud and the evidence of willfulness is based on all of the evidence, including Mr. Farrell's own -- primarily, Mr. Farrell's own actions, the evidence with regard to his communication with the customer's representatives from 2006 to 2009, with the communication with the Department at 2010 in which he provided this explanation, which we do not believe to be genuine.

And with that said, Ms. Farrell made three separate statements. One not to us but to the Gap -- or to KPMG, and two other statements; one under penalty of perjury to us. So we do give it some weight as corroborating evidence to the other evidence in this case.

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JUDGE LONG: Okay. And then with respect to the fraud penalty, I understand your position with respect to the Res judicata and that the prior penalty was previously decided and is final with respect to the Board of Equalization's decision. But I just wanted to confirm because what it sounds like to me is that you're arguing with respect to the annotation as well as with Eichler that a party can never dispute a fraud penalty when it's being imputed through 6829?

MR. CLAREMON: We -- I just want to with the -the annotation was brought up in briefing by Appellant's
former counsel. So I just wanted to point out that it's
not supported by that. I don't -- I don't want to speak
to another when there is not a prior decision by the BOE
or I guess now OTA. But I just want to point out that it
did not support their arguments in this case.

JUDGE LONG: Okay. Thank you.

I have no further questions. So we can turn to final statements.

Appellant, you requested 15 minutes. However,

you do have some additional time if you would like to take that I would -- because left over from your opening statement. So I think it's probably about 30 minutes. You may begin when you're ready.

MS. FARRELL PICKETT: Thank you very much.

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CLOSING STATEMENT

MS. FARRELL PICKETT: You know, I -- sitting here and listening and looking over the evidence there's a lot that's said, but there's not actually anything behind it. I've heard a lot of more likely than not. They knew -- IPG, Mr. Farrell must have known that they had to send it to -- send the refund back to the Gap. I heard a lot of conclusions saying that there must not have been an agreement between Gap and IPG for this offset amount.

But the problem is that the only evidence or alleged evidence are statements one, from a bitter divorce -- no other way to put that -- who is from -- you know, unfortunately, my mother who -- whose own statements are undermined by the State court family law actual findings. So numerous statements that she makes in those same declarations have been directly contradicted and found to be not accurate and not true by the State courts. Those cannot be given credibility.

Also self-interested statements from Gap that

there was no agreement, but the problem here goes back to the statute of limitations. This is an instance where five-and-a-half years after the refund, and two years plus after the closure of the business, suddenly the business is told you have to provide us money, and you also need to come up with documentation showing that there was this prior agreement. The company had closed. There was no documentation that we were able to find.

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But the fact that it hadn't been raised for so many years, similarly I would say on IPG's end, shows that it wasn't an issue. This does not meet the clear and convincing standard. These are assumptions and a lot of conclusions. And, importantly, if you actually listen to what the argument is and look at the documents, at most, even if you were to find that this is some kind of conspiracy to make sure that -- or to try to pull a fast one on, again, their biggest customer -- IPG's biggest customer -- at most, the evidence, quote, unquote, "would go to knowledge that the refund needed to be returned to the Gap, not that it was somehow owed to the State," which is the only reason and only ability for us to be here, would be between two private parties, nothing where the State is involved.

Again, they have to prove fraud, and they're trying to -- the CDTFA continues to try to paint really in

a false light with any proof to support that false light, the statute of limitations, the business being closed, the lack of documentation, all trying to use that to support the elevated standard. But the fact that there is an elevated standard shows that you cannot rely on the facts -- on -- you can't rely on the impropriety of not raising this for several years to then to try to say that can be held against the Appellant here.

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There was no ability to pay, the Great Recession, and they had to close the business. Importantly, you know, as to ability to pay, there's nothing being said about profits or other debts. Again, a lot of assumptions. They would not have shut down a business in 2008 if it was profitable. It had not been profitable for years, and all the money kept going back into that business to try to keep it afloat.

Again, this comes down to whether there is clear and convincing evidence that IPG and/or Rick Farrell knew some nuance tax law that the excess tax reimbursement, if it doesn't go to the customer, it has to go to the State. It's not about whether there's even knowledge that it should have gone back to IPG. That's not at issue here that we would, again, take a strong position that there wasn't an agreement between the parties, but that's not at issue here.

It doesn't matter. Even if IPG or Mr. Farrell thought that it should go back to the Gap and violated that agreement in some way, that doesn't impute liability for the State to come in with the fraud allegations and the ability to extend the statute of limitations here.

Again, even if there was no agreement between IPG and Gap, even though we would definitely say there is, unless the agency can show that there was actual knowledge that the funds had to go back to the State, there's no way that they can show that there's liability.

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And they have also failed to show that there was a willful failure to pay only by speaking to sales. Sales has nothing to do with profits or other ability to pay. We have not seen or heard any evidence to that. I would just say one more time, there's unfortunately no credibility that can be had to Betty Farrell's statements. The family court found just the same. This is really a situation where the -- there was an agreement between two parties, years later attempted -- attempts to backtrack that agreements.

The State improperly came in and tried to exert some kind of control over it by saying that there was fraud and that there was knowledge that this was due to the State and there has been literally no evidence to support that as Exhibit 6 and 7 actually show as admitted

by the auditor and prior statements of the Board in and of itself.

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I would just point out that subdivision (b)(2) of 1702.5 regulation says that a person has willfully failed to pay the -- it says it must be proven that, quote, "A person has willfully failed to pay the taxes or to cause them to be paid only when the Board establishes all of the following: On or after the date that the taxes come due, the responsible person had actual knowledge that the taxes were due but not being paid. And when the responsible person had actual knowledge as defined in A, the responsible person had the ability to pay the taxes but chose not to do so."

Neither of those elements have been supported here. There's no actual knowledge that the statute of limitations had run for some time. And it's a dearth of purported evidence to try to put responsibility and really paint Mr. Farrell and IPG in a false light here to try to get this penalty paid.

I would just note once more -- or one more thing
I should say, that IPG was not trying to hide this. As
noted at page 7 of the Appellant's opening brief, the
Department prepared an IPG reaudit report on January 31st,
2008 -- that's Exhibit 9 of the record -- to reduce the
measure of tax for IPG's purchases of fixed assets based

on a D&R that Appeals issued to IPG on December 18th, 2007. No adjustment was made to Audit Item Number 3, which includes the Gap refund measure of minus or negative \$4,902 -- \$902,559 because the earlier refund was not considered an issue.

There was nothing here or within the statute of limitations that IPG or Mr. Farrell were informed that there was any kind of an issue or any amount due one, to Gap, but much less and more importantly to the State.

And with that I submit.

JUDGE LONG: Thank you, Ms. Pickett.

CDTFA, do you have any closing statements before we adjourn?

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CLOSING STATEMENT

MR. CLAREMON: Yeah. I just want to add one other thing. It's not really a closing statement. But I do think that -- something we do not address in the -- in our statement is that the existence of the IPG audit on other issues that they had their own -- they had their liabilities as evidenced by Exhibit CC and as discussed in Exhibit N, the report of discussion of audit findings, provides context to the communication attached to Exhibit U, between the representative and IPG.

As you can see in the -- it's attached to Exhibit

H, the dual memorandum, IPG actually went through a full audit appeal on those other issues. And the -- there's an appeals conference held in 2007, and a decision issued in that case. And when you look at the statements in Exhibit U where the customers's representative is memorializing his conversation -- his apparent phone conversations with the Appellant, you can see that the existence of the audit case is giving cover for why apparently the refund, again, this misleading kind of notion that the refund was never received.

And you can see that's clear from Exhibit U. And this didn't come out of the blue in 2010, and that existence in the other case gives that context of they were checking, and you can see from Exhibit U that the belief, was caused by Appellant, was that the existence of this other audit case, which was still ongoing that went through the appeals process, was what was holding up the refund claim. So there is -- like, that is the context of why they could reasonably believe there was a delay in getting this refund. And I just wanted to add that.

MS. FARRELL PICKETT: Can I quickly respond with one -- with just one brief statement?

JUDGE LONG: Sure.

MS. FARRELL PICKETT: Okay. Thank you.

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CLOSING STATEMENT

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MS. FARRELL PICKETT: Again, I hear -- and it's a little bit difficult because I keep hearing a lot of conclusions made, but there is nowhere in the record where there is any evidence that Gap -- or excuse me -- that IPG or Mr. Farrell had knowledge that the refund had to go back to the State or had a willful failure to pay. It reads very much as a lot of assumptions based on some kind of conjecturing of what must have been meant by statements that don't say what the CDTFA would like them to say. And it does not rise to the level of clear and convincing evidence.

This would have to be a mastermind of tax nuanced liability attempt conspiracy to try to pull the wool over the eyes of both Gap and the State of California as it's being told by the CDTFA, and there's nothing to support that, nor would any -- it really would be believable that a common businessperson who has no tax experience would somehow see a way to try to do this as it's being portrayed by the CDTFA. This just seems like a very outlandish story.

And with that, I'll submit once more. Thank you.

JUDGE LONG: Thank you.

I believe that we are ready to conclude today.

Are my co-Panelists ready to close this appeal?

1	Judge Kwee?
2	Judge Ridenour?
3	Yes. Excellent.
4	Then this case submitted on Tuesday,
5	October 15th, 2022. The record is now closed.
6	Thank you everyone for coming today. The judges
7	will meet and decide your case later today, and we will
8	send you a written opinion on our decision within 100 days
9	after the record is closed, or today in this case.
10	Today's hearing in the Appeal of R. Farrell is
11	now adjourned.
12	Thank you.
13	(Proceedings adjourned at 10:37 a.m.)
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1 HEARING REPORTER'S CERTIFICATE 2 I, Ernalyn M. Alonzo, Hearing Reporter in and for 3 the State of California, do hereby certify: 4 5 That the foregoing transcript of proceedings was 6 taken before me at the time and place set forth, that the 7 testimony and proceedings were reported stenographically 8 by me and later transcribed by computer-aided 9 transcription under my direction and supervision, that the 10 foregoing is a true record of the testimony and 11 proceedings taken at that time. 12 I further certify that I am in no way interested 13 in the outcome of said action. 14 I have hereunto subscribed my name this 14th day 15 of December, 2022. 16 17 18 19 ERNALYN M. ALONZO 20 HEARING REPORTER 21 2.2 23 2.4 25