BEFORE THE OFFICE OF TAX APPEALS STATE OF CALIFORNIA

ΙN	THE	MATTER	OF	THE	APPEAL	OF,)			
)			
J.	STEWART,)	OTA	NO.	221011615		
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TRANSCRIPT OF ELECTRONIC PROCEEDINGS

State of California

Thursday, June 15, 2023

Reported by: ERNALYN M. ALONZO HEARING REPORTER

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2	STATE OF CALIFORNIA
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6	IN THE MATTER OF THE APPEAL OF,))
7	J. STEWART,) OTA NO. 221011615)
8	APPELLANT.)
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14	Transcript of Electronic Proceedings,
15	taken in the State of California, commencing
16	at 9:34 a.m. and concluding at 10:06 a.m. on
17	Thursday, June 15, 2023, reported by
18	Ernalyn M. Alonzo, Hearing Reporter, in and
19	for the State of California.
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1	APPEARANCES:	
2	Administrative Judge:	JUDGE VASSIGH
3	For the Appellant:	J. STEWART
5	ror the Apperrant.	U. SIEWARI
6	For the Respondent:	STATE OF CALIFORNIA FRANCHISE TAX BOARD
7		JOEL SMITH
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1	TNDEV
1 2	<u>INDEX</u>
3	יי ע זו ד ס ד יי פ
	<u>EXHIBITS</u>
4	
5	(Appellant's Exhibits 1-3 were received at page 7.)
6	(Department's Exhibits A-G were received at page 7.)
7	
8	<u>PRESENTATION</u>
9	PAGE
10	By Mr. Stewart 9
11	By Mr. Smith 20
12	By HI. Smitti
13	
14	WITNESS TESTIMONY
15	
16	<u>PAGE</u>
17	By Mrs. Stewart 18
18	
19	CLOSING STATEMENT
20	<u>PAGE</u>
21	By Mr. Stewart 22
22	
23	
24	
25	

1	California; Thursday, June 15, 2023
2	9:34 a.m.
3	
4	JUDGE VASSIGH: Let's go on the record.
5	And this is the appeal of Stewart, Case Number
6	221011615. Today is June 15th. The time is 9:34 a.m.
7	I'm Judge Amanda Vassigh. This hearing is being conducted
8	electronically with the agreement of the parties.
9	I'm going to ask the parties to identify
10	themselves on the record, and we'll start with Appellant
11	Mr. Stewart.
12	MR. STEWART: John Stewart.
13	JUDGE VASSIGH: Thank you.
14	And now we'll go to Respondent FTB's
15	representative.
16	MR. SMITH: Joel Smith.
17	JUDGE VASSIGH: Thank you very much.
18	And I just want to reiterate, if you have any
19	questions at any time just wave at me, and we'll get your
20	questions settled.
21	Okay. So for the benefit of the public and the
22	parties, I note that OTA is independent of the Franchise
23	Tax Board and any other tax agency. OTA is not a court
24	but an independent appeals agency. The only evidence in
25	our record is what is submitted in this appeal.

Appellant elected to have this appeal determined pursuant to the procedures of the Small Case Program.

Those procedures require the assignment of a single

Administrative Law Judge, and decisions issued in this program do not have any precedential effect. I have reviewed the exhibits and briefings submitted by the parties in this case, and I will issue an opinion based on briefing and today's presentation.

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The issue to be decided in this appeal is whether the statute of limitations bars Appellant's claim for refund for the 2006 [sic] tax year.

I'm going to now go over the exhibits that have been submitted. Appellant submitted exhibits labeled 1 through 4 as set out in his email dated May 30th, 2023. Now, Exhibit 4 consisted of legal arguments which will not be admitted into the evidentiary record, and they will not be included in the briefing since it was submitted after briefing closed.

However, Mr. Stewart, you're free to make arguments today in your presentation and that will include them in the record.

So I want to check with Mr. Smith. Does FTB have any objections to Appellant's Exhibits 1 through 3?

MR. SMITH: Joel Smith. No objections. One comment though. The issue statement referenced the 2006

1 tax year, I believe it's '16. 2 JUDGE VASSIGH: Sorry. I misspoke 2016. Thank 3 you for that. MR. SMITH: No problem. 4 Thanks. 5 JUDGE VASSIGH: Okay. So Appellant's Exhibits 1 6 through 3 will now be admitted into evidence. 7 (Appellant's Exhibits 1-3 were received in evidence by the Administrative Law Judge.) 8 9 JUDGE VASSIGH: Now, the FTB has submitted 10 Exhibits A through and G. 11 And I want to check in with you, Mr. Stewart. 12 you have any objections to FTB's exhibits? 13 MR. STEWART: I don't even know if I would be 14 qualified to know what I would be objecting to. 15 apologize. I'm not an attorney. 16 JUDGE VASSIGH: You do not need to be. You do 17 not need to be. That is fine. We are very informal, and 18 you do not need a legal background here. 19 So FTB's exhibits will be admitted into evidence. 20 (Department's Exhibits A-G were received in 2.1 evidence by the Administrative Law Judge.) 22 JUDGE VASSIGH: So I want to quickly go over the timing of today's proceedings. During our prehearing 23 conference, we decided that Mr. Stewart would have ten 2.4 25 minutes for his presentation. That includes any witness

testimony, after which FTB will be permitted to ask questions they may have regarding Mr. Stewart's factual testimony. FTB will then have ten minutes for their presentation.

And after that, Mr. Stewart, you will have an optional five additional minutes for a closing or a rebuttal. Does anyone have any questions before we move on to the presentations?

MR. STEWART: John Stewart. No, not at this time.

JUDGE VASSIGH: Thank you, Mr. Stewart. This is Judge Vassigh. So Mr. Stewart, since you will be testifying as to factual evidence, I'm going to place you under oath now, and you will remain under oath until the end of this proceeding. So I'm going to ask you -- first of all, I also want to explain that FTB's representative will not be providing actual testimony, so I'm not going to be swearing Mr. Smith in.

So, Mr. Stewart, I'm going to ask you to raise your right hand.

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J. STEWART,

produced as a witness, and having been first duly sworn by the Administrative Law Judge, was examined and testified as follows:

JUDGE VASSIGH: Thank you. Okay. We're ready to proceed with your opening presentation, Mr. Stewart, whenever you're ready. Please begin.

MR. STEWART: Yes. Thank you. Thank you very much.

2.4

PRESENTATION

MR. STEWART: I apologize. I wrote this down so there's a speaking voice, and there's a reading voice. So my apologies, and I don't want to drone on.

It was just expressed that the FTB will not be presenting factual information from my understanding of that, and the reality is it's all factual information.

But the law is not about facts. We just found that out in the Supreme Court 50-year precedent is out. New game in town, new people who are reviewing things, things are being looked at. It's interpretive. The law is subjective. It is not objective. It is based upon interpretation. That being said, it's not a condemnation. It's just an explanation.

I'm going to start out with something that just came to our attention. Dear taxpayer, our records show we received your income tax return for the period listed above. We're sorry, but we can't find your income tax return.

1 JUDGE VASSIGH: Excuse me, Mr. Stewart. 2 sorry. 3 MR. STEWART: Yeah. JUDGE VASSIGH: You're referring to something. 4 Is that one of the exhibits? 5 6 MR. STEWART: No. This is my opening 7 presentation. This is my opening --8 JUDGE VASSIGH: It seems like you're reading a 9 letter. MR. STEWART: Yes. Well, I'm not reading the 10 11 whole letter. I'm just reading a snippet of a letter but, 12 yes. 13 JUDGE VASSIGH: Are you referring to something 14 that's not part of the record? 15 MR. STEWART: Well, it's my opening statement --16 JUDGE VASSIGH: I understand. 17 MR. STEWART -- so I'm reading a letter. 18 JUDGE VASSIGH: Is it a letter that you received 19 from the Franchise Tax Board? 20 MR. STEWART: No. It's actually a letter I 2.1 received from the IRS that told me that they lost mine, 22 and would I be so kind to refile it. And the purpose of 23 it is as an example that mistakes happen and the Franchise 2.4 Tax Board, IRS, or something like that. It's just if you 25 want it, I can submit it. I can explain that also in my

opening -- in my opening dialogue. But if you let me continue --

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JUDGE VASSIGH: I don't think -- I don't think

I'll ask you to have it as an exhibit because I'm not sure
that it will be relevant to this question at hand. I

understand that you want to use it to make a point. I

will allow that, but it's -- I want to urge you to stay to
the topic and --

MR. STEWART: Sure. Understood. Again, I'm just -- I'm just trying to explain it. The Franchise Tax Board is coming with facts based upon case law, based upon belief and how things are approached. I'm coming at it from case law but a different interpretation of it.

So the case -- the case before you revolves around this failure to file my 2016 tax return that shows the State of California was owed \$79. The Franchise Tax Board seized \$4,564.33 owed to me for the period 11/28/18 through 11/4/19 as a punishment. That is a draconian penalty of almost 600 percent for my failure to properly file my 2016 taxes on time. Loan sharks only charge 100 percent.

I explained that my omission was unintentional as I was dealing with and still dealing with a lot of complex legal and tax issues. See Exhibits 1 and 3. When I finally discovered my unintentional error and filed my

taxes in 2022, the FTB cashed my \$79 check. And I thought the issue was resolved, and a refund of the majority of the \$4,564 was seized forthcoming.

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It's my understanding as a layman, a contract is an offer, acceptance, consideration, mutuality of obligation, confidence, and capacity. The Franchise Tax Board definitely maintains confidence. They definitely maintain capacity. Yet, they cashed my \$79 check. Sounds like they made an error. They shouldn't have cashed my check. I understand they did and again, mistakes happen.

I explained that my -- I understand mistakes are made, and the FTB is a large organization. But they cashed my check and then sent back a check for \$79.83. That's 1.05 percent for my trouble. It seems a double standard when you demand a 6,000 percent penalty for those who make mistakes but only offer a 1 percent reimbursement for your own mistake.

The FTB has offered its justification a sword for this harshness. Prussner v U.S. 7th Circuit 1990.

Moreover, this is my understanding. Moreover, fixed deadlines may appear harsh because they can be missed.

However, the result in occasional harshness is redeemed by the clarity imported. The statute of limitation promotes fairness and practicality in the administration of an income tax policy under California law.

The FTB properly denied your claim for refund. It's funny as we're talking about fixed deadlines, after calling Emily Bell on 5/30/23 at 11:40 about where and when to send my info for the hearing, she said that should have already been sent by Phyllis Mallard. I don't know. This is just what I was told. I received the instructions dated 5/23/23 at 1:00 o'clock on 5/30/23 at 11:40 with a deadline of submitting one day later of 1:00 p.m.

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I believe Emily reminded Phyllis, and she sent them to me. Mistakes happen. Even with those with defined deadlines. Should Emily be fired? Should Phyllis be fired? Should they be penalized for breakage? Should they? No. It was a mistake. Statutorily what would have happened though, had she not sent me that information. I would have missed -- I potentially could have missed my deadline. The point I'm making is mistakes happen with deadlines.

Here are some quotes and thoughts from Prussner.

I believe Prussner is not a sword but a shield for my

case. Prussner is essentially a case revolving around a

failure by an attorney to file all the correct paperwork

from an estate issue involving Prussner and the IRS. I

believe the statements following represent the spirit or

the intent of the law, which is what the law is supposed

to be about, not statutes, rules, or punishment.

Irony, if I understand, Ms. Prussner was assessed a 100 percent penalty of \$118,000, not the 6,000 percent penalty assessed me. One, twice after complaints from taxpayers who were denied qualified use valuation because of failures to comply with all the technical requirements -- my apologies. If I'm going too fast, please let me know sorry. Sorry.

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Prussner. There are statements following that represent the spirit of the intended law, which is now supposed to be about statutes. I've read that. Sorry.

Congress has passed statutes designed to ameliorate the consequences for the taxpayer who complies substantially, although not completely. It appears that even Congress realizes that oftentimes the IRS, vis-a-vis the FTB, can be overzealous in their pursuits. Two, all fixed deadlines seem harsh because all could be missed by a whisker, by a day. U.S. v. Locke or for that matter, by an hour or a minute. They are arbitrary by nature. This is all Prussner.

As Chief Judge Baker 224 opinion illustrates,
District Courts have been more liberal than Tax Courts in
excusing the substantially complying taxpayer faced with
forfeiture, Van Keppel versus the U.S., the requirements,
the omission of which harms the IRS could be thought the
essential ones. Yet, among other relevant consideration

listed in American Air Filter. It's a case.

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Besides harm to the IRS are the specificity of the requirement that the taxpayer failed to comply with and the appropriateness of forfeiture as a sanction for his default. These factors are linked as the more innocent, the more excusable. The default is the less suitable is a harsh sanction, 6,000 percent on a \$79 mistake. Ford is a general practice of law that the severity of the sanction should be tailored to that of the wrong being punished, Okaw Drainage District versus National Distillers Chemical Corp. This statement talks about the harm to the IRS.

My question is what was the harm to the FTB that required such an onerous penalty? Reading the Tax Court's decisions on the subject of substantial compliance is enough to make one's head swim. Tax lawyers can have no confidence concerning circumstances in which not compliance with regulations governing the election of favorable tax treatment will or will not work a forfeiture.

My thoughts and questions. A, Prussner appears to state that mistakes happen and the consequences should be equal to the harm incurred by the IRS. A 5,000-plus percentage penalty is onerous and serves no purpose other than to be confiscatory. What harm was suffered by the

FTB that warrants a 5,000 percent penalty on a debt of \$79? Prussner, by my estimates, was only assessed a 100 percent penalty, which in my case would be \$157.

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That was the reason I read the opening statement that I did from the IRS. They lost my return, and they acknowledge it. And then they said hey, would you mind sending us another one? Now, based upon what the FTB is proposing -- and I understand this is not personal. They sent me 1 percent. We had a contract. I sent you my \$79. Your organization cashed it, acknowledge they made a mistake, and then sent me 80-plus cents in return.

If we have a contract -- yes, I know. There's statutes. There's regulations. There's things of that nature, but that's not the spirit of the law. The representative for the FTB in defining what the penalty should be using Prussner. But he used it not intentionally, not to be bad, but to make a point that it needs to be harsh. That's taken out of context for what the rest of the Prussner decision was. And those examples I gave were representations of Prussner.

Again, I understand what's going on. I'm just trying to ask for some leniency. I believe if you are going to use Prussner as a sword, as well as justification for an action or a penalty, you should also be willing to assess that penalty accordingly. My original debt, had

1 the taxes been filed on time, would have been \$79. 2 unfair to argue or use Prussner as a shield for a 3 5,000 percent -- plus percent penalty, when the IRS only asked for a penalty that appeared to be 100 percent. 4 5 \$118,000 is for what they felt was owed. Sorry for my long diatribe. That is the end of 6 7 my statement. And my wife has just come, and she's sitting across from me. Do you need to see her so that 8 9 you can swear her in? 10 JUDGE VASSIGH: I would like that, Mr. Stewart. 11 We've gone over your time, but since your witness is here, 12 I would like to give you about -- good morning. 13 MRS. STEWART: Good morning. 14 JUDGE VASSIGH: -- four more minutes. 15 Hello. 16 So I would like to give four more minutes so that 17 his witness can testify for us. 18 Now Ms. Stewart, I'm going to have to swear you 19 in, and you'll remain under oath until the end of this 20 proceeding. Please raise your right hand. 21 22 K. STEWART, 23 produced as a witness, and having been first duly sworn by the Administrative Law Judge, was examined and testified 2.4 25 as follows:

JUDGE VASSIGH: Thank you. And so you may proceed when you are ready. And again, it's 9:53. I'll give you four minutes for that.

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MRS. STEWART: I'm sorry I -- I do apologize.

I'm working. Like John said, I'm just gonna piggyback on him. I'll probably take 20 seconds.

You know, when we did file -- when we had the taxes done, it was with somebody we didn't normally use because we we're refinancing our house. We assumed they had been filed. They weren't. Once we found out they -- they weren't actually filed, because the refinance person took them as filed.

So it was -- yes, it was a mistake on our part, but this is kind of an excessive fine. Us, you know, owing \$79 and then having to pay almost \$5,000, that's just, you know, that's a lot. And I'm sure my husband covered everything. And that's kind of all I have to say.

MR. STEWART: Well, do you want to talk about what the last five years have been like. That was the whole reason for a lot of this problem, our parents passing away.

MRS. STEWART: Yeah. We've been -- we've been entangled in the IRS. I don't mean entangled in a bad way. I'm just saying we've had so many things come at us that we're not familiar with. We've never done probates

1 and taxes on, you know, his folks' house and their back 2 taxes and just the mess it's been in. It's been -- it's 3 been a little difficult to keep up with everything. We're not attorneys. We're not tax preparers. 4 5 That's why we've had -- we've had the same lady do our 6 taxes the last 14 years. We've been entwined in a huge 7 lawsuit on a property that we purchased, our forever property we thought. And, you know, it's just a lot of 8 9 money going in and out, and a lot of -- a lot of IRS stuff 10 from his parents that we're still dealing with. 11 So but to have this one, and then the IRS 12 actually lose our other one, it's been -- it's been hard to keep up on stuff. 13 14 JUDGE VASSIGH: Okay. Thank you so much, 15 Mrs. Stewart. 16 Thank you, Mr. Stewart. 17 I want to check in with Mr. Smith. 18 Do you have any questions for Mr. Stewart or 19 Mrs. Stewart? 20 MR. SMITH: Joel Smith. I do not have any 2.1 questions. 22 JUDGE VASSIGH: Okay. This is Judge Vassigh. 23 What I would like to do then is move to FTB's 2.4 presentation.

And, Mr. Smith, please begin when you're ready.

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MR. SMITH: Okay. Thank you, Judge Vassigh.

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PRESENTATION

MR. SMITH: My name is Joel Smith. I represent Respondent Franchise Tax Board.

As has been mentioned, the loan issue in this appeal is whether Appellant filed a claim for refund for 2016 tax year before the expiration of the statute of limitations. The facts are not in dispute. Respondent issued a valid Filing Enforcement Notice of Proposed Assessment after Appellant did not file a tax return. The Notice of Proposed Assessment was based on Appellant's wages earned.

Once the Notice of Proposed Assessment went final, collection action followed, which included a payment plan. Respondent received the last payment on the payment plan on November 4th, 2019. Appellant filed a claim for refund in the form of an original tax return reporting total tax of \$3,874 on September 14th, 2022. Appellant did not file a claim for refund within an applicable statute of limitations.

Revenue & Taxation Code Section 19306 provides that Appellant must file a claim for refund within four years of the original filing due date or one year from the date of overpayment. Appellant included the payment with

the claim for refund, which Respondent refunded under the one-year statute of limitations. However, all other payments for the 2016 tax year were time-barred under Section 19306. And the list and dates of those payments are provided in Respondent's Exhibit D.

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Based on the evidence in the record and California law, Respondent properly denied Appellant's claim for refund for the 2016 tax year and ask that the OTA sustain its position.

I can answer any questions that the Judge has at this time. Thank you.

JUDGE VASSIGH: Thank you for your presentation,
Mr. Smith. I do have one question for you. Mr. Stewart
discussed the Prussner case at length. I want to know -and it seems that he believes FTB has misapplied or
misinterpreted that case. Can you speak to that, please?

MR. SMITH: Joel Smith. Yes. So to characterize Respondent's position as relying on Prussner is not accurate. Prussner is a case like many others at the federal level that explains the nature of the statute of limitations and how it's applied.

It is a case that the OTA quoted in the precedential opinion of Benemi Partners. And it's provided again, because the federal and California laws on statute of limitations are similar in how they are

applied. So it's language that is used to explain the reasoning behind the statute of limitations.

JUDGE VASSIGH: Judge Vassigh here. Thank you for that information, Mr. Smith.

At this time, Mr. Stewart, I'd like to hand this back to you to have the last word. If you would like, you can have five minutes to offer a rebuttal or a closing.

MR. STEWART: Yes, thank you.

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CLOSING STATEMENT

MR. STEWART: Again, this hinges on -- sorry.

This hinges on whether the law is going to look -- excuse me -- you the Judge are going to look at this from a statutory, or are you going to look at from a spirit of the law. Our founding fathers were very smart. I know it's causing a lot of chaos right now. They purposely wrote the Constitution to allow broad latitude.

Your average car contract has more words in it than the Constitution does, and that was done on purpose. It was allowed ambiguity, some changing of the times. They were very smart men. Unfortunately, the women probably didn't get as much credit as they needed for it that helped them with this. But they wrote the Constitution as a base, fungible, to be worked with. All laws come down from there.

The Franchise Tax Board is using the IRS as their guide in this. The reason I use Prussner is that is the sword that they were using as justification. And what I was trying to say is even in the writing of Prussner they said this stuff is confusing, and they essentially complied. Are -- what is the purpose of the fine? This is all Prussner, and this is all captured in the notes. And I apologize if you got to go back and read that stuff. But what it talks about is applying a correct fine to an offense.

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What the FTB has done is they've said

Mr. Stewart's 2016 return, even they got them from 1983

for me. You can see how much I've paid in taxes and

things like this, and you've got them through 2023. But

when I missed the \$79, they immediately went to the most

draconian penalty they could do. I don't know if that's

statutorily the way it is. Did somebody in the FTB now

have to go well, last year he owed \$500. The year after

he owed -- we owed him \$4,000.

No. They immediately went to this,

Mr. Stewart -- who at the time I had six kids, owned a
house, lot of expenses thus, only owing \$79, he must be
held as zero and the -- and no exempts. That is the
position Franchise Tax Board used. Whether that's the
position that they deemed that's appropriate, it's what

they used. They just went as hard and as harsh as they could. It's not personal, but it should be personal.

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Mistakes are made. I pointed that out. Several mistakes were made. Had I missed my deadline for filing my information, even though I understand now that I can't file legal arguments or something because it wasn't originally done that way. I may have lost this entire opportunity to have this discussion. And again, should that person be fired? Should that person be -- have a penalty assessed against them? No. Because it was an honest mistake.

If you go to a grocery store, and you're working in the shelving and you drop a jar of pickles, it's illegal for your boss to come and say you dropped that jar of pickles. I'm taking it out of your salary. Now, if you take that jar of pickles and you throw it at somebody, you're going to get fired, and they're probably going to charge you for it. Accidents happen. Mistakes are made.

The penalty should be reflective of the mistake. \$79 and you took over \$4,000. Not you personally, okay. But it is personal. That's a lot of money. One of the other things is, that money, I can't apply that to anything. I'm going to owe money this year for taxes. I retired. What's going to end up happening is I can't apply this \$4,000.

I believe there's a term called equitable recoupment. Now, if they can't give me my money back, is there a way that they could say, yeah, we probably shouldn't have taken that much money from you, but we'll allow you to apply it towards something else, the term equitable recoupment. Now, again, I'm not an attorney, but the law is not written for attorneys or judges. It's written for people like myself, and the punishment needs to fit the crime in this case.

What was my crime? I dropped my 2016 taxes to the bottom of the file that had state, federal, my mom and dad's, and stuff of that nature. It got lost. And when I got this information, I thought it was something else. If you ever look at an FTB or an IRS information they give you, or even this stuff I got sent from the FTB, you need a lawyer to just translate it. That's not the purpose of the law. The law should be available to everybody, and it should represent spirit, not the fact.

Thank you.

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JUDGE VASSIGH: Thank you.

Okay. So this concludes the hearing, and this case is now submitted for determination. The record is now closed.

OTA will aim to mail a written opinion to the parties no later than 100 days from today. I would like to

thank both parties for participating in this hearing. I'd like to thank Ms. Alonzo and the other OTA staff for their services in support of this hearing. And that's it for this hearing. OTA is going to take a five-minute recess and will convene at 10:11 a.m. Thank you very much and have a good day. (Proceedings adjourned at 10:06 a.m.)

1 HEARING REPORTER'S CERTIFICATE 2 I, Ernalyn M. Alonzo, Hearing Reporter in and for 3 the State of California, do hereby certify: 4 5 That the foregoing transcript of proceedings was 6 taken before me at the time and place set forth, that the 7 testimony and proceedings were reported stenographically 8 by me and later transcribed by computer-aided 9 transcription under my direction and supervision, that the 10 foregoing is a true record of the testimony and 11 proceedings taken at that time. 12 I further certify that I am in no way interested 13 in the outcome of said action. 14 I have hereunto subscribed my name this 13th day 15 of July, 2023. 16 17 18 19 ERNALYN M. ALONZO 20 HEARING REPORTER 21 2.2 23 2.4 25