

BEFORE THE OFFICE OF TAX APPEALS

STATE OF CALIFORNIA

IN THE MATTER OF THE APPEAL OF,	)	
	)	
MOLLER CONTRA COSTA RE INVESTORS, LLC,	)	OTA NO. 230713806
J.S.L.L., INC.,	)	230713807
J. LAWRENCE and L. LAWRENCE,	)	230713808
J.S.S.R., INC.,	)	230713809
J. RAPHEL and S. RAPHEL,	)	230713810
TAHOMA, INC.,	)	230713811
T. THOMPSON and L. THOMPSON,	)	230713812
	)	
APPELLANT.	)	
	)	
	)	

TRANSCRIPT OF PROCEEDINGS

Sacramento, California

Wednesday, April 22, 2026

Reported by:
ERNALYN M. ALONZO
HEARING REPORTER

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

BEFORE THE OFFICE OF TAX APPEALS

STATE OF CALIFORNIA

IN THE MATTER OF THE APPEAL OF,	)	
	)	
MOLLER CONTRA COSTA RE INVESTORS, LLC,	)	OTA NO. 230713806
J.S.L.L., INC.,	)	230713807
J. LAWRENCE and L. LAWRENCE,	)	230713808
J.S.S.R., INC.,	)	230713809
J. RAPHEL and S. RAPHEL,	)	230713810
TAHOMA, INC.,	)	230713811
T. THOMPSON and L. THOMPSON,	)	230713812
	)	
APPELLANT.	)	
	)	
	)	

Transcript of Proceedings, taken at
400 R Street, Sacramento, California, 95811,
commencing at 1:38 p.m. and concluding
at 3:39 p.m. on Wednesday, April 22, 2026,
reported by Ernalyn M. Alonzo, Hearing Reporter,
in and for the State of California.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

APPEARANCES:

Panel Lead: ALJ JOSH LAMBERT

Panel Members: ALJ SHERIENE ANNE RIDENOUR
ALJ KEITH T. LONG

For the Appellant: CHANTAL RENTA
JACK PREATZELLIS

For the Respondent: STATE OF CALIFORNIA
FRANCHISE TAX BOARD

BLAKE CUNNINGHAM
MIRA COUTINHO

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

I N D E X

E X H I B I T S

(Appellant's Exhibits 1-11 were received into evidence at page 7.)

(Department's Exhibits A-O were received into evidence at page 7.)

OPENING STATEMENT

PAGE

By Ms. Renta	9
By Mr. Cunningham	55

APPELLANT'S WITNESSES:

DIRECT

CROSS

REDIRECT

RECROSS

T. Thompson	10		18, 28	
J. Lawrence	16		24	

CLOSING STATEMENT

PAGE

By Ms. Renta	71
By Mr. Cunningham	76

CLOSING STATEMENT

PAGE

By Ms. Renta	77
--------------	----

1 Sacramento, California; Wednesday, April 22, 2026

2 1:38 p.m.

3
4 JUDGE LAMBERT: We are now on the record in the
5 Office of Tax Appeals oral hearing for the consolidated
6 appeals of Moller Contra Costa RE Investors, LLC,
7 J.S.L.L., Inc., J. Lawrence and L. Lawrence, J.S.S.R.,
8 Inc., J. Raphel and S. Raphel, Tahoma, Inc., and
9 T. Thompson and L. Thompson, Case Nos. 230713806,
10 230713807, 230713808, 230713809, 230713810, and 230713811,
11 and 230713812. The date is April 22nd, 2026, and the time
12 is 1:38 p.m.

13 My name is Josh Lambert, and I'm the lead panel
14 member for this hearing. And my co-panelists today are
15 Judge Ridenour and Judge Long.

16 For FTB, can you please introduce yourselves for
17 the record by stating your names.

18 MR. CUNNINGHAM: Hi. Blake Cunningham,
19 Respondent.

20 MS. COUTINHO: And Mira Coutinho for Franchise
21 Tax Board Respondent.

22 JUDGE LAMBERT: Thank you. And for Appellants,
23 can you please introduce yourselves for the record by
24 stating your names.

25 MS. RENTA: Sure. Chantal Renta.

1 MR. PRAETZELLIS: And Jack Praetzellis. We have
2 two witnesses here with us.

3 MR. LAWRENCE: Jeff Lawrence.

4 MR. THOMPSON: Thomas Thompson.

5 JUDGE LAMBERT: Okay. Great thank you all for
6 attending.

7 The issues in this appeal are as follows:
8 Whether Moller Contra Costa RE Investors, LLC held
9 property primarily for sale pursuant to IRC section
10 1031(a)(2)(A); and whether further interest should be
11 abated.

12 FTB previously agreed to abate interest from
13 December 4th, 2019, through April 5th, 2022. FTB
14 submitted Exhibits A through N, and Appellants had no
15 objections. And Appellants submitted 1 through 6 and
16 submit five new exhibits. So we can renumber those to 7
17 through 11.

18 Does that sound okay to Appellants?

19 MS. RENTA: Yes. That's okay. Sorry.

20 JUDGE LAMBERT: Okay. And does FTB have any
21 objections to the new exhibits?

22 MR. CUNNINGHAM: No objections. But we've
23 submitted Exhibits A through O.

24 JUDGE LAMBERT: A through O. Okay. Let me just
25 look at that. What was Exhibit O, again?

1 MR. CUNNINGHAM: There was the audit
2 determination letter that was submitted with the revised
3 issue statement.

4 JUDGE LAMBERT: Oh, okay. Okay. Do Appellants
5 have objection to that exhibit?

6 MS. RENTA: No. We have -- we have the
7 determination letter as Exhibit 9.

8 JUDGE LAMBERT: Okay. Okay. We'll just add O,
9 and 1 through 11 for Appellants, and admit that into to
10 the record.

11 (Appellant's Exhibits 1-11 were received into
12 evidence by the Administrative Law Judge.)

13 (Department's Exhibits A-O were received into
14 evidence by the Administrative Law Judge.)

15 So, the order of the hearing would be Appellants
16 have 90 minutes, then we'll take a break possibly, if it's
17 going 90 minutes. And then FTB will have a chance to
18 question the witnesses, and then FTB will have 30 minutes,
19 and Appellants will have 10 minutes for their rebuttal.
20 FTB will have 10 minutes for a rebuttal, and Appellants
21 will have 5 minutes for a closing. So, at this time, we
22 can proceed to Appellants' presentation.

23 And since there are two witnesses, could the
24 witnesses please raise your right hands.

25 ///

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

T. THOMPSON,

produced as a witness, and having been first duly sworn by the Administrative Law Judge, was examined, and testified as follows:

J. LAWRENCE,

produced as a witness, and having been first duly sworn by the Administrative Law Judge, was examined, and testified as follows:

JUDGE LAMBERT: So, at this time, Ms. Renta, you could proceed with your presentation.

MS. RENTA: Sure. Thank you.

JUDGE RIDENOUR: Real quick before we do, I just want to confirm if the Exhibit 9 -- Appellants' Exhibit 9 is what you had previously given to us as Exhibit O? I just want to make sure it is exact. I can't find those, so I just want to make it is what you submitted.

MS. COUTINHO: I'll just check one minute and let you know. It should be the audit determination letter. They were both submitted after the prehearing conference, but we'll double check on that.

JUDGE RIDENOUR: Thank you.

JUDGE LAMBERT: You could proceed, and we'll make sure we have that. Thanks.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

PRESENTATION

MS. RENTA: Sure. Thank you. So as we already stated we have two witnesses before us. There are also two --

MR. PREATZELLIS: Sorry. Can you please turn on the PowerPoint?

JUDGE RIDENOUR: Our hearing reporter is having a hard time hearing you. Could you please speak louder.

MS. RENTA: Oh, I'm sorry. Is that better?

THE HEARING REPORTER: Yes. Thank you.

MS. RENTA: Okay. I apologize. Great.

So as we said we have two witnesses before us. We also have two issues. So, the structure is going to be going over the first issue, facts, applicable law, argument, and then we'll conclude both issues. That will be the structure. We also have an appendix that lists all the exhibits. As we said, our two witnesses. We have Mr. Lawrence and Mr. Thompson, who both have been sworn in.

So the first issue that we're going to address is whether Molla -- Moller -- excuse me -- Contra Costa RE Investors, LLC, held the property primarily for sale pursuant to Internal Revenue Code section 1031(a)(2)(A).

And now I'm going to turn over to Jack.

MR. PREATZELLIS: Okay. All right. What we're

1 going to start with -- speaking to Mr. Thompson.

2 So, Mr. Thompson, if you could unmute yourself.

3

4 DIRECT EXAMINATION

5 BY MR. PREATZELLIS:

6 Q From 2000 through the financial crisis, what did
7 Braddock and Logan, the, enterprise, look like?

8 A When you refer to Braddock and Logan, it's a
9 generic name for affiliated legally independent entities
10 that were engaged in a number of different aspects of the
11 real estate business. We had a home building and land
12 development operation. We had a significant investment
13 property portfolio consisting of apartment projects,
14 office, land and retail operations.

15 Q Okay. And can you please describe Braddock and
16 Logan's business before the financial crisis, and then how
17 and why it changed after the financial crisis?

18 JUDGE LAMBERT: Oh, can I just -- I think last
19 time you were not on the microphone. Maybe if you wanted
20 to repeat what you were stating before?

21 MR. THOMPSON: Okay. I wasn't close enough?

22 JUDGE LAMBERT: I'm not sure if it was not on or
23 not close enough, yeah.

24 MR. THOMPSON: Before the financial crisis,
25 Braddock and Logan -- when counsel uses the term Braddock

1 and Logan, he's referring to the collection of various
2 entities. It had been our longstanding practice to divide
3 each project into a separate entity, legal liability
4 issues primarily, occasionally financing impacting that.
5 We had, prior to 2008, a homebuilding and land development
6 operation, as well as owning multifamily properties,
7 apartments, office buildings, land, and retail operations;
8 each of which was typically maintained in a separate legal
9 entity.

10 In -- in 2008, obviously, the financial crisis
11 opened a lot of eyes to how the world had changed. And
12 subsequent to that, as we worked very hard coming out of
13 that to maintain our business, we -- we recognized that
14 because of the changes in the risk environment and the
15 amount of capital it required to continue in the
16 homebuilding and land development business, we elected to
17 wind up our homebuilding operations; and we went ahead and
18 did so. We laid off the -- the construction staff that we
19 had over the years, as well as them sales and marketing
20 operations. And by 2012, that was largely completed.

21 Q So, when you mentioned risk associated with the
22 homebuilding business, are you referring to personal
23 guarantees of people who are developing property?

24 A That -- that is certainly one of the risks. The
25 financials, the cost to be in the business and the risks

1 associate with financing it and in an increasingly
2 volatile environment had simply become too great.

3 Q What -- what were the signs of personal
4 guarantees that were outstanding at the time of the
5 financial crisis.

6 A In 2008, we collectively had about \$275 million
7 of guarantees -- personal guarantees on
8 construction-related real estate debt, which we proceeded
9 to work our way through on all of those projects and pay
10 it off, all the debts entirely, and the land loans
11 associated with that business. And by 2012, we had no
12 remaining debt associated with any of those kinds of
13 projects.

14 Q And was that a consideration in exiting the
15 development business -- the homebuilding business?

16 A Absolutely. It was -- the world had changed, and
17 for us personally, it was -- it was just too risky. And
18 the cost to acquire new projects had continue to build was
19 continuing up. We've all seen an increase -- an increase
20 in house prices, and that's also reflected in land prices.

21 Q So, can you please describe what Braddock and
22 Logan services did with the Moller property before Moller
23 was formed and why?

24 A Well, in 2010, the land business was -- was still
25 very bad. The market was very soft, and we had the

1 opportunity to put the Moller property into a long-term
2 purchase contract, which would allow us to benefit from
3 what we anticipated would be a rebound in the marketplace,
4 as some of the traditional factors effecting California
5 real estate began to reassert themselves. We knew that
6 Silicon Valley was growing. We knew the population in the
7 Bay Area was growing. And it was clear that the depressed
8 historical -- the depressed levels of sales and prices
9 that we saw in 2010 would rebound. We just didn't know
10 when.

11 Q And so what did Moller do with the purchase or --
12 sale. What did the Moller purchase and sale agreement
13 come with entitlement-wise when acquired?

14 A We -- when we put the property under the purchase
15 and sale agreement, it had previously been the subject of
16 some environmental work and EIR had been certified on the
17 project pursuant to the City of Dublin's housing plan in
18 the 90s. And then as recently as the mid-2000s, the EIR
19 had been amended and re-certified. And the findings of
20 that EIR, the benefits associated of the property run with
21 the property, so they came with it.

22 MR. PRAETZELLIS: Okay. Next slide, please.

23 BY MR. PRAETZELLIS:

24 Q So -- so, what are we looking at on -- on this
25 slide here?

1 A The -- the -- the black lines on the picture are
2 the boundaries of the Moller Ranch property. On the
3 lower-left side, there's a -- the gray squiggle is Camino
4 Tassajara, the county road. It was a two-lane road by
5 which the property was accessed.

6 Q Why obtain the ability to purchase this property?

7 A We anticipated that the -- the growth that was
8 continuing and would eventually rebound, would ensure to
9 the benefit of this property from an evaluation
10 standpoint, inasmuch it was part of Dublin's housing plan.

11 Q And what was the market, at the point in time
12 when the right to purchase this property was acquired,
13 what was the market for vacant land?

14 A Well, as I mentioned earlier, the market was
15 very, very soft. And there was very little activity going
16 on in the purchasing of land at that time because most of
17 the homebuilders who were still in the business had land
18 they were working through. There were thousands of other
19 parcels available. So, the -- the market -- it was a good
20 time to be a buyer.

21 MR. PRAETZELLIS: Next slide.

22 BY MR. PRAETZELLIS:

23 Q So, what do these photos show?

24 A The photo on the left is the northern quadrant of
25 the City of Dublin in 2010. The Moller Property is on the

1 upper-left side of that parcel. I think you can still see
2 where Camino Tassajara ran through. And then the photo on
3 the right is 2015. So many -- so much of what you see up
4 there developed in the five-year period was absorbing some
5 of that excess inventory in the marketplace. And you can
6 that the city had built out dramatically in just that
7 five-year period.

8 Q Okay. And we can move on to the next side.

9 Can you tell us about the formation of Moller
10 Contra Costa Real Estate Investors and the intent of that
11 business?

12 A Sure. Having just gone through the financial
13 crisis, we knew that we had no desire to take on the debt
14 and the risk associated with developing a property of that
15 nature. But as I testified, we also knew that as the
16 market improved and that property would likely be a good
17 investment, so we formed an LLC, as per our practice, to
18 acquire that investment. And the name Moller RE Real
19 Estate Investors is reflective of our intent, which we
20 also documented in the recitals of the operating agreement
21 because we knew that we would never develop that property.
22 We knew that it was a good investment, and we bought it as
23 such.

24 MR. PRAETZELLIS: Next slide, please.

25 Okay. Now, we're going to turn briefly to

1 Mr. Lawrence.

2 JUDGE LAMBERT: Excuse me. Can you make sure you
3 speak into the microphone more.

4 MR. PRAETZELLIS: Yeah.

5 JUDGE LAMBERT: I'm not sure they hear you on the
6 stream as good.

7 MR. PRAETZELLIS: I just got to lean forward a
8 little bit because of -- I've used all the cord.

9 Okay. So we are on slide 10. Okay.

10

11 DIRECT EXAMINATION

12 BY MR. PRAETZELLIS:

13 Q What did the City of Dublin do after Moller was
14 formed with respect to the property?

15 A The city was looking to -- to proceed with their
16 general plans -- excuse me -- general plans and their
17 housing element.

18 Q And what did Moller do at that point in time?

19 A At that time, we had just -- we were working on
20 the zoning and the testing map.

21 Q And how much time did Moller spend doing those
22 things?

23 A Very little. It was very little. It was such a
24 small participation that the City was asking us to be
25 involved with.

1 MR. PRAETZELLIS: Okay. Next slide, please.

2 BY MR. PRAETZELLIS:

3 Q Can you please describe the timing of the
4 Development Agreement put in place between Moller and the
5 City of Dublin?

6 A I signed the -- excuse me. I signed the D.A. on
7 November 16th of 2012, and then it was -- went to city
8 council January 5th, of 2013, and became effective 30 days
9 thereafter.

10 Q Is the recording date of the Development
11 Agreement, to your knowledge, of any meaning?

12 A None. None whatsoever.

13 Q Why is that, do you believe?

14 A It -- it became effective at the 30 days
15 thereafter, and the recommendation was at the leisure of
16 the City and the county recorders, but it was still in
17 effect at the time 30 days after it was approved. So, the
18 recordation had nothing to do with whether or not it was
19 effective or not.

20 Q What did the Development Agreement do?

21 A It vests the rights of the entitlements on the
22 property and also, make sure that the property is locked
23 in place to be able to not -- and assure not that any
24 condemnation might happen on the property. It locks in on
25 those entitlements.

1 Q Did it require Moller to develop the property?

2 A No, it did not.

3 Q Okay. So -- I'm sorry. Why enter into the
4 Development Agreement?

5 A So, to assure that the entitlements that were on
6 the property were preserved and that those were locked in
7 and vested.

8 Q And if they aren't preserved and locked in and
9 vested, do they go stale and lose value?

10 A Yes. Those -- they -- they would lose their --
11 there's a life expectancy on those entitlements.

12

13 RE-DIRECT EXAMINATION

14 BY MR. PRAETZELLIS:

15 Q Okay. Mr. Thompson -- or -- yes. So, Moller
16 completed the purchase and sale agreement on
17 February 15, 2013. Can you please explain the financing
18 of that exercise?

19 A Yes. Actually, the purchase agreement had a much
20 longer period to run. We weren't obligated to close in
21 2013. However, the sellers -- the seller, collectively,
22 was a large group of people, many of whom were elderly and
23 in poor health. And they approached us and asked us if we
24 would close early so they could have some money sooner
25 rather than later. We -- we didn't have an obligation per

1 the terms of the contract to do that, but we agreed to
2 accommodate their desire to close earlier, and requested
3 that they would carry back half of the purchase price in
4 the form of a note that they agreed to do so in order to
5 induce us to move forward sooner than we had to.

6 Q Were the terms of the seller carry-back note a
7 good deal?

8 A Yes. They were -- it was a good deal for us in
9 terms of the -- the timing and -- and the cost of the
10 note, the interest on the note.

11 Q Was it convenient financing as well?

12 A It -- it was convenient at a time when commercial
13 banks really weren't very interested in making loans on
14 land investments.

15 Q And the other half of the money, that was an
16 insider loan; right?

17 A Yes. Our third partner in the Moller RE
18 Investors, JSSR, Inc., put up the additional funds
19 necessary to close, again, in the form of a note, which
20 Moller RE paid interest on.

21 Q Was there any concern ever that that insider note
22 would be called if it came due?

23 A No. We knew that all of us had an incentive to
24 make sure that it would be extended.

25 Q And the seller carry-back, if it came due, was

1 there money available within the investors to pay it off?

2 A Yes. We had the resources sufficient to pay off
3 the seller note if we needed to.

4 MR. PRAETZELLIS: Okay. Next slide, please.

5 BY MR. PRAETZELLIS:

6 Q So did Moller receive unsolicited offers to
7 purchase the property?

8 A Yes. Numerous.

9 Q And why do you think Moller started getting those
10 unsolicited offers to purchase the property?

11 A The DA was -- the Development Agreement -- excuse
12 me -- was approved by the City of Dublin in January of
13 2013. And it's no coincidence that a couple of weeks
14 later people in the development community began calling us
15 and asking us about the property. They monitor what's
16 going on in the approval processes in all the various
17 cities. And when Dublin approved the project, the D.A.,
18 those rights were vested and it -- so, they began calling
19 us and inquiring about its availability for sale.

20 Q Was there -- or what was the business practice in
21 responding to unsolicited offers?

22 A It -- it had been our business practice, for as
23 long as I've been at Braddock and Logan, to -- on a
24 property inquiry, somebody expresses interest in it to
25 respond in writing. We did that for a number of reasons;

1 one, to be transparent in our dealings with people. It's
2 a small community out there, and we didn't want
3 ambiguities or someone to be concerned that they weren't
4 being treated as a -- fairly, I guess. And it -- it was a
5 method by which Joe and Jeff and I could know who had
6 called and what the discussions had been.

7 Q Okay. So can you please walk through each of
8 these instances of the unsolicited offers? And if you
9 can't see the PowerPoint, you can use my copy.

10 A Okay. Sure. I'm -- I can. On --

11 Q Okay. And, I guess, starting with February 7th?

12 A On February 7th, Jeff Lawrence was called by
13 Scott Montgomery of K. Hovnanian Homes. He and -- and
14 K. Hovnanian is a national -- a publicly traded
15 homebuilder, one of the top 10 in the country. And they
16 inquired as to the availability of the property. Jeff
17 also received a call, at that same timeframe, from John
18 Ryan of Brookfield Homes, also nationally ranked large
19 public homebuilder. And they -- the answer to both of
20 them at the time in the form of an email was, "Thank you
21 for your interest in the property. The project is not for
22 sale."

23 Q Okay. And then March 6?

24 A In March 6. Joe Killinger, who was the
25 divisional president for the San Francisco Bay Area for

1 K. Hovnanian called Joe and essentially, asked the same
2 question. Would we be interested in selling the same
3 property? Joe responded in an email that the property is
4 not for sale. He specifically mentioned that we purchased
5 the property with the intention for holding it for
6 appreciation, and that we think it's an excellent
7 long-term investment opportunity.

8 Q And April 9?

9 A Andy Byde responded to the Hoffman company, "The
10 property is not for sale. Our intention is to hold the
11 property."

12 Q And then May 17?

13 A On May 17th, actually, Standard Pacific submitted
14 a formal Letter of Intent with the terms under which they
15 would agree to buy the property. And Joe responded to
16 their Letter of Intent with an email back, "The property
17 is not for sale. We purchased the property with the
18 intent of holding it for a long-term investment. And we
19 believe the property will increase in value."

20 Q Okay. And then July 15?

21 A I was contacted on July 15th by Chris
22 Apostolopoulos. He was the divisional president for
23 KB Homes in the San Francisco Bay Area. KB is a big
24 national builder. I think, at the time, they were third
25 or fourth largest in the country. And asked me if we

1 would be interested in selling the property. And I
2 responded to him, "No we are continuing to hold the
3 property, and it is not for sale."

4 Q And then July 25th?

5 A On July 25th, Rich Ambrosini of DR Horton Homes,
6 at the time, the number one homebuilder in the country.
7 Rich was the regional president there. And he asked me
8 about the property and whether or not we'd be interested
9 in selling it. And I responded to him that,
10 "We're holding the property for a long-term investment,
11 and it is not for sale."

12 Q And I'm sorry. Did you -- I must have missed it.
13 What is DR Horton again? They are --

14 A DR Horton is -- is a national homebuilder, the
15 largest publicly traded. At the time, they were the
16 largest homebuilder in the country. I -- I think they
17 still are.

18 Q Okay. And then August 23rd?

19 A August 23rd, Andy Byde responded to Union
20 Properties that the property is not for sale.

21 Q Okay. So, you -- you mentioned that you received
22 an LOI from Standard Pacific. Can you -- well, did -- was
23 the LOI signed and returned? And then also, can you
24 remind us who Standard Pacific was?

25 A Standard Pacific, a publicly traded

1 homebuilder -- I don't know their ranking, but they're
2 certainly very large. No, we never signed and returned
3 the Letter of Intent because the property wasn't for sale.
4 We weren't interested in marketing it.

5 MR. PRAETZELLIS: Okay. Next slide.

6 So, now we are going to transition into Moller's
7 maintenance of the property, and Mr. Lawrence is going to
8 testify that Moller was a good citizen that protected its
9 investment. It fixed a fence, demoed hazardous structures
10 and trees, and removed abandoned cars, and just managed
11 its vegetation for fire purposes. It seems like a
12 perverse intent to suggest that this work on the property
13 is evidence of -- of anything.

14 MR. PRAETZELLIS: So next slide.

15
16 RE-DIRECT EXAMINATION

17 BY MR. PRAETZELLIS:

18 Q Okay. So please tell the panel about the fence
19 repair at the property?

20 A Yeah. We -- we were obligated to repair the
21 fence. We had cattle on the fence. The estate is a
22 fenced-in estate. There's a law to make sure the cattle
23 stay fenced in, and we were close to a very busy county
24 road. And so, we maintained those fences.

25 Q Okay. Next slide, please. So, Moller demolished

1 some structures at the property. Why?

2 A Those homes were abandoned, and we were having
3 trespassers there. We abandoned -- we -- we demoed those
4 as a result of liability issues and for fire protection.

5 MR. PRAETZELLIS: Okay. Next slide, please.

6 BY MR. PRAETZELLIS:

7 Q Okay. Moller moves some abandoned vehicles from
8 the property. Why?

9 A Yeah. We did this as well for that very reason
10 to clean up. We had, you know, ongoing activity that was
11 a problem there, trespassing. So, we couldn't secure the
12 site, so we got rid of those things that were a nuisance.

13 MR. PRAETZELLIS: Next slide, please.

14 BY MR. PRAETZELLIS:

15 Q Okay. Dead and dying eucalyptus. We know Moller
16 removed some eucalyptus trees at the property. Why?

17 A These eucalyptus trees were contiguous to those
18 structures. And again, we had ongoing activity there, and
19 those were dangerous. As well as for fire protection, we
20 removed the trees.

21 MR. PRAETZELLIS: Next slide.

22 BY MR. PRAETZELLIS:

23 Q Why did -- why did Moller cut the vegetation at
24 the property?

25 A Every year during the springtime, the City sends

1 out to property owners and/or people of interest that are
2 in those properties. In this case, we received notices
3 from the City from the fire department saying it's time,
4 the springtime, to cut the vegetation. So, it was our
5 requirement to do so.

6 MR. PRAETZELLIS: Okay. Next slide, please.

7 BY MR. PRAETZELLIS:

8 Q Okay. I want to turn now to the PG&E easement
9 and deposit. Can you please explain PG&E's easements at
10 the Moller property?

11 A Yeah. PG&E had two easements on the property:
12 One for act -- access -- vehicular access to maintain a
13 substation there; the other one was for access --
14 electrical access to get access to their substation to
15 provide power.

16 Q So, was this substation important to PG&E?

17 A Yes. It was a -- it had been there since the
18 80s. It was there, designed specifically to take care of
19 the Tri-Valley area -- the entire area, just not the
20 home -- the housing area, but the whole entire Tri-Valley
21 area, which included Livermore, Dublin, and parts of San
22 Ramon.

23 Q Okay. Did you ultimately realize that the PG&E
24 easement was a problem for PG&E in the Moller property?

25 A Yeah. It became apparent that they didn't have

1 the access that they needed. And it was something that we
2 saw that they were going to need. They didn't have the
3 appropriate amount of area in order to expand that
4 substation.

5 Q And why -- why was that a potential problem for
6 the Moller property?

7 A It would have been direct conflict with how the
8 property was designed. And we were concerned that PG&E,
9 they have the right to condemn, and they could have
10 condemned the property so that they would have had a
11 larger access -- bigger access to their substation. So we
12 chose to enter into an agreement with them, and come to an
13 agreement rather than waiting for them.

14 Q And how did that -- how did that materialize?
15 What -- what did you have to do to get to an agreement
16 with them?

17 A So, in order to come to these agreements and for
18 them to do design work to determine what was the best
19 access for them, we had to place deposits with PG&E. And
20 those deposits were -- were -- were for design work and
21 for drafting agreements to come up with a finalized
22 agreement. And so, we felt that that was much more
23 reasonable and less expensive to enter into these
24 agreements -- deposit agreements and get the design work,
25 rather than concern ourself with condemnation.

1 MR. PRAETZELLIS: Okay. Next slide, please.

2

3 RE REDIRECT EXAMINATION

4 BY MR. PRAETZELLIS:

5 Q Okay. Mr. Thompson, in March of 2014, Moller
6 entered into an exclusive listing agreement with Cushman
7 and Wakefield. Why?

8 A I had first met Marc Renard of Cushman and
9 Wakefield in the mid-2000s when we were attempting to buy
10 a portfolio of apartment properties that they had in Salt
11 Lake City that they were representing the seller on. And
12 we stayed in touch over the years. And I ran into him at
13 a real estate conference that year, and he was telling me
14 about -- we were talking about the market, and he relayed
15 to me the details of a transaction that he had just been
16 able to broker with a foreign investor on a piece of
17 property in Southern California at, frankly, an
18 astronomical price, and intimated that he would be able to
19 deliver the same type of buyer on - on our property, and
20 nothing came of it.

21 Q And so the -- the Cushman and Wakefield listing
22 agreement didn't result in the sale of a property?

23 A No.

24 Q Did they earn a commission?

25 A No.

1 Q Did they have anything to do with the ultimate
2 sale to Toll Brothers of the property?

3 A No.

4 Q Did the listing agreement relate at all,
5 timing-wise, to the recordation of the Development
6 Agreement?

7 A No. It had no correlation.

8 Q Okay. Moving on, did -- did Moller have any
9 involvement with the replacement -- in the replacement of
10 the Tassajara culvert?

11 A No.

12 MR. PRAETZELLIS: Okay. I think we're ready for
13 the next slide.

14 BY MR. PRAETZELLIS:

15 Q Okay. How did Toll Brothers come to acquire the
16 property?

17 A Todd Callahan was the land acquisition manager
18 for Toll Brothers in the Bay Area. They're another big
19 national homebuilder publicly traded company. He made an
20 unsolicited inquiry to us about the property and
21 ultimately, made an offer that we accepted and entered
22 into the exchange.

23 Q So Toll Brothers came to you?

24 A Toll Brothers approached us, yes.

25 Q Okay. What happened with the exchange? What did

1 Moller acquire?

2 A Well, Moller entered into a deferred exchange,
3 pursuant to those guidelines. We assigned the property to
4 the exchange accommodator and transferred the property.
5 It relinquished the property, I should say. And then to
6 complete the exchange, we acquired two multifamily
7 properties, which we still own today.

8 MR. PRAETZELLIS: Thank you.

9 MS. RENTA: Okay. Great. So now -- can you hear
10 me? Sorry. I want to make sure.

11 So, now we're gonna change gears and go to the
12 applicable law in this case. As you know, this involves a
13 1031 exchange. And generally, there are three
14 requirements for a valid 1031 exchange, and here all three
15 are met. So, as you heard, the transaction was an
16 exchange. The transaction involved like kind properties.
17 And here, both the relinquished property and the two
18 replacement properties were all held for investment. And
19 the Treasury Regulation clarifies that when you hold
20 unproductive real estate and you're not dealer and you're
21 holding it for the purpose to realize the increase in
22 value, you're holding that property for investment, not
23 primarily for sale.

24 So, what is primarily for sale mean? So, we
25 look. So the word primarily means a first importance or

1 principally. So, here the Appellants in this case would
2 to have had to hold the property for the principal purpose
3 of sale. As you've heard before, they received numerous
4 unsolicited offers, and each and every single time said
5 the property was not for sale. The mere fact that they
6 eventually sold that property to Toll Brothers is not
7 conclusive of their intent for holding the property. We
8 agree, and so does the Respondent, that a taxpayer can
9 change their intent. They can acquire it for one intent,
10 subsequently change the intent, but it is the time of the
11 exchange that controls the intent.

12 This matter is obviously in the Ninth Circuit, so
13 to the extent that the Ninth Circuit case law does exist,
14 we'll turn to that. And in this case, Bolker makes it
15 clear that if you have the intent to not liquidate the
16 investment or to use it for personal pursuits, then you're
17 holding for investment. Unfortunately, 1031 case law is
18 pretty scarce on the this topic. But the case law we do
19 have does turn to the 1221 factors. There are nine
20 factors. Not all of them are going to be weighted in this
21 case, because 1221 has a different statutory language as
22 it relates to primarily for sale.

23 So, here are the factors with the greatest
24 weight, are going to be factor 1, 2, and 9. That is, the
25 first factor, the purpose for which the property was

1 initially acquired you can look at Moller's operating
2 agreement. It makes it clear it was formed for investment
3 purposes, the purpose for which it was subsequently held.
4 Each and every single communication to an unsolicited
5 offer, what did the Appellant say? Not for sale. And the
6 purpose which the property was held at the time of sale,
7 no evidence that they ever changed their intent for which
8 they acquired it and held it; and it was always for
9 investment purposes.

10 As I've said repeatedly, Moller held this
11 property for investment, not primarily for sale. Sorry,
12 if -- sorry, if you feel like I'm repeating it, but we --
13 this case is so fact dependent. Once again, Moller's
14 operating agreement, you can look at the agreement. It
15 say it was formed for the purpose to hold property for
16 investment. You can see the internal communications
17 related to the PG&E deposit. These are internal between
18 the Appellants. What did they say? No intention to
19 develop this property. Holding it for appreciation. Once
20 again, numerous offers all unsolicited. And each and
21 every single time, the Appellant say the property is not
22 for sale.

23 There are numerous expenditures that have been
24 pointed to you by the Respondent, because the Respondent
25 says that those expenses done by the Appellants, those

1 amount to development on the property, right. They're
2 saying that there was not just merely legal paper
3 development, but that there was rather physical
4 development on the property. What do they point to?
5 Repairing a fence. As you heard from the Appellants,
6 there was a grazing lease on the property. They were
7 required, under California law, to maintain that fence,
8 and that's what they did. You saw the image. You can see
9 the image on the left of the fence. It was falling apart.
10 They repaired the fence.

11 Second, removing the structures. You heard the
12 testimony today. The structures were in hazardous
13 conditions. They were nuisances. What did they do? They
14 removed it. They wanted to reduce the liability, maintain
15 the property, and protect their investment. The PG&E
16 deposits, there was a real risk there that PG&E would
17 realize that their easements were not valid -- were not
18 sufficient on that property. They didn't want to go
19 through a condemnation proceeding. So, what did they do?
20 They approached PG&E. They paid refundable deposits. You
21 can look at the communications where they discuss these
22 deposits. You can see that they were hesitant to pay the
23 amount. But what did they say? They were refundable. If
24 it doesn't work out, they can get their money back. There
25 was less risk in paying those deposits than allowing the

1 PG&E to have an easement that was not sufficient.

2 Here are other things; maintaining the weeds on
3 the property, getting rid of abandoned vehicles, cutting
4 down the dead and dying trees. This is all compliance
5 with city -- with city code. All the -- all the
6 Appellants did in this case was maintain the property.
7 They didn't grade the property. They didn't subdivide.
8 All they did was basic maintenance. Any landowner would
9 have done this.

10 Another thing that's been alleged by the
11 Respondent is that the property's increased value is
12 heavily reliant upon the Development Agreement. We've
13 provided data. It's been in the record. It's our
14 Exhibit 4. It's been in the record for some time, but it
15 has a complete list from a third-party title company of
16 home sales in the City of Dublin in the year 2010 and in
17 the year 2015. And you can see the dramatic increase in
18 price, and also the volume of sales.

19 And now I'd like to ask, if I may, Mr. Thompson
20 if you could just describe, sort of, the market conditions
21 that were leading to these home prices.

22 MR. THOMPSON: Certainly. As I testified, in
23 2010 when we were able to put the Moller property into
24 contract, in the City of Dublin, at that time, in that
25 year, there were 90 home sales -- new home sales, and the

1 average sales price was about \$744,000. In -- in 2015, I
2 remember when we bought this, anticipating the market
3 would rebound, frankly, we were surprised at how rapidly
4 it -- it came back. And in 2015, five years later, the --
5 there were almost 200 sales of new homes in Dublin, and
6 the sales prices were significantly higher. And the
7 rapidity of the sales, the number of sales, and the much
8 higher sales prices are, frankly, why the property
9 appreciate in value so dramatically.

10 MS. RENTA: Thank you.

11 Another misstatement that you probably see in
12 Respondent's briefing is that this property came with 66
13 entitlements. So the 66 entitlements are what drove the
14 value increase in the property, from the time that the
15 Appellants in this case closed on the property, to the
16 time they sold it to Toll Brothers. That's simply
17 incorrect. There were only three entitlements on this
18 property. You have the Development Agreement. You have
19 the entitlements staging, which is zoning. And then you
20 had the approved vesting tentative map. Those are three
21 entitlements. There were not 66 entitlements on this
22 property driving the value. And as you saw before and as
23 you've heard here, as Mr. Thompson testified, the value of
24 the property was driven primarily by the market. You can
25 see the data. There's an increase in home sales and an

1 increase in volume from 2010 to 2015.

2 All the -- all the actions that were related to
3 the Development Agreement, all of that was purely legal
4 steps to secure entitlements on the property. It does not
5 show that the property was being held primarily for sale.
6 And that's further supported by Buono. In Buono, the
7 taxpayers there acquired property. They had no intention
8 to develop that property. However, they did know that if
9 they were to secure a subdivision plan, it would lead to
10 the increase in value of their investment. So what did
11 they do? They submitted documents to the city for
12 subdivision, submitted sketch plats, also had utility,
13 landscaping designs. They attended a series of meetings
14 related to the subdivision. What does the Tax Court say?
15 All they did was take purely legal steps to enhance the
16 property, and that was acceptable. They were not found to
17 have hold the property primarily for sale. And that is
18 exactly what occurred here. Mere -- all you're -- you're
19 gonna hear purely legal steps. There was no physical
20 development on this property.

21 Additional Ninth Circuit case law also supports
22 that the Appellants in this case held the property for
23 investment. You can see in Bolker. And we recognize that
24 there's very differing facts here, but it still supports
25 the intent argument, right. The corporation was formed

1 with a purpose of development and abandoned it due to
2 market conditions prior to the corporation's distribution
3 to its sole shareholders.

4 So, they distributed the property out to the sole
5 shareholder. The shareholder had executed a contract to
6 exchange that property. They then exchanged the property
7 after it was distributed to them. And what did the Ninth
8 Circuit say? Qualified non-recognition treatment. They
9 said the important fact was to look at the lack of intent
10 to either liquidate the investment or to use it for
11 personal pursuits. And that is exactly what exists here.

12 Once again, Maddison, and we recognize that
13 there's differing facts, but this is also a Ninth Circuit
14 case. The taxpayer there exchanged property and
15 contributed that replacement property into a separate
16 entity, a limited partnership. And the question became
17 whether or not that was acceptable, whether a limited
18 partnership could have the same intent. And what did the
19 Ninth Circuit say? Yes. Although, Moller didn't enter
20 into any prearranged contracts or do any further
21 contribution of any replacement property into a separate
22 legal entity, we think it's important that it still
23 demonstrates that Moller held this property for
24 investment.

25 You could see that the purchase agreement was

1 contributed to Moller. Moller was formed with an
2 expressed intent to hold that property for investment.
3 It's very clear in the operating agreement. It repeatedly
4 communicated to unrelated third parties its intent to hold
5 this property for investment purposes. And when it
6 acquired replacement property -- you've heard today -- two
7 properties that it still holds to this day for investment
8 purposes.

9 As I mentioned earlier, the 1221 factors are used
10 in 1031 to determine the intent for which a taxpayer holds
11 property. As we said, 1221 has different statutory
12 language as it relates to primarily for sale and,
13 therefore, some of these factors aren't going to have
14 great weight in this case. So here, when you look at the
15 factors that do, the first factor, you know, the purpose
16 for which the property in this case was initially
17 acquired. It's clear, once again -- as I said. I
18 apologize. I'm going to be repeating myself a lot, but
19 you're going to -- but it's the truth. The operating
20 agreement states that this entity, Moller, was formed for
21 the purpose to hold this property for investment, and all
22 of the communications surrounding this property all state
23 that this property was not for sale. This factor supports
24 that the Appellants in this case held the property for
25 investment.

1 The second, the purpose which the property was
2 subsequently held. Here, multiple unsolicited offers for
3 the property. You can see them starting in 2013. And
4 what do the Appellants say each and every single time?
5 Not for sale. That factor further supports that the
6 Appellants in this case held the property for investment
7 purposes.

8 You can look at the third factor, the extent to
9 which improvements were made to the property. There
10 weren't improvements on the property. The Appellants
11 merely engaged in maintaining the property. They removed
12 hazardous structures, dead and dying trees. You can even
13 see on Exhibit K that the trees are listed on the expense
14 schedule as dead and dying. There was no improvements
15 made to this property. This factor supports that the
16 Appellants were holding the property for investment. As
17 we said, not all the factors are going to have weight
18 here. So, the next two factors, they're -- they're not
19 really applicable in this case. Neither is the factor at
20 the top.

21 But if you look to the extent of advertising,
22 promotion, or other activities or efforts in soliciting
23 buyers, the communications you saw were all unsolicited.
24 And each -- they didn't put any effort to get those offers
25 in 2013. Additionally, the listing of the property of

1 brokers, there was one exclusive listing agreement. They
2 didn't have -- it was for a very short time, explored
3 options with international investors, and nothing came of
4 it. This also supports that the Appellants in this case
5 were holding this property for investment.

6 And last, a factor that has great weight, the
7 purpose for which the property was held at the time of
8 sale. As we said, it was acquired with the intent to hold
9 for investment. It was subsequently held for the -- with
10 the purpose for holding it for investment, and it did not
11 change at any time. At the time of the exchange in 2015
12 with Toll Brothers, they were still holding that property
13 for investment.

14 There are numerous cases that have been cited in
15 this matter, and many of them are distinguishable. So in
16 Jersey Land, the taxpayer there acquired property because
17 they needed to support an additional business. So, they
18 entered into this lease option agreement. And that lease
19 option agreement made the purchase contingent on the
20 taxpayer, in that case, actually filling and grading the
21 property to make it suitable for commercial and industrial
22 purposes. There's nothing in the purchase agreement that
23 requires the Appellants in this case to take any physical
24 actions with respect to the property. In addition to
25 that, the purchase agreement on the terms of the agreement

1 does not require the Appellants in this cause to obtain
2 any legal entitlements.

3 They could have purchased this -- this property
4 without any physical development on the property, without
5 any legal entitlements on the property. Additionally, in
6 Jersey Land, the taxpayer expended \$600,000. And the
7 Respondent is going to point to that for support that the
8 expenditures here, especially the PG&E deposit, show that
9 the Appellants in the case held this property primarily
10 for sale. But if you look at \$600,000 in the 1970s to
11 2015, there's clearly a significant difference in the
12 amount expended at that time. And also, I want to remind
13 everyone that those deposits were non-refund -- were
14 refundable deposits. They could get the money back. It
15 had less risks to pay the deposits, than to risk
16 condemnation on the property.

17 Additionally, you're gonna see the Respondent
18 point to land dynamics. But once again, I just want to
19 point out the land dynamics really deals with the
20 replacement property. In that case, the taxpayer had an
21 orange grove that they changed for grassland. One year
22 later they sold the grassland. And so the question became
23 whether or not they had acquired that grassland
24 replacement property with the intent to sell, and they
25 found that there was a prospectus. From -- from the

1 taxpayer at the time that said their purpose was to buy
2 and sell property. So, clearly that's different. We
3 don't have that here. The operating agreements for the
4 Appellants in this case state very clearly that its
5 purpose for formation was for investment purposes.

6 Additionally, Sugar Land; Sugar Land is a very
7 important case because I think it really ties in and
8 proves further that the Appellants held this property for
9 investment. And Sugar Land, you had a taxpayer that was a
10 developer. They acquired 900 acres just outside of
11 Houston to develop it. That land was originally an oil
12 field. So over a 10-year period, they engaged in
13 significant remediation on that property; plugging and
14 capping oil wells, doing environmental cleanup. And then
15 that, unfortunately, leads into the financial crisis of
16 the 2007 and 2008. So what do they do? They realize this
17 isn't feasible anymore. We can't build on it. So they
18 change their purpose. They enter into a unanimous written
19 consent that expresses that purpose is now changed to hold
20 this property with investment purpose. They no longer
21 intended to develop and sell it.

22 And what did -- and what -- how'd the court rule?
23 The taxpayer's purpose clearly changed. It was evidenced
24 by that written consent. And the same is one true here.
25 You can see Moller was formed with the purpose to hold

1 this property for investment. It never changed its
2 purpose.

3 Turning to Baker Enterprises, another case that's
4 going to be cited. Once again, the formation documents
5 there it listed two business purposes, none of which were
6 investment. The primary one was to operate a restaurant.
7 The second one was to construct buildings and to sell them
8 and actively engage in physical development on the
9 properties. It acquired multiple properties and actually
10 developed them; submitted multiple tentative maps,
11 obtained the estimates for off-site costs, communicated to
12 a buyer that it wasn't willing to sell it but would
13 exchange it. None of those facts exist here. The
14 taxpayer here was formed for the purpose of investment.
15 It's clear on that -- it's clear on the operating
16 agreement. They communicated multiple times that this
17 property was not for sale. They did not engage in any
18 physical development on this property. They did not get
19 cost estimates for off-site improvements, because there
20 were no off-site improvements for which they were
21 obligated to pay.

22 So, once again, I apologize for repeating myself
23 throughout this whole hearing. But the Appellants in this
24 case held this property for investment. All of the facts,
25 all of the evidence before you supports that. You can see

1 Moller's operating agreement clearly formed with an
2 expressed purpose to hold this property for investment
3 purposes. You can see numerous unsolicited offers. They
4 may be described as one-way communications, but these are
5 people who pick up the phone; they call you directly.
6 They knew that this property was around, and that there
7 was movement on it by the city, because the city council
8 issued a public hearing and said that the Development
9 Agreement was approved in January of 2013.

10 It's not a coincidence that February 7th, two
11 unsolicited offers are coming in. And those offers
12 continue from February until August of 2013, and every
13 time the Appellants say this property is not for sale. An
14 offer, a Letter of Intent for \$92 million in May of
15 2013 -- not for sale. And the reason why there's no
16 prices on any of the other offers is because they weren't
17 entertaining them. They had no interest in selling. So
18 they never asked about the price. Each and every single
19 time they say, "Not for sale." Once again, there was no
20 physical development on this property. Each and every
21 activity, each expenditure, which the Respondent is going
22 to point to, was either required or was a way to reduce
23 liability. Each and every single action that was taken by
24 the Appellants demonstrates and supports that this
25 property was acquired for the purpose of investment. It

1 was held for the purpose of investment. And at the time
2 of the exchange, it continued to hold that property for
3 investment.

4 And now I'll just turn really quickly to the
5 second issue, which relates to interest abatement, and
6 whether or not Moller is entitled to further interest
7 abatement. I want to present a timeline of communications
8 with the Franchise Tax Board just to support the timing.
9 And so as you can see in February 21st, 2019, that is when
10 the Notice of Proposed Assessment was issued to the
11 Appellants. The Appellants timely filed a protest
12 April 19, 2019. The then-representative for the
13 Appellants on June 20th, 2019, did notify the Franchise
14 Tax Board of its change of address. So, there was no
15 issue with the Franchise Tax Board being able to contact
16 the representative of the Appellants in this case. They
17 had the information and yet, nothing from the Franchise
18 Tax Board until September 8th, 2022. This is more than
19 three years after they filed their protest.

20 So we get a communication September 8th, 2022.
21 That's the initial contact letter and IDR 1. The
22 Appellants responded to that September 15th. You get a
23 second IDR 2 requests, October 12, 2022. November of
24 2022, Appellants responded. And then March 14th, 2023, we
25 get the Franchise Tax Board issue a determination letter

1 related to the protest. The area -- the timing that we
2 take issue with is the timing between the protest, which
3 was in April of 2019 and to when the Franchise Tax Board
4 actually contacted us in September of 2022. There's
5 really no explanation offered for such a long delay in
6 responding to the protest; more than three years.

7 And so we do want to say that there is authority
8 that allows the Franchise Tax Board to abate interest in
9 this case. You know, one of -- one of the factors is
10 whether or not the Appellants or the taxpayers in this
11 case are the cause for the delay. And as we showed you
12 before, you can see that the Appellants timely responded
13 to each request. The Appellants timely filed their
14 protest. They notified change of address for the
15 representative and yet, still silence for more than three
16 years. So, while we know that the Franchise Tax Board has
17 agreed to abate interest for December 4, 2019, to the
18 period ending on April 5th, 2022, we don't think this is
19 sufficient. We don't think it reflects the full period of
20 the delay. And they've offered, really, no explanation as
21 to why it was delayed for more than three years.

22 And so, we believe that the Appellants in this
23 case are entitled to further interest abatement. We
24 believe that an appropriate period would be reflecting
25 June of 2019 to the September 8th communication of 2022

1 because there's no reasonable explanation as to why the
2 Franchise Tax Board waited more than three years to
3 contact the Appellants as it relates to these protests in
4 this matter. And any delay associated with these protests
5 has nothing to do with the Appellants. You can see when
6 they were contacted that they always timely responded.

7 So, we would ask that the Franchise Tax Board
8 consider -- we'd ask that this panel consider abating the
9 interest further, if we get to the issue. And it only
10 comes up if you find that the Appellants in this case did
11 not hold the property for investment purposes. And we
12 believe the record and the testimony you've heard today
13 overwhelmingly supports that this property was always held
14 for investment purposes. So as a reminder, Moller was
15 formed with the expressed purpose of holding the property
16 for investment. They repeatedly rejected numerous
17 unsolicited offers. There's internal communications that
18 even state that they had no intention to develop this
19 property as it relate to PG&E deposits. You can see it in
20 there, no intention to develop this property.

21 There were only 3 entitlements on this property,
22 not 66. It was the market that drove the rapid increase
23 in the value of this property, not actions taken by these
24 Appellants. All of the expenditures that you're going to
25 hear about today from the Respondent to just -- to suggest

1 that there was physical development on this property, all
2 of these are maintenance on the property or to reduce
3 liability from hazardous conditions. The applicable
4 authorities that we pointed to today and that are in our
5 briefs all support that the Appellants held this property
6 for investment.

7 The Respondent's position in this case has always
8 relied on a mischaracterization of the facts, on a
9 misunderstanding of when the Development Agreement was
10 effective. But as you heard, the recording date has
11 nothing to do with the effective date of the development.
12 You can look at the agreement. You can look at the
13 recitals. Recital K tells you that it was effective. The
14 approval date is February 15th, 2013. And when you look
15 at section 4 of the Development Agreement, which is
16 Exhibit H, you can see the effective date is defined as
17 the approval date, which is February 15th, 2013.

18 So, that Development Agreement was already in
19 effect in 2013 when those unsolicited offers came in. And
20 each and every single time, the Appellants said the
21 property is not for sale. And all of the record supports
22 that the invest -- that the Appellants in this case acted
23 as investors, and they held this property for investment.
24 And as I said before, Moller is entitled to further
25 interest abatement. There was an unreasonable delay in

1 responding to the protest, more than three years. None of
2 that was attributable to any of the Appellants or the
3 Appellants' representative in this case at the time. And
4 we -- we don't have any clear explanation as to why it
5 took more than three years to respond.

6 So, we would ask that there be some consideration
7 that if you find that Moller did not hold this property
8 for investment, that further interest would be abated for
9 a period that extends from June 2019 to at least
10 September 2020 -- of 2022 -- excuse me -- to when the
11 Franchise Tax Board contacted us in regards to the
12 protest. And we have an appendix of exhibits for
13 Respondent and Appellants, and we thank you so much for
14 your time.

15 JUDGE LAMBERT: Thank you for the presentation
16 and for the witness testimony.

17 I will turn to FTB and see if you have any
18 questions for the witnesses.

19 MR. CUNNINGHAM: No questions. Thank you.

20 JUDGE LAMBERT: Okay. Thank you.

21 And I'll turn to the panel to see if they have
22 any questions.

23 Judge Ridenour, do you have any questions?

24 JUDGE RIDENOUR: Looking at the -- and I don't
25 know if Mr. Lawrence or Mr. Thompson or both will want to

1 answer this, so I'll let you two decide. But between,
2 like, February 7, 2013, when you guys were receiving the
3 unsolicited offers to purchase, which you declined, to
4 April 10, 2015, when you went into -- oh, no. I'm sorry.
5 You sold in 2015, but between then and April 14th, 2014,
6 you did a listing agreement to sell with Moller and
7 Cushman, and I'm wondering what happened between that time
8 for you guys to decide to actually get into a listing
9 agreement?

10 MR. LAWRENCE: We -- we were relying on the
11 Cushman Wakefield assertion that they could access a buyer
12 pool that, frankly, we couldn't. And if you look at the
13 agreement, we weren't certain that we wanted to even sell
14 the property. When Cushman took it out, the agreement
15 doesn't require us to sell the property. It set a minimum
16 purchase price for consideration. We are -- remember that
17 this was predicated on the notion that they could bring in
18 investors that would presumably pay significantly more
19 than what the developers we knew would -- would be willing
20 to pay for the property, which, unfortunately, didn't
21 materialize from that respect.

22 The -- the commission -- there was no commission
23 due. There was a break fee established. So, if we didn't
24 receive an offer that we thought was sufficiently enough
25 to -- for us to liquidate our investment, we had no

1 obligation to sell.

2 JUDGE RIDENOUR: Okay. I understand it's in the
3 exhibits, but can you remind what the minimum selling
4 price was in that agreement?

5 MR. LAWRENCE: The minimum was \$95 million.

6 JUDGE RIDENOUR: Ninety-five million. Okay. And
7 then you sold it. Someone said something about a \$92
8 million, and I was wondering is that one of the
9 unsolicited offers?

10 MR. LAWRENCE: Yes. The Standard Pacific Letter
11 of Intent listed a sales price for \$92 million.

12 JUDGE RIDENOUR: Thank you. So, not that big of
13 a difference from that. I mean, it is, but it's not in
14 the whole grand scheme of things -- I hate to say it --
15 but between that and what you guys were giving your
16 minimum threshold for in the purchase agreement. And then
17 you go and sell it for \$100 million, which is again, not
18 that big of a difference in the whole grand of scheme of
19 things to the original \$92. And so I'm just trying to
20 understand why 2013 you're like no. And then you're like
21 2014, maybe \$98. And then, you know, like it seems like
22 there aren't these big differences for you to be like this
23 was the number we were looking for.

24 MR. LAWRENCE: I'm -- I'm happy to speak to that.

25 JUDGE RIDENOUR: Please.

1 MR. LAWRENCE: One of the things that was a
2 consideration for us, the -- the market had -- had
3 improved dramatically, and it continued to be very strong
4 at that time frame. But if you look at it, the recovery
5 was really well under way. And in 2015, if you go back
6 and look at what people were talking about in the
7 newspapers, there was already some discussion about when
8 would the Feds raise interest rates. Interest rates had
9 been held very low for a very long time, and it was a
10 question of when would they would raise rates? When would
11 they raise rates? Which we knew would raise mortgage
12 rates, which we know would probably likely slow sales.

13 And when Toll Brothers came in with their offer
14 of \$99 million, and it was a -- a very clean offer. There
15 wasn't a very long contingency period. We collectively
16 said this has worked well, let's go ahead and do an
17 exchange. We had also, at that time, realize that there
18 were exchange properties on the market that we thought
19 would be good properties to own for the long run. So, we
20 had an incentive to go ahead and make that exchange so
21 that we could take advantage of a marketplace on the other
22 side as well.

23 JUDGE RIDENOUR: Thank you so much. No further
24 questions.

25 MR. LAWRENCE: Thank you.

1 JUDGE LAMBERT: Judge Long, did you have any
2 questions?

3 JUDGE LONG: No questions at this time. Thank
4 you.

5 JUDGE LAMBERT: I think I had a couple of
6 questions. I was wondering like, as to the Development
7 Agreement, it was recorded in March 2014, and it states
8 there's the desire to develop the property as a
9 single-family residential project. And could that have
10 been amended if that wasn't the intent at all, or why was
11 it allowed to be recorded that way?

12 MR. LAWRENCE: Your Honor, the Development
13 Agreement did not require us to engage in any development
14 activity. It -- it simply stated that development would
15 be allowable under certain conditions having been
16 achieved. And those are set out in the conditions of
17 approval to implement the development of the property. We
18 had no obligation to commence development on any timeline.
19 And, in fact, we had no obligation to develop the
20 property. And as we intended to hold it, we had locked in
21 the rights associated with that, including the ability to
22 know which fees the property could be subject to and any
23 additional changes in the approval environment. Had -- we
24 had -- we had achieved certainty with respect to that, but
25 we didn't have requirement to move forward with

1 development at any time. And we didn't do so.

2 JUDGE LAMBERT: Okay. Thank you. And also, the
3 listing agreement and the Development Agreement, you know,
4 they appear to be closer to, you know, the date of the
5 exchange. And if we're looking at the intent of that
6 time, then -- I guess maybe you've spoken to this -- but
7 would that make -- why would we give less weight,
8 supposedly, to the Development Agreement and listing
9 agreement, you know, when they're closer to the date that
10 we're looking at where the other information, such as the
11 rejections of sales offers came before and perhaps the
12 intent changed as it came closer to the date?

13 MR. LAWRENCE: Well, so the -- the rights
14 associated with the Development Agreement vested when the
15 council approved the Development Agreement. There's a
16 30-day appeal period that had lapsed. And on
17 February 15th in 2013, all rights were secured under the
18 Development Agreement. The -- the city is obligated, per
19 state statute, to record that as a public document in a
20 timely fashion. They didn't do so. I don't know why.
21 But it really wasn't a concern for us because we weren't
22 attempting to sell the property. So if -- it took them
23 quite a bit longer than the statutory period to record
24 that Development Agreement, but it wasn't really a concern
25 of ours at the time.

1 JUDGE LAMBERT: Okay. Thank you. That's all the
2 questions that I have.

3 At this time we could take a break for 10
4 minutes, and we'll go off the record.

5 (There is a pause in the proceedings.)

6 JUDGE LAMBERT: Okay. We're ready. We can go
7 back on the record.

8 Just to note that we do have that Exhibit N from
9 FTB, so I'll just note that for the record.

10 And, Mr. Cunningham, you could do your
11 presentation for 30 minutes, and you can proceed when
12 ready.

13 MR. CUNNINGHAM: Thank you. Just for
14 clarification, that's Exhibit O, correct?

15 JUDGE LAMBERT: Exhibit O. Oh, yeah. Okay.

16 MR. CUNNINGHAM: Just for clarification.

17 JUDGE LAMBERT: I'm getting confused on this
18 exhibit a little, but okay. Thanks. Exhibit O.

19 You can proceed.
20

21 PRESENTATION

22 MR. CUNNINGHAM: Good afternoon. My name is
23 Blake Cunningham, and I'm here with Mira Coutinho, and
24 together we represent Respondent Franchise Tax Board.

25 There are two issues in this appeal: First,

1 whether Appellants have established error in Respondent's
2 determination that Moller held Moller Ranch primarily for
3 sale under Internal Revenue Code section 1031; and second,
4 whether Appellants have established grounds to abate
5 additional interest.

6 The Internal Revenue Code section 1031 provides
7 that generally no gain or loss shall be recognized on the
8 exchange of real property held for productive use in a
9 trade or business or investment if such real property is
10 exchanged solely for real property of like kind. However,
11 non-recognition treatment does not apply to any exchange
12 of property primarily held for sale. Therefore, to
13 qualify for like kind exchange treatment under 1031,
14 Appellants must establish that at the time of the
15 exchange, the relinquished property, Moller Ranch was not
16 held by Moller primarily for sale but primarily for
17 investment. Not only has Appellants failed to meet their
18 burden of proof, but the facts demonstrate Moller held
19 Moller Ranch primarily for sale.

20 To determine Moller's actions, it is necessary to
21 look at the taxpayer's activity associated with holding
22 the property. In analyzing the term "primarily for sale,"
23 in cases such as Baker, courts have referenced nine
24 factors. These nine factors are derived from Internal
25 Revenue Code section 1221 cases. However, in viewing the

1 cases in a 1031 perspective, they are viewed more broadly.
2 This is because for 1221 purposes, the court must look to
3 whether property is primarily held for sale to customers
4 in their ordinary course of its trade or business. Since
5 1031 does not require property to be sold to customers in
6 its ordinary course of its trade or business, we only need
7 to look to factors that determine whether Moller held
8 Moller Ranch primarily for sale.

9 As noted in Baker, this is a facts and
10 circumstance test, and no one factor is conclusive but
11 rather, all the applicable factors taken as a whole
12 govern. It is Appellants' burden to establish they held
13 Moller ranch primarily for investment, not for sale.
14 Therefore, Appellants must show that in examining all the
15 factors, Moller's activities are primarily of that of an
16 investor. In analyzing these factors, the court in Baker
17 states that contemporaneous facts are given greater weight
18 than to unsubstantiated statements regarding intent. As I
19 will explain, in examining the relevant factors, the
20 record overwhelmingly supports Moller's actions that
21 Moller Ranch was held primarily for sale, and Respondent's
22 denial of Moller's like kind exchange should be sustained.

23 The first factor is the purpose for which the
24 property was initially acquired. Based on the objective
25 evidence, Moller's purpose would initially acquire Moller

1 Ranch was holding it primarily for sale. Prior to its
2 purchase of Moller Ranch, Moller entered into a
3 Development Agreement. The Development Agreement sets
4 forth an infrastructure sequencing program to develop
5 roads, sanitary sewer improvements, water infrastructure,
6 storm drainage for areas to be occupied, as well as other
7 utilities. The agreement also includes land use
8 approvals, a general plan, a district rezoning
9 developments, plans and a vesting tentative tract map.
10 This level of preparation and involvement with the City of
11 Dublin, whether these actions were performed by the City
12 of Dublin or Moller, demonstrates an initial intent to
13 acquire Moller Ranch primarily for sale.

14 In addition, when Moller acquired Moller Ranch,
15 it did so under identical terms to those that were
16 originally negotiated by BLS. Moller paid a premium
17 because the purchase agreement included terms that
18 required Moller to pay added costs for the approval of
19 additional permitted homes. This demonstrates that Moller
20 had the intent when it initially acquired Moller Ranch to
21 acquire it primarily for sale. Despite Appellants'
22 testimony, the objective facts, such as the Development
23 Agreement entered into with the City of Dublin, establish
24 that Moller was wearing the hat of a developer, rather
25 than an investor when it purchased Moller Ranch.

1 As the court did in Baker, the OTA should give
2 more weight to the objective facts in the record than the
3 oral testimony. While BLS began the pre-application and
4 zoning process with the City of Dublin, BLS released the
5 master plan to create a unique housing community on Moller
6 Ranch. Both BLS and Moller acted seamlessly under the
7 control of Appellants at the a planning commission public
8 hearing in 2012 when the Moller Ranch project was
9 discussed. Lawrence, acting on behalf of BLS, even though
10 Moller, now, at this time owned the purchase option,
11 discussed the goals of building an exciting place to live
12 and felt the project allowed them to take a challenging
13 piece of property and build a unique project. The
14 following month, the City of Dublin approved the zoning.
15 Since Moller now owned the option, BLS as Moller's agent
16 must have been explaining Moller's intent as to the master
17 plan.

18 In Jersey Land, the court found it significant
19 that Jersey Land's other corporations acquired and
20 approved real estate during this time. The court
21 indicated that although this fact did not conclusively
22 establish that Jersey Land was also operating as
23 developer, it found it highly relevant in establishing
24 Jersey Land's intention. Under the rational of Jersey
25 Land, the fact that BLS and Moller acted in concert with

1 each other under the direction and control of the same
2 three owners, supports Moller's actions and demonstrate
3 that Moller acquired Moller Ranch primarily for sale.

4 The second factor is the purpose for which Moller
5 Ranch was subsequently held. In this case, the objective
6 facts demonstrate that Moller continued to hold Moller
7 Ranch primarily for sale after its purchase. As
8 previously mentioned, Moller entered into a Development
9 Agreement with the City of Dublin and was identified as
10 the developer. Section (b) of the recital statement
11 signed by Moller Ranch, states that developer Moller
12 intends to purchase, desires to develop, and hold an
13 equitable interest in the property. At no point during
14 ownership did Moller void this agreement or discontinue
15 this plan. In fact, Moller recorded the Development
16 Agreement with Alameda County in 2014 memorializing its
17 continued intent to have Moller Ranch subdivided and
18 developed.

19 Additionally, Moller's exclusive listing
20 agreement further demonstrates its intent to hold Moller
21 Ranch primarily for sale. This listing agreement began in
22 March 2014, 17 days prior to the recording of the
23 Development Agreement and lasted over five months. The
24 timing of the listing agreement coincided with Moller's
25 finalizing the Development Agreement. Also, Moller's

1 intent was memorialized and conveyed to members of the
2 public. In the 2014 annual progress report by the City of
3 Dublin presented in March of 2015 that the report publicly
4 convey that Moller Ranch was rezoned for development.

5 The Development Agreement, exclusive listing
6 agreement, master plan, and the annual progress report are
7 all objective evidence establishing that Moller
8 subsequently held Moller Ranch with the same intent that
9 it acquired Moller Ranch to hold primarily for sale.
10 Consequently, Moller continued to hold Moller Ranch
11 primarily for sale subsequent to its purchase and through
12 its sale in 2015. Appellants argue they received several
13 unsolicited offers to sell Moller Ranch, which they
14 declined. Moller's rejection of these unsolicited offers
15 appear to be of less significance when considering that
16 the Development Agreement with the City of Dublin had not
17 been recorded at the time of the offers. More
18 importantly, the exclusive listing agreement to sell
19 Moller Ranch was entered into only seven months after
20 receipt of the last rejected offer which coincided with
21 the recording of the agreement.

22 This indicates an attempt to maximize their
23 offers. Also, the court in Baker determined that
24 receiving an unsolicited offer was no persuasive
25 considering all the other objective evidence. Therefore,

1 the facts support Moller subsequently held Moller Ranch
2 primarily for sale.

3 The third factor is the purpose for which the
4 property was held at the time of sale. Only seven months
5 after the exclusive listing agreement expired, Moller
6 entered into an option agreement to sell Moller Ranch to
7 Toll Brothers. The ultimate sale of Moller Ranch included
8 permits, approvals, and agreements, mostly prepared
9 between 2012 and 2025. Exhibit L, 109 through 113 shows
10 that there are 92 sellers documents that were included in
11 the sale. This demonstrates Moller's continued intent to
12 subdivide and sell Moller Ranch to the highest bidding
13 developer. At no time during ownership did Moller's
14 action reflect any change in intent. As a result, the
15 facts show Moller always held Moller Ranch primarily for
16 sale.

17 The fourth factor is the extent to which
18 improvements were made to the property by the taxpayer.
19 Moller invested millions in design, engineering, legal,
20 permitting, and various demolition and fencing costs
21 during Moller's option and actual ownership period. As
22 Appellants noted, some of these expenses can be considered
23 routine maintenance of the property. However, the extent
24 and number of expenses are more in line with developing
25 the property. Moller spent extensive non-customary costs,

1 which establish Moller was acting as that of a developer,
2 not investor.

3 Exhibit K lists all of Moller's developments on
4 the property up to the sale date. These expenses include
5 consulting fees, city planning fees, landscape
6 architecture, utility design, biological consultant, and a
7 traffic study to name a few. Also, Exhibit L, the sale
8 agreement, includes a list of documents that further show
9 the extensive cost Moller spent for completion of
10 applications, agreements, entitlements, environmental
11 reports, and design costs from 2012 through to 2015.
12 These developmental costs go beyond routine maintenance
13 and are improvements to Moller Ranch to prepare the
14 property for development. The extent to which the
15 property was developed is objectively determined by the
16 remarkable increase in the price of Moller Ranch.

17 Moller Ranch was purchased by Moller for \$28
18 million and sold for \$100 million, almost four times the
19 purchase price. This substantial increase in value can be
20 attributed in part to Moller's expenditures far beyond
21 routine maintenance and appreciation, but establish Moller
22 was preparing Moller Ranch for development. Consequently,
23 the extent to which Moller improved Moller Ranch weighs in
24 favor of determining that Moller Ranch was held primarily
25 for sale.

1 The fifth factor is the extent of advertising,
2 promotion, or other active efforts used in soliciting
3 buyers for the sale of the property. The exclusive
4 listing agreement require the broker to publish and
5 distribute brochures, create a website to advertise the
6 sale of Moller Ranch, and required Moller to reimburse
7 these costs for marketing Moller Ranch. Additionally,
8 even with potential interested buyers who provided
9 unsolicited offers, Moller still decided to spend money on
10 marketing Moller Ranch for sale. Therefore, Moller made
11 an active effort to advertise and promote the sale of
12 Moller Ranch, which establishes Moller Ranch held
13 primarily for sale.

14 The sixth factor courts analyze is the listing of
15 the property with brokers. As mentioned, Moller entered
16 into an exclusive listing agreement with Cushman and
17 Wakefield as the broker. The exclusive listing agreement
18 indicates that the broker will undertake an international
19 marketing effort to secure a purchaser for Moller Ranch.
20 While Appellant attempts to dismiss this factor by saying
21 that the agreement was to explore the value of the
22 property, there is nothing in the record to support that
23 statement. This agreement with brokers establish that
24 Moller Ranch was held primarily for sale. Furthermore, if
25 Cushman and Wakefield could field an offer of \$95 million

1 or more, they would receive \$250,000 whether accepted or
2 not. This establishes that if Moller would have received
3 the price that they wanted, they would have sold the
4 property.

5 Finally, the remaining factors are the ordinary
6 business of the taxpayer, the frequency number, and
7 continuity of sales, and the extent and nature of the
8 transactions involved. These factors do not apply because
9 for purposes of 1031, we do not look at the factors
10 relating to customers in the ordinary course of its trade
11 or business or the frequency, number, and continuity of
12 sales. Moller's operating agreement may have listed the
13 purpose of Moller to hold property for investment
14 purposes, however, the objective facts establish that
15 Moller was wearing the hat of a developer, rather than an
16 investor during its ownership of Moller Ranch, suggesting
17 that its ordinary course of business was to hold Moller
18 Ranch primarily for sale.

19 Appellants cite Bueno, Conner, and Sugar Land
20 Ranch to support its position that Moller Ranch was
21 primarily held for investment. However, these are
22 1221 cases, and the courts focus mostly on factors not
23 relevant to 1031 cases, such as the number of sales
24 entered into by the taxpayer. In these cases, the court
25 relied on the development of the property to establish

1 whether there was a sale to customers in the ordinary
2 course of its trade or business. There was little to no
3 analysis about holding the property primarily for sale.

4 As the court in Black and Baker explained, for
5 1031 there is no requirement that the taxpayer hold
6 property for sale to customers in the ordinary course of
7 its trade or business. And therefore, the determination
8 of primarily held for sale under 1031 is broader than
9 under 1221, a standard with a low bar. To establish
10 primarily held for sale, there's also no requirement to
11 subdivide the property. Weighing all the relevant factors
12 in the record supports the finding that Moller Ranch was
13 held primarily for sale. Moller's actions viewed in
14 totality distinctly reflect Moller's intent to acquire and
15 Moller Ranch primarily for sale, and there is no evidence
16 Moller ever changed their intent.

17 Respondent does not dispute that Moller, like
18 most real estate, may have held Moller Ranch in part for
19 investment purposes. However, the objective evidence in
20 the record shows that Moller Ranch was held primarily for
21 sale. Appellants have not met their burden to show error
22 in Respondent's determination that Moller Ranch was held
23 primarily for sale and, therefore, Respondent's assessment
24 should be sustained.

25 Next, regarding interest abatement, Revenue &

1 Taxation Code section 19101 requires that interest be
2 assessed from the date a payment is due through the date
3 that it is paid. Respondent's imposition of interest is
4 mandatory. Interest is not a penalty imposed on the
5 taxpayer, and there is no reasonable cause exception to
6 the imposition of interest. It is simply compensation for
7 the use of money. To obtain relief from interest,
8 taxpayers must qualify under one of three exceptions:
9 Unreasonable error or delay caused by a managerial or
10 ministerial act; financial hardship; or reliance on
11 written advice by Respondent.

12 Respondent abated interest from
13 December 4th, 2019, to April 5th, 2022. However,
14 Appellant states additional interest should be abated
15 because Respondent did not take any action on the protest.
16 Appellants filed their protest on April 19th, 2019, and
17 the protest was assigned to staff on September 3rd, 2019.
18 Respondent determined a three-month period following the
19 initial assignment is not an unreasonable error or delay.
20 From that point, until consistent progress resumed on the
21 case, April 5th, 2022, reflects the period to which
22 interest is abated. As stated in the Internal Revenue
23 Code section 6404, Respondent cannot abate interest for
24 delays caused by organizing and prioritizing workloads.
25 But Respondent may consider interest abatement, as done

1 here, for situations involving unreasonable error or
2 delays in assigning a case.

3 Office of Tax Appeals only has jurisdiction to
4 determine whether Respondent's denial of interest
5 abatement was an abuse of discretion. Respondents have
6 already reviewed the period requested by Appellant and
7 determined there is no managerial or ministerial act. For
8 these reasons, Respondent request that other than the
9 conceded amount of interest, Respondent's actions be
10 sustained.

11 Thank you. We're happy to answer any questions.

12 JUDGE LAMBERT: Thank you.

13 I'll ask the panel if they have questions.

14 Judge Ridenour, do you have any questions?

15 JUDGE RIDENOUR: Yes. I was wondering if you can
16 go into a little bit more detail about what was occurring
17 at the FTB between April 19th, 2019, and
18 September 18th, 2022, that it took three years to respond
19 to a protest.

20 MR. CUNNINGHAM: Yeah. I don't have -- as far as
21 the period where we abated interest, we don't have
22 anything in the record that shows there is any -- any
23 action on the case. But from the date that -- that we
24 stopped abating interest, the case was resigned, and we
25 determined work was -- they're working on the case at that

1 point.

2 JUDGE RIDENOUR: Okay. Thank you.

3 JUDGE LAMBERT: And, Judge Long, do you have any
4 questions?

5 JUDGE LONG: No questions. Thank you.

6 JUDGE LAMBERT: And I think I had a couple of
7 questions. I was wondering when it says, "Held primarily
8 for sale," like, in that context the word primarily, does
9 that mean like more than 50 percent, like, if you're going
10 to weigh it on scale, like, 51 percent held for sale and
11 49 for investment, or how high would it be on the scale in
12 terms of investment versus sale?

13 MR. CUNNINGHAM: Well, I think in defining
14 primarily for sale, the courts have looked to those nine
15 factor, and then they weigh those factor in determining
16 when you weigh those factors -- the facts and
17 circumstance, if you weigh that those factors determine
18 that it's primarily held for sale, then it would be
19 primarily held for sale. And if you determine that it's
20 more held for investment, then it would be more for
21 investment. So I think those factors you weigh as facts
22 and circumstance, and then you weigh which way -- what
23 those factors support.

24 MS. COUTINHO: Just to add to that, I think a
25 taxpayer can hold property for multiple reasons. But the

1 one that would be the primary or the majority, if we're
2 thinking numerically, would be the primary purpose. And,
3 in this case, we've determined primarily for sale.

4 JUDGE LAMBERT: Okay. Thank you. And I was
5 wondering -- let me just check my notes. So, you're
6 arguing that the property was always held for sale, you
7 know, so even with the operating agreement and sale
8 rejections, you're still -- your argument is that it was
9 always held for sale?

10 MR. CUNNINGHAM: Correct. As far as the
11 operating agreement, it states it's held for investment,
12 but the facts show, overwhelming, that it was held
13 primarily for sale. So, yes. And -- and like I said, I
14 do recognize that there's unsolicited offers, but the
15 court, such in, you know, Baker's, you know, found that,
16 you know, getting an unsolicited offer wasn't persuasive
17 when you review -- when you viewed all the other -- other
18 factors.

19 JUDGE LAMBERT: Okay. Thanks. And the
20 Appellants were stating that the improvements were just
21 those that were required by the law, instead of for
22 investment purposes. I'm not sure, but do you have a
23 response to the fact that it seems some of the
24 improvements were just required to maintain the property?

25 MR. CUNNINGHAM: Yes. I will -- where is my

1 exhibit? Exhibit K shows -- this shows a list of all --
2 this is their ledger that shows the list of all of their
3 expenses. And if you'll notice in the right column, you
4 have various things, such as structural engineering,
5 biological permitting, utility design, grazing lease
6 buyout. On the second page you have a traffic study. So,
7 it's our position that while some of these expenses, like
8 fencing maybe, you would need to do whether it was held
9 for investment or for sale. Some expenses could be either
10 way. A majority of these expenses are showing that
11 they're holding it primarily for sale as they're doing
12 work as an investor.

13 JUDGE LAMBERT: Okay. Thank you very much.

14 Now, we can turn to Appellants' rebuttal for 10
15 minutes.

16 And, Ms. Renta, you can proceed when you're
17 ready.

18 MS. RENTA: Sure. Thank you, Judge Lambert.
19 Sorry. Let me move in. Sorry.

20
21 CLOSING STATEMENT

22 MS. RENTA: So, I do want to address a few things
23 that were stated, and it relates to the objective evidence
24 in this case, and how there's no objective evidence to
25 support that the Appellants here were holding the property

1 for investment. I do want to say that the Respondent did
2 say that the Development Agreement was recorded by Moller.
3 But if you look, and you turn to Exhibit H, go to page 1.
4 At the exact top of the left-hand corner of the page, what
5 does it say? Recording requested by City of Dublin.
6 Moller had nothing to do with the recording of this
7 Development Agreement.

8 Additionally, when you look at the timeline, you
9 heard Respondent say the Development Agreement approved in
10 January of 2013. If you look at the terms of the
11 agreement in Exhibit H, if you go to the exhibit, turn to
12 page -- to the recitals, you look at the recitals on the
13 exhibit, this is the objective evidence in this case. You
14 can turn to recital K. It says -- confirms
15 January 15th, 2013, city council, City of Dublin adopted
16 the ordinance that approve this Development Agreement.
17 And the approval date is listed as February 15th, 2013.
18 That is on page 3 of the Exhibit H, that when you turn and
19 you go to Section 4, which is on page 4 of Exhibit H, what
20 is the effective date? It's the approval date that was
21 listed in the recital K, which is February 15th, 2013.
22 The Development Agreement was in effect in 2013.

23 There are numerous unsolicited offers. These are
24 offers from real buyers. Each and every single one of
25 those, they could have purchased this property. The

1 reason why there is only a \$92 million offer is because it
2 was a Letter of Intent, and they never asked any other
3 party for a purchase price because why? They were not
4 holding this property for sale. They didn't even
5 entertain it. They did that. That was after the
6 Development Agreement was in effect. They had no
7 involvement as you can see on page 1 of Exhibit H with the
8 recording of this Development Agreement. That was an
9 action that was taken unilaterally by the City of Dublin.
10 So, I just wanted to point that out because that is a
11 misstatement of a fact. Moller did not record the
12 Development Agreement.

13 Additionally, they had another unsolicited offer.
14 That's Toll Brothers. They never marketed this property
15 at the time in 2015 to sell it. They ran into Toll
16 Brothers, and a representative asked and inquired about
17 this property. You heard that testimony today. This
18 property was sold to Toll Brothers from an unsolicited
19 offer. And each -- each and every single communication
20 repeatedly throughout the record -- there's written record
21 -- contemporaneous written record stating not for sale.
22 There's record after the Development Agreement is in
23 effect that this property is not for sale.

24 And I also want to point out that the Respondent
25 talks about Jersey Land and how the court in that case

1 said it was important the other activities of the entities
2 being developers. But that's because if you read the case
3 what does the court say? The taxpayer did not offer any
4 evidence otherwise. That's why they found it highly
5 relevant. Here, countless evidence; they transferred into
6 a separate entity. The entity is formed expressed purpose
7 to hold for investment. Countless unsolicited offers
8 after the Development Agreement is in effect, and they say
9 not for sale.

10 You heard the testimony. Why would you sell in
11 2015 if your goal is for long-term investment? The market
12 was changing. The market generally dictates when an
13 investor is going to liquidate their investment. You
14 heard there was concern the market was changing, and they
15 received an unsolicited inquiry from Toll Brothers, and
16 that is when they sold. Each and every single time they
17 were approached about this property, they communicated not
18 for sale until the market dictated when the relevant
19 period was for them to liquidate their investment. And
20 that is what occurred.

21 The record is full of objective evidence that
22 supports the intent for which this property was acquired,
23 for which it was subsequently held, and for which existed
24 at the time of the exchange. And the Respondent relies on
25 the recording date for the Development Agreement to

1 justify that it was at the time of exchange that the
2 intent was primarily for sale. But if you look on the
3 face of the Development Agreement, look at the terms.
4 It's very clear that it was in effect before the recording
5 date. The Appellants had nothing to do with the recording
6 of this document. That was all City of Dublin.

7 We also heard the Respondent talk about the
8 intent in the annual report. Moller has no participation
9 in drafting the annual report for the City of Dublin. All
10 that was just repeating things that had occurred in the
11 past, and there's -- there's no involvement from the
12 Appellants in this case in that type of annual report.
13 And most of the terms of the Development Agreement were
14 likely approved by the city, boilerplate language. So,
15 there wouldn't probably be any need to amend that type of
16 language in this context when you're not going to develop
17 the property. There was no intent and no requirement to
18 develop this property. And they made it clear in their
19 communications that they were never going to develop this
20 property.

21 Thank you.

22 JUDGE LAMBERT: Thank you, Ms. Renta.

23 Now, Mr. Cunningham, did you want to give your
24 rebuttal for 10 minutes now?

25 MR. CUNNINGHAM: Yes. Thank you.

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25

2
3
4
5
6
7
8

9
10
11
12
13
14
15
16
17

18
19
20
21
22
23
24

25

1 JUDGE LAMBERT: Thank you.

2 And I will turn to Appellants for their closing
3 remarks for five minutes.

4 So, Ms. Renta, you can make closing remarks for
5 five minutes.

6 MS. RENTA: Thank you, Judge Lambert. Sorry.

7

8 ADDITIONAL CLOSING STATEMENT

9 MS. RENTA: So, as you heard today, you have the
10 record before you. You've heard the testimony. The
11 Appellants acquired this property with the expressed
12 purpose to hold it for investment. That's clear from the
13 operating agreement. There was countless unsolicited
14 offers for this property. And each and every single time
15 they communicated the property was not for sale, that they
16 were holding it for long term. You can even see internal
17 communication related to PG&E deposits where they say they
18 have no intention to develop the property.

19 Buono makes it clear that Appellants were
20 entitled to take purely legal steps to secure entitlements
21 on this property for -- to be able to develop it without
22 having an intent to develop and holding it primarily for
23 sale. You are allowed to take purely legal steps to
24 enhance the value of your investment, and that is exactly
25 what occurred here.

1 Additionally, the Development Agreement -- yes,
2 it was recorded by the City of Dublin in March of 2014.
3 But if you look at the agreement itself, look at the
4 objective evidence, look at the signature page; when did
5 the Appellants sign it? November of 2012. The agreement
6 was -- the city ordinance approved. So, it was law for
7 the City of Dublin effective February 15th, 2013. You can
8 see in Exhibit B the city council approvals. Throughout
9 the time of acquiring, holding this property Moller
10 expressed its intent with holding it that it was not for
11 sale, and it was holding for long-term appreciation.

12 That intent did not change. It was acquired for
13 investment. It was held for investment. And when you
14 look at the exchange, what occurred? An unsolicited offer
15 from Toll Brothers. The market was changing, and the
16 Appellants in this case decided that now was the time to
17 consider an unsolicited offer for the property. That is
18 exactly what occurred. The record -- the objective record
19 and the testimony you've heard from today supports that
20 this property was held for investment. It was not held
21 primarily for sale within the meaning of 1031(a)(2)(A),
22 and that the Appellants properly recorded this as a
23 deferred 1031 exchange on their 2015 return.

24 Thank you.

25 MR. CUNNINGHAM: I'm sorry. Judge Lambert, can I

1 make one clarification on her statement? I believe the
2 agreement was recorded by the County of Alameda, not by
3 the City of Dublin. So it was recorded to Alameda County.

4 MS. RENTA: Yes. I apologize. It was requested
5 to be recorded by the City of Dublin, and it was recorded
6 by the respective county.

7 JUDGE LAMBERT: Okay. Thank you.

8 And I want to thank the parties for appearing
9 today.

10 So, if there's nothing further, I'm going to
11 conclude the hearing, and the panel will issue a written
12 opinion within 100 days.

13 And also thank you to the witnesses for their
14 testimony also.

15 So the record is now closed, and have nice rest
16 of your day.

17 MS. RENTA: Judge Lambert, we if may request, I
18 think we may need to request, like, just to confirm the
19 exhibits in this case. And we would also like to ask if
20 it would be possible to keep it open for a closing brief,
21 if the panel would consider that.

22 JUDGE LAMBERT: Okay. Well --

23 MS. RENTA: -- just given the testimony heard
24 today.

25 JUDGE LAMBERT: Well, let me just open the record

1 back up.

2 MS. RENTA: Thank you, Judge Lambert.

3 JUDGE LAMBERT: Okay. So, first to confirm the
4 exhibits -- okay. So, which exhibit did you want to
5 confirm?

6 MS. RENTA: We just want to review, because if
7 recall Exhibit O, we believe that there might be a
8 duplicate. So I just want to confirm Appellants' exhibits
9 numbers, because I believe you're renumbering them. So,
10 we just want to be able to tie them back accurately, if
11 that's okay.

12 JUDGE LAMBERT: If there's a duplicate it's fine.

13 MS. RENTA: Okay.

14 JUDGE LAMBERT: As long as it's in the record --

15 MS. RENTA: Okay.

16 JUDGE LAMBERT: -- it doesn't mattered. And what
17 was the reason for more briefing?

18 MS. RENTA: We would like to just file a closing
19 brief, given the testimony that's been heard today and all
20 the facts presented. And, you know, this is the first
21 time we're hearing that Moller recorded -- was a
22 responsible party for recording the Development Agreement
23 and the timeline came in yesterday. So, we would like to
24 just have a closing brief just to resolve some issues.

25 JUDGE RIDENOUR: So, if I'm understanding this

1 correctly, the witnesses, which you have been working
2 with, I presume, up to today gave testimony that you
3 weren't expecting? So, now you want to be able to do a --

4 MS. RENTA: No. We just would like to, since
5 this is the first time that testimony is being presented
6 for the case, just to restate the facts of this case,
7 because the facts are heavily in dispute in this matter.

8 JUDGE RIDENOUR: Okay.

9 MR. CUNNINGHAM: I'm sorry. Can I speak on that.

10 JUDGE LAMBERT: Yeah.

11 MR. CUNNINGHAM: We would object. There --
12 there's already been three briefings by Appellant, and two
13 by Respondent. And I believe the facts are -- I think
14 maybe the application of the facts are in dispute, but the
15 facts are all in the record. And nothing -- at least from
16 our side today -- is -- was anything stated that isn't
17 already in the record.

18 JUDGE LAMBERT: Okay. Yeah. I don't think we
19 need to do post-hearing briefing necessarily. So, I still
20 want to close the record after this. But, you know, if
21 after reviewing the case we could always ask for
22 additional briefing, but at this time, you know, we can
23 review the file and, you know, determine the facts from
24 there and issue the opinion and see how that goes.

25 MS. RENTA: Sounds good. Thank you.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

JUDGE LAMBERT: Okay. So, I'll close the record,
and thank you.

(Proceedings concluded at 3:39 p.m.)

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

HEARING REPORTER'S CERTIFICATE

I, Ernalyne M. Alonzo, Hearing Reporter in and for
the State of California, do hereby certify:

That the foregoing transcript of proceedings was
taken before me at the time and place set forth, that the
testimony and proceedings were reported stenographically
by me and later transcribed by computer-aided
transcription under my direction and supervision, that the
foregoing is a true record of the testimony and
proceedings taken at that time.

I further certify that I am in no way interested
in the outcome of said action.

I have hereunto subscribed my name this 10th day
of June, 2026.

ERNALYN M. ALONZO
HEARING REPORTER