

BEFORE THE OFFICE OF TAX APPEALS

STATE OF CALIFORNIA

In the Matter of the Appeal of:)	
)	
S.W.S. REALTY, LLC)	OTA No. 21088351
M. SHORAKA and K. SHORAKA)	21088354
S. SHORAKA)	21088356
B. SHORAKA)	21088359
S. SHIDFAR)	21088360
J. VARJAVAND,)	21088361
)	
Appellants.)	
_____)	

CERTIFIED COPY

TRANSCRIPT OF PROCEEDINGS

Cerritos, California

Tuesday, June 6, 2023

Reported by:

MARCENA M. MUNGUIA,
CSR No. 10420

Job No.:
42313 OTA(A)

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TRANSCRIPT OF PROCEEDINGS, taken at
12900 Park Plaza Drive, Suite 300, Cerritos,
California, commencing at 9:47 a.m. and
concluding at 11:38 a.m. on Tuesday,
June 6, 2023, reported by MARCENA M. MUNGUIA,
CSR No. 10420, a Certified Shorthand Reporter
in and for the State of California.

1 APPEARANCES:

2
3 Panel Lead: ALJ VERONICA LONG

4
5 Panel Members: ALJ JOHN JOHNSON
6 ALJ EDDY LAM

7
8 For the Appellant: DAVID RILEY
9 DONNA LA PORTE

10 For the Respondent: STATE OF CALIFORNIA
11 FRANCHISE TAX BOARD:
12 CAROLYN KUDUK
13 MARGUERITE MOSNIER

I N D E X

E X H I B I T S

(Appellants' Exhibits 1-4 were received at page 7)

(Respondent's Exhibits A-S were received at page 7)

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By Ms. Kuduk 38

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By Mr. Riley 49

1 Cerritos, California, Tuesday, June 6, 2023

2 9:47 a.m.

3
4
5 JUDGE LONG: We are opening the record in the appeal
6 of S.W.S. Realty, LLC, et al., OTA case numbers 21088351,
7 21088354, 21088356, 21088359, 21088360, 21088361.

8 This matter is being held before the Office of
9 Tax Appeals. Today's date is Tuesday, June 6th, 2023,
10 and the time is approximately 9:47 a.m.

11 My name is Veronica Long and I am the lead
12 Administrative Law Judge for this appeal. With me today
13 are Administrative Law Judges John Johnson and Eddie Lam.

14 As a reminder, the Office of Tax Appeals is not
15 a court. It is an independent appeals body. The office
16 is staffed by tax experts and is independent of the
17 state's tax agencies.

18 With that, let me please have the parties
19 introduce themselves for the record, starting with
20 Appellants.

21 MR. RILEY: My name is David W. Riley. I'm the
22 representative for S.W.S. Realty.

23 MS. LA PORTE: Donna LaPorte of LaPorte Law and I'm a
24 representative of Appellants as well.

25 JUDGE LONG: And Respondent, Franchise Tax Board?

1 MS. KUDUK: My name is Carolyn Kuduk. I'm appearing
2 for Franchise Tax Board.

3 MS. MOSNIER: Marguerite Mosnier for Franchise Tax
4 Board.

5 JUDGE LONG: Okay. Thank you very much. Judge Long
6 speaking.

7 As confirmed at the prehearing conference and in
8 my minutes and orders following that conference, the
9 issue to be decided in this appeal is: Whether
10 Appellants have established that S.W.S. Realty, LLC's
11 disposition of real property located at Slauson -- that's
12 S-l-a-u-s-o-n -- Avenue, qualifies for nonrecognition
13 treatment pursuant to Internal Revenue Code Section 1031.

14 Subsequent to the prehearing conference, FTB
15 identified a second issue for this appeal and that issue
16 is: In the alternative that the 1031 transaction is
17 allowed, whether Appellants had additional taxable boot
18 as a result of the transcription.

19 So with that, let's move on to the evidence in
20 this appeal.

21 Subsequent to the prehearing conference,
22 Appellants submitted Exhibits A through D. OTA's
23 regulations require Appellants to use numbers instead of
24 letters, so I'm retitling the exhibits Appellants'
25 Exhibits 1 through 4.

1 FTB, do you have any objection to these
2 exhibits?

3 MS. KUDUK: No.

4 JUDGE LONG: Thank you. Appellants' Exhibits 1
5 through 4 are now admitted and entered into the record.

6 (Appellants' Exhibits 1 through 4 were received
7 in evidence by the Administrative Law Judge.)

8 JUDGE LONG: FTB submitted Exhibits A through S.
9 Exhibits A through Q were submitted by FTB prior to the
10 prehearing conference and Appellants indicated they did
11 not have any objection to the exhibits. FTB's Exhibits R
12 and S were submitted subsequent to the prehearing
13 conference.

14 Appellants, do you have any objection to these
15 exhibits?

16 MR. RILEY: No.

17 JUDGE LONG: Thank you. FTB's Exhibits A through S
18 are now admitted and entered into the record.

19 (Respondent's Exhibits A through S were received
20 in evidence by the Administrative Law Judge.)

21 JUDGE LONG: I'd like to quickly go over the order of
22 the proceedings today. In my minutes and orders, I
23 indicated that Appellants would have 60 minutes for its
24 presentation. Following Appellants' presentation, I will
25 turn to my panel to see if they have any questions for

1 Appellants.

2 Then FTB will make its presentation. It will
3 also have 60 minutes.

4 Following that, I will again turn it over to the
5 panel for any questions.

6 Finally, Appellants will have an additional
7 minute -- an additional 30 minutes for its closing or
8 rebuttal, which will be followed by any final questions
9 the panel may have for either party.

10 Once we hit the two-hour mark or sooner if
11 requested by any party, panel member or staff, I may
12 order a short ten-minute recess.

13 With that, I think we are ready to begin.

14 Appellants, you may begin your presentation
15 whenever you are ready.

16 MR. RILEY: To start off, the judge at our last phone
17 call requested that we answer our question dealing with
18 the basis on the property and when depreciation would
19 change if the Court determines that the exchange was
20 invalid.

21 The answer is that the depreciation, the cost
22 basis, of the property would jump to 14 million, which is
23 the installment purchase price of the property to the
24 related party, and that will occur on December 1st, the
25 day after the exchange, the purchase of the property.

1 And so there would be new additional depreciation owed
2 on -- for the 2010 period and then every year afterwards.

3 Just to note, I have had one litigated exchange
4 of a 1031 at the property with the FTB previously and in
5 that previous arrangement, we actually -- they -- we
6 agreed on a settlement to, you know, go and calculate the
7 tax and do the offsetting of the tax as the depreciation
8 did occur. So we actually took like a 15-year period and
9 we commingled the payments so that the interest could be
10 calculated, corrected, and all those other things.

11 So I'm just saying that possibility has been
12 used by the FTB previously.

13 It should be noted that -- it should be noted
14 that a 1031 exchange does not stop the change or increase
15 to the exchange or its tax basis for property tax
16 purposes, and this is why this Section 1031 has been
17 great for California.

18 In the Teruya Bros. case, the FTB -- the F.D. --
19 decided by the FTB, the taxpayers used expensive
20 attorneys to structure and complete the exchange. In
21 2010, with the standardization of the 1031 rules, S.W.S.
22 paid a thousand dollars. So just -- I mean, there's
23 mention in those cases about how complex it is, but it's
24 become a very standard process.

25 The accommodator used in this case is a national

1 entity that does thousands and thousands of exchanges
2 every year and basically, you know, every 1031 gets
3 structured exactly the same way.

4 Once the taxpayer enters into a contract to sell
5 a business property, he enters into an exchange agreement
6 with a qualified intermediary and assigns the
7 relinquished property to the QI, which is the qualified
8 and a nickname for the qualified intermediary.

9 The qualified intermediary completes the sale of the
10 purchase of the property and receives the cash from the
11 seller and holds the cash until that seller can -- until
12 they can -- until the QI can purchase the property that
13 is designated by the taxpayer and where the such purchase
14 is and the amount and terms of that purchase are
15 determined by the taxpayer.

16 This -- this property has to be -- for the 1031
17 purposes, they only get six months. The property has to
18 be identified within 45 days and then there's -- and then
19 the property has to be completed within the six months of
20 the exchange.

21 The standardization was -- is really principally
22 the result of the deferred exchange regulations adopted
23 in 1991, which established the QA/QI as a safe harbor for
24 exchange providing that the QI is not an agent of the
25 taxpayer and the regulations provide no exceptions for

1 such treatment. At least I -- you know, I'm just saying
2 there's essentially no exceptions for it.

3 The federal government basically stays away from
4 the Section 1031, principally because they realize that
5 the sale and purchase of property is good for business
6 and if 1031 wasn't in place, taxpayers, rather than pay
7 the tax, would just hold on to the property until they
8 die and that's when the property's basis gets stepped up;
9 and when they score -- when the federal government scores
10 the cost or benefit from a law change or a tax increase
11 or a tax decrease, they look at how much they expect to
12 receive from it.

13 The 1031 laws never change because there is
14 usually no change because people -- the government
15 realizes that there's more benefit from it than their
16 losses, than -- you know, more benefit from a 1031
17 exchange than not having the 1031 exchange.

18 California benefits from this in that, as I
19 said, property tax still increases no matter what. In
20 this exchange in itself where the property tax -- because
21 of using the 1031 exchange, rather than allowing the
22 property to be foreclosed upon, California, over this
23 11-year period, received \$824,000 more in property tax.
24 This is principally due to the fact that if it had been
25 foreclosed upon, you would have used a purchase price as

1 the amount of the debt, which is like 8 million 6, so
2 8 million 6 times 1.25 percent for the property tax rate,
3 and you compare that to 14 million times 1.25 percent.
4 That difference is so much annually and it multiplies.

5 Over the period since the -- it became standard
6 for everyone to use -- do an exchange, the property taxes
7 earned by -- by California have decreased -- paid have
8 increased dramatically. In 1991, as -- as stated by the
9 L.A. Times in an article, that property tax was
10 20 percent -- 27 percent of the total or around
11 16,400,000. In 2021, as stated by Mrs. Cohen, the
12 California's controller, the property taxes had increased
13 to 80 million dollars. So going from 16,400,000 to
14 80 million, and I would attribute that -- yes, Mrs. Cohen
15 attributes it to a vibrant economy, but you don't have a
16 vibrant economy if property -- if the properties are not
17 sold. So it doesn't equate into property taxes until the
18 people sell the property. So, you know, that's a case of
19 the 80 -- the increase of essentially people sold
20 property. Okay. That's a brief.

21 I wanted to get through just a couple of
22 administrative matters. The first is one of the boot
23 arguments added by the FTB wherein the FTB kind of
24 wrongly stated that the standardized exchange agreement
25 that we used, or that our accommodator used, did not

1 include the required language in the engaging -- in the
2 engagement agreement signed. That's in the May 28th,
3 2021 determination letter.

4 The amount that is -- the amount that -- the
5 language that requires this statement is in the IRS
6 regulations and that's at 1.131 K1-1 G4 little 2. It
7 provides, A paragraph of this section only applies if the
8 agreement between the taxpayer and the qualified
9 intermediary expressly limits the taxpayer's rights to
10 receive, pledge, borrow or otherwise obtain the benefits
11 of money or other property held by the qualified
12 intermediary as provided in, you know, paragraph G6 of
13 this section.

14 The engagement agreement, which is part of the
15 Respondent's exhibits, at 3.2, paragraph 3.2 provides,
16 The exchange party acknowledges and agrees that the cash
17 proceeds constituting the exchange value shall be the
18 sole and exclusive property of the qualified
19 intermediary, provided in this exchange agreement and the
20 escrow agreement, as such term is defined in paragraph
21 3.3 hereof, shall have -- the parties -- the exchange
22 party shall have no right to receive, pledge, borrow or
23 otherwise obtain the benefit of all or any portion of the
24 exchange value and the interest earned thereof, period.

25 So it seems like we've included that language,

1 but if you -- and it's in the exhibits. And if anybody
2 wants to look at it, I have it here. So -- and I have
3 the regs, too.

4 One of the exhibits that I added at the end
5 because there is -- there is a lot of funds flowing
6 around. If you look at this and read it, they are here
7 and there and everywhere and someone could say, Oh, well,
8 no, that's not true. You know, one of our arguments
9 is -- there's two arguments. One, you know, it doesn't
10 make sense to -- it does not make sense to -- for --
11 there's not really a tax reason to do this exchange and
12 the basis as it -- was that, you know, so that's one
13 exchange, and I'll go and talk about that, too; but the
14 other part of the exchange was -- was that there is no
15 cash-out. You'd have to have a cash-out.

16 We'll go on to describe that, but essentially
17 that's -- that's boot income where the party is not
18 paying income tax. In a normal boot income event, which
19 is common in every Section 1031 exchange, principally
20 because they never know exactly -- they never calculate
21 the amount of loan exactly, so there's always cash coming
22 in or cash coming out. But if there's a net cash going
23 out in a normal exchange, it's treated as boot income and
24 subject to 100 percent income tax.

25 So -- and that's essentially the same for a --

1 the same for a nonrelated entity except because the
2 tax -- the tax issue is that they figure out some way to
3 not pay the full tax or not pay tax on it by this
4 complicated structuring.

5 So anyways, one thing that I did for this
6 hearing is I -- on Exhibit D, I tracked all the cash and
7 there were -- you know, I tracked all the cash and that's
8 on Exhibit D and you can see basically where all the
9 payments went, and -- and so -- and so that I said is
10 in -- and I probably will hear back about it, but that
11 was in Exhibit B.

12 And the consequence of the -- there were a
13 couple of consequences of doing this tracking. The first
14 was I believe I proved the point that there was no cash
15 that came out, and you can see that -- you could see that
16 in Exhibit B, of our Exhibit B. And in Exhibit B, on
17 Exhibit B, we show the amount of the debt payments, which
18 includes principal and interest and other expenses, of
19 9,017,738 and increased by the \$750,000 Slauson sale
20 expense attributable to payments of money into a toxic
21 fund, for a total of 9,767,738.

22 Then the 9,017,738 comes from -- comes from
23 Exhibit D. It comes from Exhibit D where -- where we add
24 up all the payments of principal, interest that was made,
25 and, you know, expenses, escrow expenses and stuff here

1 and add that to the last -- the payment on the last
2 payment, which part of it was actually added by T.S., the
3 taxpayer, and did not come directly out of escrow but was
4 added at the last minute to pay off the debt timely of
5 2,450,470, so that's where the 9 million comes for.

6 So I would say that all -- that is what the
7 source of the payments that came from the money was that
8 needed to be required to pay.

9 And then down at the bottom of Exhibit B, I show
10 the cash flow from the Slauson sale, which comes from
11 Exhibit A.

12 On Exhibit A, I have two items. I have the
13 expected escrow amount of 2,091,900 [sic], which comes
14 from the Slauson escrow statement, and then -- but there
15 was -- and part of the 9 million 291- was an installment
16 note of 6.5 million that was entered into with the --
17 with the buyer of the Slauson property. So -- but when
18 that was paid in, there was some interest paid and some
19 other amounts. So it wasn't 9 million 91 [sic]. It
20 ended up being 9,359,282.

21 For purposes of the law -- the law, looking at
22 the -- you know, a taxpayer's intent, it has to be what
23 people expected at that time, what -- when they entered
24 into the -- after the sale. When they entered into the
25 sale of the property, what -- how do you structure? What

1 did they expect to occur? Okay?

2 And the two things that the taxpayer expected
3 was the amount that was in the escrow and that within the
4 six-month period, they would be required to pay this
5 \$750,000 into this soil fund because -- but that payment
6 was contingent upon -- was contingent upon the buyer
7 making all of his payments by October 25th, 2000- --
8 2010. That's in the -- that's in the -- that's in all
9 the -- those documents are -- are in -- in the sales
10 agreement and the -- and the amendment to the sales
11 agreement, which is in the Respondent's exhibits.

12 So anyways, that's the money that they received,
13 the 9 million 3. So on this schedule, you can see that
14 essentially at the end of the day, at the end of that
15 period, that includes the \$750,000. The taxpayer's in
16 the hole by \$400,000, so how could someone say I cashed
17 out of something when he's in the hole?

18 And the other point is, Well, what went to
19 the -- what went to the -- what went to the related
20 party? It's a big zero. There's no cash that came out
21 from the Slauson property, because we're looking at where
22 that cash goes. All the cash went to pay for the
23 purchase of the new property. And that -- yes, because
24 it was a bankrupt property, which the bankruptcy occurred
25 in like March, March 1st of 2010. So basically you're

1 bankrupt. Your company, your rent from your company
2 is -- you're 74 percent empty, as mentioned in their, you
3 know, early brief, their supplement brief, their 2021
4 brief. They're 74 percent empty. They have losses of
5 over 800,000. That's what's on the -- that's what's on
6 their 2010 tax return for essentially ten months.

7 So -- so, yeah. So we have, you know, huge
8 losses on the property. So they -- at that time, their
9 only option -- and you're in the middle when not only was
10 the lender getting out of the real estate business
11 because of the, you know, great recession, they had no
12 business, no ability to even sell the property or do
13 anything. Matter of fact, it took -- how long did it
14 take to buy the -- to sell the Slauson property?

15 MS. SIMA: I don't remember, but it was long.

16 JUDGE LAM: This is Judge Lam speaking. Can you
17 please speak into the mic.

18 MS. SIMA: I don't remember now, but it was more
19 than -- more than six months, between six months to a
20 year to negotiate that with -- the City of Los Angeles
21 wanted, I mean, the property, a lot of negotiation
22 because of the remediation of the land and all of those
23 things. All those negotiations took long and that was
24 no -- absolutely no cash flow for us.

25 So getting into that escrow took at least six to

1 seven months -- I don't remember -- or nine months to get
2 into that escrow, yeah.

3 MR. RILEY: But you say, well -- you could say, Well,
4 you had the sale of the Slauson property. Why add to
5 that a toxic waste process, too? No one wants to lend on
6 a toxic waste process. But you say, Why couldn't they do
7 exactly like Slauson? Well, after dealing with a
8 government entity with a building that is basically
9 rented to City agencies and that not using a loan, that's
10 why -- that's why you have an insolvent sale. They're
11 not going to. They're funding it out of, you know, what
12 they have on hand to pay it, so there's no lender in that
13 situation. There is basically just -- the only lender in
14 this case was the seller. So --

15 MS. SIMA: And the seller was in the hospital for two
16 months.

17 MR. RILEY: So that was the two other things. The
18 first thing -- the first thing that it helped me do is
19 confirm -- to confirm that there was a substantial loss
20 on the -- a cash loss on the property during that period.

21 The second issue was more or less the surprise.
22 This \$750,000 is -- first of all, in my calculations, we
23 included it, but it appeared that both the accountant and
24 the IRS kind of forgot or intentionally forgot -- but we
25 didn't intentionally forget -- that that \$750,000 is a

1 deduction. It's a cost of the sale, the Slauson sale.

2 How could you miss that? But my point is
3 that -- and you say, Well, how would it be allocated?
4 Well, what happened -- the reason why -- one reason why
5 it was delayed is the buyer didn't meet the October 25th
6 deadline, so he was penalized. And the agreement
7 provided that that \$750,000, rather than being paid
8 within the six-month period, basically is deferred
9 because it's based upon the buyer note being paid off
10 timely. So when the buyer's last payment is made, it
11 gets deferred.

12 So it was -- yes, it was paid and in 2012, it
13 was -- it was paid in 2012 at the time that the -- that
14 the buyer paid the penalty of 2.6 million dollars, plus
15 actually ran -- with interest, ran to 2.9.

16 How could you miss -- how could you miss a
17 payment with a penalty of, you know, 2.6 million dollars?
18 You wonder where your government money goes. But so
19 anyways, that was deferred.

20 So the first thing is that's a deduction. Okay?

21 And the second issue is, you know, they -- is
22 another I consider an error on the taxpayer's
23 accountant's part, because I also considered it an error,
24 too, in that they picked up 2.5 million and 50 of boot
25 income; and boot income comes when a payment is made

1 after, after the buyer -- after the taxpayer receives the
2 replacement property. So anything he receives after the
3 replacement property, it would be treated as boot income,
4 2.5.

5 Well, that assumes that any payment made is made
6 after receipt of that boot income. But what I found
7 looking at the numbers -- and we have attached it in the
8 numbers in exhibit -- the attachments to the Exhibit D --
9 is, guess what, the taxpayer paid 2.4 million dollars on
10 11/30/2010, which is guessly on the day before the
11 property -- when the property is being exchanged.

12 So actually, the boot gain should have been
13 reduced by -- from the 2.550 or the 2 million 6 that's
14 provided in the -- in the accommodator's exchange escrow.
15 You know, there's 2.6 million. I know that 2.6 money
16 would be reduced by interest income and some other items
17 and actually other cash paid in. I mean, I think
18 during -- if you look at the deed, the deed, you'll see
19 that the deed amounts don't exactly tie to the amount
20 from the escrow, so there's like \$62,000 that was put in
21 at that time, too, from transferring from one to the
22 other, but -- so, you know, I'm just saying that was
23 another huge kind of -- huge kind of difference in the
24 transfer.

25 Do you have any questions? I'm just talking

1 away here, but -- sorry.

2 JUDGE LONG: We as a panel will hold questions until
3 after you're done with your presentation. Thank you.

4 MR. RILEY: Okay. My -- my next -- I next want to
5 deal with the question of two -- one question just to
6 deal with is I want to just spend a moment just dealing
7 with a part of this added point, this added issue of
8 boot, a boot receipt.

9 JUDGE LONG: Appellants, I just want to go ahead and
10 remind you we're at the 30-minute mark on your
11 presentation. Thanks.

12 MR. RILEY: Thank you.

13 I wanted to deal like a moment with the --
14 because it comes out throughout this whole thing, is just
15 dealing with the IRS regulations in regards to the QI.

16 The Regulation 1.131 K-G-4 expressly provides
17 that the QI is deemed to be not an agent of the taxpayer
18 and that the QI can use the cash proceeds from the
19 Slauson sale to purchase the replacement property as long
20 as that occurs prior to the QI's transfer of the property
21 to the taxpayer. And I would say due to the default of
22 the property, every interest mortgage payment would be
23 considered to be part of this purchase.

24 The exchanger would lose the property if these
25 debt payments were not made. The debt payments in the

1 promissory notes, the two, note modifying the agreements,
2 were the last one needed to be paid by the November 30th,
3 2010, but they were very specific in what needed to be
4 paid.

5 And -- and in regards to the law, just not
6 considering the regulations but the law, the common law,
7 the Teruya case, for example, the Teruya case basically
8 provides that it would not be boot income. It would not
9 be boot income if there's still a like-kind investment
10 into the replacement property. So if someone puts money
11 in an exchange, it's not boot. In an exchange before
12 these rules, it's not considered boot as long as it's
13 used for investment in a 1031 exchange.

14 I mean, the applicable language is it cannot be
15 a situation where cash -- where they cash in on their
16 other investments and that's what is stated in the Teruya
17 court, but that is also stated in every case because
18 that's the language that comes from the committee reports
19 that are put together for the Section 1031(f) rules.

20 And then the same Court states that when an
21 investor -- and this is from the Stocker case, but when
22 an investor exchanges a piece of property for another
23 like-kind property, he is merely continuing his ongoing
24 investment.

25 So when you look at investments on this first

1 paragraph, it's not referring to the sale of the
2 relinquished property as long as that funds are used to
3 purchase a replacement property, a like-kind property.
4 If it's not used for that, then it's -- it would be
5 considered to be boot and it would be illegal. It would
6 invalidate the exchange if that boot was not treated
7 as -- you know, were not subject to income tax.

8 So that's what the rules are about. It's
9 actually boot being paid out, being paid out; but because
10 of the structuring, we're either not picking up the full
11 amount of that boot in a lower tax rate or the boot is
12 just not being recognized because the related party
13 is a -- has a higher value. So -- but I said the
14 important thing to know, that it is -- that those two
15 things. It doesn't -- when they say "investment," it
16 doesn't treat it as boot. It has to be on -- you know,
17 as long as it's an ongoing like-kind investment. So it
18 was intended to get language where they sell a property
19 and buy a car or buy gold. Well, those aren't like-kind
20 exchanges and those would be boot.

21 The Senate -- as I mentioned, it is normal for
22 boot to be included in every Section 1031 exchange and
23 the government figured out people were trying to -- were
24 figuring out ways to avoid it and one of the ways that
25 things -- they were figuring out to avoid it was by using

1 a thing called basis shifting, and it's in the committee
2 reports. They provide an example in the committee report
3 of basis shifting and that's -- and it's basically cited
4 in both Teruya and Ocmulgee, both cited, and they cite
5 basis shifting.

6 Now, there's a couple basic facts with basis
7 shifting that you have to understand. But first of all,
8 if you're just doing one 1031 exchange, can you have
9 basis shifting? The answer is no. Guess what? If you
10 have a high basis asset or a ridiculously low basis
11 asset, you still pay no tax. It still gets deferred. It
12 doesn't matter. So you have to have two -- two things
13 have to happen. There has to be a -- there has to be an
14 exchange and someone's spaces and then outside of it,
15 there has to be another sale.

16 So the goal would be to have the property that
17 is -- that is being sold outside of the 1031 exchange
18 have a higher basis.

19 Now, the problem with applying this to our facts
20 are simple. We only have one sale. We just have a 1031
21 exchange and the way the government tried to combat this
22 is saying, oh, if -- by 1031(f) provides a two-year rule.
23 So if within -- if someone gets a property within the
24 exchange and they sell the property within two years,
25 they are deemed to have done a bad thing and it's

1 invalidated.

2 But this did not happen in our case. Yes, the
3 S.W.S. got the Brand property, but it still owns the
4 Brand property. It still owns the Brand property. I put
5 the property tax bill of the 2023 in Exhibit -- I think
6 it's Exhibit A, showing a 2023 ownership proving it's
7 there. So they haven't sold it. So why -- I don't --
8 it's been mentioned that there's some exchange. And even
9 that, who would -- who would schedule an exchange where
10 you lose 15 million dollars in basis? That's the
11 opposite of the planning you want to do.

12 When we first met, I said, This is bad planning.
13 What they should have done is basically taken out the
14 8.6, walked away from the loan, and they would have had
15 8.6 dollars of cash and paid very little tax because of
16 the high basis on the property.

17 Now, the government argument, they use a lower
18 gain -- a lower loss amount, I mean, and particularly
19 because they use -- they use the 14 million dollars to a
20 related party, which basically, the related party, T.S.
21 is paying no cash for. It just takes a note that is
22 payable in the future. Now, I would do that deal for it.
23 I don't care what it is. I have the future to kind of
24 deal with, but this is not the case at the time. People
25 with no banks -- you know, entities were getting out of

1 providing loans. You had the great recession where
2 Lehman Brothers and Bear Stearns went out of business
3 because why? They went and bought properties that was
4 probably 74 percent or more empty and they went bad. So
5 no one was making those loans, so what options do you
6 have?

7 The only reason we did it was to tax it, and it
8 was actually at a tax disadvantage. We lost 15 million
9 dollars. We increased our property taxes by -- over an
10 11-year period by 824,000. It's a -- you know, there
11 were huge numbers. We ended up losing tax basis and we
12 put -- we added most of these and most of those are on
13 Exhibit A.

14 Okay. In regards to -- okay. The question
15 there is a place that the IRS has identified: What is
16 boot income. Okay? So what is boot income? Boot income
17 is basically items that are deemed to be cash. So boot
18 income is cash, the net cash received by the taxpayer.
19 And when I say "taxpayer," I mean cash to the taxpayer
20 and if there's an accommodator, it's the -- not the cash
21 the accommodator receives. It's the cash the
22 accommodator eventually pays out to the person.

23 Now, if you look at their instructions, which is
24 where I would look at, they have it actual cash paid by
25 the taxpayer, and I put in parentheses "not paid to the

1 QI"; the fair market value of nonlike-kind exchanges,
2 nonlike-kind property received. That's like in that
3 Teruya example. In Teruya, they say that it has to be
4 like-kind property, but it's like the gold, if you
5 receive gold; and net liabilities assumed by the taxpayer
6 release net liabilities assumed by the other party. So
7 it's resumed by the buyer. It's resumed by the buyer
8 versus a liability that the taxpayers assume.

9 So it's -- you'd add that stuff together and if
10 it's positive, it goes on line 15 of the Form 8824. So
11 if you look for the instructions in that line, which I
12 have a copy of that. If you want to look at it, I have a
13 copy of that, of the 8824. So those are the ones that --
14 that -- in Teruya and they would consider as boot income.

15 And if you look at the cases, you look at the
16 Teruya, you know, the entities in Teruya and Ocmulgee, in
17 Teruya, the Court says -- it makes its conclusions
18 because the Times was essentially paid with two
19 properties, was paid \$14,300,000 of cash and then -- and
20 that Times was the related party, and Times didn't
21 purchase any other property, that money; and then -- so
22 that's -- what they said was, Well -- in Teruya, they
23 said Well, this is a bad situation. You've got your cash
24 balance increased by \$14,300,000 and your equity
25 decreased by \$14,300,000 and so that's what they consider

1 a bad tax planning situation.

2 So basically, money went -- did not -- there's a
3 bunch of money because of the related parties that was
4 not used to purchase -- between the two of them, was not
5 used to purchase more equity.

6 Those banks don't -- those don't apply to our
7 facts. First of all, we don't have a Times receiving
8 any -- related party receiving any cash. We have zero
9 cash receiving by T.W.S.

10 And then you go to Teruya and you look at R --
11 you know, R, you look at the numbers I put down. I
12 didn't get -- S.W.S. didn't get money. They had to put
13 money in. So there's really no cash there and they would
14 say -- they say -- in the Respondent's brief, they said
15 that our equity -- that our equity went down. That's
16 absolutely -- they say, Well, you sold these properties.
17 You sold Slauson. That's all your equity. No. They
18 meant investments. When they say "abandoned," they say
19 lose your investments. That's -- when they say lose your
20 investments, cash in on their investments, they mean --
21 they don't include related parties.

22 So -- so in our case is that there was equity
23 because every dollar of that money was not paid out for
24 principal. It was paid and invested in the replacement
25 property. They used it to pay the obligation. They

1 didn't -- it wasn't paid early. It was paid at the last
2 moment. They used the money to pay obligations. So
3 their equity did not go any way. Their net equity
4 invested, cash invested, did not change at all. It did
5 not go down as it did in Teruya and Ocmulgee. It did not
6 go down at all.

7 So anyways, that's -- I wanted to go -- I have
8 some handouts that I wanted to just -- a couple of them
9 are just to help explain things and compare it between
10 what is said in the FTB's brief compared to what --
11 what -- what our assertions are because, I mean,
12 sometimes you look at things and you say, Well, why is --
13 why is their stuff different than what I've -- what we're
14 saying? And so if I could get those out --

15 JUDGE LONG: All right. Appellants, I just want to
16 let you know you have 15 minutes remaining.

17 MR. RILEY: Okay.

18 JUDGE LONG: And these handouts, are they the
19 exhibits or is it something additional?

20 MR. RILEY: We can -- I mean, I don't -- they can be
21 included as exhibits. I don't -- it doesn't -- it's
22 not --

23 JUDGE LONG: May I ask what is shown on the
24 documents?

25 MR. RILEY: What is shown is -- yes. I have the

1 FTB's protest. It's at -- it's R at Exhibit S. It shows
2 their numbers from that, in that document, and then I
3 have the S.W.S. plan, which basically includes the
4 Slauson closing documents, the loan repayments. All of
5 the items on here are as exhibits. The detail on here is
6 as exhibits and --

7 JUDGE LONG: So I'd like to confirm, do you mean that
8 everything you have there has already been submitted as
9 an exhibit? It was in the exhibits?

10 MR. RILEY: It's already in the exhibits, but it's
11 not organized together.

12 JUDGE LONG: All right. I understand. So, yeah,
13 if --

14 MR. RILEY: Yeah. So it's just --

15 MS. KUDUK: So I just want to clarify, this is
16 analysis that opposing counsel prepared from our
17 exhibits?

18 MR. RILEY: Well, yes, mostly yes.

19 MS. KUDUK: So this is new analysis that we haven't
20 seen?

21 MR. RILEY: Well, yeah. I don't think it's -- my
22 alternative is to explain the differences or show it and
23 I'm using this as really something to help organize it in
24 people's minds.

25 JUDGE LONG: Sorry, Appellants. I have to ask you to

1 sit and speak into the microphone. Otherwise, you can't
2 be heard through our YouTube stream. Apologies.

3 MR. RILEY: Hi. I'm sorry. The purposes of this
4 brief is just as comparison purposes. All the
5 information in here is, yes, provided in the exhibits,
6 provided by us and provided by them; but as I said,
7 there's a lot of complicated things here and it's hard
8 for anybody to put them all together and I'm just trying
9 to put it in a mode that you guys can see.

10 I mean, I'm just saying I looked at one of the
11 things from the -- from the Respondent and it didn't
12 total. It didn't total up, but here's something that at
13 the bottom of it has a \$600,000 cash payment to my client
14 and I figured out that, no, by my analysis that that
15 didn't exist. But you're going to look at that same
16 agreement, same point, and you're going to say, Well, how
17 did they get something different? And I just wanted to
18 show that, yes, I see where they got the difference --

19 JUDGE LONG: All right.

20 MR. RILEY: -- but I don't believe so. That's the
21 purpose of it.

22 JUDGE LONG: All right. Thank you. So because
23 briefing has already closed for this appeal, I'm going to
24 ask you instead of providing us with handouts, you can
25 use the handout that you have to guide us through your

1 analysis and we have the exhibits in front of us
2 electronically, so you can reference those as you go
3 through, if that's helpful to your presentation.

4 MR. RILEY: I'm just saying it's just simpler to put
5 it in writing, but if that's too -- and maybe I said this
6 will come up after the -- and we can do it in cross if
7 this comes up, if these things come up before, but okay.

8 JUDGE LONG: Yes. You are going -- you will have 30
9 minutes to respond to FTB's presentation and you are
10 welcome to discuss that at that point.

11 MR. RILEY: Okay. Then I would like to go to -- and
12 I'll mention it.

13 MS. KUDUK: Hi. Can I take five minutes to look over
14 this? This is brand-new argument that I haven't seen, so
15 I don't -- I haven't -- I have not seen this document and
16 I would like to look over this. Is that possible?

17 JUDGE LONG: All right. I'm going to go ahead and
18 order a five-minute recess.

19 MS. KUDUK: Thank you.

20 JUDGE LONG: So we're going to stop the record and we
21 will reconvene the record at 10:45 a.m.

22 MS. KUDUK: Thank you.

23 (Recess)

24 JUDGE LONG: All right. I'm going to go ahead and
25 welcome everyone back. We're going to begin the record

1 again.

2 So Appellants, I want to remind you, you have
3 ten minutes left in your presentation, and you may pick
4 up whenever you're ready.

5 MR. RILEY: Hi. So I guess I'm not going to be able
6 to give these out even though it's just like talking.
7 It's just I was trying to summarize what I had, but you
8 don't want my notes. So I'm just going to kind of go
9 through and describe where things are, and maybe I can
10 show pictures.

11 So first of all, this is in regards to
12 Exhibit -- it's Exhibit -- Respondent's Exhibit S, page 5
13 of 18. Okay?

14 On this -- on this document -- do you have that
15 document there?

16 On this document, they have in the middle of the
17 page, they have a loan amount of -- loan repayment of
18 3,450,127. They have a debt repayment of 8,762,047, and
19 other of 220 and cash out of 616,474.

20 Okay? So that's -- so more or less, they're
21 saying here that there's boot, there's cash, extra cash,
22 hanging around of 660,474, and that we lose. That's what
23 essentially they're saying.

24 Now -- now, but that -- that -- and what I
25 wanted to show is our comparison to that number. Okay?

1 Our comparison is yes, we agree with the 13 million
2 dollars in regards to that. We agree with the loan
3 repayment of 3 -- the loan repayment of 3,450,127, but I
4 would put a comma on that. That's really principal,
5 principal payment. Okay? So there's, yes, the principal
6 payment, and that dates back. There's the Marq loan, you
7 know, a North Marq package. Actually, the 3,004,127
8 comes back from the Slauson closing statement, which is
9 right here. And if you look at it, that's this amount.
10 Okay?

11 And so these two amounts and the 8,762,047 comes
12 from the North -- the North Marq statement. It's listed
13 as an exhibit and that's this --

14 MS. SIMA: Exhibit A.

15 MR. RILEY: -- Exhibit -- what?

16 MS. SIMA: Exhibit A of FTB.

17 MR. RILEY: And that's 8,762,047. I don't know where
18 the 220 comes from, and they can tell you where it comes
19 from, but my corresponding numbers would be if you look
20 at the -- if you look at this escrow statement, this is
21 the -- no, not that one. No, this one. This is the
22 Slauson. It's all this other stuff down here. It's --
23 this is -- I have that as 2,058,696.05, so that's all of
24 this stuff in here. Okay?

25 And so I have that compared to the \$220,000. So

1 she has 220 -- they have 220,000. I don't know where
2 that comes from.

3 The additional items we would add to that is the
4 interest payment of 225,696, which comes from Exhibit D,
5 which comes from Exhibit D and is essentially all of
6 these lower amounts, the -- and I actually have that
7 total down there and I actually included that as one of
8 the exhibits, totaling that up. But that's -- that's
9 essentially on this thing all of these interest, 96,216,
10 the 32,461, on this Exhibit D. It shows all of those
11 payments, plus down below, the -- you know, but that's
12 where the 200 -- our number would have added 225,692.

13 The total expenses -- we end up after adding
14 and -- you know, adding a different amount, we come out
15 to 558,468 loss at the bottom. So we have 13 million.
16 We have -- you add the 3.45 and the 258 from the Slauson.
17 That gives you 3,708,224. If you add the principal
18 interest, the principal and the interest of 225 plus the
19 escrow amount on the 115,904, plus, which they don't
20 have, the \$750,000 loan that was supposed to -- the
21 payment to Slauson escrow costs that was part of the --
22 you know, it's part of the sale agreement and it was
23 basically put in and we have an Exhibit A -- we have
24 copies of letters indicating the \$850,000. \$750,000 is
25 still there. So that comes to a loss of 558,000 compared

1 to the 600,000.

2 Now, the 600,000, if you add all of these
3 amounts on this page, this page right here, page five, if
4 you add all of those amounts together, you don't get 13
5 million. You get -- you get -- you're off by \$48,000.
6 So on that count, it didn't add up. I'm just saying this
7 schedule, if you add this, it doesn't equal 13 million.
8 It equals 13,048,000. So the schedule doesn't add.

9 So -- so -- and then the other point I wanted to
10 make on -- I know I'm running out of time. It's just I
11 have on this other schedule, Schedule 2, I have the
12 different timing of the various payments on the loan and
13 the boot calculation and -- and -- and showing the amount
14 of gain if you take the 11,235,699 of costs that's listed
15 in the protest for the -- for Respondent at the
16 Schedule C.

17 Subtract out a share of the \$750,000 which is
18 \$625,000, making that -- that gain 10,610 -- 699, and the
19 reversal of the boot would be taking the boot amount of 2
20 million 4 -- 2,551,547, which is listed on boot on the
21 Respondent's and subtracting out the 2,450,347, which
22 the -- which the wire transfer on Exhibit -- the wire
23 transfer on Exhibit D -- no. Is that right -- wire
24 transfer on Exhibit D shows was paid on 11/30, you end up
25 with 92,503 rather than 2,550,547.

1 And the allocation of the 750, I used the
2 original selling price of 13 million and then the other
3 side of that would be 2.6 million on this penalty note,
4 for a \$15,600,000, and 83.3 percent of that should have
5 been included in the -- in the reduction of the gain
6 on -- of the 11 million 235 gain.

7 So anyways, those are my two last little points,
8 but I appreciate the time you have for giving me to talk.
9 I guess I'm done, if you have questions.

10 JUDGE LONG: Thank you.

11 I'll go ahead and turn it over to my copanelists
12 for questions.

13 Judge Johnson, do you have any questions for
14 Franchise Tax before -- for Appellants?

15 JUDGE JOHNSON: No questions at this time. Thank
16 you.

17 JUDGE LONG: Judge Lam, do you have any questions for
18 Appellants?

19 JUDGE LAM: No questions at this time. Thank you.

20 JUDGE LONG: All right. Well, with that being said,
21 I'm going to go ahead and let FTB begin their
22 presentation.

23 FTB, you have 60 minutes and you may begin
24 whenever you are ready.

25 MS. KUDUK: Thank you. Can I take a second? Thank

1 you.

2 Thank you. Thank you for giving me that
3 five-minute break.

4 Again, my name is Carolyn Kuduk. The primary
5 issue in this appeal is: Have Appellants overcome the
6 presumption that their Section 1031 exchange which
7 involved related parties and basis shifting between
8 exchange properties was done for tax-avoidance purposes
9 and, therefore, properly disallowed by the antiabuse
10 provisions of Internal Revenue Code Section 1031,
11 resulting in additional income of approximately 8.5
12 million dollars assessed to S.W.S. Realty?

13 If and only if the panel finds that the
14 Section 1031 exchange is valid, the second issue is:
15 Have Appellants shown that Respondent erred in assessing
16 an additional 6.6 million dollars in gain to S.W.S.
17 Realty income in taxable year 2010?

18 And I would like to say up front that there's a
19 reason that the amount is 6.76 million dollars in boot
20 rather than the approximately 9 million dollars that
21 Appellants reference in payments for the debt of the
22 Brand property.

23 Respondent used the 6.6 million dollars
24 referenced on their escrow statement of the Slauson
25 property that was categorized as an early release of

1 funds, so we did not track the money payment by payment.
2 We used that 6.6 million dollars because it was clearly
3 referenced on the escrow statement that it was an early
4 release of funds.

5 S.W.S. and T.W.S. Realty are limited liability
6 companies that are taxed as partnerships. S.W.S. and
7 T.W.S. are related parties per Internal Revenue Code
8 Section 707(b) because they both were 100 percent owned
9 by the same five family members.

10 S.W.S. sold the Slauson property, the
11 relinquished property, in the alleged exchange with a
12 basis of 1.5 million dollars and used money to buy the
13 Brand property, the replacement property in the alleged
14 exchange. It bought it from T.W.S. for 14 million
15 dollars. Appellants claim that T.W.S. had a basis of 19
16 million dollars in the Brand property.

17 Because of the basis rules in Section 1031(d),
18 which opposing counsel has referenced and explained, the
19 low basis of the Slauson property was swapped with the
20 high basis of the Brand's property. Appellants deferred
21 taxation on approximately 8.5 million dollars in gain and
22 did not pay taxes on 6.6 million dollars in boot.
23 Appellants have recognized 2.5 million dollars in boot in
24 taxable year 2010.

25 Appellants' attempted Section 1031 exchange in

1 taxable year 2010 is properly disallowed, pursuant to the
2 antiabuse provisions of Section 1031, as S.W.S. and
3 T.W.S. are related properties -- sorry -- related
4 parties, they cashed out of their investments by moving
5 money from one property to another, and Appellants have
6 not overcome the presumption that the alleged exchange
7 was done for taxable avoidance purposes.

8 Case law tells us that the fact that Appellants
9 theoretically could have paid less taxes if the
10 transaction was structured differently does not overcome
11 the presumption that the exchange was done for
12 tax-avoidance purposes. As a result, Section 1031(f) --

13 (Interruption in the proceedings)

14 MR. RILEY: Sorry.

15 MS. KUDUK: No worries.

16 As a result, Section 1031(f) requires that the
17 office uphold Respondent's determination that the
18 attempted Section 1031 exchange is invalid.

19 If the panel finds that the exchange is valid,
20 Appellants have not shown that Respondent erred by adding
21 6.6 million dollars to S.W.S.'s income as unreported
22 boot. S.W.S. took constructive receipt of 6.6 million
23 dollars as an early release of funds. It was labeled as
24 an early release of funds from the sale of the
25 relinquished property in the exchange. S.W.S. directed

1 its qualified intermediary to use sale proceeds to pay
2 off debt on the replacement property before S.W.S. even
3 owned the replacement property, violating the
4 Section 1031 requirement that the taxpayer cannot receive
5 sale property or sale proceeds during the exchange.
6 As a result, the 6.6 million dollars is boot and taxable
7 to Appellants.

8 Gain is taxable. Gain from the sale of property
9 is income and subject to income tax. Gain from the sale
10 of property is calculated by subtracting the adjusted
11 basis from the amount realized by the sale. Taxpayers
12 typically pay taxes on the gain from the sale of property
13 at the time the property is sold. 1031 is an exception
14 to gain recognition. Because Section 1031 is an
15 exception, a taxpayer must follow all the requirements of
16 Section 1031, both the spirit and the letter of the law,
17 for the Section 1031 exchange to be valid. The spirit of
18 Section 1031 is the taxpayer continues his investment and
19 does not cash out of his investment in the property.

20 In a Section 1031 exchange, Congress provided
21 that the basis of the taxpayer's relinquished property
22 would carry over and become the basis of the replacement
23 property received in the Section 1031 exchange. Because
24 basis transfers from one property to another, related
25 parties could shift basis from the relinquished property

1 to the replacement property to reduce or avoid
2 recognition of gain and reduce or avoid taxes.

3 In effect, the related parties would then have
4 cashed out of their investment and the transaction
5 doesn't meet the spirit of Section 1031. The law treats
6 related parties as one economic unit and tries to
7 determine if the Section 1031 exchange allows the
8 economic unit to escape taxation through basis shifting.
9 If it does, the Section 1031 exchange is disallowed.

10 This leads us to the antiabuse provisions of
11 Section 1031(f). To prevent tax avoidance, Congress
12 enacted Section 1031(f) to limit nonrecognition treatment
13 for a Section 1031 exchange between related parties who
14 have cashed out of their investment. Section 1031(f)(1)
15 is used when there's an exchange and a sale and
16 automatically disallows recognition when a taxpayer
17 directly exchanges his property with a related party and
18 there is a sale of that property within two years.

19 At issue in this appeal is Section 1031(f)(4).
20 That section is used when there is a sale of relinquished
21 property and the taxpayer then buys replacement property
22 from a related party with money from the sale. Congress
23 enacted Section 1031(f)(4) to prevent related parties
24 from structuring transactions in a manner that avoided
25 the technical provisions of Section 1031(f)(1) but also

1 cashed out of the investment, i.e. selling property to
2 each other through a qualified intermediary, as happened
3 here.

4 However, when there is a Section 1031 exchange
5 between related parties and basis shifting, there is a
6 presumption that the transaction was done for
7 tax-avoidance purposes. Taxpayers must overcome that
8 presumption. Taxpayers can overcome the presumption per
9 Section 1031(f)(2). Here, the taxpayer must establish to
10 the satisfaction of the taxing agency that neither the
11 Section 1031 exchange nor the disposition of the exchange
12 property has one of its principal purposes the avoidance
13 of income tax, and I'm going to say this again, one of
14 its principal purposes, the avoidance of income tax, not
15 its principal purpose.

16 The transaction in this appeal is the exact type
17 of transaction that the antiabuse provisions were enacted
18 to stop and we know this because case law and IRS
19 guidance tells us so.

20 It is undisputed that S.W.S. and T.W.S. are
21 related parties. 1031(f)(1) automatically disallows an
22 exchange when a taxpayer directly exchanges property with
23 a related party and the property is sold within two years
24 because the law considers it a cashing out of the
25 investment.

1 Section 1031(f)(4) may disallow an exchange
2 where a taxpayer engages in an exchange that only
3 indirectly involves a related party. Congress enacted
4 Section 1031(f)(4) to prevent related parties from
5 structuring transactions in which the property's not
6 directly exchanged between related parties but
7 economically has the same result of cashing out of the
8 investment.

9 Here, Appellants took the equity out of the
10 Slauson property and put it in the Brand property by
11 paying off debt on the Brand property. S.W.S. cashed out
12 of its investment because S.W.S. took at least 6.6
13 million dollars from the sale of the Slauson property and
14 paid down debt on the Brand property before S.W.S. owned
15 the Brand property, benefiting the economic unit.
16 Therefore, pursuant to Section 1031(f)(4), Respondent
17 properly disallowed this transaction.

18 Appellants argue that the transaction is a
19 viable Section 1031 exchange per Section 1031(f)(2)
20 because Appellants have established to the satisfaction
21 of the taxing agency that neither the exchange nor the
22 disposition of exchanged property has one of the
23 principal purposes the avoidance of income tax, but we
24 know this is not the case because Internal Revenue
25 Code -- or Internal Revenue Service released revenue

1 Ruling 2002-83 which analyzed a similar transaction and
2 concluded that a taxpayer who transfers relinquished
3 property to a qualified intermediary in exchange for
4 replacement property isn't entitled to nonrecognition per
5 Section 1031 if as part of the transaction the related
6 party receives cash or other nonlike-kind property for
7 the replacement property.

8 Here, T.W.S. received 6.6 million dollars in
9 debt relief from S.W.S. S.W.S. effectively gave T.W.S.
10 6.6 million, and then T.W.S. invested the money in the
11 property it owned. At that time, S.W.S. didn't even own
12 the Brand property.

13 Additionally, the cases of Teruya Bros. and
14 Ocmulgee Fields analyzed similar transactions and
15 determined that they didn't meet the exemption provided
16 for in Section 1031(f)(2).

17 Specifically, the tax court in Ocmulgee Fields
18 found that the loss of tax benefits, like the immediate
19 tax paid by the related party, a tax rate differential,
20 the reduction in the depreciation -- a reduction in the
21 depreciation deduction, like occurred in this appeal, and
22 the ability to take a loss on the property, like occurred
23 in this appeal, cannot overcome the presumption that the
24 transaction was done for tax-avoidance purposes.

25 So I'm going to emphasize this. Appellants

1 can't overcome the presumption that the transaction was
2 done for tax-avoidance purposes by the loss of tax
3 benefits and by the fact that, as Appellants said, they
4 paid less taxes than they could have with good tax
5 planning.

6 Specifically, the antiabuse provisions of
7 Section 1031(f) require that the transaction fail as a
8 Section 1031 exchange. Therefore, Respondent's
9 determination must be upheld.

10 If the office rules that the Section 1031
11 exchange is valid, then the 6.6 million dollars in cash
12 proceeds that were diverse -- sorry -- disbursed early
13 from the escrow prior to the conclusion of the exchange
14 and before S.W.S. took possession of the Brand property
15 was boot; a taxpayer must recognize gain in the
16 Section 1031 exchange if the taxpayer actually or
17 constructively receives money or other property before
18 the taxpayer actually receives replacement property, as
19 noted in the determination letter that FTB sent to
20 Appellants and which is our Exhibit F -- S, Exhibit S.

21 Here, S.W.S. took control of the 6.6 million
22 dollars in cash proceeds before it bought the Brand
23 property by directing the qualified intermediary to use
24 payments for the Slauson property to pay down debt on the
25 Brand property. Because S.W.S. took control of that

1 money, it is boot and taxable.

2 Boot was briefed by Appellants in their opening
3 brief, so it is not a new issue raised by Respondent. As
4 such, it's Appellants' burden to show that Respondent's
5 assessment is not correct. Appellants have not met this
6 burden and, therefore, Respondent's alternative proposed
7 assessment should be upheld if and only if the exchange
8 is allowed.

9 Thank you.

10 JUDGE LONG: FTB, does that conclude your
11 presentation?

12 MS. KUDUK: Yes, it does.

13 JUDGE LONG: All right. Stenographer, would you like
14 to take a break before we continue?

15 THE REPORTER: No. We're good.

16 JUDGE LONG: Okay. In that case, I'm going to pass
17 it to my copanelists for questions.

18 Judge Johnson, do you have any questions for
19 Franchise Tax Board?

20 JUDGE JOHNSON: I think I just have one question.

21 You mentioned boot being raised in Appellants'
22 brief and then you provided Exhibit S, which has a
23 discussion of boot at the earlier stage. I think it
24 starts at page 16 of that document. Would you
25 incorporate what's in that document as your arguments

1 regarding boot in addition to what you've presented here,
2 or is there anything in that determination letter that
3 you disagree with or want to change at this point?

4 MS. KUDUK: No. I believe the determination letter
5 did address my constructive receipt argument that I
6 presented.

7 JUDGE JOHNSON: Okay. Thank you.

8 JUDGE LONG: All right. Judge Lam, do you have any
9 questions for Franchise Tax Board?

10 JUDGE LAM: No questions. Thank you.

11 JUDGE LONG: All right. I do not have any questions
12 for FTB at this time.

13 With that, we are now ready for Appellants'
14 rebuttal or closing remarks.

15 Appellants, you have 30 minutes and you may
16 begin when you are ready.

17 MR. RILEY: I'll start now.

18 JUDGE LONG: Okay. Please, go ahead.

19 MR. RILEY: First, I wanted to -- she mentioned
20 6,676,216 coming from the exchange from the Brand
21 agreement, Brand agreement, and that's basically -- we
22 tied that amount down on this schedule; and if you look
23 at this schedule, all of it went to debt payment. So we
24 agree with that.

25 Now, the Plaintiff -- I mean -- the Plaintiffs.

1 The Respondent basically makes the point that they
2 basically -- first of all, their argument is you have to
3 look at the two parties together, you have to consider
4 the S.W.S. and T.W.S. as the same. All their cases look
5 at them together, not separately; right? They look at
6 them together.

7 So -- but in regards to their argument, they're
8 saying we're going to treat them separately, but for just
9 this one little situation, we're going to treat T.W.S.
10 differently. We're going to say all of this debt, which
11 by the way, you understand that every -- every purchase
12 and sale of property, every Section 1031 exchange deals
13 with the QI paying off the debt. They're saying that
14 that's boot.

15 I gave you the regulations. Boot is not that.
16 First of all, the QI is an exempt entity. It's a
17 nonagent. The money that came from the buyer came from
18 the sale of the replacement property and the money going
19 out is totally excluded from their consideration as what
20 is boot. That was the reason why it was set up.

21 The IRS realized people like California would
22 want to abuse this and try to argue every little point,
23 every little thing, in an exchange. That's not what the
24 government wanted. The government wanted it to be clean
25 so that everybody can do it and that yes, the debt was

1 going to be paid off. It can deal with bankrupt debtor.
2 Yes. Guess what? If you didn't pay that debt, the
3 replacing property would disappear. It would go -- it
4 would go to the bank. The bank is not -- the bank is not
5 S.W.S. and it is not T.W.S. It is not -- it is a third
6 party. You have to pay it to purchase the property.

7 They're saying contrary to every 1031 exchange
8 that that's an illegal -- that that is a boot.

9 Now, in their definition of boot, that is not included,
10 the definition of boot. But even now, that definition
11 would only play when the money goes out of the exchange
12 here.

13 So with the regulation, this is a little place
14 that they say, Hey, we don't make determinations in that.
15 That six-month period that the QI holds the property, we
16 don't do that. That's not a basis. All we care about
17 out of the exchange promulgated is what we get out at the
18 end of the day. They got out the Brand property, period,
19 and no cash.

20 Every example they give in their documents, they
21 basically include cash, hard money cash going out to --
22 going -- that's what they consider boot. They didn't
23 say, Oh, this is magical boot or whatever it is that
24 you're paying off the debt. It comes when cash go out
25 and the intermediary and the other person does not

1 replace that cash.

2 When I say "other people," both the taxpayer and
3 any related party, and they did not replace that. They
4 did not put that back into property. That's what they
5 mean and that's not what they're referring.

6 So the boot example in the regulations say it's
7 cash or net cash out. They say it's noncash, you know,
8 gold, that we receive. And they say -- number three is
9 they say it's the -- that the amount that you got
10 released from debt compared to the amount that you are --
11 debt that you ensued, and they're looking at the
12 taxpayer's level. They're not looking at the -- they're
13 not looking at the ongoings and every little thing that
14 goes in a complicated sale of a -- of a property in a
15 difficult time in the year.

16 It is clear that all of the money was used by
17 the accommodator to more or less purchase property for --
18 for the S.W.S., but that's what we look at, the end
19 result. We don't look at those little mechanics.

20 What they're saying, Oh, no, you have to look at
21 those little mechanics and if there's little -- if
22 they're a little bit different, they do it earlier,
23 they're doing it -- basically, the title to the property
24 in a normal exchange occurs when? It occurs at the end
25 of the exchange. So what happened before when the

1 property is transferred out, that's when it occurs. In
2 every exchange, it occurs then.

3 So every time you pay that debt early in an
4 exchange, you're saying that's boot? That's ridiculous.
5 You're saying, Oh, we can't pay boot. We don't have any
6 money to pay. We have losses of 800 million dollars in
7 that, in 2010. We have no cash. You're saying, Oh, by
8 the way, you're going to violate the rules if -- if you
9 have the accommodator pay the dude so that he can save
10 the property from foreclosure, and then you're saying
11 there's a tax loss.

12 And we did the numbers previously. And
13 basically, if it's foreclosed upon, if -- this is my
14 alternatives. If it's foreclosed upon, my client gets
15 8.6 million dollars of cash or I think in my exhibit
16 after reducing the 750, it's 7 million something, and
17 that's in -- it's in one of the exhibits. They get that
18 money and essentially if you add another \$650,000
19 deduction, if you add another \$650,000 deduction, then
20 basically you end up with a loss of \$26,000 from -- from
21 basically selling, walking away from the property,
22 paying -- basically not -- not paying the 8 million 6 of
23 cash, and then you have some tax basis, which is the
24 19 million. They're -- I agree, we're going to use that
25 19 million and -- but the tax and -- you know, but if we

1 use that, we actually end up with cash in our hands and
2 essentially paying no tax.

3 Now, on the other side of that, I basically
4 picked up 2 million 5 of gain and I believe it was wrong
5 gain. So here's a taxpayer. Of course you're saying
6 they're looking at every means and sneaky people sneaking
7 around. They actually paid more -- more tax than they --
8 income than they should have and you're saying, Oh, by
9 the way, you did bad, even though my alternatives are
10 walk away, take the money, and have the California lose
11 \$800,000 of property tax and it would disrupt the
12 business model or whatever it is. You're saying, Oh,
13 take the money and run.

14 That's the example Franchise Tax Board are
15 saying. They're saying bankruptcy is not -- is not a
16 reason. I think that's a big reason. That kind of voids
17 out the kind of -- some kind of assertion of tax basis.
18 I mean, I lose 15 million dollars of tax basis. You
19 don't think that's money? I mean, they're saying it's
20 not money if other things are righted, but -- so anyways,
21 I would say the other thing to consider, I said, is what
22 they're really -- their argument is really saying, Hey,
23 let's take the benefits of let's just disregard the
24 regulations that establish the QI. Let's basically say
25 that we get to look at everything. Okay?

1 Is that what you really want, your government
2 trying to toss out every kind of exchange they can find?
3 So -- and I would -- I said -- I would say on both
4 points, if you look at -- if you look at Teruya, Teruya
5 basically, one, they say that you have to. It's not
6 liberal. It's saying you have to meet those rules and
7 there's two steps. One step is to look at the cash,
8 where the cash went and if there was any kind of cash
9 going out and they alert that it's real, I would consider
10 it a purchase of property, which is nowhere anywhere.
11 They say -- I mean, you're saying you're treating this as
12 two entities together and they want to separate them out.
13 They want to say, Oh, well, they're the same entity, but
14 we want to look at the construction receipt because this
15 person did not own that property until the end of the
16 deal.

17 So the fact that they made payments, you know,
18 earlier to pay off the loan, that's bad. But that
19 doesn't make sense. That's why you have six months.
20 That's why the regulations say -- they say, No, this is
21 QI's time. They get to do what they want to do. Unless
22 it's aggressively bad, we don't provide any exceptions in
23 our regulations. So they say QI is not an agent and he
24 has control of all the money. So then they're saying,
25 No, that's obviously not the rule and with the related

1 party, they say, Oh, yeah, there's two people. We look
2 at them together. They're also saying that's not the
3 rule because we want to win; this is what we want to do.
4 So we want to exclude that and make some kind of
5 stretched argument that the regulation -- that the
6 regulations don't apply, and so that's why we -- that's
7 why we're asserting these things and if they're citing
8 the cases, all the cases say exactly the same thing.

9 Every case, there's cash going out to someone.
10 I mean, not hard cash, cash not going to pay the debt.
11 Cash -- you know, there's plenty of examples in the
12 regulations where the payment and the existence of debt
13 before and after are calculated and they just measure
14 them. They say, This is the amount of debt before, this
15 is the amount of debt. You equal the debt, the
16 difference of debt as additional.

17 In this case, yes, we gave up some debt on the
18 sale of the property, 3.4 million. We had more debt with
19 the promissory note of 7.1 million at the end.

20 So there's no -- there's not a debt issue, and
21 everything else occurred in the process of getting -- is
22 QI territory. They're saying those regulations don't
23 apply because we want to make a late-night argument.

24 So anyway -- oh. And I just -- the other thing,
25 just understand there was cash put out. There was -- at

1 the end, I said there seemed to be this mix-up of cash
2 coming out, but all that cash the client took out is boot
3 and paid income tax on it. As I mentioned, that's not
4 tax avoidance. That's just somehow we -- the loan wasn't
5 estimated and we got some cash out. But I just -- I
6 said that number -- if you add the -- if you add the
7 \$750,000 note, then, you know, it's -- you know, there's
8 basically going -- you know, that was spent out of the
9 taxpayer's funds.

10 So I guess that would do it. Sorry about the
11 timing. Thank you.

12 JUDGE LONG: That's fine. Thank you, Appellants.

13 Let me circle back to my copanelists to see if
14 they have any questions for either party.

15 Judge Johnson, do you have any final questions
16 for Appellants or Franchise Tax Board?

17 JUDGE JOHNSON: I have a question for Appellants,
18 actually. It's maybe a clarification.

19 The loan on the Brand property that T.W.S. had,
20 I think in your opening statements you mentioned that it
21 was that, you know, end of December 1st, 2010. Is that
22 the date you provided?

23 MR. RILEY: What? The --

24 JUDGE JOHNSON: The loan of the Brand property.

25 MR. RILEY: The loan on the Brand property, yes.

1 JUDGE JOHNSON: When was it going to --

2 MR. RILEY: I think the loan payment was due -- the
3 loan on the -- was paid later. It was paid I think
4 December 12th. Let me look.

5 JUDGE JOHNSON: Okay. Maybe it helps and --

6 MR. RILEY: Give me a second.

7 JUDGE JOHNSON: Yeah. I was looking at Exhibit P as
8 far as the escrow document that has the November 30th,
9 2010 date stating that the 6.6 million --

10 MR. RILEY: Yeah.

11 JUDGE JOHNSON: -- had come in.

12 MR. RILEY: There was a date on the loan
13 November 30th, 2010, so that's when the loan had to be
14 paid off.

15 JUDGE JOHNSON: Okay. And I was looking also at
16 Exhibit L, which caught my eye. On page six of that,
17 this is the second loan modification agreement --

18 MR. RILEY: Yes.

19 JUDGE JOHNSON: -- between Nationwide and T.W.S.

20 On page six, it looks like it's a 3. It looks
21 like the termination date of the loan was extended to
22 December 1st, 2011?

23 MR. RILEY: It says -- okay. So on the second
24 promissory note, it was extended to 2011, but that was
25 modified in the note number 3.

1 JUDGE JOHNSON: Okay. So a third note came after
2 that.

3 MR. RILEY: The note came after that and that
4 exchange was reduced to the -- to the November 30th, 2010
5 in note number 3, and it also got more specific. I think
6 as part of it, they paid more earlier. They required
7 more payment like the 2.5 million that was paid earlier
8 and then it was all required to be paid by the
9 November 30th. And that's in the note, the third.

10 So there was the first modification and then I
11 think it's the second. So it was the third, the third
12 modification.

13 JUDGE JOHNSON: Okay. Thank you. I see that on page
14 11 of Exhibit L, it looks like.

15 MR. RILEY: Yeah.

16 JUDGE JOHNSON: They, okay, accelerated back to
17 December 2010.

18 MR. RILEY: Yeah, because I think if all of that --
19 you know, I said at that time -- I would say after the
20 March 30th default upon the loan that essentially the
21 title owner -- first of all, the title owner of the --
22 the title owner of the Brand property at all times was
23 the lender. I mean, that's just a normal trustee.

24 When someone defaults on a loan, then
25 essentially the bank becomes essentially controlling

1 party of -- of that arrangement. Okay?

2 So that -- the loan, if you look at the second
3 modification, it's May 18th of that year. The due date
4 of the -- from the first loan is -- is November -- was
5 March. I think it was March 1st of 2010. Well, they
6 were supposed to have everything paid off by that time
7 period and that didn't occur. So they were -- then the
8 second loan modification came out in May to kind of get
9 at least things under contract, and then they changed and
10 then later they had the third modification to change some
11 of the terms, and basically some of the terms require
12 earlier payments of the remaining balance, and then they
13 left the 3.7 to be due November 30th, 2010.

14 JUDGE JOHNSON: Okay. Thank you. That helps clarify
15 some of the urgency you were mentioning about trying to
16 get that paid off.

17 MR. RILEY: No. No. That's -- that's the whole
18 game. We were not -- they were not trying to do
19 anything. They were just -- I mean, they were not trying
20 to do anything. They were just trying to -- to, you
21 know, get the cash. As I say, the other alternative was
22 walking.

23 JUDGE JOHNSON: And a question: You mentioned so the
24 earlier withdrawal payment that went to pay off the Brand
25 loan, that was from the qualified intermediary to the

1 loan holder or the lender?

2 MR. RILEY: What did I say?

3 JUDGE JOHNSON: The 6.6 million or whichever amount
4 was taken out early to apportion to pay off the Brand
5 loan --

6 MR. RILEY: Yeah.

7 JUDGE JOHNSON: -- that was processed by the
8 qualified intermediary to the lender?

9 MR. RILEY: Yeah. The only -- everything was -- on
10 this -- if you look at this on my Exhibit -- my
11 Exhibit D, what -- what -- so the amount of the loan on
12 here, the principal of the loan is basically -- was 2.5,
13 so 5 million and then another million 336. The million
14 336 was paid -- was paid out of the last principal
15 payment they received of the 3 million 67- -- the 3
16 million 6 -- 3,762,048, which was due November 30th.

17 It was basically paid partially from the escrow.
18 That's 1,336,740. And then 2,450,347 which was paid on
19 November 30th was actually wire transferred, which the
20 support of that is in our Exhibit D; was transferred from
21 the taxpayer in to the lender, directly to the lender, to
22 make the final payment. And that amount, that 2.4
23 million 530 just comes from the balance, like the balance
24 that Nationwide sent to T.W.S., really is how much left
25 on your loan? So that's why that payment was made and

1 they wanted to make it by the due date.

2 As I mentioned, that changes the boot
3 calculation. I mean, the boot calculation appears to be
4 based upon the cash going out first and then -- and then
5 the payment being made, but that's not what happened.
6 The payment was made late. I think it was in
7 December 12th, and -- you know, so it wasn't made.

8 So anyways, thanks.

9 JUDGE JOHNSON: Thank you. That's all.

10 MS. SIMA: Can I add something? Everything was
11 through escrow and accommodator. Nothing came directly
12 to us.

13 MR. RILEY: I mean, so anyways --

14 JUDGE LONG: All right. Judge Johnson, any other
15 questions?

16 JUDGE JOHNSON: No, thank you.

17 JUDGE LONG: Okay. Judge Lam, do you have any
18 questions for either party?

19 JUDGE LAM: No questions. Thank you.

20 JUDGE LONG: All right. I also have no questions.

21 And with that, I think we are ready to conclude
22 the hearing. I want to thank the parties for their
23 presentations today.

24 The panel of administrative law judges will meet
25 and decide the case based upon the arguments, testimony,

1 and evidence in the record. We will issue a written
2 decision no later than 100 days from today.

3 The case is submitted and the record is now
4 closed. This concludes our morning hearing. OTA will
5 reconvene at 1:00 p.m. for the afternoon session.

6 Thank you, everyone.

7 (Proceedings adjourned at 11:38 a.m.)
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1 REPORTER'S CERTIFICATION

2
3 I, the undersigned, a Certified Shorthand
4 Reporter of the State of California, do hereby certify:

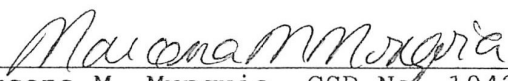
5 That the foregoing proceedings were taken before
6 me at the time and place herein set forth; that any
7 witnesses in the foregoing proceedings, prior to
8 testifying, were duly sworn; that a record of the
9 proceedings was made by me using machine shorthand, which
10 was thereafter transcribed under my direction; that the
11 foregoing transcript is a true record of the testimony
12 given.

13 Further, that if the foregoing pertains to the
14 original transcript of a deposition in a federal case,
15 before completion of the proceedings, review of the
16 transcript was not requested.

17 I further certify I am neither financially
18 interested in the action nor a relative or employee of any
19 attorney or party to this action.

20 IN WITNESS WHEREOF, I have this date subscribed
21 my name.

22 Dated: June 6, 2023

23 
24 Marcena M. Munguia, CSR No. 10420
25 Certified Shorthand Reporter
For The State Of California

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